

**LEGISLATIVE BUDGET BOARD**  
**Austin, Texas**

**FISCAL NOTE, 82ND LEGISLATIVE REGULAR SESSION**

**April 19, 2011**

**TO:** Honorable Steve Ogden, Chair, Senate Committee on Finance

**FROM:** John S O'Brien, Director, Legislative Budget Board

**IN RE: SB1581** by Ogden (Relating to state fiscal matters related to public and higher education.),  
**As Introduced**

**Estimated Two-year Net Impact to General Revenue Related Funds** for SB1581, As Introduced: a positive impact of \$339,385,984 through the biennium ending August 31, 2013.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

**General Revenue-Related Funds, Five-Year Impact:**

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2012	\$169,492,618
2013	\$169,893,366
2014	\$170,332,315
2015	\$170,809,378
2016	\$171,296,671

**All Funds, Five-Year Impact:**

Fiscal Year	Probable Savings/(Cost) from <i>General Revenue Fund</i> 1	Probable Savings/(Cost) from <i>Foundation School Fund</i> 193	Probable Revenue Gain/ (Loss) from <i>RETIRED SCHOOL EMP</i> <i>GROUP INSURANCE</i> 989
2012	\$139,815,211	\$29,677,407	(\$133,675,493)
2013	\$139,910,342	\$29,983,024	(\$133,675,493)
2014	\$139,995,737	\$30,336,578	(\$133,675,493)
2015	\$140,069,788	\$30,739,590	(\$133,675,493)
2016	\$140,130,713	\$31,165,958	(\$133,675,493)

**Fiscal Analysis**

The bill would remove a requirement that the state contribution rate to the Teacher Retirement System (TRS) Pension Trust Fund be no less than the contribution rate required for active employees.

The bill would reduce the rate of the required state contribution to the Teacher Retirement System for the TRS-Care retiree insurance program to 0.5 percent of active member payroll.

The bill would cap school district revenue targets for purposes of determining state aid under the FSP to no more than \$8,000 per student in weighted average daily attendance (WADA).

The bill would implement the recommendation in the report, "Limit Advanced Placement Incentive Program Exam Fee Subsidies and End Campus Awards," in the Legislative Budget Board's Government Effectiveness and Efficiency Report submitted to the Eighty-Second Texas Legislature, 2011 by funding the cost of examinations for students who demonstrate financial need in accordance with adopted guidelines.

The bill would end eligibility to redeem Early High School Graduation Scholarships awards issued prior to fiscal year 2012 effective for fiscal year 2018 and would close the program to new awards effective for fiscal year 2012.

The bill would eliminate automatic transfers of funding from the Foundation School Program (FSP) to the Texas Higher Education Coordinating Board (THECB) for purposes of funding certain tuition exemption programs.

The bill would limit eligibility for Educational Aide tuition exemptions to persons seeking certification in teacher shortage areas, as determined by the Commissioner.

The bill would exclude physical education curriculum from counting towards contact hours used to determine a junior college's proportionate share of the state money appropriated.

## **Methodology**

For purposes of this estimate, it is assumed that the state contribution rate to the TRS Pension Trust Fund would remain the same as the rate stipulated in the 2010-11 General Appropriations Act. However, if a lower rate were adopted by the Eighty-second Legislature, which could be reduced below 6.4 percent based on the provision of the bill removing the requirement that the state contribution rate to the TRS Pension Trust Fund be no less than the contribution rate required for active employees, state costs to General Revenue would be reduced. The TRS Pension Trust Fund would experience a revenue loss in like amounts. Savings from the provision are assumed in SB 1.

The provision reducing the rate of the required state contribution to the Teacher Retirement System for the TRS-Care retiree insurance program would result in an estimated reduction in state savings to General Revenue of \$133.7 million annually beginning in fiscal year 2012. The TRS-Care Trust Fund would experience a revenue loss in each fiscal year in like amounts. The savings from the provision are assumed in SB1.

The cap on school district revenue targets in the FSP of \$8,000 per WADA is estimated to result in General Revenue (Foundation School Fund) savings of \$20.8 million in fiscal year 2012 and \$21.2 million in fiscal year 2013, increasing to \$22.3 million by fiscal year 2016.

The bill would limit AP/IB exam fee subsidies to students who are educationally disadvantaged as defined in Section 5.001(4), Education Code, which would save an estimated \$6.1 million in General Revenue Funds for fiscal year 2012 and \$6.2 million in General Revenue Funds for fiscal year 2013, increasing to \$6.5 million by fiscal year 2016. This estimate is based on current appropriations of \$8.4 million for exam fee subsidies and assumes a 4 percent increase in the total number of AP/IB exams taken and a 9 percent increase in the number of AP/IB exams taken by low-income students that would be eligible for a subsidy each school year. Projected increases are based on historical data and growth in participation provided by TEA. The savings from the provision are assumed in CSHB 1.

Students who receive Early High School Graduation Scholarships have six years from the date of the award in which to apply the scholarship to eligible higher education expenses. The THECB estimates about \$10.6 million in unredeemed awards that have not yet expired. For purposes of this estimate, it is assumed that one-fifth of those awards are redeemed each fiscal year beginning in fiscal year 2012. Based on that assumption and annual state cost for the program in recent fiscal years of \$7.2 million, provisions closing the Early High School Graduation Scholarship program to new awards effective for fiscal year 2012 is estimated to reduce state cost by \$5.1 in General Revenue annually. The savings from the provision is assumed in CSHB 1.

Provisions limiting eligibility for Educational Aide tuition exemptions to persons seeking certification

in teacher shortage areas is estimated to reduce state costs for this program by \$3,750,000 in General Revenue annually. The savings from the provision are assumed in CSHB 1.

Provisions eliminating automatic transfers of funding from the Foundation School Program (FSP) to the Texas Higher Education Coordinating Board (THECB) for purposes of funding certain tuition exemption programs affect the Early High School Graduation Scholarship program and the Educational Aide tuition exemption program as well as tuition subsidies for certain TANF eligible students and make funding for each of these programs subject to appropriations by the Legislature. Estimates of savings related to these programs referenced above are made without consideration of appropriations levels currently being considered by the Eighty-second Legislature for the 2012-13 biennium and are estimated in reference to appropriation levels similar to those in the 2010-11 biennium. To the extent that actual appropriations in future fiscal years for these programs are greater than or less than the amounts assumed for purposes of this estimate, actual savings to the 2012-13 budget would vary. The savings from the provision are assumed in CSHB 1.

If the provisions of the bill related to the Early High School Graduation Scholarship and other higher education tuition exemptions decreased the number of students enrolled at higher education institutions, the legislature could reduce General Revenue formula funds and maintain the formula rate. The legislature could also decide to keep the same amount of General Revenue funds in the formula, thereby increasing the formula rate.

The bill would exclude physical education curriculum from counting towards contact hours used to determine a junior college's proportionate share of the state money appropriated. The Texas Higher Education Coordinating Board estimates that provisions related to the exclusion of physical education courses from contact hour calculations for purposes of determining state funding for junior colleges would result in minimal savings. Those savings are not estimated to be significant.

### **Local Government Impact**

The bill would cap school district revenue targets for purposes of determining state aid under the FSP to no more than \$8,000 per student in weighted average daily attendance (WADA). FSP entitlements to school districts with revenue targets greater than \$8,000 per WADA would be reduced.

**Source Agencies:** 323 Teacher Retirement System, 701 Central Education Agency, 781 Higher Education Coordinating Board

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