By: Taylor of Galveston

S.B. No. 3

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the establishment of an education savings account
3	program and a tax credit scholarship and educational expense
4	assistance program.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	ARTICLE 1. EDUCATION SAVINGS ACCOUNT PROGRAM
7	SECTION 1.01. Chapter 29, Education Code, is amended by
8	adding Subchapter J to read as follows:
9	SUBCHAPTER J. EDUCATION SAVINGS ACCOUNT PROGRAM
10	Sec. 29.351. DEFINITIONS. In this subchapter:
11	(1) "Account" means an education savings account
12	established under the program.
13	(2) "Child with a disability" means a child who is:
14	(A) eligible to participate in a school
15	district's special education program under Section 29.003; or
16	(B) covered by Section 504, Rehabilitation Act of
17	1973 (29 U.S.C. Section 794).
18	(3) "Curriculum" means a complete course of study for
19	a particular content area or grade level.
20	(4) "Financial institution" means a bank, credit
21	union, savings bank, or savings and loan association organized
22	under the laws of this state, the laws of another state, or federal
23	law that has its main office or a branch office in this state. The
24	term does not include any institution the deposits of which are not

- 1 insured by the Federal Deposit Insurance Corporation or the
- 2 National Credit Union Administration.
- 3 (5) "Parent" means a resident of this state who is a
- 4 natural or adoptive parent, managing or possessory conservator,
- 5 legal guardian, custodian, or other person with legal authority to
- 6 act on behalf of a child.
- 7 (6) "Postsecondary educational institution" means:
- 8 (A) an institution of higher education or a
- 9 private or independent institution of higher education as defined
- 10 by Section 61.003; or
- 11 (B) a career school or college as defined by
- 12 Section 132.001.
- 13 (7) "Program" means the education savings account
- 14 program established under this subchapter.
- 15 (8) "Program participant" means a child and a parent
- 16 of a child enrolled in the program.
- 17 Sec. 29.352. PURPOSES. The purposes of the education
- 18 savings account program are to:
- 19 (1) improve public schools and overall academic
- 20 performance;
- 21 (2) promote efficiency;
- 22 (3) promote and preserve the liberties and rights of
- 23 the people; and
- 24 (4) increase parental options.
- Sec. 29.353. ESTABLISHMENT OF PROGRAM. (a) The
- 26 comptroller shall establish and administer an education savings
- 27 account program to provide funding for certain education-related

- 1 <u>expenses of eligible children.</u>
- 2 (b) The comptroller, with cooperation from the agency,
- 3 shall ensure that information about the program is readily
- 4 available to the public through various sources, including the
- 5 agency's Internet website. The comptroller shall make information
- 6 about the program available to parents of a child with a disability
- 7 or a child who is educationally disadvantaged through the
- 8 comptroller's Internet website.
- 9 Sec. 29.354. ELIGIBLE CHILD. (a) A child is eligible to
- 10 participate in the program if the child is eligible to attend a
- 11 public school under Section 25.001 and:
- 12 (1) was born on or after September 1, 2012; or
- 13 (2) attended a public school during the entire
- 14 preceding academic year.
- 15 (b) A child who establishes eligibility under this section
- 16 may participate in the program until the earliest of the following
- 17 dates:
- 18 (1) the date that is three months after the date on
- 19 which the child graduates from high school;
- 20 (2) the date on which the child is no longer eligible
- 21 to attend a public school under Section 25.001;
- 22 (3) the date on which the child enrolls in a public
- 23 school, including an open-enrollment charter school; or
- 24 (4) the date on which the child is declared ineligible
- 25 for the program by the comptroller under this subchapter.
- (c) Notwithstanding Subsection (b), the comptroller shall
- 27 establish guidelines for, in the least disruptive manner possible:

- 1 (1) a child participating in the program to cease
- 2 participation and enroll in a public school, including an
- 3 open-enrollment charter school; and
- 4 (2) a child who previously participated in the program
- 5 and subsequently enrolled in a public school, including an
- 6 open-enrollment charter school, to resume participation in the
- 7 program.
- 8 Sec. 29.355. ENROLLMENT IN PROGRAM. (a) A parent of an
- 9 eligible child may enroll the child in the program for the following
- 10 school year.
- 11 (b) The comptroller shall by rule create an enrollment form
- 12 for the program and make the enrollment form readily available to
- 13 interested parents through various sources, including the
- 14 comptroller's Internet website.
- 15 (c) The comptroller shall provide to each parent who submits
- 16 an enrollment form a publication that describes the operation of
- 17 the program, including:
- 18 <u>(1) expenses allowed under the program under Section</u>
- 19 29.357;
- 20 (2) expense reporting requirements; and
- 21 (3) a description of the responsibilities of program
- 22 participants and the duties of the comptroller under this
- 23 <u>subchapter.</u>
- Sec. 29.356. PARTICIPATION IN PROGRAM. (a) To receive
- 25 <u>funding under the program, a parent of an eligible child must agree</u>
- 26 to:
- 27 (1) spend funds received through the program only for

1 expenses allowed under Section 29.357; 2 (2) notify the comptroller if the child enrolls in a public school, including an open-enrollment charter school, not 3 later than the 30th day after the date of enrollment; and 4 5 (3) inform the comptroller if the child graduates from high school. 6 7 (b) The parent of a child participating in the program is 8 the trustee of the child's account. (c) The comptroller shall provide annually to each program 9 10 participant the publication provided under Section 29.355(c). Sec. 29.357. APPROVED EDUCATION-RELATED EXPENSES. (a) 11 12 Funds received under the program may be used only for the following 13 expenses incurred by a program participant: 14 (1) tuition and fees: 15 (A) at a private school accredited by an organization that is recognized by the Texas Private School 16 17 Accreditation Commission; 18 (B) at a postsecondary educational institution; 19 or (C) for an online educational course or program; 20 21 (2) the purchase of textbooks or other instructional 22 materials; 23 (3) the purchase of a curriculum; 24 (4) fees for classes or other educational services provided by a public school, if the classes or services do not 25 26 qualify the child to be included in the school's average daily

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attendance;

- (6) for a child with a disability, fees for educational therapies or services provided by a practitioner or provider;
- (7) costs of computer hardware and software and other
 technological devices, not to exceed in any year 10 percent of the
 total amount paid to the program participant's account that year;
- 9 (8) fees for a nationally norm-referenced achievement
 10 test or examination, an assessment instrument adopted by the agency
 11 under Section 39.023, an advanced placement test or similar
 12 examination, or any examination related to college or university
 13 admission; and
- 14 (9) fees for the management of the participant's account charged by a financial institution.
- (b) Expenses allowed under Subsection (a) do not include
 expenses for:
- 18 <u>(1) consumable supplies, including paper, pens,</u>
 19 pencils, folders, and notebooks;
- 20 (2) food; or
- 21 (3) before-school or after-school child care and child 22 care during school holidays and vacations.
- 23 (c) An education service provider or vendor of educational 24 products must provide a program participant with a receipt for each 25 expense allowed under Subsection (a) charged by the provider or 26 vendor to the participant.
- 27 (d) The content or religious nature of a product or service

- 1 may not be considered in determining whether a payment for the
- 2 product or service is an expense allowed under Subsection (a).
- 3 (e) A finding that a program participant used funds
- 4 distributed under the program to pay for an expense not allowed
- 5 under Subsection (a) does not affect the validity of any payment
- 6 made by the participant for an expense that is allowed under that
- 7 <u>subsection</u>.
- 8 Sec. 29.358. AMOUNT OF PAYMENT; FINANCING. (a) A parent of
- 9 an eligible child shall receive each year that the child
- 10 participates in the program a payment from the state to the child's
- 11 account in an amount that is equal to:
- 12 (1) if the child is a member of a household with a
- 13 total annual income that exceeds 200 percent of the income
- 14 guidelines necessary to qualify for the national free or
- 15 reduced-price lunch program established under 42 U.S.C. Section
- 16 1751 et seq., 60 percent of the state average maintenance and
- 17 operations expenditures per student in average daily attendance for
- 18 the preceding fiscal year;
- 19 (2) if the child is a member of a household with a
- 20 total annual income that is at or below 200 percent of the income
- 21 guidelines necessary to qualify for the national free or
- 22 reduced-price lunch program established under 42 U.S.C. Section
- 23 1751 et seq., 75 percent of the state average maintenance and
- 24 operations expenditures per student in average daily attendance for
- 25 the preceding fiscal year; or
- 26 (3) regardless of household income level, if the child
- 27 is a child with a disability, 90 percent of the state average

- 1 maintenance and operations expenditures per student in average
- 2 daily attendance for the preceding fiscal year.
- 3 (b) In addition to any funding the district receives under
- 4 Chapter 42, for each child participating in the program, the school
- 5 district the child would otherwise attend is entitled to receive
- 6 for the first year in which the child participates in the program an
- 7 amount equal to 50 percent of the difference between:
- 8 <u>(1) the state average maintenance and operations</u>
- 9 expenditures per student in average daily attendance for the
- 10 preceding fiscal year; and
- 11 (2) the amount the child's parent receives under
- 12 Subsection (a) for the year.
- 13 (c) Any funds remaining in a child's account at the end of a
- 14 fiscal year are carried forward to the next fiscal year unless
- 15 <u>another provision of this subchapter mandates the closure of the</u>
- 16 <u>account.</u>
- 17 (d) The parent of a child participating in the program may
- 18 make payments for the expenses of educational programs, services,
- 19 and products not covered by funds in the child's account.
- 20 (e) A payment under Subsection (a) may not be financed using
- 21 federal funds or money appropriated from the available school fund.
- Sec. 29.359. ADMINISTRATION OF ACCOUNTS. (a) The
- 23 comptroller may contract with one or more financial institutions to
- 24 establish and manage an account for each child participating in the
- 25 program. A program participant must be able to access the
- 26 participant's account by using a debit card or online or electronic
- 27 transfer payment service.

- 1 (b) The comptroller shall make quarterly payments to each
- 2 program participant's account in equal amounts on or before the
- 3 15th day of August, November, February, and May.
- 4 (c) The comptroller may deduct an amount from each quarterly
- 5 payment to a program participant's account to cover the
- 6 comptroller's cost of administering the program. The amount
- 7 deducted may not exceed five percent of the payment.
- 8 (d) Not later than 30 days after the end of each fiscal year,
- 9 the comptroller shall reconcile payments made to and from all
- 10 accounts under the program.
- 11 (e) On the date on which a child who participated in the
- 12 program is no longer eligible to participate in the program under
- 13 Section 29.354(b), the child's account is closed and any remaining
- 14 funds are returned to the state for deposit in the foundation school
- 15 fund.
- 16 (f) The comptroller may contract with a private entity to
- 17 administer all or any part of the program.
- 18 Sec. 29.360. RANDOM AUDITING OF ACCOUNTS. (a) The
- 19 comptroller shall contract with a private entity to randomly audit
- 20 accounts as necessary to ensure compliance with applicable law and
- 21 the requirements of the program.
- (b) In auditing an account, the comptroller or private
- 23 entity may require that a program participant provide further
- 24 information and documentation regarding any payment from the
- 25 participant's account.
- 26 (c) The private entity shall report to the comptroller any
- 27 violation of this subchapter or other relevant law found by the

- 1 entity during an audit conducted under this section.
- 2 Sec. 29.361. SUSPENSION OF ACCOUNT. (a) The comptroller
- 3 shall suspend the account of a program participant who fails to
- 4 comply with applicable law or a requirement of the program,
- 5 including a requirement under Section 29.356(a), or who
- 6 substantially misuses funds received under the program.
- 7 (b) On suspension of an account under Subsection (a), the
- 8 comptroller shall notify the program participant in writing that
- 9 the account has been suspended and that no further payments may be
- 10 made from the account. The notification must specify the grounds
- 11 for the suspension and state that the participant has 10 business
- 12 days to respond and take any corrective action required by the
- 13 comptroller.
- 14 (c) On the expiration of the 10-day period under Subsection
- 15 (b), the comptroller shall:
- 16 (1) order permanent closure of the suspended account
- 17 and declare the program participant ineligible for the program;
- (2) order temporary reinstatement of the account,
- 19 conditioned on the performance of a specified action by the
- 20 participant; or
- 21 (3) order full reinstatement of the account.
- 22 (d) The comptroller may recover funds distributed under the
- 23 program that were used for expenses not allowed under Section
- 24 29.357(a) from the program participant or the entity that received
- 25 the funds if the participant's account is suspended or closed under
- 26 th<u>is section.</u>
- 27 <u>Sec. 29.362. TUITION AND FEES; REFUND PROHIBITED.</u> (a) An

- 1 education service provider may not charge a child participating in
- 2 the program an amount greater than the standard amount charged for
- 3 that service by the provider.
- 4 (b) An education service provider or a vendor of educational
- 5 products receiving funds distributed under the program may not in
- 6 any manner rebate, refund, or credit to or share with a program
- 7 participant, or any person on behalf of a participant, any program
- 8 funds paid or owed by the participant to the provider or vendor.
- 9 Sec. 29.363. REFERRAL TO ATTORNEY GENERAL. (a) If the
- 10 comptroller obtains evidence of fraudulent use of an account, the
- 11 comptroller may refer the case to the attorney general for
- 12 investigation.
- 13 (b) With the consent of the appropriate local county or
- 14 <u>district</u> attorney, the attorney general has concurrent
- 15 jurisdiction with the consenting local prosecutor to prosecute an
- 16 offense referred to the attorney general under Subsection (a).
- 17 Sec. 29.364. PROVIDER ACCOUNTABILITY. (a) A private
- 18 school must be accredited by an organization that is recognized by
- 19 the Texas Private School Accreditation Commission to receive funds
- 20 distributed under the program.
- 21 (b) A private tutor or teaching service and a practitioner
- 22 or provider who provides educational therapies or services for a
- 23 <u>child with a disability must be licensed or accredited by a regional</u>
- 24 or national accrediting organization to receive funds distributed
- 25 under the program.
- Sec. 29.365. PROGRAM PARTICIPANT, PROVIDER, AND VENDOR
- 27 AUTONOMY. (a) An education service provider or vendor of

- 1 educational products that receives funds distributed under the
- 2 program is not an agent of the state or federal government.
- 3 (b) Except as provided by this subchapter, the comptroller,
- 4 the agency, the State Board of Education, any other state agency, or
- 5 any school district may not:
- 6 (1) regulate the educational program of an education
- 7 service provider or vendor of educational products that receives
- 8 funds distributed under the program; or
- 9 (2) exercise control or supervision over a program
- 10 participant or an education service provider or vendor of
- 11 educational products that receives funds distributed under the
- 12 program.
- 13 (c) The program does not expand the regulatory authority of
- 14 the state or any school district to impose any additional
- 15 regulation on an education service provider or vendor of
- 16 <u>educational products except those reasonably necessary to enforce</u>
- 17 the program as provided by this subchapter.
- 18 (d) A private school may not be required to modify the
- 19 school's creed, practices, admissions policies, curriculum,
- 20 performance standards, or assessments to receive funds distributed
- 21 under the program.
- (e) A private school voluntarily selected by a parent for
- 23 the parent's child to attend or a parent who homeschools the
- 24 parent's child, with or without governmental assistance, may not be
- 25 required to comply with any state law or rule governing the
- 26 applicable educational program that was not in effect on January 1,
- 27 2017.

- 1 (f) In any proceeding challenging a rule adopted by a state
- 2 agency or officer under this subchapter, the agency or officer has
- 3 the burden of proof to establish that the rule:
- 4 (1) is necessary to implement or enforce the program
- 5 as provided by this subchapter; and
- 6 (2) does not impose an undue burden on a program
- 7 participant or an education service provider or vendor of
- 8 educational products that receives or seeks to receive funds
- 9 distributed under the program.
- 10 Sec. 29.366. STUDENT RECORDS AND INFORMATION. (a) On
- 11 request by the parent of a child participating in the program, the
- 12 school district or open-enrollment charter school that the child
- 13 would otherwise attend shall provide a copy of the child's school
- 14 records possessed by the district or school, if any, to the child's
- 15 parent or, if applicable, the private school the child attends.
- 16 (b) The agency shall provide to the comptroller any
- 17 information available to the agency requested by the comptroller
- 18 regarding a child who participates or seeks to participate in the
- 19 program.
- Sec. 29.367. REPORTING NUMBER OF PARTICIPANTS. (a) Not
- 21 <u>later than October 1 of each year, the comptroller shall notify the</u>
- 22 commissioner and the Legislative Budget Board of the number of
- 23 eligible children likely to participate in the program,
- 24 disaggregated by the school district or open-enrollment charter
- 25 school the eligible children would otherwise attend.
- 26 (b) Not later than March 1 of each year, the comptroller
- 27 shall provide final information to the commissioner and the

- 1 Legislative Budget Board regarding the number of children
- 2 participating in the program, disaggregated in the same manner as
- 3 the initial information under Subsection (a).
- 4 Sec. 29.368. ANNUAL SURVEY. The comptroller may conduct an
- 5 annual parental satisfaction survey that asks each parent of a
- 6 child participating in the program to express:
- 7 (1) the parent's overall level of satisfaction with
- 8 the program; and
- 9 (2) the parent's opinion on specified topics and
- 10 issues relevant to the effectiveness of the program.
- 11 Sec. 29.369. RULES. The comptroller shall:
- 12 (1) adopt rules as necessary to implement this
- 13 subchapter, including:
- 14 (A) rules regarding expense reporting
- 15 requirements for program participants; and
- 16 (B) rules for implementing this subchapter in a
- 17 manner that ensures compliance with federal law regarding
- 18 confidentiality of student educational information, including the
- 19 Family Educational Rights and Privacy Act of 1974 (20 U.S.C.
- 20 Section 1232g); and
- 21 (2) coordinate as necessary to:
- (A) calculate annually the savings to the state
- 23 from the implementation of the program; and
- 24 (B) prevent fraud in financial transactions
- 25 under the program, including by adopting measures to permit
- 26 anonymous fraud reporting by telephone hotline or online
- 27 communication.

1 Sec. 29.370. GIFTS, GRANTS, AND DONATIONS. The comptroller 2 may solicit and accept gifts, grants, and donations from any public or private source for any expenses related to the administration of 3 the program, including the initial implementation of the program. 4 5 SECTION 1.02. Section 42.253, Education Code, is amended by adding Subsection (b-1) to read as follows: 6 (b-1) Notwithstanding Subsection (b), the commissioner 7 8 shall adjust enrollment estimates and entitlement for each school district for each school year based on information provided by the 9 10 comptroller under Section 29.367. This subsection expires September 1, 2021. 11 SECTION 1.03. Notwithstanding Section 29.359(b), Education 12 Code, as added by this article, not later than September 15, 2018, 13 14 the comptroller shall make the initial payment to each program 15 participant's education savings account as provided by Subchapter J, Chapter 29, Education Code, as added by this article. 16 SECTION 1.04. This article applies beginning with the 17 2018-2019 school year. 18 ARTICLE 2. TAX CREDIT SCHOLARSHIP AND EDUCATIONAL EXPENSE 19 ASSISTANCE PROGRAM 20 21 SECTION 2.01. Subtitle B, Title 3, Insurance Code, amended by adding Chapter 230 to read as follows: 22 23 CHAPTER 230. CREDIT AGAINST PREMIUM TAXES FOR CONTRIBUTIONS TO 24 CERTIFIED EDUCATIONAL ASSISTANCE ORGANIZATION

SUBCHAPTER A. GENERAL PROVISIONS

(1) "Educational assistance organization" means an

Sec. 230.001. DEFINITIONS. In this chapter:

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1 organization that: 2 (A) has the ability according to the 3 organization's charter to award scholarships to or pay educational expenses for eligible students in: 4 5 (i) public elementary or secondary schools 6 located in this state; or (ii) <u>nonpublic elementary or secondary</u> 7 8 schools located in this state: 9 (a) that meet the requirements of 10 Section 230.052; (b) at which a student may fulfill 11 12 this state's compulsory attendance requirements; and (c) that <u>are not in violation of the</u> 13 14 federal Civil Rights Act of 1964 (42 U.S.C. Section 2000a et seq.); 15 and 16 (B) uses part of its annual revenue for the 17 purpose provided by Paragraph (A). 18 (2) "State premium tax liability" means any liability 19 incurred by an entity under Chapter 221, 222, or 224. Sec. 230.002. RULES; PROCEDURES. (a) The comptroller 20 shall adopt rules and procedures to implement, administer, and 21 22 enforce this chapter. (b) A rule adopted under Subsection (a) is binding on an 23 24 organization that applies for certification as an educational

assistance organization, an entity that applies for a credit, and a

state or local governmental entity, including a political

subdivision, as necessary to implement, administer, and enforce

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1	this chapter.
2	SUBCHAPTER B. SCHOLARSHIP AND EDUCATIONAL EXPENSE ASSISTANCE
3	PROGRAM
4	Sec. 230.051. SELECTION OF CERTIFIED EDUCATIONAL
5	ASSISTANCE ORGANIZATION. (a) An organization may apply to the
6	comptroller for certification as a certified educational
7	assistance organization during an application period provided by
8	the comptroller.
9	(b) To be eligible for certification, the organization:
10	<u>(1) must:</u>
11	(A) be exempt from federal tax under Section
12	501(a) of the Internal Revenue Code of 1986 by being listed as an
13	<pre>exempt organization in Section 501(c)(3) of that code;</pre>
14	(B) be in good standing with the state;
15	(C) be located in the state;
16	(D) allocate at least 90 percent of its annual
17	revenue from contributions that are designated for scholarships or
18	educational expense assistance for eligible students under this
19	chapter for student scholarships and assistance for educational
20	expenses, including tuition, transportation, textbooks, and other
21	supplies, and for other related educational expense assistance as
22	described by this section;
23	(E) award scholarships and assistance for
24	qualifying educational expenses to eligible students who
25	demonstrate the greatest financial and academic need;
26	(F) agree to give each donor a receipt for money
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- 1 organization, the name of the donor, the amount of the
- 2 contribution, the information required by Section 230.054(c), and
- 3 any other information required by the comptroller;
- 4 (G) demonstrate experience and technical
- 5 expertise in:
- 6 <u>(i) accepting, processing, and tracking</u>
- 7 applications for scholarships or educational expense assistance;
- 8 and
- 9 (ii) awarding scholarships to students in
- 10 primary or secondary schools;
- 11 (H) agree to be independently audited on an
- 12 annual basis and file the audit with the comptroller; and
- 13 (I) disburse within two academic years of receipt
- 14 contributions received from and designated by entities for
- 15 scholarships or educational expense assistance under this chapter;
- 16 and
- 17 <u>(2) may not:</u>
- 18 (A) award all scholarships under this chapter to
- 19 students who attend a particular school or pay educational expenses
- 20 incurred only at a particular school;
- 21 (B) provide to a student a scholarship in an
- 22 <u>annual amount that exceeds the amount provided under Section</u>
- 23 230.055(a), (b), or (c), unless the money used to provide the
- 24 portion of the scholarship in excess of that amount was contributed
- 25 by a person other than an entity that notifies the organization
- 26 under Section 230.054(c) that the entity may apply for a tax credit
- 27 for the contribution; and

1	(C) provide to a student educational expense
2	assistance in excess of the amount provided under Section
3	230.055(d) per academic year, unless the money used to provide the
4	portion of the assistance in excess of that amount was contributed
5	by a person other than an entity that notifies the organization
6	under Section 230.054(c) that the entity may apply for a tax credit
7	for the contribution, including assistance for:
8	(i) facility fees;
9	(ii) textbooks;
10	(iii) school supplies;
11	(iv) tutoring;
12	<pre>(v) academic after-school programs;</pre>
13	(vi) school or lab fees; and
14	(vii) transportation expenses, including
15	the cost to transfer from one public school to another.
16	(c) The comptroller shall certify only one certified
17	educational assistance organization at any time. The comptroller
18	shall select the organization to certify as the certified
19	educational assistance organization from among the organizations
20	that apply under Subsection (a) and meet the requirements of
21	Subsection (b). The comptroller has broad discretion in selecting
22	the certified educational assistance organization.
23	(d) The comptroller shall notify all organizations that
24	apply under Subsection (a) of the comptroller's selection under
25	Subsection (c).
26	(e) The comptroller shall attempt to maintain one certified
27	educational assistance organization at all times. The comptroller

- 1 shall provide an application period under Subsection (a) as soon as
- 2 practicable after the comptroller learns there is, or is likely to
- 3 be, a vacancy for the certified educational assistance
- 4 organization.
- 5 (f) The comptroller's selection under Subsection (c) is
- 6 final and is not appealable.
- 7 Sec. 230.052. NONPUBLIC SCHOOL REQUIREMENTS. The certified
- 8 educational assistance organization may not award scholarships to
- 9 or pay educational expenses for eligible students enrolled in a
- 10 nonpublic school unless the nonpublic school executes a notarized
- 11 affidavit, with supporting documents, concerning the school's
- 12 qualification for scholarships and educational expense assistance
- 13 for eligible students who receive assistance from the certified
- 14 <u>educational assistance organization, including evidence of:</u>
- (1) accreditation by the Texas Education Agency or by
- 16 an organization recognized by the Texas Private School
- 17 Accreditation Commission;
- 18 (2) annual administration of a nationally
- 19 norm-referenced assessment instrument or the appropriate
- 20 <u>assessment instrument required under Section 39.023, Education</u>
- 21 <u>Code;</u>
- 22 (3) valid certificate of occupancy; and
- 23 (4) policy statements regarding:
- 24 (A) admissions;
- 25 (B) curriculum;
- (C) safety;
- 27 (D) food service inspection; and

1	(E) student to teacher ratios.
2	Sec. 230.053. ELIGIBILITY OF STUDENTS; NOTICE TO CERTAIN
3	PARENTS; INCLUSION IN CALCULATION OF EQUALIZED WEALTH LEVEL. (a)
4	To be eligible to apply for assistance from the certified
5	educational assistance organization under this chapter:
6	(1) a student:
7	(A) must:
8	(i) be in foster care;
9	(ii) be in institutional care;
10	(iii) have a parent who is on active duty in
11	the military; or
12	(iv) have a household income not greater
13	than 200 percent of the income guidelines necessary to qualify for
14	the national free or reduced-price lunch program established under
15	42 U.S.C. Section 1751 et seq.; and
16	(B) must:
17	(i) have attended a public school during
18	the entire preceding academic year;
19	(ii) be starting school in the state for the
20	first time;
21	(iii) be the sibling of a student who is
22	eligible; or
23	(iv) if the student attends a nonpublic
24	school, qualify as a student who is not counted toward a public
25	school's average daily attendance during the year in which the
26	student receives the scholarship or educational expense assistance
27	to attend the school except as provided by Subsection (g). or

- 1 (2) the student must have previously qualified under 2 Subdivision (1). 3 (b) In addition to the students eligible under Subsection (a), a student is eligible to apply for assistance from the 4 5 certified educational assistance organization under this chapter 6 if: 7 (1) the student is in kindergarten through grade 12 8 and eligible under Section 29.003, Education Code, to participate in a school district's special education program; and 9 10 (2) an individualized education program has been developed for the student under Section 29.005, Education Code. 11 12 (c) A school district shall provide written notice of the availability of assistance under this chapter to the parent of a 13 14 student who is eligible to apply for assistance under Subsection 15 (b). The notice must inform the parent that a qualifying school is not subject to laws regarding the provision of education services 16 17 in the same manner as a public school, and a student with disabilities attending a qualifying school may not receive the 18 19 services a student with disabilities attending a public school is
- 22 disabilities is entitled under federal and state law if the student

entitled to receive under federal and state law. The notice must

provide information regarding rights to which a student with

- 23 <u>attends a public school, including:</u>
- 24 (1) rights provided under the Individuals with
- 25 Disabilities Education Act (20 U.S.C. Section 1400 et seq.),
- 26 including:

20

21

27 (A) an individualized education program;

1	(B) education services provided in the least
2	restrictive environment;
3	(C) instruction from certified teachers;
4	(D) due process hearings to ensure proper and
5	full implementation of an individualized education program;
6	(E) transition and planning services; and
7	(F) supplementary aids and services;
8	(2) rights provided under Subchapter A, Chapter 29,
9	Education Code; and
10	(3) other rights provided under federal or state law.
11	(d) A student who establishes eligibility under Subsection
12	(b) may continue to receive assistance under this chapter until the
13	earlier of the date the student graduates from high school or the
14	student's 22nd birthday.
15	(e) Notwithstanding any other provision of this section and
16	except as provided by Section 230.055(c), a student who receives a
17	payment to an education savings account under Section 29.358,
18	Education Code, for a year is not eligible to receive for the same
19	year a scholarship under this chapter.
20	(f) The certified educational assistance organization shall
21	award scholarships and educational expense assistance to eligible
22	students who apply in accordance with this chapter.
23	(g) A student who receives a scholarship under this chapter
24	is included for the first year the student receives the scholarship
25	in the weighted average daily attendance of the school district the
26	student would otherwise attend for purposes of determining the
27	district's equalized wealth level under Chapter 41, Education Code.

- 1 Sec. 230.054. CREDIT FOR CONTRIBUTIONS. (a) An entity may
- 2 apply for a credit under this chapter only for money contributed to
- 3 the certified educational assistance organization and designated
- 4 for scholarships or educational expense assistance for eligible
- 5 students.
- 6 (b) An entity may not apply for a credit under this chapter
- 7 for a contribution made to the certified educational assistance
- 8 organization if:
- 9 (1) the entity requires that the contribution benefit
- 10 a particular person or school; or
- 11 (2) the contribution is designated to provide a
- 12 scholarship or educational expense assistance for an entity
- 13 employee or for a spouse or dependent of an entity employee.
- 14 (c) An entity shall notify the certified educational
- 15 <u>assistance organization in writing when the entity makes a</u>
- 16 contribution if the entity may apply for a tax credit under this
- 17 chapter for the contribution. An entity may not apply for a credit
- 18 for the contribution unless the entity provides the notification at
- 19 the time the contribution is made. The certified educational
- 20 assistance organization shall indicate on the receipt provided
- 21 under Section 230.051(b)(1)(F) that the entity made the
- 22 notification under this subsection.
- Sec. 230.055. LIMIT ON AMOUNT OF SCHOLARSHIP OR EDUCATIONAL
- 24 EXPENSE ASSISTANCE. (a) Except as provided by Subsections (b) and
- 25 (c), the maximum scholarship amount the certified educational
- 26 assistance organization may award to a student under this chapter
- 27 using money contributed by an entity that notifies the organization

- 1 under Section 230.054(c) that the entity may apply for a tax credit
- 2 for the contribution may not exceed 75 percent of the state average
- 3 maintenance and operations expenditures per student in average
- 4 daily attendance for the preceding state fiscal year.
- 5 (b) The maximum scholarship amount under Subsection (a) may
- 6 not exceed 50 percent of the state average maintenance and
- 7 operations amount described by Subsection (a) if the student
- 8 receiving the scholarship has a household income greater than 175
- 9 percent of the income guidelines necessary to qualify for the
- 10 <u>national free or reduced-price lunch program established under 42</u>
- 11 U.S.C. Section 1751 et seq. This subsection does not apply to a
- 12 student who is eligible for assistance under Section 230.053(b) or
- 13 (d).
- 14 (c) A student who receives a payment to an education savings
- 15 account under Section 29.358, Education Code, for a year is
- 16 eligible to receive for the same year a scholarship from the
- 17 <u>certified educational assistance organization only if the student</u>
- 18 is eligible for assistance under Section 230.053(a)(1)(A)(i),
- 19 (ii), or (iii) or Section 230.053(b) or (d) or the student has a
- 20 household income not greater than 175 percent of the income
- 21 guidelines necessary to qualify for the national free or
- 22 reduced-price lunch program established under 42 U.S.C. Section
- 23 1751 et seq. The maximum scholarship amount the certified
- 24 educational assistance organization may award to a student to whom
- 25 this subsection applies using money contributed by an entity that
- 26 notifies the organization under Section 230.054(c) that the entity
- 27 may apply for a tax credit for the contribution may not exceed the

- 1 sum of:
- 2 (1) the difference between the amount of the payment
- 3 under Section 29.358, Education Code, and the full tuition amount
- 4 for the student's nonpublic school; and
- 5 (2) a transportation allowance not to exceed \$500.
- 6 (d) The maximum educational expense assistance the
- 7 certified educational assistance organization may award to a
- 8 student under this chapter using money contributed by an entity
- 9 that notifies the organization under Section 230.054(c) that the
- 10 entity may apply for a tax credit for the contribution may not
- 11 exceed \$500 for the 2018 state fiscal year, increased by five
- 12 percent each subsequent year.
- 13 Sec. 230.056. REVOCATION. (a) The comptroller shall
- 14 revoke the certification provided under Section 230.051 if the
- 15 comptroller finds that the certified educational assistance
- 16 <u>organization:</u>
- 17 (1) is no longer eligible under Section 230.051; or
- 18 (2) intentionally and substantially violates this
- 19 chapter.
- 20 (b) The comptroller has broad discretion in determining
- 21 whether to revoke a certification under Subsection (a).
- (c) The comptroller shall notify the certified educational
- 23 assistance organization in writing of the comptroller's decision to
- 24 revoke the organization's certification. If the comptroller
- 25 revokes the organization's certification, the comptroller shall
- 26 include in the notice of revocation the reasons for the revocation.
- 27 (d) If the comptroller revokes the certified educational

- 1 assistance organization's certification under Subsection (a), the
- 2 organization may request in writing a reconsideration of the
- 3 revocation not later than the 10th day after the date of the notice
- 4 under Subsection (c) or the revocation is final.
- 5 (e) An organization that requests a reconsideration under
- 6 Subsection (d) may submit to the comptroller not later than the 30th
- 7 day after the date the request for reconsideration is submitted
- 8 additional information and documents to support the organization's
- 9 request for reconsideration.
- 10 (f) The comptroller's reconsideration of a revocation under
- 11 this section is not a contested case under Chapter 2001, Government
- 12 Code. The comptroller's decision on a request for reconsideration
- 13 of a revocation is final and is not appealable.
- 14 (g) This section does not create a cause of action to
- 15 contest a decision of the comptroller to revoke the certified
- 16 <u>educational assistance organization's certification under this</u>
- 17 chapter.
- 18 (h) Revocation of a certification under this section does
- 19 not affect the validity of a tax credit relating to a contribution
- 20 made before the date of revocation.
- 21 Sec. 230.057. REPORT OF NET SAVINGS TO PUBLIC EDUCATION.
- 22 (a) In this section, "net savings" means any positive difference in
- 23 a state fiscal year between:
- 24 (1) the amount by which state spending on public
- 25 education for that year is reduced as a result of students receiving
- 26 scholarships and educational expense assistance from the certified
- 27 educational assistance organization under this chapter; and

- 1 (2) the amount by which state revenue derived from
- 2 Chapters 221, 222, and 224 is reduced as a result of tax credits
- 3 <u>under this chapter.</u>
- 4 (b) Not later than December 31 of each even-numbered year,
- 5 the comptroller shall determine the amount of net savings for the
- 6 previous state fiscal biennium and make available to the public a
- 7 report of that amount of savings.
- 8 SUBCHAPTER C. CREDIT
- 9 Sec. 230.101. CREDIT. An entity may apply for a credit
- 10 against the entity's state premium tax liability in the amount and
- 11 under the conditions and limitations provided by this chapter. The
- 12 comptroller shall award credits as provided by Section 230.103.
- 13 Sec. 230.102. AMOUNTS; LIMITATION ON TOTAL CREDITS. (a)
- 14 Subject to Subsections (b) and (c), the amount of an entity's credit
- 15 is equal to the lesser of the amount of the qualifying contributions
- 16 made to the certified educational assistance organization or 50
- 17 percent of the entity's state premium tax liability.
- 18 (b) For the 2018 state fiscal year, the total amount of tax
- 19 credits that may be awarded under this chapter may not exceed \$100
- 20 million. For each subsequent state fiscal year, the total amount of
- 21 tax credits that may be awarded is an amount equal to 110 percent of
- 22 the total amount of tax credits awarded in the previous state fiscal
- 23 <u>year.</u>
- (c) The comptroller by rule shall prescribe procedures by
- 25 which the comptroller may allocate credits under this chapter. The
- 26 procedures must provide that credits are allocated on a first-come,
- 27 first-served basis, based on the date the contribution was

- 1 initially made.
- 2 (d) The comptroller may require an entity to notify the
- 3 comptroller of the amount the entity intends or expects to apply for
- 4 under this chapter before the beginning of a state fiscal year or at
- 5 any other time required by the comptroller.
- 6 Sec. 230.103. APPLICATION FOR CREDIT. (a) An entity must
- 7 apply for a credit under this chapter on or with the tax return for
- 8 the taxable year during which the qualifying contributions were
- 9 made and submit with the application each receipt issued under
- 10 Section 230.051(b)(1)(F) that includes the information required by
- 11 Section 230.054(c).
- 12 (b) The comptroller shall adopt a form for the application
- 13 for the credit. An entity must use this form in applying for the
- 14 credit.
- 15 <u>(c)</u> The comptroller may award a credit to an entity that
- 16 applies for the credit under Subsection (a) if the entity is
- 17 eligible for the credit and the credit is available under Section
- 18 230.102(b). The comptroller has broad discretion in determining
- 19 whether to grant or deny an application for a credit.
- 20 (d) The comptroller shall notify an entity in writing of the
- 21 comptroller's decision to grant or deny the application under
- 22 Subsection (a). If the comptroller denies an entity's application,
- 23 the comptroller shall include in the notice of denial the reasons
- 24 for the comptroller's decision.
- 25 (e) If the comptroller denies an entity's application under
- 26 Subsection (a), the entity may request in writing a reconsideration
- 27 of the application not later than the 10th day after the date of the

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- 1 notice under Subsection (d). If the entity does not request a
- 2 reconsideration of the application on or before that date, the
- 3 comptroller's decision is final.
- 4 (f) An entity that requests a reconsideration under
- 5 Subsection (e) may submit to the comptroller not later than the 30th
- 6 day after the date the request for reconsideration is submitted
- 7 additional information and documents to support the entity's
- 8 request for reconsideration.
- 9 (g) The comptroller's reconsideration of an application
- 10 under this section is not a contested case under Chapter 2001,
- 11 Government Code. The comptroller's decision on a request for
- 12 reconsideration of an application is final and is not appealable.
- 13 (h) This section does not create a cause of action to
- 14 contest a decision of the comptroller to deny an application for a
- 15 credit under this chapter.
- Sec. 230.104. ASSIGNMENT PROHIBITED; EXCEPTION. An entity
- 17 may not convey, assign, or transfer the credit allowed under this
- 18 chapter to another entity unless all of the assets of the entity are
- 19 conveyed, assigned, or transferred in the same transaction.
- Sec. 230.105. NOTICE OF AVAILABILITY OF CREDIT. The
- 21 comptroller shall provide notice of the availability of the credit
- 22 under this chapter on the comptroller's Internet website, in the
- 23 instructions for insurance premium tax report forms, and in any
- 24 notice sent to an entity concerning the requirement to file an
- 25 insurance premium tax report.
- 26 SECTION 2.02. An entity may apply for a credit under Chapter
- 27 230, Insurance Code, as added by this article, only for an

- 1 expenditure made on or after the effective date of this article.
- 2 SECTION 2.03. Not later than February 15, 2018, the
- 3 comptroller of public accounts shall adopt rules as provided by
- 4 Section 230.002(a), Insurance Code, as added by this article.
- 5 SECTION 2.04. The comptroller of public accounts shall make
- 6 the initial determination of net savings and report regarding that
- 7 savings as required by Section 230.057, Insurance Code, as added by
- 8 this article, not later than December 31, 2020, based on the state
- 9 fiscal biennium ending August 31, 2019.
- 10 SECTION 2.05. This article applies only to a report
- 11 originally due on or after the effective date of this article.
- 12 SECTION 2.06. This article takes effect January 1, 2018.
- 13 ARTICLE 3. JUDICIAL REVIEW
- SECTION 3.01. (a) The constitutionality and other validity
- 15 under the state or federal constitution of all or any part of
- 16 Subchapter J, Chapter 29, Education Code, as added by this Act, or
- 17 Chapter 230, Insurance Code, as added by this Act, may be determined
- 18 in an action for declaratory judgment in a district court in Travis
- 19 County under Chapter 37, Civil Practice and Remedies Code, except
- 20 that this section does not authorize an award of attorney's fees
- 21 against this state and Section 37.009, Civil Practice and Remedies
- 22 Code, does not apply to an action filed under this section. This
- 23 section does not authorize a taxpayer suit to contest the denial of
- 24 a tax credit by the comptroller of public accounts.
- 25 (b) An appeal of a declaratory judgment or order, however
- 26 characterized, of a district court, including an appeal of the
- 27 judgment of an appellate court, holding or otherwise determining

- 1 that all or any part of Subchapter J, Chapter 29, Education Code, as
- 2 added by this Act, or Chapter 230, Insurance Code, as added by this
- 3 Act, is constitutional or unconstitutional, or otherwise valid or
- 4 invalid, under the state or federal constitution is an accelerated
- 5 appeal.
- 6 (c) If the judgment or order is interlocutory, an
- 7 interlocutory appeal may be taken from the judgment or order and is
- 8 an accelerated appeal.
- 9 (d) A district court in Travis County may grant or deny a
- 10 temporary or otherwise interlocutory injunction or a permanent
- 11 injunction on the grounds of the constitutionality or
- 12 unconstitutionality, or other validity or invalidity, under the
- 13 state or federal constitution of all or any part of Subchapter J,
- 14 Chapter 29, Education Code, as added by this Act, or Chapter 230,
- 15 Insurance Code, as added by this Act.
- 16 (e) There is a direct appeal to the Texas Supreme Court from
- 17 an order, however characterized, of a trial court granting or
- 18 denying a temporary or otherwise interlocutory injunction or a
- 19 permanent injunction on the grounds of the constitutionality or
- 20 unconstitutionality, or other validity or invalidity, under the
- 21 state or federal constitution of all or any part of Subchapter J,
- 22 Chapter 29, Education Code, as added by this Act, or Chapter 230,
- 23 Insurance Code, as added by this Act.
- 24 (f) The direct appeal is an accelerated appeal.
- 25 (g) This section exercises the authority granted by Section
- 26 3-b, Article V, Texas Constitution.
- 27 (h) The filing of a direct appeal under this section will

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- 1 automatically stay any temporary or otherwise interlocutory
- 2 injunction or permanent injunction granted in accordance with this
- 3 section pending final determination by the Texas Supreme Court,
- 4 unless the supreme court makes specific findings that the applicant
- 5 seeking such injunctive relief has pleaded and proved that:
- 6 (1) the applicant has a probable right to the relief it
- 7 seeks on final hearing; and
- 8 (2) the applicant will suffer a probable injury that
- 9 is imminent and irreparable, and that the applicant has no other
- 10 adequate legal remedy.
- 11 (i) An appeal under this section, including an
- 12 interlocutory, accelerated, or direct appeal, is governed, as
- 13 applicable, by the Texas Rules of Appellate Procedure, including
- 14 Rules 25.1(d)(6), 26.1(b), 28.1, 28.3, 32.1(g), 37.3(a)(1),
- 15 38.6(a) and (b), 40.1(b), and 49.4.
- ARTICLE 4. EFFECTIVE DATE
- 17 SECTION 4.01. Except as otherwise provided by this Act:
- 18 (1) this Act takes effect immediately if it receives a
- 19 vote of two-thirds of all the members elected to each house, as
- 20 provided by Section 39, Article III, Texas Constitution; and
- 21 (2) if this Act does not receive the vote necessary for
- 22 immediate effect, this Act takes effect September 1, 2017.