By: West (Lewis) S.B. No. 1630

Substitute the following for S.B. No. 1630:

By: King of Hemphill C.S.S.B. No. 1630

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the protection of defendants against vexatious
- 3 litigants.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Subdivision (5), Section 11.001, Civil Practice
- 6 and Remedies Code, is amended to read as follows:
- 7 (5) "Plaintiff" means an individual who commences or
- 8 maintains a litigation pro se.
- 9 SECTION 2. Subchapter A, Chapter 11, Civil Practice and
- 10 Remedies Code, is amended by adding Section 11.002 to read as
- 11 follows:
- Sec. 11.002. APPLICABILITY. (a) This chapter does not
- 13 apply to an attorney licensed to practice law in this state unless
- 14 the attorney proceeds pro se.
- 15 (b) This chapter does not apply to a municipal court.
- 16 SECTION 3. Section 11.054, Civil Practice and Remedies
- 17 Code, is amended to read as follows:
- 18 Sec. 11.054. CRITERIA FOR FINDING PLAINTIFF A VEXATIOUS
- 19 LITIGANT. A court may find a plaintiff a vexatious litigant if the
- 20 defendant shows that there is not a reasonable probability that the
- 21 plaintiff will prevail in the litigation against the defendant and
- 22 that:
- 23 (1) the plaintiff, in the seven-year period
- 24 immediately preceding the date the defendant makes the motion under

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- 1 Section 11.051, has commenced, prosecuted, or maintained [in
- 2 propria persona] at least five litigations as a pro se litigant
- 3 other than in a small claims court that have been:
- 4 (A) finally determined adversely to the
- 5 plaintiff;
- 6 (B) permitted to remain pending at least two
- 7 years without having been brought to trial or hearing; or
- 8 (C) determined by a trial or appellate court to
- 9 be frivolous or groundless under state or federal laws or rules of
- 10 procedure;
- 11 (2) after a litigation has been finally determined
- 12 against the plaintiff, the plaintiff repeatedly relitigates or
- 13 attempts to relitigate, pro se [in propria persona], either:
- 14 (A) the validity of the determination against the
- 15 same defendant as to whom the litigation was finally determined; or
- 16 (B) the cause of action, claim, controversy, or
- 17 any of the issues of fact or law determined or concluded by the
- 18 final determination against the same defendant as to whom the
- 19 litigation was finally determined; or
- 20 (3) the plaintiff has previously been declared to be a
- 21 vexatious litigant by a state or federal court in an action or
- 22 proceeding based on the same or substantially similar facts,
- 23 transition, or occurrence.
- 24 SECTION 4. Section 11.101, Civil Practice and Remedies
- 25 Code, is amended by amending Subsection (a) and adding Subsections
- 26 (d) and (e) to read as follows:
- 27 (a) A court may, on its own motion or the motion of any

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- 1 party, enter an order prohibiting a person from filing, pro se [in
- 2 propria persona], a new litigation in a court to which the order
- 3 applies under this section without permission of the appropriate
- 4 local administrative judge described by Section 11.102(a) to file
- 5 the litigation [in this state] if the court finds, after notice and
- 6 hearing as provided by Subchapter B, that[+
- 7 [\(\frac{(1)}{1}\)] the person is a vexatious litigant[\(\frac{\tau}{1}\)]
- 8 [(2) the local administrative judge of the court in
- 9 which the person intends to file the litigation has not granted
- 10 permission to the person under Section 11.102 to file the
- 11 litigation].
- 12 (d) A prefiling order entered under Subsection (a) by a
- 13 justice or constitutional county court applies only to the court
- 14 that entered the order.
- (e) A prefiling order entered under Subsection (a) by a
- 16 <u>district or statutory county court applies to each court in this</u>
- 17 state.
- 18 SECTION 5. Section 11.102, Civil Practice and Remedies
- 19 Code, is amended to read as follows:
- Sec. 11.102. PERMISSION BY LOCAL ADMINISTRATIVE JUDGE.
- 21 (a) A vexatious litigant subject to a prefiling order under
- 22 Section 11.101 is prohibited from filing, pro se, new litigation in
- 23 a court to which the order applies without seeking the permission
- 24 of:
- 25 (1) the local administrative judge of the type of
- 26 court in which the vexatious litigant intends to file, except as
- 27 provided by Subdivision (2); or

- 1 (2) the local administrative district judge of the
- 2 county in which the vexatious litigant intends to file if the
- 3 litigant intends to file in a justice or constitutional county
- 4 court.
- 5 (b) A vexatious litigant subject to a prefiling order under
- 6 Section 11.101 who files a request seeking permission to file a
- 7 litigation shall provide a copy of the request to all defendants
- 8 named in the proposed litigation.
- 9 (c) The appropriate local administrative judge described by
- 10 Subsection (a) may make a determination on the request with or
- 11 without a hearing. If the judge determines that a hearing is
- 12 necessary, the judge may require that the vexatious litigant filing
- 13 a request under Subsection (b) provide notice of the hearing to all
- 14 defendants named in the proposed litigation.
- 15 (d) The appropriate [A] local administrative judge
- 16 <u>described by Subsection (a)</u> may grant permission to a [person found
- 17 to be a] vexatious litigant subject to a prefiling order under
- 18 Section 11.101 to file a litigation only if it appears to the judge
- 19 that the litigation:
- 20 (1) has merit; and
- 21 (2) has not been filed for the purposes of harassment
- 22 or delay.
- 23 <u>(e)</u> [(b)] The <u>appropriate</u> local administrative judge
- 24 <u>described</u> by <u>Subsection (a)</u> may condition permission on the
- 25 furnishing of security for the benefit of the defendant as provided
- 26 in Subchapter B.
- (f) $[\frac{(c)}{(c)}]$ A decision of the appropriate $[\frac{a}{a}]$ local

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- 1 administrative judge <u>described by Subsection (a)</u> denying a litigant
- 2 permission to file a litigation under Subsection (d) $[\frac{a}{a}]$, or
- 3 conditioning permission to file a litigation on the furnishing of
- 4 security under Subsection (e) [(b)], is not grounds for appeal,
- 5 except that the litigant may apply for a writ of mandamus with the
- 6 court of appeals not later than the 30th day after the date of the
- 7 decision. The denial of a writ of mandamus by the court of appeals is
- 8 not grounds for appeal to the supreme court or court of criminal appeals.
- 9 SECTION 6. The heading to Section 11.103, Civil Practice
- 10 and Remedies Code, is amended to read as follows:
- 11 Sec. 11.103. DUTIES OF CLERK[+ MISTAKEN FILING].
- SECTION 7. Subsections (a), (c), and (d), Section 11.103,
- 13 Civil Practice and Remedies Code, are amended to read as follows:
- 14 (a) Except as provided by Subsection (d), a clerk of a court
- 15 may not file a litigation, original proceeding, appeal, or other
- 16 claim presented, pro se, by a vexatious litigant subject to a
- 17 prefiling order under Section 11.101 unless the litigant obtains an
- 18 order from the appropriate local administrative judge described by
- 19 Section 11.102(a) permitting the filing.
- 20 (c) If the <u>appropriate</u> local administrative judge described
- 21 by Section 11.102(a) issues an order permitting the filing of the
- 22 litigation [under Subsection (b)], the litigation remains stayed
- 23 and the defendant need not plead until the 10th day after the date
- 24 the defendant is served with a copy of the order.
- 25 (d) A clerk of a court of appeals may file an appeal from a
- 26 prefiling order entered under Section 11.101 designating a person a
- 27 vexatious litigant or a timely filed writ of mandamus under Section

- 1 11.102 [11.102(c)].
- 2 SECTION 8. Subchapter C, Chapter 11, Civil Practice and
- 3 Remedies Code, is amended by adding Section 11.1035 to read as
- 4 follows:
- 5 Sec. 11.1035. MISTAKEN FILING. (a) If the clerk
- 6 mistakenly files litigation presented, pro se, by a vexatious
- 7 litigant subject to a prefiling order under Section 11.101 without
- 8 an order from the appropriate local administrative judge described
- 9 by Section 11.102(a), any party may file with the clerk and serve on
- 10 the plaintiff and the other parties to the litigation a notice
- 11 stating that the plaintiff is a vexatious litigant required to
- 12 obtain permission under Section 11.102 to file litigation.
- (b) Not later than the next business day after the date the
- 14 clerk receives notice that a vexatious litigant subject to a
- 15 prefiling order under Section 11.101 has filed, pro se, litigation
- 16 without obtaining an order from the appropriate local
- 17 administrative judge described by Section 11.102(a), the clerk
- 18 shall notify the court that the litigation was mistakenly filed. On
- 19 receiving notice from the clerk, the court shall immediately stay
- 20 the litigation and shall dismiss the litigation unless the
- 21 plaintiff, not later than the 10th day after the date the notice is
- 22 <u>filed</u>, obtains an order from the appropriate local administrative
- 23 judge described by Section 11.102(a) permitting the filing of the
- 24 litigation.
- 25 (c) An order dismissing litigation that was mistakenly
- 26 filed by a clerk may not be appealed.
- 27 SECTION 9. Section 11.104, Civil Practice and Remedies

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- 1 Code, is amended by adding Subsection (c) to read as follows:
- 2 (c) The Office of Court Administration of the Texas Judicial
- 3 System may not remove the name of a vexatious litigant subject to a
- 4 prefiling order under Section 11.101 from the agency's Internet
- 5 website unless the office receives a written order from the court
- 6 that entered the prefiling order or from an appellate court. An
- 7 order of removal affects only a prefiling order entered under
- 8 Section 11.101 by the same court. A court of appeals decision
- 9 reversing a prefiling order entered under Section 11.101 affects
- 10 only the validity of an order entered by the reversed court.
- 11 SECTION 10. Subdivision (3), Section 11.001, and Subsection
- 12 (b), Section 11.103, Civil Practice and Remedies Code, are
- 13 repealed.
- 14 SECTION 11. The change in law made by this Act applies only
- 15 to an action commencing on or after the effective date of this Act.
- 16 An action commencing before the effective date of this Act is
- 17 governed by the law as it existed on the date when the action
- 18 commenced, and that law is continued in effect for that purpose.
- 19 SECTION 12. This Act takes effect September 1, 2013.