S.B. No. 1234 By: Whitmire

## A BILL TO BE ENTITLED

1	AN ACT

- 2 relating to the establishment of progressive sanctions for students
- who fail to attend school and to the repeal of the offenses of 3

failure to attend school and parent contributing to nonattendance.

- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Article 4.14(q), Code of Criminal Procedure, is
- amended to read as follows: 7

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- (g) A municipality may enter into an agreement with a 8
- 9 contiguous municipality or a municipality with boundaries that are
- within one-half mile of the municipality seeking to enter into the 10
- 11 agreement to establish concurrent jurisdiction of the municipal
- courts in the municipalities and provide original jurisdiction to a 12
- municipal court in which a case is brought as if the municipal court 13
- were located in the municipality in which the case arose, for: 14
- (1)all cases in which either municipality 15
- 16 jurisdiction under Subsection (a); and
- (2) cases that arise under Section 821.022, Health and 17
- Safety Code[, or Section 25.094, Education Code]. 18
- SECTION 2. Article 45.0216(g), Code of Criminal Procedure, 19
- 20 is amended to read as follows:
- 21 (g) This article does not apply to any offense otherwise
- 22 covered by:
- 23 (1) Chapter 106, Alcoholic Beverage Code; or
- 24 Chapter 161, Health and Safety Code[; or (2)

- 1 [(3) Section 25.094, Education Code].
- 2 SECTION 3. Article 45.056(h), Code of Criminal Procedure,
- 3 as added by Chapter 1055 (S.B. 209), Acts of the 82nd Legislature,
- 4 Regular Session, 2011, is amended to read as follows:
- 5 (h) Subsections (f) and (g) do not apply to [÷
- 6 [\(\frac{(1)}{1}\)] a part-time judge[\(\frac{\frac{1}{2}}{2}\)]
- 7 [(2) a county judge of a county court that has one or
- 8 more appointed full-time magistrates under Section 54.1172,
- 9 Government Code].
- SECTION 4. Section 25.085(f), Education Code, is amended to
- 11 read as follows:
- 12 (f) The board of trustees of a school district may adopt a
- 13 policy requiring a person described by Subsection (e) who is under
- 14 21 years of age to attend school until the end of the school
- 15 year. [Section 25.094 applies to a person subject to a policy
- 16 adopted under this subsection. Sections 25.093 and 25.095 do not
- 17 apply to the parent of a person subject to a policy adopted under
- 18 this subsection.
- 19 SECTION 5. Sections 25.091(a) and (b), Education Code, are
- 20 amended to read as follows:
- 21 (a) A peace officer serving as an attendance officer has the
- 22 following powers and duties concerning enforcement of compulsory
- 23 school attendance requirements:
- 24 (1) to investigate each case of a violation of
- 25 compulsory school attendance requirements referred to the peace
- 26 officer;
- 27 (2) to enforce compulsory school attendance

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1 requirements by:
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- 2 (A) applying truancy prevention measures adopted
- 3 under Section 25.0915 or progressive sanctions under Section
- 4 29.0945 to the student; and
- 5 (B) if the progressive sanctions [truancy
- 6 prevention measures | fail to meaningfully address the student's
- 7 conduct<sub>.</sub>[÷
- 8 [<del>(i)</del>] referring the student to a juvenile
- 9 court [or filing a complaint against the student in a county,
- 10 justice, or municipal court if the student has unexcused absences
- 11 for the amount of time specified [under Section 25.094 or] under
- 12 Section 51.03(b)(2), Family Code; [or
- 13 [(ii) filing a complaint in a county,
- 14 justice, or municipal court against a parent who violates Section
- 15 <del>25.093;</del>]
- 16 (3) to serve court-ordered legal process;
- 17 (4) to review school attendance records for compliance
- 18 by each student investigated by the officer;
- 19 (5) to maintain an investigative record on each
- 20 compulsory school attendance requirement violation and related
- 21 court action and, at the request of a court, the board of trustees
- 22 of a school district, or the commissioner, to provide a record to
- 23 the individual or entity requesting the record;
- 24 (6) to make a home visit or otherwise contact the
- 25 parent of a student who is in violation of compulsory school
- 26 attendance requirements, except that a peace officer may not enter
- 27 a residence without the permission of the parent of a student

- 1 required under this subchapter to attend school or of the tenant or
- 2 owner of the residence [except to lawfully serve court-ordered
- 3 legal process on the parent]; and
- 4 (7) to take a student into custody with the permission
- 5 of the student's parent or in obedience to a court-ordered legal
- 6 process.
- 7 (b) An attendance officer employed by a school district who
- 8 is not commissioned as a peace officer has the following powers and
- 9 duties with respect to enforcement of compulsory school attendance
- 10 requirements:
- 11 (1) to investigate each case of a violation of the
- 12 compulsory school attendance requirements referred to the
- 13 attendance officer;
- 14 (2) to enforce compulsory school attendance
- 15 requirements by:
- 16 (A) applying truancy prevention measures adopted
- 17 under Section 25.0915 or progressive sanctions under Section
- 18 25.0945 to the student; and
- 19 (B) if the <u>progressive sanctions</u> [truancy
- 20 prevention measures] fail to meaningfully address the student's
- 21 conduct<u>,</u> [÷
- [(i)] referring the student to a juvenile
- 23 court [or filing a complaint against the student in a county,
- 24 justice, or municipal court of the student has unexcused absences
- 25 for the amount of time specified [under Section 25.094 or] under
- 26 Section 51.03(b)(2), Family Code; [and
- 27 [(ii) filing a complaint in a county,

- 1 justice, or municipal court against a parent who violates Section
- 2 25.093;
- 3 (3) to monitor school attendance compliance by each
- 4 student investigated by the officer;
- 5 (4) to maintain an investigative record on each
- 6 compulsory school attendance requirement violation and related
- 7 court action and, at the request of a court, the board of trustees
- 8 of a school district, or the commissioner, to provide a record to
- 9 the individual or entity requesting the record;
- 10 (5) to make a home visit or otherwise contact the
- 11 parent of a student who is in violation of compulsory school
- 12 attendance requirements, except that the attendance officer may not
- 13 enter a residence without permission of the parent or of the owner
- 14 or tenant of the residence;
- 15 (6) at the request of a parent, to escort a student
- 16 from any location to a school campus to ensure the student's
- 17 compliance with compulsory school attendance requirements; and
- 18 (7) if the attendance officer has or is informed of a
- 19 court-ordered legal process directing that a student be taken into
- 20 custody and the school district employing the officer does not
- 21 employ its own police department, to contact the sheriff,
- 22 constable, or any peace officer to request that the student be taken
- 23 into custody and processed according to the legal process.
- SECTION 6. Section 25.0915, Education Code, is amended to
- 25 read as follows:
- Sec. 25.0915. TRUANCY PREVENTION MEASURES; REFERRAL [AND
- 27 FILING REQUIREMENT. (a) A school district shall adopt truancy

- 1 prevention measures designed to:
- 2 (1) address student conduct related to truancy in the
- 3 school setting; and
- 4 (2) minimize the need for referrals to juvenile court
- 5 for conduct described by Section 51.03(b)(2), Family Code[; and
- 6 [(3) minimize the filing of complaints in county,
- 7 justice, and municipal courts alleging a violation of Section
- $8 \frac{25.094}{1}$
- 9 (b) Each referral to juvenile court for conduct described by
- 10 Section 51.03(b)(2), Family Code, [or complaint filed in county,
- 11 justice, or municipal court alleging a violation by a student of
- 12 <u>Section 25.094</u>] must:
- 13 (1) be accompanied by a statement from the student's
- 14 school certifying that:
- 15 (A) the school applied <u>progressive sanctions</u>
- 16 [the truancy prevention measures adopted] under Section 25.0945
- 17 [Subsection (a)] to the student; and
- 18 (B) the progressive sanctions [truancy
- 19 prevention measures] failed to meaningfully address the student's
- 20 school attendance; and
- 21 (2) specify whether the student is eligible for or
- 22 receives special education services under Subchapter A, Chapter 29.
- 23 SECTION 7. Subchapter C, Chapter 25, Education Code, is
- 24 amended by adding Section 25.0945 to read as follows:
- Sec. 25.0945. PROGRESSIVE SANCTIONS FOR FAILURE TO ATTEND
- 26 SCHOOL. (a) Before referring a student to a juvenile court for
- 27 conduct indicating a need for supervision under Section

- 1 51.03(b)(2), Family Code, a school district or open-enrollment
- 2 charter school employee shall impose progressive sanctions on the
- 3 student. Under the progressive sanctions, the employee may:
- 4 (1) issue a warning letter to the student and the
- 5 student's parent or guardian that states the number of absences of
- 6 the student and explains the consequences if the student has
- 7 <u>additional absences;</u>
- 8 <u>(2) impose:</u>
- 9 (A) a behavior contract on the student that must
- 10 be signed by the student, the student's parent or guardian, and an
- 11 employee of the school and that includes:
- 12 (i) a specific description of the behavior
- 13 that is required or prohibited for the student;
- 14 (ii) the period for which the contract will
- 15 be effective, not to exceed 45 school days after the date the
- 16 contract becomes effective; and
- 17 <u>(iii) the penalties for additional</u>
- 18 absences, including additional disciplinary action or the referral
- 19 of the student to a juvenile court; and
- 20 (B) school-based community service; or
- 21 (3) refer the student to counseling, community-based
- 22 services, or other in-school or out-of-school services aimed at
- 23 addressing the student's truancy.
- 24 (b) A referral made under Subsection (a)(3) may include
- 25 participation by the child's parent or guardian if necessary.
- 26 (c) If the student fails to comply with or complete the
- 27 progressive sanctions under this section, the school district or

- 1 open-enrollment charter school shall refer the student to a
- 2 juvenile court for conduct indicating a need for supervision under
- 3 Section 51.03(b)(2), Family Code.
- 4 SECTION 8. Sections 25.095(a) and (b), Education Code, are
- 5 amended to read as follows:
- 6 (a) A school district or open-enrollment charter school
- 7 shall notify a student's parent in writing at the beginning of the
- 8 school year that if the student is absent from school on 10 or more
- 9 days or parts of days within a six-month period in the same school
- 10 year or on three or more days or parts of days within a four-week
- 11 period[+
- 12 [(1) the student's parent is subject to prosecution
- 13 under Section 25.093; and
- 14  $\left[\frac{(2)}{2}\right]$  the student is subject to progressive sanctions
- 15 under Section 25.0945 and possible [prosecution under Section
- 16 25.094 or to] referral to a juvenile court [in a county with a
- 17 population of less than 100,000 for conduct that violates that
- 18 section].
- 19 (b) A school district shall notify a student's parent if the
- 20 student has been absent from school, without excuse under Section
- 21 25.087, on three days or parts of days within a four-week period.
- 22 The notice must:
- 23 (1) inform the parent that [+
- [(A)] it is the parent's duty to monitor the
- 25 student's school attendance and require the student to attend
- 26 school; and
- 27 [(B) the parent is subject to prosecution under

## 1 Section 25.093; and]

- 2 (2) request a conference between school officials and
- 3 the parent to discuss the absences.
- 4 SECTION 9. Section 51.02(15), Family Code, is amended to
- 5 read as follows:
- 6 (15) "Status offender" means a child who is accused,
- 7 adjudicated, or convicted for conduct that would not, under state
- 8 law, be a crime if committed by an adult, including:
- 9 (A) truancy under Section 51.03(b)(2);
- 10 (B) running away from home under Section
- 11 51.03(b)(3);
- 12 (C) a fineable only offense under Section
- 13 51.03(b)(1) transferred to the juvenile court under Section
- 14 51.08(b), but only if the conduct constituting the offense would
- 15 not have been criminal if engaged in by an adult;
- 16 (D) [failure to attend school under Section
- 17 25.094, Education Code;
- 18  $\left[\frac{(E)}{E}\right]$  a violation of standards of student conduct
- 19 as described by Section 51.03(b)(5);
- 20  $\underline{\text{(E)}}$  [\(\frac{\(\mathbf{F}\)}{\(\mathbf{F}\)}\)] a violation of a juvenile curfew
- 21 ordinance or order;
- $\underline{\text{(F)}}$  [ $\frac{\text{(G)}}{\text{)}}$ ] a violation of a provision of the
- 23 Alcoholic Beverage Code applicable to minors only; or
- (G)  $[\frac{(H)}{(H)}]$  a violation of any other fineable only
- offense under Section 8.07(a)(4) or (5), Penal Code, but only if the
- 26 conduct constituting the offense would not have been criminal if
- 27 engaged in by an adult.

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- 1 SECTION 10. Section 29.003(i), Government Code, is amended
- 2 to read as follows:
- 3 (i) A municipality may enter into an agreement with a
- 4 contiguous municipality or a municipality with boundaries that are
- 5 within one-half mile of the municipality seeking to enter into the
- 6 agreement to establish concurrent jurisdiction of the municipal
- 7 courts in the municipalities and provide original jurisdiction to a
- 8 municipal court in which a case is brought as if the municipal court
- 9 were located in the municipality in which the case arose, for:
- 10 (1) all cases in which either municipality has
- 11 jurisdiction under Subsection (a); and
- 12 (2) cases that arise under Section 821.022, Health and
- 13 Safety Code[, or Section 25.094, Education Code].
- 14 SECTION 11. Section 54.1955, Government Code, as added by
- 15 Chapter 995 (H.B. 2132), Acts of the 82nd Legislature, Regular
- 16 Session, 2011, is amended to read as follows:
- 17 Sec. 54.1955. POWERS.  $\left[\frac{a}{a}\right]$  Except as limited by an order
- 18 of the county judge, a magistrate appointed under this subchapter
- 19 may:
- 20 (1) conduct hearings;
- 21 (2) hear evidence;
- 22 (3) issue summons for the appearance of witnesses;
- 23 (4) examine witnesses;
- 24 (5) swear witnesses for hearings;
- 25 (6) recommend rulings or orders or a judgment in a
- 26 case;
- 27 (7) regulate proceedings in a hearing;

- (8) [accept a plea of guilty or nolo contendere in a case alleging a violation of Section 25.093 or 25.094, Education Code, and assess a fine or court costs or order community service in satisfaction of a fine or costs in accordance with Article 45.049, Code of Criminal Procedure;
- [<del>(9)</del>] enter an order suspending a sentence or deferring a final disposition that includes at least one of the requirements listed in Article 45.051, Code of Criminal Procedure; and
- (9) [(10)] perform any act and take any measure necessary and proper for the efficient performance of the duties required by the referral order, including the entry of an order that includes at least one of the requirements in Article 45.054, Code of Criminal Procedure[; and
- [(11) if the magistrate finds that a child as defined
  by Article 45.058, Code of Criminal Procedure, has violated an
  order under Article 45.054, Code of Criminal Procedure, proceed as
  authorized by Article 45.050, Code of Criminal Procedure].
- [(b) With respect to an issue of law or fact the ruling on which could result in the dismissal of a prosecution under Section 25.093 or 25.094, Education Code, a magistrate may not rule on the issue but may make findings, conclusions, and recommendations on the issue.]
- SECTION 12. Section 71.0352, Government Code, is amended to read as follows:
- Sec. 71.0352. JUVENILE DATE: JUSTICE, MUNICIPAL, AND JUVENILE COURTS. As a component of the official monthly report

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- 1 submitted to the Office of Court Administration of the Texas
- 2 Judicial System:
- 3 (1) justice and municipal courts shall report the
- 4 number of cases filed for [the following offenses:
- 5 [(A) failure to attend school under Section
- 6 25.094, Education Code;
- 7 [(B) parent contributing to nonattendance under
- 8 Section 25.093, Education Code; and
- 9 [<del>(C)</del>] violation of a local daytime curfew
- 10 ordinance adopted under Section 341.905 or 351.903, Local
- 11 Government Code; and
- 12 (2) in cases in which a child fails to obey an order of
- 13 a justice or municipal court under circumstances that would
- 14 constitute contempt of court, the justice or municipal court shall
- 15 report the number of incidents in which the child is:
- 16 (A) referred to the appropriate juvenile court
- 17 for delinquent conduct as provided by Article 45.050(c)(1), Code of
- 18 Criminal Procedure, and Section 51.03(a)(2), Family Code; or
- 19 (B) held in contempt, fined, or denied driving
- 20 privileges as provided by Article 45.050(c)(2), Code of Criminal
- 21 Procedure.
- 22 SECTION 13. The following provisions are repealed:
- 23 (1) Articles 45.054 and 45.055, Code of Criminal
- 24 Procedure;
- 25 (2) Article 45.056(e), Code of Criminal Procedure;
- 26 (3) Article 102.014(d), Code of Criminal Procedure;
- 27 (4) Sections 25.093 and 25.094, Education Code;

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Section 25.095(c), Education Code;
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               (5)
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                    Section 25.0951, Education Code;
               (6)
                    Section 25.0952, Education Code;
 3
               (7)
               (8)
                    Section 51.03(g), Family Code;
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               (9)
                    Section 51.04(h), Family Code;
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               (10)
                     Section 51.08(e), Family Code;
6
7
               (11)
                     Section 54.021, Family Code;
                     Section 54.041(f), Family Code;
8
               (12)
                     Section 26.045(d), Government Code;
9
               (13)
                     Section 54.1172, Government Code; and
10
               (14)
                     Section 54.1952, Government Code, as added by
11
               (15)
   Chapter 995 (H.B. 2132), Acts of the 82nd Legislature, Regular
12
   Session, 2011.
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                       The repeal of a law by this Act does not apply to
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   an offense committed under Section 25.093 or 25.094, Education
   Code, before the effective date of the repeal. An offense committed
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   before the effective date of the repeal is covered by the law in
   effect at the time the offense was committed, and the former law is
18
   continued in effect for that purpose. For the purposes of this
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   section, an offense is committed before the effective date of this
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   Act if any element of the offense was committed before that date.
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          SECTION 15. This Act takes effect September 1, 2013.
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