LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

May 4, 2015

TO: Honorable Dan Patrick, Lieutenant Governor, Senate

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SJR5 by Nichols (Proposing a constitutional amendment temporarily dedicating a portion of the revenue derived from the state sales and use tax to the state highway fund.), As Passed 2nd House

Estimated Two-year Net Impact to General Revenue Related Funds for SJR5, As Passed 2nd House: a negative impact of (\$118,681) through the biennium ending August 31, 2017.

The net impact to General Revenue Related Funds would increase to a negative impact of (\$7,269,700,000) in the biennium ending August 31, 2019.

The cost to the State for publication of the resolution is \$118,681. The bill would have a negative effect on the state's cash flow and may require additional Tax and Revenue Anticipation Notes to be issued to meet the state's annual cash flow needs.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds	
2016	(\$118,681)	
2017	\$0	
2018	(\$3,613,400,000)	
2019	(\$3,656,300,000)	
2020	(\$3,701,800,000)	

All Funds, Five-Year Impact:

Fiscal Year	Probable Revenue (Loss) from General Revenue Fund 1	Probable Revenue Gain from State Highway Fund 6	Probable (Cost) from General Revenue Fund 1
2016	\$0	\$0	(\$118,681)
2017	\$0	\$0	\$0
2018	(\$3,613,400,000)	\$3,613,400,000	\$0
2019	(\$3,656,300,000)	\$3,656,300,000	\$0
2020	(\$3,701,800,000)	\$3,701,800,000	\$0

Fiscal Analysis

The resolution would propose an amendment to Article VIII of the Texas Constitution to add new Section 7-c to provide for the dedication of a portion of revenues derived from state sales and use taxes to the State Highway Fund (SHF).

Section 7-c(a) would provide that in each fiscal year an amount equal to \$3 billion out of the net revenue derived from the state sales and use tax under Chapter 151 of the Tax Code be deposited to the credit of the SHF.

Section 7-c(b) would provide that in each fiscal year an amount equal to 2 percent of the remaining net revenue from the tax after deposit of the \$3 billion also be deposited to the credit of the SHF. The provisions of Section 7-c(b) would not take effect in a biennium for which the Biennial Revenue Estimate issued by the Comptroller forecasts a decrease in the total amount of anticipated revenue in the coming biennium from the amount forecast in the current biennium.

Section 7-c provisions would expire September 1, 2026. However, if the Biennial Revenue Estimate issued by the Comptroller forecasts a decrease in the total amount of anticipated revenue in the coming biennium from the amount forecast in the current biennium, the Legislature would be permitted to review the deposits required under Section 7-c and determine whether continuing deposits until the section's expiration date of September 1, 2026 is appropriate.

Section 7-c(c) would require that money deposited to the SHF under Section 7-c would be limited to appropriation only 1) to construct, maintain, or acquire rights-of-way for public roadways other than toll roads; 2) for repayment of debt issued pursuant to Section 49-n, Article III; or 3) for repayment of debt issued pursuant to Section 49-p, Article III.

A temporary provision would effect the deposit of the \$3 billion and the 2 percent to the SHF beginning September 1, 2017 (fiscal 2018).

The proposed constitutional amendment would be submitted to the voters at an election to be held November 8, 2016.

Methodology

The amounts estimated due for deposit to the SHF were computed based on the forecast of state sales and use tax on an all funds basis as adopted for the Comptroller's 2016-17 Biennial Revenue Estimate. The offsetting amount of reduction in sales tax revenues available for other purposes is charged entirely to the unrestricted portion of the General Revenue Fund, as provisions of law requiring allocations of sales tax revenue to other funds or accounts are not affected by the proposed constitutional amendment.

The amendment is self-enacting and would have effect regardless of whether a conforming amendment to Section 151.801 of the Tax Code is enacted.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 304 Comptroller of Public Accounts

LBB Staff: UP, AG, SD, KK