By: Taylor of Collin S.B. No. 403

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the limitation on the rate of growth of appropriations.
3	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
4	SECTION 1. Sections 316.001, 316.002, 316.003, 316.004, and
5	316.008, Government Code, are amended to read as follows:
6	Sec. 316.001. LIMIT. The rate of growth of appropriations
7	in a state fiscal biennium from state tax revenues not dedicated by
8	the constitution may not exceed the least of the following rates
9	determined as provided by Section 316.002:
10	(1) the estimated rate of growth of the state's
11	economy;
12	(2) a rate equal to the sum of:
13	(A) the rate of growth of this state's
14	population; and
15	(B) the rate of monetary inflation in this state;
16	<u>or</u>
17	(3) the rate of growth of this state's gross state
18	product.
19	Sec. 316.002. DUTIES OF LEGISLATIVE BUDGET BOARD.
20	(a) Before the Legislative Budget Board <u>transmits</u> [submits] the
21	budget as prescribed by Section 322.008(c), the board shall
22	<pre>determine [establish]:</pre>
23	(1) the estimated rate of growth of the state's economy
24	from the current state fiscal biennium to the next state fiscal

- 1 biennium determined as provided by Subsection (b);
- 2 (2) the rates determined as provided by Subsection
- 3 (c);
- 4 (3) the <u>amount</u> [level] of appropriations for the
- 5 current state fiscal biennium from state tax revenues not dedicated
- 6 by the constitution; and
- 7 $\underline{(4)}$ [$\overline{(3)}$] the amount of state tax revenues not
- 8 dedicated by the constitution that could be appropriated for the
- 9 next state fiscal biennium within the limit established by Section
- 10 316.001 [the estimated rate of growth of the state's economy].
- 11 (b) The [Except as provided by Subsection (c), the] board
- 12 shall determine the estimated rate of growth of the state's economy
- 13 by dividing the estimated Texas total personal income for the next
- 14 state fiscal biennium by the estimated Texas total personal income
- 15 for the current state fiscal biennium. Using standard statistical
- 16 methods, the board shall make the estimate by projecting through
- 17 the state fiscal biennium the estimated Texas total personal income
- 18 reported by the United States Department of Commerce or its
- 19 successor in function.
- 20 (c) The board shall use information reported by the United
- 21 States Department of Labor or its successor in function, the state
- 22 demographer or the demographer's successor in function, the United
- 23 States Census Bureau or its successor in function, and other
- 24 relevant sources the board considers reliable to determine the
- 25 <u>following rates</u>, calculated for the preceding state fiscal
- 26 biennium:
- 27 (1) a rate equal to the sum of:

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1 (A) the rate of growth of this state's

2 population; and

3 (B) the rate of monetary inflation in this state;

4 and

- (2) the rate of growth of this state's gross state

 product [If a more comprehensive definition of the rate of growth

 the state's economy is developed and is approved by the committee

 stablished by Section 316.005, the board may use that definition
- 9 in calculating the limit on appropriations].
- (d) To ensure compliance with this subchapter and Section 22, Article VIII, [Section 22, of the] Texas Constitution, the Legislative Budget Board may not transmit in any form to the governor or the legislature the budget as prescribed by Section 322.008(c) or the general appropriations bill as prescribed by Section 322.008(d) until the limit on the rate of growth of appropriations has been adopted as required by this subchapter.
- 17 In the absence of an action by the Legislative Budget Board to adopt a spending limit as provided by this section [in 18 Subsections (a) and (b)], the limit on the rate of growth of 19 appropriations under this subchapter is [estimated rate of growth 20 in the state's economy from the current biennium to the next 21 22 biennium shall be treated as if it were] zero, and the amount of 23 state tax revenues not dedicated by the constitution that may 24 [could] be appropriated within the limit is [established by the 25 estimated rate of growth in the state's economy shall be] the same 26 as the amount [level] of those appropriations for the current state 27 fiscal biennium.

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- 1 Sec. 316.003. PUBLICATION. Before the Legislative Budget
- 2 Board approves the items of information required by Section
- 3 316.002, the board shall publish in the Texas Register the proposed
- 4 items of information and a description of the methodology and
- 5 sources used in the determinations [calculations].
- 6 Sec. 316.004. PUBLIC HEARING. Not later than December 1 of
- 7 each even-numbered year, the Legislative Budget Board shall hold a
- 8 public hearing to solicit testimony regarding the proposed items of
- 9 information and the methodology used in making the determinations
- 10 [calculations] required by Section 316.002.
- 11 Sec. 316.008. EFFECT OF LIMIT; ENFORCEMENT. (a) <u>In this</u>
- 12 <u>section:</u>
- 13 (1) "Constitutional limit on the rate of growth of
- 14 appropriations" means the limit on the rate of growth of
- 15 appropriations determined by the Legislative Budget Board under
- 16 <u>Section 316.002(b)</u> as finally adopted by the committee under
- 17 Section 316.005(b) or as considered adopted under Section
- 18 316.005(c).
- 19 <u>(2)</u> "Statutory limit on the rate of growth of
- 20 appropriations" means the limit on the rate of growth of
- 21 appropriations determined by the Legislative Budget Board under
- 22 Section 316.002(c) as finally adopted by the committee under
- 23 <u>Section 316.005(b)</u> or as considered adopted under <u>Section</u>
- 24 <u>316.005(c).</u>
- 25 (b) With respect to the constitutional limit on the rate of
- 26 growth of appropriations, unless [Unless] the legislature adopts a
- 27 resolution under Section 22, Article VIII, [Section 22(b), of the]

- 1 Texas Constitution, raising the proposed constitutional limit on
- 2 appropriations, the proposed <u>constitutional</u> limit is binding on the
- 3 legislature with respect to all appropriations for the next state
- 4 fiscal biennium made from state tax revenues not dedicated by the
- 5 constitution.
- 6 (c) $(\frac{b}{b})$ The rules of the house of representatives and 7 senate shall provide for enforcement of Subsection $(\frac{b}{b})$ [$(\frac{a}{b})$].
- 8 (d) When the statutory limit on the rate of growth of
- 9 appropriations is lower than the constitutional limit on the rate
- 10 of growth of appropriations or is lower than the constitutional
- 11 limit as raised by a resolution described by Subsection (b), the
- 12 proposed statutory limit is binding on the legislature with respect
- 13 to all appropriations for the next state fiscal biennium made from
- 14 state tax revenues not dedicated by the constitution unless the
- 15 legislature by general law provides that the statutory limit does
- 16 not apply to appropriations for that state fiscal biennium.
- 17 (e) If the Legislative Budget Board does not adopt a
- 18 spending limit as provided by Section 316.002, both the
- 19 constitutional limit on the rate of growth of appropriations and
- 20 the statutory limit on the rate of growth of appropriations are
- 21 considered to be zero.
- 22 SECTION 2. (a) The changes in law made by this Act apply
- 23 only in relation to an appropriation made for a state fiscal
- 24 biennium beginning on or after September 1, 2017.
- 25 (b) Appropriations for the state fiscal biennium that
- 26 begins September 1, 2015, are governed by Subchapter A, Chapter
- 27 316, Government Code, as that subchapter existed immediately before

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- 1 the effective date of this $\mbox{Act,}$ and the former law is continued in
- 2 effect for that purpose.
- 3 SECTION 3. This Act takes effect September 1, 2015.