By: Larson H.B. No. 30

## A BILL TO BE ENTITLED

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1	AN ACT
2	relating to the development of brackish groundwater.
3	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
4	SECTION 1. Section $16.053(e)$ , Water Code, is amended to
5	read as follows:
6	(e) Each regional water planning group shall submit to the
7	development board a regional water plan that:
8	(1) is consistent with the guidance principles for the
9	state water plan adopted by the development board under Section
10	16.051(d);
11	(2) provides information based on data provided or
12	approved by the development board in a format consistent with the
13	guidelines provided by the development board under Subsection (d);
14	(2-a) is consistent with the desired future conditions
15	adopted under Section 36.108 for the relevant aquifers located in

20 (3) identifies:

to the adoption of the most recent plan;

(A) each source of water supply in the regional water planning area, including information supplied by the executive administrator on the amount of modeled available groundwater in accordance with the guidelines provided by the

the regional water planning area as of the date the board most

recently adopted a state water plan under Section 16.051 or, at the

option of the regional water planning group, established subsequent

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- 1 development board under Subsections (d) and (f);
- 2 (B) factors specific to each source of water
- 3 supply to be considered in determining whether to initiate a
- 4 drought response;
- 5 (C) actions to be taken as part of the response;
- 6 and
- 7 (D) existing major water infrastructure
- 8 facilities that may be used for interconnections in the event of an
- 9 emergency shortage of water;
- 10 (4) has specific provisions for water management
- 11 strategies to be used during a drought of record;
- 12 (5) includes but is not limited to consideration of
- 13 the following:
- 14 (A) any existing water or drought planning
- 15 efforts addressing all or a portion of the region;
- 16 (B) approved groundwater conservation district
- 17 management plans and other plans submitted under Section 16.054;
- 18 (C) all potentially feasible water management
- 19 strategies, including but not limited to improved conservation,
- 20 reuse, and management of existing water supplies, conjunctive use,
- 21 acquisition of available existing water supplies, and development
- 22 of new water supplies;
- 23 (D) protection of existing water rights in the
- 24 region;
- 25 (E) opportunities for and the benefits of
- 26 developing regional water supply facilities or providing regional
- 27 management of water supply facilities;

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                    (F)
                         appropriate
                                       provision
                                                   for
                                                        environmental
   water needs and for the effect of upstream development on the bays,
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 3
   estuaries, and arms of the Gulf of Mexico and the effect of plans on
4
   navigation;
                                                                    if
5
                    (G)
                         provisions
                                      in
                                           Section
                                                     11.085(k)(1)
   interbasin transfers are contemplated;
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7
                         voluntary transfer of water within the region
                     (H)
   using, but not limited to, regional water banks, sales, leases,
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   options, subordination agreements, and financing agreements; [and]
9
                         emergency transfer of water under Section
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                     (I)
   11.139, including information on the part of each permit, certified
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12
   filing, or certificate of adjudication for nonmunicipal use in the
   region that may be transferred without causing unreasonable damage
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14
   to the property of the nonmunicipal water rights holder; and
15
                    (J) opportunities for and the benefits of
   developing large-scale desalination facilities for brackish
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   groundwater or seawater that serve local or regional brackish
   groundwater production zones identified or designated under
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19
   Section 16.060(b)(5);
                    identifies river and stream segments of unique
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               (6)
   ecological value and sites of unique value for the construction of
21
   reservoirs that the regional water planning group recommends for
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23
   protection under Section 16.051;
24
                    assesses the impact of the plan on unique river and
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stream segments identified in Subdivision (6) if the regional water

planning group or the legislature determines that a site of unique

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ecological value exists;

- 1 (8) describes the impact of proposed water projects on
- 2 water quality; and
- 3 (9) includes information on:
- 4 (A) projected water use and conservation in the
- 5 regional water planning area; and
- 6 (B) the implementation of state and regional
- 7 water plan projects, including water conservation strategies,
- 8 necessary to meet the state's projected water demands.
- 9 SECTION 2. Section 16.060, Water Code, is amended by
- 10 amending Subsections (a) and (b) and adding Subsection (d) to read
- 11 as follows:
- 12 (a) The board shall undertake or participate in research,
- 13 feasibility and facility planning studies, investigations, and
- 14 surveys as it considers necessary to further the development of
- 15 cost-effective water supplies from seawater or brackish
- 16 groundwater desalination in the state.
- 17 (b) The board shall prepare a biennial progress report on
- 18 the implementation of seawater or brackish groundwater
- 19 desalination activities in the state and shall submit it to the
- 20 governor, lieutenant governor, and speaker of the house of
- 21 representatives not later than December 1 of each even-numbered
- 22 year. The report shall include:
- 23 (1) results of the board's studies and activities
- 24 relative to seawater or brackish groundwater desalination during
- 25 the preceding biennium;
- 26 (2) identification and evaluation of research,
- 27 regulatory, technical, and financial impediments to the

- 1 implementation of seawater  $\underline{\text{or brackish groundwater}}$  desalination
- 2 projects;
- 3 (3) evaluation of the role the state should play in
- 4 furthering the development of large-scale seawater or brackish
- 5 groundwater desalination projects in the state; [and]
- 6 (4) the anticipated appropriation from general
- 7 revenues necessary to continue investigating water desalination
- 8 activities in the state during the next biennium; and
- 9 (5) identification and designation of local or
- 10 regional brackish groundwater production zones in areas of the
- 11 state with moderate to high availability and productivity of
- 12 brackish groundwater that can be used to reduce the use of fresh
- 13 groundwater and that:
- 14 (A) are separated by hydrogeologic barriers
- 15 <u>sufficient to prevent significant impacts to water availability or</u>
- 16 water quality in other aquifers, subdivisions of aquifers, or
- 17 geologic strata;
- 18 (B) are not, at the time of designation as a
- 19 brackish groundwater production zone, serving as a primary water
- 20 supply for any purpose other than supplying a desalination project;
- 21 <u>and</u>
- (C) are not located:
- (i) in areas determined to be susceptible
- 24 to subsidence; or
- 25 (ii) within the boundaries of the Edwards
- 26 Aquifer Authority and over the Edwards Aquifer.
- 27 (d) The board shall work together with groundwater

- 1 conservation districts and stakeholders and shall consider the
- 2 Brackish Groundwater Manual for Texas Regional Water Planning
- 3 Groups, and any updates to the manual, and other relevant
- 4 scientific data or findings when identifying and designating
- 5 brackish groundwater production zones under Subsection (b)(5).
- 6 SECTION 3. Subchapter D, Chapter 36, Water Code, is amended
- 7 by adding Section 36.1015 to read as follows:
- 8 Sec. 36.1015. RULES FOR PERMITS IN BRACKISH GROUNDWATER
- 9 PRODUCTION ZONES. (a) In this section, "designated brackish
- 10 groundwater production zone" means an aquifer, subdivision of an
- 11 aquifer, or geologic stratum designated under Section
- 12 16.060(b)(5).
- 13 (b) On receipt of a petition from a person with a legally
- 14 defined interest in groundwater in the district, a district located
- 15 over any part of a designated brackish groundwater production zone
- 16 shall adopt rules for the issuance of permits to withdraw brackish
- 17 groundwater from a well in a designated brackish groundwater
- 18 production zone for a project designed to treat brackish
- 19 groundwater to drinking water standards. The rules must:
- 20 (1) allow unlimited withdrawals and rates of
- 21 withdrawal of brackish groundwater from a designated brackish
- 22 groundwater production zone;
- 23 (2) provide for a minimum term of 30 years for a permit
- 24 issued for a well that produces brackish groundwater from a
- 25 designated brackish groundwater production zone;
- 26 (3) require reasonable monitoring of an aquifer,
- 27 subdivision of an aquifer, or geologic stratum adjacent to a

- 1 designated brackish groundwater production zone;
- 2 (4) allow the district to amend a permit issued under
- 3 rules adopted under this section following receipt of a report
- 4 requested under Subsection (c); and
- 5 (5) require reports from the holder of a permit issued
- 6 under rules adopted under this section that must include:
- 7 (A) the amount of brackish groundwater
- 8 withdrawn;
- 9 (B) the average monthly water quality of the
- 10 brackish groundwater withdrawn; and
- (C) aquifer levels in both the designated
- 12 brackish groundwater production zone and in any aquifer,
- 13 subdivision of an aquifer, or geologic stratum for which the permit
- 14 requires monitoring.
- 15 <u>(c) The district shall provide the reports required under</u>
- 16 Subsection (b)(5) to the Texas Water Development Board. On request
- 17 from the district, the development board shall investigate and
- 18 issue a report on whether brackish groundwater withdrawals from the
- 19 designated brackish groundwater production zone are causing:
- 20 (1) significant aquifer level declines; or
- 21 (2) adverse impacts to water quality in an aquifer,
- 22 subdivision of an aquifer, or geologic stratum.
- 23 <u>(d) After receiving a report requested under Subsection</u>
- 24 (c), the district may, after notice and hearing:
- (1) amend the applicable permit to establish a
- 26 production limit necessary to mitigate any impacts identified by
- 27 the report;

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(2) approve a mitigation plan that alleviates any
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   adverse impacts identified by the report; or
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               (3) both amend the permit to establish a production
   limit and approve a mitigation plan.
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          SECTION 4. Section 36.1071(a), Water Code, is amended to
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   read as follows:
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               Following notice and hearing, the district shall, in
          (a)
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   coordination with surface water management entities on a regional
   basis, develop a management plan that addresses the following
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   management goals, as applicable:
                    providing the most efficient use of groundwater;
11
               (1)
12
               (2)
                    controlling and preventing waste of groundwater;
                    controlling and preventing subsidence;
13
               (3)
14
               (4)
                    addressing conjunctive surface water management
15
   issues;
16
               (5)
                    addressing natural resource issues;
17
               (6)
                    addressing drought conditions;
                    addressing conservation, recharge enhancement,
18
               (7)
19
   rainwater harvesting, precipitation enhancement, or brush control,
   where appropriate and cost-effective; [and]
20
                    addressing the desired future conditions adopted
21
   by the district under Section 36.108; and
22
               (9) identifying goals for the development of brackish
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groundwater desalination strategies in designated brackish

SECTION 5. Section 36.108(d-2), Water Code, is amended to

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groundwater production zones.

read as follows:

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1 (d-2) The desired future conditions proposed under Subsection (d) must provide a balance between the highest 2 3 practicable level of groundwater production and the conservation, preservation, protection, recharging, and prevention of waste of 4 5 groundwater and control of subsidence in the management area. The desired future conditions do not apply to brackish groundwater 6 production in designated brackish groundwater production zones. 7 This subsection does not prohibit the establishment of desired 8 future conditions that provide for the reasonable long-term 9 10 management of groundwater resources consistent with the management goals under Section 36.1071(a). The desired future conditions 11 12 proposed under Subsection (d) must be approved by a two-thirds vote of all the district representatives for distribution to the 13 14 districts in the management area. A period of not less than 90 days 15 for public comments begins on the day the proposed desired future conditions are mailed to the districts. During the public comment 16 17 period and after posting notice as required by Section 36.063, each district shall hold a public hearing on any proposed desired future 18 19 conditions relevant to that district. During the public comment period, the district shall make available in its office a copy of 20 the proposed desired future conditions and any supporting 21 materials, such as the documentation of factors considered under 22 23 Subsection (d) and groundwater availability model run results. 24 After the public hearing, the district shall compile consideration at the next joint planning meeting a summary of 25 26 relevant comments received, any suggested revisions to the proposed desired future conditions, and the basis for the revisions. 27

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1 SECTION 6. This Act takes effect September 1, 2015.