By: Workman H.B. No. 164

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the issuance of a permit by a political subdivision.
3	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

- 4 SECTION 1. Section 214.904, Local Government Code, is 5 amended to read as follows:
- 6 Sec. 214.904. PROCEDURES AND PERIOD [TIME] FOR APPROVAL OR
- DENIAL [ISSUANCE] OF MUNICIPAL BUILDING PERMIT APPLICATIONS; PROHIBITED PERMIT REQUIREMENTS. (a) This section applies [only] 8
- 9 to any [a] permit required by a municipality to construct [erect] or
- improve a building or other structure in the municipality or its 10
- 11 extraterritorial jurisdiction.

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- 12 (b) Not later than the 30th [45th] day after the date an application for a permit is submitted, the municipality must: 13
- 14 (1) grant or make a preliminary determination to deny the permit; 15
- 16 (2) provide written notice to the applicant stating 17 the reasons why the municipality has been unable to act on [grant or deny] the permit application; or 18
- (3) reach a written agreement with the applicant 19 providing for a deadline <u>not later than the 120th day after the date</u> 20 21 the application was submitted for granting or denying the permit.
- 22 (c) For a permit application for which notice is provided under Subsection (b)(2), the municipality must grant or make a 23 preliminary determination to deny the permit not later than the 24

- 1 <u>15th</u> [30th] day after the date the notice is received. A
- 2 municipality may not extend the period for the municipality to act
- 3 on an application under this subsection more than once.
- 4 (d) If a municipality fails to act on [grant or deny] a
- 5 permit application within $[\frac{in}{in}]$ the period $[\frac{time}{in}]$ required by
- 6 Subsection (c) or by an agreement under Subsection (b)(3), the
- 7 permit application is considered approved and the municipality:
- 8 (1) may not collect any permit fees associated with
- 9 the application; and
- 10 (2) shall refund to the applicant any permit fees
- 11 associated with the application that have been collected.
- 12 (e) If a municipality makes a preliminary determination to
- 13 deny a permit application, the municipality must send written
- 14 notice of the determination to the applicant not later than the
- 15 first business day after the date the determination is made
- 16 stating:
- 17 (1) each application deficiency that is a reason for
- 18 the determination, including a citation to the specific ordinance,
- 19 order, regulation, or policy relevant to the determination;
- 20 (2) the specific actions required by the applicant to
- 21 remedy each specified deficiency; and
- 22 (3) a deadline not earlier than the 30th day after the
- 23 date the notice is sent for the applicant to complete the remedial
- 24 actions specified in the notice before the denial becomes final.
- 25 (f) If an applicant substantially completes the remedial
- 26 actions specified in the notice under Subsection (e) within the
- 27 period required, the applicant may request reconsideration of the

- 1 determination. The municipality shall grant the permit if the
- 2 municipality determines the applicant has substantially completed
- 3 the specified remedial actions. Not later than the 15th day after
- 4 the date the applicant's request for reconsideration is received,
- 5 the municipality shall send the applicant written notice of a final
- 6 determination to grant or deny a permit application. If the
- 7 municipality fails to send notice of a final determination within
- 8 the period required by this subsection, the permit application is
- 9 considered approved.
- 10 (g) Written notice of the municipality's final
- 11 determination that a permit is denied must include the information
- 12 required by Subsections (e)(1) and (2) in addition to written
- 13 findings of the reasons the municipality determined that any
- 14 remedial actions taken by the applicant were insufficient to
- 15 correct the deficiencies specified in the notice provided under
- 16 Subsection (e).
- 17 (h) Any final determination that a permit is denied may not
- 18 be based on:
- 19 (1) a reason or remedial requirement that was not
- 20 previously disclosed to the applicant in the notice required under
- 21 Subsection (e); or
- 22 (2) a requirement for the applicant to comply with any
- 23 ordinance, order, regulation, or policy that is not substantially
- 24 related to the construction or improvement of a building or other
- 25 structure.
- 26 (i) A municipality may not adopt or enforce an ordinance,
- 27 order, regulation, or policy relating to granting or denying a

- 1 permit under this section that:
- 2 (1) restricts or prohibits the right of an applicant
- 3 to reapply for a permit to construct or improve the same building or
- 4 other structure that was the subject of a denied permit
- 5 application;
- 6 (2) requires a private employer to offer wages higher
- 7 than the wages required under Chapter 62, Labor Code; or
- 8 (3) authorizes on-site monitoring of a private
- 9 employer by a nongovernmental entity.
- 10 SECTION 2. Section 233.901, Local Government Code, is
- 11 amended to read as follows:
- 12 Sec. 233.901. PROCEDURES AND PERIOD [TIME] FOR APPROVAL OR
- 13 DENIAL [ISSUANCE] OF COUNTY BUILDING PERMIT APPLICATIONS;
- 14 PROHIBITED PERMIT REQUIREMENTS. (a) This section applies [only]
- 15 to \underline{any} [a] permit required by a county [with a population of 3.3
- 16 million or more] to construct or improve a building or other
- 17 structure in the county, but does not apply to a permit for an
- 18 on-site sewage disposal system.
- 19 (b) Not later than the 30th [45th] day after the date an
- 20 application for a permit is submitted, the county must:
- 21 (1) grant or <u>make a preliminary determination to</u> deny
- 22 the permit;
- 23 (2) provide written notice to the applicant stating
- 24 the reasons why the county has been unable to act on the permit
- 25 application; or
- 26 (3) reach a written agreement with the applicant
- 27 providing for a deadline not later than the 120th day after the date

- 1 the application was submitted for granting or denying the permit.
- 2 (c) For a permit application for which notice is provided
- 3 under Subsection (b)(2), the county must grant or make a
- 4 preliminary determination to deny the permit not later than the
- 5 15th [30th] day after the date the notice is received. A county may
- 6 not extend the period for the county to act on an application under
- 7 this subsection more than once.
- 8 (d) If a county fails to act on a permit application within
- 9 [in] the period [time] required by Subsection (c) or by an agreement
- 10 under Subsection (b)(3), the permit application is considered
- 11 approved and the county:
- 12 (1) may not collect any permit fees associated with
- 13 the application; and
- 14 (2) shall refund to the applicant any permit fees
- 15 associated with the application that have been collected.
- 16 (e) If a county makes a preliminary determination to deny a
- 17 permit application, the county must send written notice of the
- 18 determination to the applicant not later than the first business
- 19 day after the date the determination is made stating:
- 20 (1) each application deficiency that is a reason for
- 21 the determination, including a citation to the specific ordinance,
- 22 order, regulation, or policy relevant to the determination;
- 23 (2) the specific actions required by the applicant to
- 24 remedy each specified deficiency; and
- 25 (3) a deadline not earlier than the 30th day after the
- 26 date the notice is sent for the applicant to complete the remedial
- 27 actions specified in the notice before the denial becomes final.

- (f) If an applicant substantially completes the remedial 1 actions specified in the notice under Subsection (e) within the 2 period required, the applicant may request reconsideration of the 3 determination. The county shall grant the permit if the county 4 5 determines the applicant has substantially completed the specified remedial actions. Not later than the 15th day after the date the 6 7 applicant's request for reconsideration is received, the county 8 shall send the applicant written notice of a final determination to grant or deny a permit application. If the county fails to send 9 10 notice of a final determination within the period required by this subsection, the permit application is considered approved. 11
- 12 (g) Written notice of the county's final determination that

 13 a permit is denied must include the information required by

 14 Subsections (e)(1) and (2) in addition to written findings of the

 15 reasons the county determined that any remedial actions taken by

 16 the applicant were insufficient to correct the deficiencies

 17 specified in the notice provided under Subsection (e).
- 18 <u>(h) Any final determination that a permit is denied may not</u> 19 be based on:
- (1) a reason or remedial requirement that was not previously disclosed to the applicant in the notice required under Subsection (e); or
- 23 (2) a requirement for the applicant to comply with any
 24 ordinance, order, regulation, or policy that is not substantially
 25 related to the construction or improvement of a building or other
 26 structure.
- 27 (i) A county may not adopt or enforce an ordinance, order,

- 1 regulation, or policy relating to granting or denying a permit
- 2 under this section that:
- 3 (1) restricts or prohibits the right of an applicant
- 4 to reapply for a permit to construct or improve the same building or
- 5 other structure that was the subject of a denied permit
- 6 application;
- 7 (2) requires a private employer to offer wages higher
- 8 than the wages required under Chapter 62, Labor Code; or
- 9 (3) authorizes on-site monitoring of a private
- 10 employer by a nongovernmental entity.
- SECTION 3. Sections 245.001(1) and (3), Local Government
- 12 Code, are amended to read as follows:
- 13 (1) "Permit" means a license, certificate, approval,
- 14 registration, consent, permit, contract or other agreement for
- 15 construction related to, or provision of, service from a water or
- 16 wastewater utility owned, operated, or controlled by a regulatory
- 17 agency, or other form of authorization required by law, rule,
- 18 regulation, order, or ordinance that a person must obtain to
- 19 perform an action, including engaging in an occupation, or
- 20 initiate, continue, or complete a project for which the permit is
- 21 sought.
- 22 (3) "Project" means an endeavor, occupation, or
- 23 <u>activity</u> over which a regulatory agency exerts its jurisdiction and
- 24 for which one or more permits are required to initiate, continue,
- 25 engage in, or complete the endeavor, occupation, or activity.
- SECTION 4. Section 245.002, Local Government Code, is
- 27 amended by amending Subsections (a-1) and (e) and adding

1 Subsections (e-1) and (f-1) to read as follows:

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- (a-1) Rights to which a permit applicant is entitled under 2 3 this chapter accrue on the filing of an original application or plan for development or plat application that gives the regulatory 4 5 agency fair notice of the project and the nature of the permit sought. An application or plan is considered filed on the date the 6 applicant delivers the application or plan to the regulatory 7 8 agency, [or] deposits the application or plan with the United States Postal Service by certified mail addressed to the regulatory 9 agency, or submits the application electronically if the regulatory 10 agency accepts applications electronically by a method that 11 provides confirmation of receipt. A certified mail receipt or 12 other confirmation or receipt obtained by the applicant at the time 13 14 of deposit or submission is prima facie evidence of the date the
- (e) A regulatory agency may provide that a permit application expires on or after the <u>61st</u> [45th] day after the date the application is filed if:

application or plan was filed [deposited with the United States

- (1) the applicant fails to provide documents or other information necessary to comply with the agency's technical requirements relating to the form and content of the permit application;
- (2) the agency provides to the applicant not later than the 10th business day after the date the application is filed written notice of the failure that specifies the necessary documents or other information required to complete the application

- 1 and the date the application will expire if the documents or other
- 2 information is not provided; and
- 3 (3) the applicant fails to provide the specified
- 4 documents or other information within the <u>period</u> [time] provided in
- 5 the notice.
- 6 (e-1) A permit application may not expire before the 11th
- 7 business day after the date the regulatory agency provides the
- 8 applicant with the notice described by Subsection (e)(2).
- 9 (f-1) A regulatory agency may not deny a permit application
- 10 based on a requirement for the applicant to comply with any
- 11 ordinance, order, regulation, or policy that is not substantially
- 12 related to the purposes for which the permit is required.
- 13 SECTION 5. Section 245.004, Local Government Code, is
- 14 amended to read as follows:
- Sec. 245.004. EXEMPTIONS. This chapter does not apply to:
- 16 (1) a permit that is at least two years old, is issued
- 17 for the construction of a building or structure intended for human
- 18 occupancy or habitation, and is issued under laws, ordinances,
- 19 procedures, rules, or regulations adopting only:
- 20 (A) uniform building, fire, electrical,
- 21 plumbing, or mechanical codes adopted by a recognized national code
- 22 organization; or
- 23 (B) local amendments to those codes enacted
- 24 solely to address imminent threats of destruction of property or
- 25 injury to persons;
- 26 (2) municipal zoning regulations that do not affect
- 27 landscaping or tree preservation, open space or park dedication,

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- 1 property classification, lot size, lot dimensions, lot coverage, or
- 2 building size or that do not change development permitted by a
- 3 restrictive covenant required by a municipality;
- 4 (3) [regulations that specifically control only the
- 5 use of land in a municipality that does not have zoning and that do
- 6 not affect landscaping or tree preservation, open space or park
- 7 dedication, lot size, lot dimensions, lot coverage, or building
- 8 size;
- 9 $\left[\frac{(4)}{(4)}\right]$ regulations for sexually oriented businesses as
- 10 defined by Section 243.002, massage parlors as defined by Section
- 11 234.101, or game rooms as defined by Section 234.131;
- 12 (4) [(5)] municipal or county ordinances, rules,
- 13 regulations, or other requirements affecting colonias;
- 14 (5) $\left[\frac{(6)}{(6)}\right]$ fees imposed in conjunction with
- 15 development permits;
- (6) $\left[\frac{(7)}{1}\right]$ regulations for annexation that do not
- 17 affect landscaping or tree preservation or open space or park
- 18 dedication;
- 19 (7) [(8) regulations for utility connections;
- 20 [(9)] regulations to prevent imminent destruction of
- 21 property or injury to persons from flooding that are effective only
- 22 within a flood plain established by a federal flood control program
- 23 and enacted to prevent the flooding of buildings intended for
- 24 public occupancy;
- (8) $[\frac{(10)}{(10)}]$ construction standards for public works
- 26 located on public lands or easements; or
- (9) $\left[\frac{(11)}{(11)}\right]$ regulations to prevent the imminent

- 1 destruction of property or injury to persons if the regulations do
- 2 not:
- 3 (A) affect landscaping or tree preservation,
- 4 open space or park dedication, lot size, lot dimensions, lot
- 5 coverage, building size, residential or commercial density, or the
- 6 timing of a project; or
- 7 (B) change development permitted by a
- 8 restrictive covenant required by a municipality.
- 9 SECTION 6. Chapter 245, Local Government Code, is amended
- 10 by adding Sections 245.008 and 245.009 to read as follows:
- 11 Sec. 245.008. PROCEDURES AND PERIOD FOR APPROVAL OR DENIAL
- 12 OF PERMIT APPLICATIONS; PROHIBITED PERMIT REQUIREMENTS. (a)
- 13 Except as provided by Section 214.904, 233.901, or other law that
- 14 provides for a shorter period, a regulatory agency shall approve or
- 15 deny an application for a permit not later than the 60th business
- 16 day after the date the regulatory agency received the completed
- 17 application.
- 18 (b) A regulatory agency may extend the period under
- 19 Subsection (a) for approving or denying an application by an
- 20 additional 10 business days if the regulatory agency provides
- 21 written notice of the extension to the applicant during that period
- 22 stating the reasons the regulatory agency has been unable to grant
- 23 or deny the permit application during that period. A regulatory
- 24 agency may not extend the period for the regulatory agency to grant
- 25 or deny an application under this subsection more than once.
- 26 <u>(c) If a regulatory agency fails to approve or deny a</u>
- 27 completed application as provided by this section, the application

- 1 <u>is considered to be approved.</u>
- 2 (d) If a regulatory agency denies a permit application, the
- 3 regulatory agency must send written notice of the denial to the
- 4 applicant not later than the first business day after the date of
- 5 the denial stating:
- 6 (1) each application deficiency that is a reason for
- 7 the denial, including a citation to the specific ordinance, order,
- 8 regulation, or policy relevant to the denial; and
- 9 (2) the specific actions required by the applicant to
- 10 remedy each specified deficiency.
- Sec. 245.009. EXPEDITED PERMITTING PROCEDURES. (a) This
- 12 title does not prohibit a political subdivision from adopting
- 13 procedures to provide a shorter period than provided by law for the
- 14 approval of a permit.
- (b) Any ordinance, order, regulation, or policy providing
- 16 procedures for the expedited approval of a permit must comply with
- 17 the requirements of this chapter.
- 18 <u>(c) A procedure authorized by this section may not:</u>
- 19 (1) restrict or prohibit the right of an applicant to
- 20 reapply for a permit that was the subject of a denied permit
- 21 <u>application;</u>
- 22 (2) require a private employer to offer wages higher
- 23 than the wages required under Chapter 62, Labor Code;
- 24 (3) authorize on-site monitoring of a private employer
- 25 by a nongovernmental entity; or
- 26 (4) require an applicant for an expedited permit to
- 27 comply with an ordinance, order, regulation, or policy that is not

- 1 substantially related to the purposes for which the permit is
- 2 required.
- 3 SECTION 7. Section 245.002(g), Local Government Code, is
- 4 repealed.
- 5 SECTION 8. The changes in law made by this Act apply only to
- 6 a permit application filed on or after the effective date of this
- 7 Act. An application filed before the effective date of this Act is
- 8 governed by the law in effect immediately before the effective date
- 9 of this Act, and the former law is continued in effect for that
- 10 purpose.
- 11 SECTION 9. This Act takes effect immediately if it receives
- 12 a vote of two-thirds of all the members elected to each house, as
- 13 provided by Section 39, Article III, Texas Constitution. If this
- 14 Act does not receive the vote necessary for immediate effect, this
- 15 Act takes effect December 1, 2017.