By: Wray H.B. No. 4548

## A BILL TO BE ENTITLED

AN ACT

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| 2  | relating to the creation and operations of health care provider   |
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| 3  | participation programs in certain counties.                       |
| 4  | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:           |
| 5  | SECTION 1. Subtitle D, Title 4, Health and Safety Code, is        |
| 6  | amended by adding Chapter 299 to read as follows:                 |
| 7  | CHAPTER 299. COUNTY HEALTH CARE PROVIDER PARTICIPATION PROGRAM IN |
| 8  | CERTAIN COUNTIES  |
| 9  | SUBCHAPTER A. GENERAL PROVISIONS                                  |
| 10 | Sec. 299.001. DEFINITIONS. In this chapter:                       |
| 11 | (1) "Institutional health care provider" means a                  |
| 12 | nonpublic hospital that provides inpatient hospital services.     |
| 13 | (2) "Paying hospital" means an institutional health               |
| 14 | care provider required to make a mandatory payment under this     |
| 15 | <pre>chapter.</pre>   |
| 16 | (3) "Program" means the county health care provider               |
| 17 | participation program authorized by this chapter.                 |
| 18 | Sec. 299.002. APPLICABILITY. This chapter applies only to         |
| 19 | a county that:  |
| 20 | (1) is adjacent to two counties with a population of              |
| 21 | 1,000,000 or more; and  |
| 22 | (2) borders the Trinity River.                                    |
| 23 | Sec. 299.003. COUNTY HEALTH CARE PROVIDER PARTICIPATION           |
| 24 | PROGRAM: PARTICIPATION IN PROGRAM. (a) A county health care       |

- 1 provider participation program authorizes a county to collect a
- 2 mandatory payment from each institutional health care provider
- 3 <u>located</u> in the county to be deposited in a local provider
- 4 participation fund established by the county. Money in the fund may
- 5 be used by the county to fund certain intergovernmental transfers
- 6 and indigent care programs as provided by this chapter.
- 7 (b) The commissioners court may adopt an order authorizing a
- 8 county to participate in the program, subject to the limitations
- 9 provided by this chapter.
- 10 SUBCHAPTER B. POWERS AND DUTIES OF COMMISSIONERS COURT
- 11 Sec. 299.051. LIMITATION ON AUTHORITY TO REQUIRE MANDATORY
- 12 PAYMENT. The commissioners court of a county may require a
- 13 mandatory payment authorized under this chapter by an institutional
- 14 health care provider in the county only in the manner provided by
- 15 this chapter.
- Sec. 299.052. MAJORITY VOTE REQUIRED. The commissioners
- 17 court of a county may not authorize the county to collect a
- 18 mandatory payment authorized under this chapter without an
- 19 affirmative vote of a majority of the members of the commissioners
- 20 <u>court.</u>
- Sec. 299.053. RULES AND PROCEDURES. After the
- 22 commissioners court has voted to require a mandatory payment
- 23 <u>authorized under this chapter, the commissioners court may adopt</u>
- 24 rules relating to the administration of the mandatory payment.
- Sec. 299.054. INSTITUTIONAL HEALTH CARE PROVIDER
- 26 REPORTING; INSPECTION OF RECORDS. (a) The commissioners court of a
- 27 county that collects a mandatory payment authorized under this

- 1 chapter shall require each institutional health care provider to
- 2 submit to the county a copy of any financial and utilization data
- 3 required by and reported to the Department of State Health Services
- 4 under Sections 311.032 and 311.033 and any rules adopted by the
- 5 executive commissioner of the Health and Human Services Commission
- 6 to implement those sections.
- 7 (b) The commissioners court of a county that collects a
- 8 mandatory payment authorized under this chapter may inspect the
- 9 records of an institutional health care provider to the extent
- 10 necessary to ensure compliance with the requirements of Subsection
- 11 (a).

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## SUBCHAPTER C. GENERAL FINANCIAL PROVISIONS

- Sec. 299.101. HEARING. (a) Each year, the commissioners
- 14 court of a county that collects a mandatory payment authorized
- 15 under this chapter shall hold a public hearing on the amounts of any
- 16 mandatory payments that the commissioners court intends to require
- 17 during the year and how the revenue derived from those payments is
- 18 to be spent.
- 19 (b) Not later than the 10th day before the date of the
- 20 hearing required under Subsection (a), the commissioners court of
- 21 the county shall publish notice of the hearing in a newspaper of
- 22 general circulation in the county.
- 23 <u>(c) A representative of a paying hospital is entitled to</u>
- 24 appear at the time and place designated in the public notice and to
- 25 be heard regarding any matter related to the mandatory payments
- 26 authorized under this chapter.
- Sec. 299.102. DEPOSITORY. (a) The commissioners court of

- 1 each county that collects a mandatory payment authorized under this
- 2 chapter by resolution shall designate one or more banks located in
- 3 the county as the depository for mandatory payments received by the
- 4 county. A bank designated as a depository serves for two years or
- 5 until a successor is designated.
- 6 (b) All income received by a county under this chapter,
- 7 including the revenue from mandatory payments remaining after
- 8 discounts and fees for assessing and collecting the payments are
- 9 deducted, shall be deposited with the county depository in the
- 10 county's local provider participation fund and may be withdrawn
- 11 only as provided by this chapter.
- 12 (c) All funds under this chapter shall be secured in the
- 13 manner provided for securing county funds.
- 14 Sec. 299.103. LOCAL PROVIDER PARTICIPATION FUND;
- 15 AUTHORIZED USES OF MONEY. (a) Each county shall create a local
- 16 provider participation fund.
- 17 (b) The local provider participation fund of a county
- 18 consists of:
- 19 (1) all revenue received by the county attributable to
- 20 mandatory payments authorized under this chapter, including any
- 21 amounts received attributable to a suit to enforce liability for
- 22 and collect a delinquent mandatory payment;
- 23 (2) money received from the Health and Human Services
- 24 Commission as a refund of an intergovernmental transfer from the
- 25 county to the state for the purpose of providing the nonfederal
- 26 share of Medicaid supplemental payment program payments, provided
- 27 that the intergovernmental transfer does not receive a federal

| 1  | <pre>matching payment; and</pre>                                     |
|----|--|
| 2  | (3) the earnings of the fund.  |
| 3  | (c) Money deposited to the local provider participation              |
| 4  | fund may be used only to:  |
| 5  | (1) fund intergovernmental transfers from the county                 |
| 6  | to the state to provide:   |
| 7  | (A) the nonfederal share of a Medicaid                               |
| 8  | supplemental payment program authorized under the state Medicaid     |
| 9  | plan, under the Texas Healthcare Transformation and Quality          |
| 10 | Improvement Program waiver issued under Section 1115 of the federal  |
| 11 | Social Security Act (42 U.S.C. Section 1315), or under a successor   |
| 12 | waiver program authorizing similar Medicaid supplemental payment     |
| 13 | programs; or   |
| 14 | (B) payments to Medicaid managed care                                |
| 15 | organizations that are dedicated for payment to hospitals;           |
| 16 | (2) subsidize indigent programs;                                     |
| 17 | (3) pay the administrative expenses of the county;                   |
| 18 | (4) refund a portion of a mandatory payment collected                |
| 19 | in error from a paying hospital; and                                 |
| 20 | (5) refund to paying hospitals the proportionate share               |
| 21 | of money received by the county from the Health and Human Services   |
| 22 | Commission that is not used to fund the nonfederal share of Medicaid |
| 23 | supplemental payment program payments;                               |
| 24 | (6) refund to paying hospitals the proportionate share               |
| 25 | of money that the county determines cannot be used to fund the       |
| 26 | nonfederal share of Medicaid supplemental payment program payment;   |
| 27 | and  |

- 1 (7) pay for any reasonable expenses the county incurs
- 2 in order to collect delinquent mandatory payments, including any
- 3 attorney's fees incurred as a result of contracting with an
- 4 attorney to represent the county in seeking and enforcing the
- 5 collection of delinquent mandatory payments.
- 6 (d) Money in the local provider participation fund may not
- 7 be commingled with other county funds.
- 8 (e) An intergovernmental transfer of funds described by
- 9 Subsection (c)(1) and any funds received by the county as a result
- 10 of an intergovernmental transfer described by that subsection may
- 11 not be used by the county or any other entity to expand Medicaid
- 12 eligibility under the Patient Protection and Affordable Care Act
- 13 (Pub. L. No. 111-148) as amended by the Health Care and Education
- 14 Reconciliation Act of 2010 (Pub. L. No. 111-152).
- 15 <u>SUBCHAPTER D. MANDATORY PAYMENTS</u>
- 16 Sec. 299.151. MANDATORY PAYMENTS BASED ON PAYING HOSPITAL
- 17 NET PATIENT REVENUE. (a) Except as provided by Subsection (e), the
- 18 commission of a county may require an annual mandatory payment to be
- 19 assessed quarterly on the net patient revenue of an institutional
- 20 health care provider located in the county. In the first year in
- 21 which the mandatory payment is required, the mandatory payment is
- 22 assessed on the net patient revenue of an institutional health care
- 23 provider as determined by the data reported to the Department of
- 24 State Health Services under Sections 311.032 and 311.033 in the
- 25 fiscal year ending in 2010. The county may update the amount of the
- 26 mandatory payment on an annual basis.
- 27 (b) The amount of a mandatory payment authorized under this

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- 1 chapter must be uniformly proportionate with the amount of net
- 2 patient revenue generated by each paying hospital in the county. A
- 3 mandatory payment authorized under this chapter may not hold
- 4 harmless any institutional health care provider, as required under
- 5 42 U.S.C. Section 1396b(w).
- 6 (c) The commissioners court of a county that collects a
- 7 mandatory payment authorized under this chapter shall set the
- 8 amount of the mandatory payment. The amount of the mandatory
- 9 payment required of each paying hospital may not exceed an amount
- 10 that, when added to the amount of the mandatory payments required
- 11 from all other paying hospitals in the county, equals an amount of
- 12 revenue that exceeds six percent of the aggregate net patient
- 13 revenue of all paying hospitals in the county.
- 14 (d) Subject to the maximum amount prescribed by Subsection
- 15 (c), the commissioners court of a county that collects a mandatory
- 16 payment authorized under this chapter shall set the mandatory
- 17 payments in amounts that in the aggregate will generate sufficient
- 18 revenue to cover the administrative expenses of the county for
- 19 activities under this chapter, to fund the nonfederal share of a
- 20 Medicaid supplemental payment program as described by Section
- 21 299.103(c)(1), and to pay for indigent programs, except that the
- 22 amount of revenue from mandatory payments used for administrative
- 23 expenses of the county for activities under this chapter in a year
- 24 may not exceed the lesser of four percent of the total revenue
- 25 generated from the mandatory payment or \$20,000. Any reasonable
- 26 expenses the commission incurs in order to collect delinquent
- 27 mandatory payments, including any attorney's fees incurred as a

- 1 result of contracting with an attorney to represent the commission
- 2 in seeking and enforcing the collection of delinquent mandatory
- 3 payments, are not subject to the limitation described in this
- 4 subsection.
- 5 (e) A paying hospital may not add a mandatory payment
- 6 required under this section as a surcharge to a patient.
- 7 Sec. 299.152. ASSESSMENT AND COLLECTION OF MANDATORY
- 8 PAYMENTS. The county may collect or contract for the assessment and
- 9 collection of mandatory payments authorized under this chapter.
- 10 Sec. 299.153. INSTALLMENT PAYMENTS; ATTORNEY FOR
- 11 COLLECTION ACTIVITIES; SUIT. (a) A mandatory payment is
- 12 considered to be delinquent if it is not fully paid within 60 days
- 13 of the due date set by the county. The county may enter into an
- 14 agreement with an institutional health care provider that allows
- 15 payment in installments of a delinquent mandatory payment.
- (b) The commission may contract with any competent attorney
- 17 to represent the county to seek and enforce the collection of
- 18 delinquent mandatory payments. The attorney's compensation is set
- 19 in the contract, but the total amount of compensation provided may
- 20 not exceed the lesser of (1) 20 percent of the amount of delinquent
- 21 mandatory payments collected and (2) \$200,000.
- 22 (c) At any time after a mandatory payment becomes
- 23 <u>delinquent</u>, the county may file suit in a court of competent
- 24 jurisdiction to enforce liability for and collect the mandatory
- 25 payment. The county may recover attorney's fees in a suit to enforce
- 26 liability for and collect a delinquent mandatory payment. Any
- 27 amounts recovered or otherwise received as a result of a suit to

- 1 enforce liability for and collect a delinquent mandatory payment
- 2 shall be deposited into the local provider participation fund.
- 3 Sec. 299.154. PURPOSE; CORRECTION OF INVALID PROVISION OR
- 4 PROCEDURE. (a) The purpose of this chapter is to generate revenue
- 5 by collecting from institutional health care providers a mandatory
- 6 payment to be used to provide the nonfederal share of a Medicaid
- 7 supplemental payment program.
- 8 (b) To the extent any provision or procedure under this
- 9 chapter causes a mandatory payment authorized under this chapter to
- 10 be ineligible for federal matching funds, the county may provide by
- 11 rule for an alternative provision or procedure that conforms to the
- 12 requirements of the federal Centers for Medicare and Medicaid
- 13 Services.
- 14 SECTION 2. If before implementing any provision of this Act
- 15 a state agency determines that a waiver or authorization from a
- 16 federal agency is necessary for implementation of that provision,
- 17 the agency affected by the provision shall request the waiver or
- 18 authorization and may delay implementing that provision until the
- 19 waiver or authorization is granted.
- 20 SECTION 3. This Act takes effect immediately if it receives
- 21 a vote of two-thirds of all the members elected to each house, as
- 22 provided by Section 39, Article III, Texas Constitution. If this
- 23 Act does not receive the vote necessary for immediate effect, this
- 24 Act takes effect September 1, 2019.