By:
Substitute the following forB. No:
By: C.SB. No
A BILL TO BE ENTITLED
AN ACT
relating to the Texas Forensic Science Commission, the
accreditation of crime laboratories, and the licensing and
regulation of forensic analysts; authorizing fees; requiring an
occupational license.
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
SECTION 1. Section 2, Article 38.01, Code of Criminal
Procedure, is amended by amending Subdivision (1) and adding
Subdivision (5) to read as follows:
(1) "Accredited field of forensic science" means a
specific forensic method or methodology validated or approved by
the <u>commission under this article</u> [public safety director of the
Department of Public Safety under Section 411.0205(b-1)(2),
Government Code, as part of the accreditation process for crime
laboratories established by rule under Section 411.0205(b) of that
code].
(5) "Physical evidence" has the meaning assigned by
Article 38.35.
SECTION 2. Section 3(a), Article 38.01, Code of Criminal
Procedure, is amended to read as follows:
(a) The commission is composed of nine members appointed by

forensic science;

the governor as follows:

(1) two members who must have expertise in the field of

- 1 (2) one member who must be a prosecuting attorney that
- 2 the governor selects from a list of 10 names submitted by the Texas
- 3 District and County Attorneys Association;
- 4 (3) one member who must be a defense attorney that the
- 5 governor selects from a list of 10 names submitted by the Texas
- 6 Criminal Defense Lawyers Association;
- 7 (4) one member who must be a faculty member or staff
- 8 member of The University of Texas who specializes in clinical
- 9 laboratory medicine that the governor selects from a list of five
- 10 [10] names submitted by the chancellor of The University of Texas
- 11 System;
- 12 (5) one member who must be a faculty member or staff
- 13 member of Texas A&M University who specializes in clinical
- 14 laboratory medicine that the governor selects from a list of five
- 15 [10] names submitted by the chancellor of The Texas A&M University
- 16 System;
- 17 (6) one member who must be a faculty member or staff
- 18 member of Texas Southern University that the governor selects from
- 19 a list of five $[\frac{10}{10}]$ names submitted by the chancellor of Texas
- 20 Southern University;
- 21 (7) one member who must be a director or division head
- 22 of the University of North Texas Health Science Center at Fort Worth
- 23 Missing Persons DNA Database; and
- 24 (8) one member who must be a faculty or staff member of
- 25 the Sam Houston State University College of Criminal Justice and
- 26 have expertise in the field of forensic science or statistical
- 27 analyses that the governor selects from a list of five $[\frac{10}{2}]$ names

- 1 submitted by the chancellor of the Texas State University System.
- 2 SECTION 3. Sections 4(b) and (b-1), Article 38.01, Code of
- 3 Criminal Procedure, are amended to read as follows:
- 4 (b) If the commission conducts an investigation under
- 5 Subsection (a)(3) of a crime laboratory that is accredited [by the
- 6 Department of Public Safety] under this article [Section 411.0205,
- 7 Government Code, pursuant to an allegation of professional
- 8 negligence or professional misconduct involving an accredited
- 9 field of forensic science, the investigation:
- 10 (1) must include the preparation of a written report
- 11 that identifies and also describes the methods and procedures used
- 12 to identify:
- 13 (A) the alleged negligence or misconduct;
- 14 (B) whether negligence or misconduct occurred;
- 15 (C) any corrective action required of the
- 16 laboratory, facility, or entity;
- 17 (D) observations of the commission regarding the
- 18 integrity and reliability of the forensic analysis conducted;
- 19 (E) best practices identified by the commission
- 20 during the course of the investigation; and
- 21 (F) other recommendations that are relevant, as
- 22 determined by the commission; and
- 23 (2) may include one or more:
- 24 (A) retrospective reexaminations of other
- 25 forensic analyses conducted by the laboratory, facility, or entity
- 26 that may involve the same kind of negligence or misconduct; and
- 27 (B) follow-up evaluations of the laboratory,

- 1 facility, or entity to review:
- 2 (i) the implementation of any corrective
- 3 action required under Subdivision (1)(C); or
- 4 (ii) the conclusion of any retrospective
- 5 reexamination under Paragraph (A).
- 6 (b-1) If the commission conducts an investigation under
- 7 Subsection (a)(3) of a crime laboratory that is not accredited [by
- 8 the Department of Public Safety] under this article [Section
- 9 411.0205, Government Code, or the investigation is conducted
- 10 pursuant to an allegation involving a forensic method or
- 11 methodology that is not an accredited field of forensic science,
- 12 the investigation may include the preparation of a written report
- 13 that contains:
- 14 (1) observations of the commission regarding the
- 15 integrity and reliability of the forensic analysis conducted;
- 16 (2) best practices identified by the commission during
- 17 the course of the investigation; or
- 18 (3) other recommendations that are relevant, as
- 19 determined by the commission.
- SECTION 4. Article 38.01, Code of Criminal Procedure, is
- 21 amended by adding Sections 3-a, 4-a, 4-b, and 4-c to read as
- 22 follows:
- Sec. 3-a. RULES. The commission shall adopt rules
- 24 necessary to implement this article.
- Sec. 4-a. FORENSIC ANALYST LICENSING. (a) Notwithstanding
- 26 Section 2, in this section:
- 27 (1) "Forensic analysis" has the meaning assigned by

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1 Article 38.35.
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- 2 (2) "Forensic analyst" means a person who on behalf of
- 3 <u>a crime laboratory accredited under this article technically</u>
- 4 reviews or performs a forensic analysis or draws conclusions from
- 5 or interprets a forensic analysis for a court or crime laboratory.
- 6 The term does not include a medical examiner or other forensic
- 7 pathologist who is a licensed physician.
- 8 (b) A person may not act or offer to act as a forensic
- 9 analyst unless the person holds a forensic analyst license. The
- 10 commission by rule may establish classifications of forensic
- 11 analyst licenses if the commission determines that it is necessary
- 12 to ensure the availability of properly trained and qualified
- 13 forensic analysts to perform activities regulated by the
- 14 commission.
- 15 <u>(c) The commission by rule may establish voluntary</u>
- 16 licensing programs for forensic disciplines that are not subject to
- 17 accreditation under this article.
- 18 (d) The commission by rule shall:
- 19 <u>(1) establish the qualifications for a license that</u>
- 20 <u>include:</u>
- 21 (A) successful completion of the education
- 22 requirements established by the commission;
- 23 (B) specific course work and experience,
- 24 including instruction in courtroom testimony and ethics in a crime
- 25 laboratory;
- 26 (C) successful completion of an examination
- 27 required or recognized by the commission; and

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   to the extent required for crime laboratory accreditation;
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               (2) set fees for the issuance and renewal of a license;
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   and
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               (3) establish the term of a forensic analyst license.
         (e) The commission by rule may recognize a certification
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   issued by a national organization in an accredited field of
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   forensic science as satisfying the requirements established under
   Subsection (d)(1)(C) to the extent the commission determines the
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   content required to receive the certification is substantially
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   equivalent to the content of the requirements under that
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   subsection.
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         (f) The commission shall issue a license to an applicant
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   who:
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              (1) submits an application on a form prescribed by the
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   commission;
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               (2) meets the qualifications established
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   commission rule; and
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               (3) pays the required fee.
         Sec. 4-b. ADVISORY COMMITTEE. (a) The commission shall
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   establish an advisory committee to advise the commission and make
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   recommendations on matters related to the licensing of forensic
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   analysts under Section 4-a.
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         (b) The advisory committee consists of nine members as
   follows:
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               (1) one prosecuting attorney recommended by the Texas
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   District and County Attorneys Association;
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(D) successful completion of proficiency testing

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- 1 (2) one defense attorney recommended by the Texas
- 2 Criminal Defense Lawyers Association; and
- 3 (3) seven members who are forensic scientists, crime
- 4 laboratory directors, or crime laboratory quality managers,
- 5 selected by the commission from a list of 20 names submitted by the
- 6 Texas Association of Crime Laboratory Directors.
- 7 (c) The commission shall ensure that appointments under
- 8 Subsection (b)(3) include representation from municipal, county,
- 9 state, and private crime laboratories that are accredited under
- 10 this article.
- 11 (d) The advisory committee members serve staggered two-year
- 12 terms, with the terms of four or five members, as appropriate,
- 13 <u>expiring on August 31 of each year. An advisory committee member may</u>
- 14 not serve more than two consecutive terms. A vacancy on the
- 15 advisory committee is filled by appointing a member in the same
- 16 manner as the original appointment to serve for the unexpired
- 17 portion of the term.
- 18 (e) The advisory committee shall elect a presiding officer
- 19 from among its members to serve a one-year term. A member may serve
- 20 more than one term as presiding officer.
- 21 (f) The advisory committee shall meet annually and at the
- 22 call of the presiding officer or the commission.
- 23 (g) An advisory committee member is not entitled to
- 24 compensation. A member is entitled to reimbursement for actual and
- 25 necessary expenses incurred in performing duties as a member of the
- 26 advisory committee subject to the General Appropriations Act.
- (h) Chapter 2110, Government Code, does not apply to the

- 1 advisory committee.
- 2 Sec. 4-c. DISCIPLINARY ACTION. (a) On a determination by
- 3 the commission that a license holder has committed professional
- 4 misconduct under this article or violated this article or a rule or
- 5 order of the commission under this article, the commission may:
- 6 (1) revoke or suspend the person's license;
- 7 (2) refuse to renew the person's license; or
- 8 (3) reprimand the license holder.
- 9 (b) The commission may place on probation a person whose
- 10 license is suspended. If a license suspension is probated, the
- 11 commission may require the license holder to:
- 12 (1) report regularly to the commission on matters that
- 13 are the basis of the probation; or
- 14 (2) continue or review continuing professional
- 15 education until the license holder attains a degree of skill
- 16 satisfactory to the commission in those areas that are the basis of
- 17 the probation.
- 18 (c) Disciplinary proceedings of the commission are governed
- 19 by Chapter 2001, Government Code. A hearing under this section
- 20 shall be conducted by an administrative law judge of the State
- 21 Office of Administrative Hearings.
- SECTION 5. Section 411.0205, Government Code, is
- 23 transferred to Chapter 38, Code of Criminal Procedure, redesignated
- 24 as Section 4-d, Article 38.01, Code of Criminal Procedure, and
- 25 amended to read as follows:
- Sec. 4-d [411.0205]. CRIME LABORATORY ACCREDITATION
- 27 PROCESS. (a) Notwithstanding Section 2, in this section [In this

- 1 section, "crime laboratory,"] "forensic analysis" has the meaning
- 2 [analysis," and "physical evidence" have the meanings] assigned by
- 3 Article 38.35 [Code of Criminal Procedure].
- 4 (b) The <u>commission</u> [director] by rule:
- 5 (1) shall establish an accreditation process for crime
- 6 laboratories and other entities conducting forensic analyses of
- 7 physical evidence for use in criminal proceedings; and
- 8 (2) may modify or remove a crime laboratory exemption
- 9 under this section if the commission [director] determines that the
- 10 underlying reason for the exemption no longer applies.
- 11 (b-1) As part of the accreditation process established and
- 12 implemented under Subsection (b), the commission [director] may:
- 13 (1) establish minimum standards that relate to the
- 14 timely production of a forensic analysis to the agency requesting
- 15 the analysis and that are consistent with this article and
- 16 applicable laws [code];
- 17 (2) validate or approve specific forensic methods or
- 18 methodologies; and
- 19 (3) establish procedures, policies, and practices to
- 20 improve the quality of forensic analyses conducted in this state.
- 21 (b-2) The <u>commission</u> [director] may require that a
- 22 laboratory, facility, or entity required to be accredited under
- 23 this section pay any costs incurred to ensure compliance with the
- 24 accreditation process.
- 25 (b-3) \underline{A} [The director shall require that \underline{a}] laboratory,
- 26 facility, or entity that must be accredited under this section
- 27 shall, as part of the accreditation process, agree to consent to any

- 1 request for cooperation by the commission [Texas Forensic Science
- 2 Commission] that is made as part of the exercise of the commission's
- 3 duties under this article [Article 38.01, Code of Criminal
- 4 Procedure].
- 5 (c) The commission [director] by rule may exempt from the
- 6 accreditation process established under Subsection (b) a crime
- 7 laboratory conducting a forensic analysis or a type of analysis,
- 8 examination, or test if the commission [director] determines that:
- 9 (1) independent accreditation is unavailable or
- 10 inappropriate for the laboratory or the type of analysis,
- 11 examination, or test performed by the laboratory;
- 12 (2) the type of analysis, examination, or test
- 13 performed by the laboratory is admissible under a well-established
- 14 rule of evidence or a statute other than Article 38.35 [, Code of
- 15 Criminal Procedure];
- 16 (3) the type of analysis, examination, or test
- 17 performed by the laboratory is routinely conducted outside of a
- 18 crime laboratory by a person other than an employee of the crime
- 19 laboratory; or
- 20 (4) the laboratory:
- 21 (A) is located outside this state or, if located
- 22 in this state, is operated by a governmental entity other than the
- 23 state or a political subdivision of the state; and
- 24 (B) was accredited at the time of the analysis
- 25 under an accreditation process with standards that meet or exceed
- 26 the relevant standards of the process established [by the director]
- 27 under Subsection (b).

- 1 (d) The <u>commission</u> [director] may at any reasonable time
- 2 enter and inspect the premises or audit the records, reports,
- 3 procedures, or other quality assurance matters of a crime
- 4 laboratory that is accredited or seeking accreditation under this
- 5 section.
- 6 (e) The <u>commission</u> [<u>director</u>] may collect costs incurred
- 7 under this section for accrediting, inspecting, or auditing a crime
- 8 laboratory.
- 9 (f) If the commission [director] provides a copy of an audit
- 10 or other report made under this section, the commission [director]
- 11 may charge \$6 for the copy, in addition to any other cost permitted
- 12 under Chapter 552, Government Code, or a rule adopted under that
- 13 chapter.
- 14 [(q) Funds collected under this section shall be deposited
- 15 in the state treasury to the credit of the state highway fund, and
- 16 money deposited to the state highway fund under this section may be
- 17 used only to defray the cost of administering this section or
- 18 Subchapter G.
- 19 SECTION 6. Section 8, Article 38.01, Code of Criminal
- 20 Procedure, is amended to read as follows:
- Sec. 8. ANNUAL REPORT. Not later than December 1 of each
- 22 year, the commission shall prepare and publish a report that
- 23 includes:
- 24 (1) a description of each complaint filed with the
- 25 commission during the preceding 12-month period, the disposition of
- 26 each complaint, and the status of any complaint still pending on
- 27 December 31;

- a description of any specific forensic method or 1 (2) methodology the commission designates [recommends to the public 2 safety director of the Department of Public Safety for validation 3 or approval under Section 411.0205(b-1)(2), Government Code, as 4 part of the accreditation process for crime laboratories 5
- 8 (3) recommendations for best practices concerning the definition of "forensic analysis" provided by statute or by rule 9 [of the Department of Public Safety];

established by rule under this article [Section 411.0205(b) of that

- (4) developments in forensic science made or used in 11 12 other state or federal investigations and the activities of the commission, if any, with respect to those developments; and 13
- 14 (5) other information that is relevant 15 investigations involving forensic science, as determined by the presiding officer of the commission. 16
- SECTION 7. Articles 38.35(a)(3) and (4), Code of Criminal 17 Procedure, are amended to read as follows: 18
- "Commission" ["Director"] 19 (3) means the Texas Forensic Science Commission established under Article 38.01 20 [public safety director of the Department of Public Safety]. 21
- "Forensic analysis" means a medical, chemical, 22 toxicologic, ballistic, or other expert examination or test 23 24 performed on physical evidence, including DNA evidence, for the purpose of determining the connection of the evidence to a criminal 25 26 action. The term includes an examination or test requested by a law enforcement agency, prosecutor, criminal suspect or defendant, 27

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code];

- 1 or court. The term does not include:
- 2 (A) latent print examination;
- 3 (B) a test of a specimen of breath under Chapter
- 4 724, Transportation Code;
- 5 (C) digital evidence;
- 6 (D) an examination or test excluded by rule under
- 7 Article 38.01 [Section 411.0205(c), Government Code];
- 8 (E) a presumptive test performed for the purpose
- 9 of determining compliance with a term or condition of community
- 10 supervision or parole and conducted by or under contract with a
- 11 community supervision and corrections department, the parole
- 12 division of the Texas Department of Criminal Justice, or the Board
- 13 of Pardons and Paroles; or
- 14 (F) an expert examination or test conducted
- 15 principally for the purpose of scientific research, medical
- 16 practice, civil or administrative litigation, or other purpose
- 17 unrelated to determining the connection of physical evidence to a
- 18 criminal action.
- 19 SECTION 8. Articles 38.35(d) and (e), Code of Criminal
- 20 Procedure, are amended to read as follows:
- 21 (d)(1) Except as provided by Subsection (e), a forensic
- 22 analysis of physical evidence under this article and expert
- 23 testimony relating to the evidence are not admissible in a criminal
- 24 action if, at the time of the analysis, the crime laboratory
- 25 conducting the analysis was not accredited by the commission
- 26 [director] under Article 38.01 [Section 411.0205, Government
- 27 Code].

- 1 (2) If before the date of the analysis the <u>commission</u>
- 2 [director] issues a certificate of accreditation under Article
- 3 38.01 [Section 411.0205, Government Code,] to a crime laboratory
- 4 conducting the analysis, the certificate is prima facie evidence
- 5 that the laboratory was accredited by the commission [director] at
- 6 the time of the analysis.
- 7 (e) A forensic analysis of physical evidence under this
- 8 article and expert testimony relating to the evidence are not
- 9 inadmissible in a criminal action based solely on the accreditation
- 10 status of the crime laboratory conducting the analysis if the
- 11 laboratory:
- 12 (A) except for making proper application, was
- 13 eligible for accreditation by the commission [director] at the time
- 14 of the examination or test; and
- 15 (B) obtains accreditation from the <u>commission</u>
- 16 [director] before the time of testimony about the examination or
- 17 test.
- SECTION 9. Articles 38.43(i) and (m), Code of Criminal
- 19 Procedure, are amended to read as follows:
- 20 (i) Before a defendant is tried for a capital offense in
- 21 which the state is seeking the death penalty, subject to Subsection
- 22 (j), the state shall require either the Department of Public Safety
- 23 through one of its laboratories or a laboratory accredited under
- 24 Article 38.01 [Section 411.0205, Government Code,] to perform DNA
- 25 testing, in accordance with the laboratory's capabilities at the
- 26 time the testing is performed, on any biological evidence that was
- 27 collected as part of an investigation of the offense and is in the

- 1 possession of the state. The laboratory that performs the DNA
- 2 testing shall pay for all DNA testing performed in accordance with
- 3 this subsection.
- 4 (m) A defendant may have another laboratory accredited
- 5 under Article 38.01 [Section 411.0205, Government Code,] perform
- 6 additional testing of any biological evidence required to be tested
- 7 under Subsection (i). On an ex parte showing of good cause to the
- 8 court, a defendant may have a laboratory accredited under Article
- 9 38.01 [Section 411.0205, Government Code,] perform testing of any
- 10 biological material that is not required to be tested under
- 11 Subsection (i). The defendant is responsible for the cost of any
- 12 testing performed under this subsection.
- SECTION 10. Article 64.03(c), Code of Criminal Procedure,
- 14 is amended to read as follows:
- 15 (c) If the convicting court finds in the affirmative the
- 16 issues listed in Subsection (a)(1) and the convicted person meets
- 17 the requirements of Subsection (a)(2), the court shall order that
- 18 the requested forensic DNA testing be conducted. The court may
- 19 order the test to be conducted by:
- 20 (1) the Department of Public Safety;
- 21 (2) a laboratory operating under a contract with the
- 22 department; or
- 23 (3) on the request of the convicted person, another
- 24 laboratory if that laboratory is accredited under Article 38.01
- 25 [Section 411.0205, Government Code].
- SECTION 11. Section 411.145(c), Government Code, is amended
- 27 to read as follows:

- 1 (c) A fee collected under this section shall be deposited in
- 2 the state treasury to the credit of the state highway fund, and
- 3 money deposited to the state highway fund under this section and
- 4 under Articles 42.12 and 102.020(h), Code of Criminal Procedure,
- 5 may be used only to defray the cost of administering this subchapter
- 6 [and Section 411.0205].
- 7 SECTION 12. Section 420.003(1), Government Code, is amended
- 8 to read as follows:
- 9 (1) "Accredited crime laboratory" means a crime
- 10 laboratory, as that term is defined by Article 38.35, Code of
- 11 Criminal Procedure, that has been accredited under Article 38.01 of
- 12 that code [Section 411.0205].
- 13 SECTION 13. On the effective date of this Act:
- 14 (1) a certificate of accreditation issued by the
- 15 Department of Public Safety under former Section 411.0205,
- 16 Government Code, is continued in effect as a certificate of
- 17 accreditation of the Texas Forensic Science Commission; and
- 18 (2) an application or proceeding before the Department
- 19 of Public Safety under former Section 411.0205, Government Code,
- 20 that is pending on the effective date of this Act is transferred
- 21 without change in status to the Texas Forensic Science Commission.
- SECTION 14. Not later than January 1, 2016, the Texas
- 23 Forensic Science Commission shall appoint the members of the
- 24 advisory committee in accordance with Section 4-b, Article 38.01,
- 25 Code of Criminal Procedure, as added by this Act. In making the
- 26 appointments, the commission shall designate:
- 27 (1) four members to serve terms expiring August 31,

- 1 2016; and
- 2 (2) five members to serve terms expiring August 31,
- 3 2017.
- 4 SECTION 15. Not later than January 1, 2017, the Texas
- 5 Forensic Science Commission shall make recommendations to the
- 6 legislature regarding suggested changes to the licensing of
- 7 forensic analysts as established by this Act, including
- 8 recommendations regarding the issuance of licenses to individuals
- 9 practicing as forensic analysts on the effective date of this Act.
- 10 SECTION 16. (a) Except as provided by Subsection (b) of
- 11 this section, this Act takes effect September 1, 2015.
- 12 (b) Section 4-a(b), Article 38.01, Code of Criminal
- 13 Procedure, as added by this Act, takes effect January 1, 2019.