1-1 By: Huffman, Nichols S.B. No. 219 1-2 1-3 (In the Senate - Filed March 8, 2013; March 12, 2013, read first time and referred to Committee State Affairs; on 1-4 April 8, 2013, reported adversely, with favorable Committee Substitute by the following vote: Yeas 8, Nays 0; April 8, 2013, 1-5 1-6 sent to printer.)

1-7 COMMITTEE VOTE

1-8		Yea	Nay	Absent	PNV
1-9	Duncan	Χ			
1-10	Deuell			X	
1-11	Ellis	Х			
1-12	Fraser	Х			
1-13	Huffman	Х			
1-14	Lucio	Χ			
1-15	Nichols	X			
1-16	Van de Putte	X			
1-17	Williams	X			

1-18 COMMITTEE SUBSTITUTE FOR S.B. No. 219

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By: Lucio

1-19 A BILL TO BE ENTITLED AN ACT

relating to ethics of public servants, including the functions and duties of the Texas Ethics Commission; the regulation of political contributions, political advertising, lobbying, and conduct of public servants; and the reporting of political contributions and expenditures and personal financial information; providing civil and criminal penalties.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

ARTICLE 1. NOTIFICATION PROCEDURES OF TEXAS ETHICS COMMISSION SECTION 1.01. Subchapter B, Chapter 571, Government Code,

SECTION 1.01. Subchapter B, Chapter 571, Government Code, is amended by adding Section 571.033 to read as follows:

Sec. 571.033. NOTIFICATION PROCEDURES. The commission shall adopt rules prescribing how the commission will notify any person or provide any notice required by this subtitle, Chapter 305, or Title 15, Election Code.

ARTICLE 2. INQUIRY PROCEDURES AND HEARINGS AND ENFORCEMENT ACTIVITIES OF TEXAS ETHICS COMMISSION

SECTION 2.01. Subdivision (2), Section 571.002, Government Code, is amended to read as follows:

(2) "Complainant" means an individual who files <u>an inquiry [a sworn complaint</u>] with the commission.

SECTION 2.02. Subsection (a), Section 571.027, Government Code, is amended to read as follows:

- (a) A member of the commission may not participate in a commission proceeding relating to any of the following actions if
- the member is the subject of the action:
  (1) a formal investigation by the commission;
- (2) <u>an inquiry</u> [<del>a sworn complaint</del>] filed with the commission; or
- 1-48 commission; or 1-49 (3) a motion adopted by vote of at least six members of 1-50 the commission.

SECTION 2.03. Subsection (f), Section 571.069, Government Code, is amended to read as follows:

1-52 Code, is amended to read as follows:
1-53 (f) This section may not be construed as limiting or
1-54 affecting the commission's authority to, on the filing of a motion
1-55 or receipt of an inquiry [a sworn complaint], review or investigate
1-56 the sufficiency of a statement or report.

SECTION 2.04. Section 571.073, Government Code, is amended to read as follows:

1-59 Sec. 571.073. REPORT. On or before December 31 of each 1-60 even-numbered year, the commission shall report to the governor and

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C.S.S.B. No. 219
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legislature. The report must include:
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(1) each advisory opinion issued by the commission under Subchapter D in the preceding two years;

a summary of commission (2) activities the preceding two years, including:

(A) the number of inquiries [sworn complaints] filed with the commission;

the number of inquiries [sworn complaints] (B) dismissed for noncompliance with statutory form requirements;

(C) the number of inquiries [sworn complaints]

dismissed for lack of jurisdiction;

(D) the number of inquiries [sworn complaints] dismissed after a finding of no credible evidence of a violation;

(E) the number of <u>inquiries</u> [sworn complaints] dismissed after a finding of a lack of sufficient evidence to determine whether a violation within the jurisdiction of the commission has occurred;

the number of <u>inquiries</u> [<u>sworn complaints</u>] (F) resolved by the commission through an agreed decision [order];

(G) the number of <u>inquiries</u> [<u>sworn complaints</u>] in which the commission issued <u>a decision</u> [<u>an order</u>] finding a violation and the resulting penalties, if any; and

(H) the number and amount of civil penalties imposed for failure to timely file a statement or report, the number and amount of those civil penalties fully paid, the number and amount of those civil penalties partially paid, and the number and amount of those civil penalties no part of which has been paid, for each of the following category of statements and reports, listed separately:

(i) financial statements required to be

filed under Chapter 572;

political (ii) contribution and expenditure reports required to be filed under Section 254.063, 254.093, 254.123, 254.153, or 254.157, Election Code;

(iii) political contribution and expenditure reports required to be filed under Section 254.064(b), and 254.124(b), or 254.154(b), Election Code;

(iv) political contribution expenditure reports required to be filed under Section 254.064(c), 254.124(c), or 254.154(c), Election Code;

political contribution and expenditure (V)reports required to be filed under Section 254.038 or 254.039, Election Code; and

(vi) political contribution and expenditure reports required to be filed under Section 254.0391, Election Code; and

(3) recommendations for necessary statutory any changes.

SECTION 2.05. Section 571.076, Government Code, is amended to read as follows:

Sec. 571.076. CONTRACT FOR ADMINISTRATION. The commission may contract with persons to administer and carry out this chapter and rules, standards, [and] orders, and decisions adopted under this chapter, excluding any enforcement authority.

SECTION 2.06. The heading to Subchapter E, Chapter 571, Government Code, is amended to read as follows:

SUBCHAPTER E. <u>INQUIRY</u> [COMPLAINT] PROCEDURES AND HEARINGS SECTION 2.07. Section 571.121, Government Code, is ame Section 571.121, Government Code, is amended to read as follows:

Sec. 571.121. GENERAL POWERS. (a) The commission may:

(1) hold hearings, on its own motion adopted by an affirmative vote of at least six commission members or on an inquiry [a sworn complaint], and render decisions on inquiries [complaints] or reports of violations as provided by this chapter; and

(2) agree to the settlement of issues.

The commission may not consider <u>an inquiry</u> [a complaint] investigate a matter outside the vote to commission's or jurisdiction.

SECTION 2.08. Section 571.1211, Government Code, is amended

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       to read as follows:
                Sec. 571.1211. DEFINITIONS. In this subchapter, "campaign
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                       [<del>(1) "Campaign</del>]
                                                communication" and
                                                                                "political
        advertising" have the meanings assigned by Section 251.001,
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       Election Code.
                       [\frac{(2)}{}]
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                            -- "Category One violation" means a violation of
                       jurisdiction of the commission as to which it
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       generally not difficult to ascertain whether the violation occurred
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       or did not occur, including:
                              [(A) the failure by a person required to file
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       statement or report to:
                                            file the required statement or report
                                     [<del>(i)</del>
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       in a manner that complies with applicable requirements; or
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                                     (ii) timely file the required statement or
        report;
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                              (B) a violation of Section 255.001, Election
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       Code;
                              [<del>(C)</del>
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                                                                                  <del>-political</del>
                                            <del>-misrepresentation -</del>
                                                                         <del>in</del>
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        advertising or a campaign communication relating to the office held
       by a person in violation of Section 255.006, Election Code;
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                                                                       in
                                                                             any
                              (D) a failure to include
                                      intended to be seen from
       political advertising
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       right-of-way notice in violation of Section 255.007, Election Code;
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       or
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                              [(E) a failure to timely respond to a written
       notice under Section 571.123(b).
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       [(3) "Category Two violation" means a violation of a law within the jurisdiction of the commission that is not a Category
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       One violation.
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              SECTION 2.09. Subchapter E, Chapter 571, Government Code,
        is amended by adding Section 571.1213 to read as follows:
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               Sec. 571.1213. CATEGORIZATION OF VIOLATIONS.
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       commission staff shall categorize, in ascending order of seriousness, each violation of law alleged in an inquiry or on a motion of the commission as:
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                       (1) a technical, clerical, or de minimis violation;
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                       (2) an administrative or filing violation; or
       (3) a more serious violation.

(b) The commission shall adopt rules defining what violations of law are included in each category of violation.

SECTION 2.10. Subchapter E, Chapter 571, Government Code,
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                                                                          defining what
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        is amended by adding Section 571.1214 to read as follows:
       Sec. 571.1214. RESOLUTION OF VIOLATIONS. (a) The commission staff and the commission shall resolve an inquiry or motion in the form corresponding to the most serious category of
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                                                                                           The
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        violation alleged in the inquiry or motion as provided in this
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                      An inquiry or motion alleging a technical, clerical, s violation must be resolved in a letter
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                (b)
             minimis
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        acknowledgment.
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                (c) An inquiry or motion alleging an administrative or
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        filing violation must be resolved in a notice of administrative or
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        filing error.
       (d) An inquiry or motion alleging a more serious violation must be resolved in a notice of violation.

SECTION 2.11. Section 571.122, Government Code, as amended by Charles and Code (N. R. 2011).
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       by Chapters 604 (H.B. 677) and 1166 (H.B. 3218), Acts of the 81st
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       Legislature, Regular Session, 2009, is amended to read as follows:
Sec. 571.122. FILING OF <u>INQUIRY</u> [COMPLAINT]; CONTENTS.
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              An individual may file with the commission an inquiry [a sworn
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       complaint] alleging that a person subject to a law administered and
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        enforced by the commission has violated a rule adopted by or a law
       administered and enforced by the commission. An inquiry [A sworn complaint] must be filed on a form prescribed by the commission. The commission shall make the inquiry [complaint] form available on the Internet. The form prescribed by the commission must require
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       the complainant to provide the following information for both the
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       complainant and the respondent:
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4-1 (1)the person's name; 4-2

(4)

- the person's telephone number; (2)
- (3)the person's electronic mail address, if known;

the physical address of the person's home or

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- business. An inquiry [A complaint] filed under this section must (b)
- be in writing and under oath and must set forth in simple, concise, and direct statements:
  - the name of the complainant; (1)
  - the street or mailing address of the complainant; (2)
  - the name of each respondent; (3)
    - (4)the position or title of each respondent;
- (5) the nature of the alleged violation, including if possible the specific rule or provision of law alleged to have been violated;
- a statement of the facts constituting the alleged violation and the dates on which or period of time in which the alleged violation occurred; and
- (7) all documents or other material available to the complainant that are relevant to the allegation, a list of all documents or other material within the knowledge of the complainant and available to the complainant that are relevant to the allegation but that are not in the possession of the complainant, including the location of the documents, if known, and a list of all documents or other material within the knowledge of the complainant that are unavailable to the complainant and that are relevant to the inquiry [complaint], including the location of the documents, if known.
- (b-1) An individual must be a resident of this state to be eligible to file an inquiry [a sworn complaint] with the commission. A copy of one of the following documents must be attached to the inquiry [complaint]:
- (1)the complainant's driver's license or personal identification issued under certificate Chapter Transportation Code, or commercial driver's license issued under Chapter 522, Transportation Code; or
- (2) a utility bill, bank statement, government check, paycheck, or other government document that:
- (A) the shows name and address complainant; and
- is dated not more than 30 days before the date (B)
- complaint] with the commission, an individual must be a resident of this state or must own real property in this state. A copy of one of the following documents must be attached to the inquiry [complaint]:
- the complainant's driver's license or personal (1)identification certificate issued under Chapter Transportation Code, or commercial driver's license issued under Chapter 522, Transportation Code;
- (2) a utility bill, bank statement, government check, paycheck, or other government document that:
- (A) shows the and address name complainant; and
- (B) is dated not more than 30 days before the date on which the inquiry [complaint] is filed; or
- (3)a property tax bill, notice of appraised value, or other government document that:
  - shows the name of the complainant; (A)
- shows the address of real property in this (B) state; and
- 4-64 (C) identifies the complainant as the owner of the real property.
- 4-65 (c) The <u>inquiry</u> [complaint] must be accompanied by an affidavit stating that the information contained in the <u>inquiry</u> 4-66 4-67 [complaint] is either correct or that the complainant has good 4-68 reason to believe and does believe that the violation occurred. If 4-69

the <u>inquiry</u> [complaint] is based on information and belief, the <u>inquiry</u> [complaint] shall state the source and basis of the information and belief. The complainant may swear to the facts by oath before a notary public or other authorized official.

(d) The  $\underline{inquiry}$  [complaint] must state on its face an allegation that, if true, constitutes a violation of a rule adopted

by or a law administered and enforced by the commission.

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(e) It is not a valid basis of <u>an inquiry</u> [a complaint] to allege that a report required under Chapter 254, Election Code, contains the improper name or address of a person from whom a political contribution was received if the name or address in the report is the same as the name or address that appears on the check for the political contribution.

SECTION 2.12. Section 571.1221, Government Code, is amended to read as follows:

Sec. 571.1221. DISMISSAL OF INQUIRY [COMPLAINT] FILED AT DIRECTION OR URGING OF NONRESIDENT. At any stage of a proceeding under this subchapter, the commission shall dismiss the inquiry [complaint] if the commission determines that the inquiry [complaint] was filed at the direction or urging of a person who is not a resident of this state.

SECTION 2.13. Section 571.1222, Government Code, is amended to read as follows:

Sec. 571.1222. DISMISSAL OF INQUIRY [COMPLAINT] CHALLENGING CERTAIN INFORMATION IN POLITICAL REPORT. At any stage of a proceeding under this subchapter, the commission shall dismiss an inquiry [a complaint] to the extent the inquiry [complaint] alleges that a report required under Chapter 254, Election Code, contains the improper name or address of a person from whom a political contribution was received if the name or address in the report is the same as the name or address that appears on the check for the political contribution.

SECTION 2.14. Section 571.123, Government Code, is amended to read as follows:

Sec. 571.123. PROCESSING OF  $\frac{INQUIRY}{an inquiry}$  [COMPLAINT]. (a) The commission shall determine whether an inquiry [a sworn complaint] filed with the commission complies with the form requirements of Section 571.122.

 $\frac{(a-1)}{(a-1)}$  [(b)] After <u>an inquiry</u> [a complaint] is filed, the commission shall immediately attempt to contact and notify the respondent of the <u>inquiry</u> [complaint by telephone or electronic mail].

 $\frac{\text{(b)}}{\text{inquiry}} \text{ Not later than the fifth business day after the date } \underbrace{\text{an}}_{\text{inquiry}} \underbrace{\text{[a complaint]}}_{\text{is filed, the commission shall }}_{\text{notify}} \underbrace{\text{[send written notice to]}}_{\text{the complainant and the respondent }}_{\text{as to}} \underbrace{\text{[. The written notice to the complainant and the respondent must]}}_{\text{:}}$ 

(1) [state] whether the inquiry [complaint] complies with the form requirements of Section 571.122; and

(2) if the respondent is a candidate or officeholder, [state] the procedure by which the respondent may designate an agent with whom commission staff may discuss the <u>inquiry</u> [complaint; and

[<del>(3) if applicable, include the information required</del>

by Section 571.124(e)].

(c) If the commission determines that the <u>inquiry</u> [complaint] does not comply with the form requirements, the commission shall <u>return</u> [send] the <u>inquiry</u> [complaint] to the complainant with [the written notice,] a statement explaining how the <u>inquiry</u> [complaint] fails to comply[,] and a copy of the rules for filing <u>inquiries</u> [sworn complaints]. The commission shall provide [send] a copy of the rejected inquiry [complaint] to the respondent with [the written notice and] the statement explaining how the <u>inquiry</u> [complaint] fails to comply. The complainant may resubmit the <u>inquiry</u> [complaint] not later than the 21st day after the date the <u>complainant is notified</u> [notice] under Subsection (b) [is mailed]. If the commission determines that the <u>inquiry</u> [complaint] is not resubmitted within the 21-day period, the commission shall:

(1) dismiss the <u>inquiry</u> [<del>complaint</del>]; and

C.S.S.B. No. 219 (2) not later than the fifth business day after the date of the dismissal, notify [send written notice to] the complainant and the respondent of the dismissal and the grounds for limitated. dismissal.

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- (d) If the commission determines that <u>an inquiry</u> [a complaint] is resubmitted under Subsection (c) within the 21-day period but is not in proper form, the commission shall return the inquiry to the complainant as provided in [send the notice required] under] Subsection (c), and the complainant may resubmit the inquiry [complaint] under that subsection.
- (e) If the commission determines that an complaint] returned to the complainant under Subsection (c) or (d) is resubmitted within the 21-day period and that the inquiry [complaint] complies with the form requirements, the commission shall notify the complainant and respondent [send the written notice] under Subsection (b).

SECTION 2.15. Subsection (b), Section 571.1231, Government Code, is amended to read as follows:

(b) A respondent to an inquiry [a-complaint] filed against the respondent may by writing submitted to the commission designate an agent with whom the commission staff may communicate regarding the <u>inquiry</u> [complaint].

SECTION 2.16. Section 571.124, Government Code, is amended to read as follows:

- Sec. 571.124. PRELIMINARY REVIEW: INITIATION. (a) The commission staff shall promptly conduct a preliminary review on receipt of a written <u>inquiry</u> [complaint] that is in compliance with the form requirements of Section 571.122.
- (b) On a motion adopted by an affirmative vote of at least six commission members, the commission  $\underline{\text{staff}}$ , without  $\underline{\text{an inquiry}}$  [a sworn complaint], may  $\underline{\text{undertake}}$  [initiate] a preliminary review of the matter that is the subject of the motion.
- (c) The executive director shall determine in writing whether the commission has jurisdiction over the violation of law alleged in <u>an inquiry</u> [a sworn complaint] processed under Section 571.123.
- the (e) Ιf executive director determines that the commission has jurisdiction, the <u>notification</u> [<del>notice</del>] Section 571.123(b) must include:
- a statement that the commission has jurisdiction (1)over the violation of law alleged in the inquiry [complaint];
- (2) a statement of whether the <u>inquiry</u> [complaint] will be processed as a <u>technical</u>, clerical, or de minimis violation, an administrative or filing violation, or a more serious violation [Category One violation or a Category Two violation, subject to reconsideration as provided for by Section 571.1212];
- (3) the date by which the respondent is required to respond to the notification [notice];
- (4) a copy of the inquiry [complaint] and the rules of procedure of the commission;
  - (5) a statement of the rights of the respondent;
- (6) a statement inviting the respondent to provide to the commission any information relevant to the inquiry [complaint];
- (7) a statement that a failure to timely respond to the <u>notification</u> [notice] will be treated as a separate violation.
- (f) If the executive director determines that commission does not have jurisdiction over the violation alleged in
- date of the dismissal, notify [send to] the complainant and the respondent [written notice] of the dismissal and the grounds for the dismissal.
- SECTION 2.17. Subsections (a) and (c), Section 571.1241, Government Code, are amended to read as follows:
- 6-66 6-67 (a) If the executive director determines that commission does not have jurisdiction over the violation alleged in 6-68 6-69 the <u>inquiry</u> [complaint], the complainant may request that the

commission review the determination. A request for review under this section must be filed not later than the 30th day after the date the complainant receives the executive director's determination.

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(c) Not later than the fifth business day after the date of the commission's determination under this section, the commission shall notify [send written notice to] the complainant and the respondent as to [stating] whether the commission has jurisdiction over the violation alleged in the inquiry [complaint]. If the commission determines that the commission has jurisdiction, the notification [notice] must include the items listed in Section 571.124(e).

SECTION 2.18. Section 571.1242, Government Code, is amended to read as follows:

Sec. 571.1242. PRELIMINARY REVIEW: RESPONSE BY RESPONDENT. (a) If the alleged violation is a <u>technical</u>, clerical, or <u>deminimis</u> [Category One] violation:

- (1) the respondent must respond to the <u>notification</u> [notice] required by Section 571.123(b) not later than the 10th business day after the date the respondent <u>is notified</u> [receives the notice]; and
- (2) if the matter is not resolved by agreement between the commission and the respondent before the 30th business day after the date the respondent <u>is notified</u> [receives the notice] under Section 571.123(b), the commission shall set the matter for a preliminary review hearing [to be held at the next commission meeting for which notice has not yet been posted].
- (b) If the alleged violation is <u>an administrative or filing</u> violation or a more serious [a Category Two] violation:
- (1) the respondent must respond to the <u>notification</u> [notice] required by Section 571.123(b) not later than the 25th business day after the date the respondent <u>is notified</u> [receives the notice] under Section 571.123(b); and
- the notice] under Section 571.123(b); and

  (2) if the matter is not resolved by agreement between the commission and the respondent before the 75th business day after the date the respondent is notified [receives the notice] under Section 571.123(b), the commission shall set the matter for a preliminary review hearing [to be held at the next commission meeting for which notice has not yet been posted].
- (c) A respondent's failure to timely respond as required by Subsection (a)(1) or (b)(1) is a [Category One] violation.
- (d) The response required to the notification under Section 571.123(b) [by Subsection (a) or (b)] must include any challenge the respondent seeks to raise to the commission's exercise of jurisdiction. In addition, the respondent may:
- (1) acknowledge the occurrence or commission of a violation;
- (2) deny the allegations contained in the <u>inquiry</u> [complaint] and provide evidence supporting the denial; or
- (3) agree to enter into a letter of acknowledgment [an assurance of voluntary compliance] or other agreed decision [order], which may include an agreement to immediately cease and desist.
- [(e) If the commission sets the matter for a preliminary review hearing, the commission shall promptly send to the complainant and the respondent written notice of the date, time, and place of the preliminary review hearing.]

SECTION 2.19. Subchapter E, Chapter 571, Government Code, is amended by adding Section 571.12421 to read as follows:

Sec. 571.12421. PRELIMINARY REVIEW: PROCEDURE. (a) The commission shall adopt procedures by rule for the conduct of:

(1) a preliminary review of an inquiry or motion that alleges a technical, clerical, or de minimis violation;

(2) a preliminary review of an inquiry or motion that alleges an administrative or filing violation; and

(3) a preliminary review of an inquiry or motion that alleges a more serious violation.

(b) If an inquiry or motion alleges violations of different categories, the commission staff shall conduct a preliminary review

8-1 of the inquiry or motion according to the procedure for the most 8-2 serious category of violation alleged in the inquiry or motion.

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8**-**68 8**-**69 (c) If, in the course of conducting a preliminary review, the commission staff determines that the violation alleged in the inquiry or motion was initially categorized incorrectly, the commission staff shall continue conducting the preliminary review according to the procedure for the correct category of violation.

(d) If an inquiry or motion alleges more than one violation, the commission staff may conduct a single preliminary review of the alleged violations or conduct a separate preliminary review for each violation.

each violation.

SECTION 2.20. Subchapter E, Chapter 571, Government Code, is amended by adding Section 571.12431 to read as follows:

Sec. 571.12431. PRELIMINARY REVIEW: RESOLUTION.

(a) After conducting a preliminary review of an inquiry or motion, the commission staff shall propose a resolution of the inquiry or motion to the respondent in the form corresponding to the category of violation alleged in the inquiry or motion or, if the inquiry or motion alleges multiple violations, in the form corresponding to the most serious category of violation.

(b) Except as provided by other law or commission rule, if the respondent accepts the resolution, the commission staff shall submit to the commission for approval the letter of acknowledgment, notice of administrative or filing error, or notice of violation in which the resolution was proposed to the respondent.

which the resolution was proposed to the respondent.

(c) If the respondent rejects the resolution, the commission shall set the inquiry or motion for a preliminary review hearing.

SECTION 2.21. Section 571.1244, Government Code, is amended to read as follows:

Sec. 571.1244. PRELIMINARY REVIEW AND PRELIMINARY REVIEW <u>HEARING</u> PROCEDURES. (a) The commission shall adopt procedures for the conduct of preliminary reviews and preliminary review hearings. The procedures must include:

(1) a reasonable time for responding to questions submitted by the commission and commission staff and subpoenas issued by the commission; and

(2) the tolling or extension of otherwise applicable deadlines where:

(A) the commission issues a subpoena and the commission's meeting schedule makes it impossible both to provide a reasonable time for response and to comply with the otherwise applicable deadlines; or

(B) the commission determines that, despite commission staff's diligence and the reasonable cooperation of the respondent, a matter is too complex to resolve within the otherwise applicable deadlines without compromising either the commission staff's investigation or the rights of the respondent.

(b) The commission by rule shall adopt procedures for the commission's review of a letter of acknowledgment, a notice of administrative or filing error, or a notice of violation submitted to the commission under Section 571.12431(b) or 571.126(f).

(c) The commission by rule shall adopt procedures for the disposition of an inquiry or motion if the respondent does not respond to a resolution of the inquiry or motion proposed to the respondent under Section 571.12431 or 571.126.

SECTION 2.22. Section 571.125, Government Code, is amended to read as follows:

Sec. 571.125. PRELIMINARY REVIEW HEARING: PROCEDURE. (a) A panel of two members of the preliminary review hearing if:

(1) following the preliminary review, the [commission and the] respondent does not [cannot] agree to the resolution of the inquiry or motion proposed by the commission staff [disposition of the complaint or motion]; or

(2) the respondent in writing requests a hearing.

(b) The commission shall <u>notify</u> [<u>provide written notice to</u>] the complainant, if any, and the respondent of the date, time, and place the <u>panel</u> [<u>commission</u>] will conduct the preliminary review

9-1 hearing.

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(c) At or after the time the commission notifies complainant, if any, and the respondent [provides notice] of a preliminary review hearing, the commission may submit to the complainant and the respondent written questions and require those questions to be answered under oath within a reasonable time.

(d) During a preliminary review hearing,

[commission]:

- may consider all submitted evidence related to the (1)inquiry [complaint]
  Section 571.124(b); [complaint] or to the subject matter of a motion under
- (2) may review any documents or material related to the <u>inquiry</u> [complaint] or to the motion; and
- (3) shall determine whether there is credible evidence that provides cause for the  $\underline{panel}$  [ $\underline{commission}$ ] to conclude that a violation within the jurisdiction of the commission has occurred.
- (e) During a preliminary review hearing, the respondent may appear before the <u>panel</u> [commission] with the assistance of counsel, if desired by the respondent, and present any relevant evidence, including a written statement.

SECTION 2.23. Subchapter E, Chapter 571, Government Code,

is amended by adding Section 571.1251 to read as follows:

Sec. 571.1251. SELECTION OF PANEL TO CONDUCT PRELIMINARY REVIEW HEARING. The commission shall adopt rules for the selection of members of the commission to serve on panels to conduct preliminary review hearings. The rules shall ensure that:

(1) a panel is composed of two members of the

commission; and

(2) each member of the panel is a member of a different <u>poli</u>tical cal party. SECTION 2.24.

Section 571.126, Government Code, is amended to read as follows:

Sec. 571.126. PRELIMINARY REVIEW HEARING: RESOLUTION. Except as provided in Subsection (e), as [As] soon as (a) practicable after the completion of a preliminary review hearing, the <u>panel</u> [commission] by vote shall issue a decision stating:

(1) whether there is credible evidence for the <u>panel</u>

[commission] to determine that a violation within the jurisdiction of the commission has occurred and whether the violation is  $\underline{a}$ technical, clerical, or de minimis violation, an administrative or filing violation, or a more serious violation; or

(2) that there is insufficient evidence for the panel

[commission] to determine whether a violation within the

jurisdiction of the commission has occurred.

- (b) If the <u>panel</u> [<u>commission</u>] determines that there is credible evidence for the <u>panel</u> [<u>commission</u>] to determine that a violation within the jurisdiction of the commission has occurred, the panel [commission] shall prepare a resolution of the inquiry or motion to propose to the respondent [resolve and settle the complaint or motion] to the extent possible. If the panel [commission] successfully prepares a resolution [resolves and settles the complaint or motion], not later than the fifth business day after the date the panel prepares the resolution [of the final resolution of the complaint or motion], the commission shall provide [send to] the complainant, if any, and the respondent a copy of the decision stating the panel's [commission's] determination and the panel's proposed resolution of the inquiry or motion in the appropriate form [written notice of the resolution and the terms of the resolution]. If the panel [commission] is unsuccessful in preparing a resolution or the respondent rejects the resolution [resolving and settling the complaint or motion], the panel [commission] shall:
- (1) order a formal hearing to be held in accordance
- with Sections 571.127 [571.129] through 571.132; and

  (2) not later than the fifth business day after, as applicable, the date the panel determines that there is credible evidence to determine that a violation has occurred or the date the 9-66 respondent rejects a resolution prepared by the panel, provide [of 9-68 the decision, send to] the complainant, if any, and the respondent 9-69

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a copy of the decision; (A)

10-3 (B) [written] notice of the date, time, and place 10-4 of the formal hearing;

(C) a statement of the nature of the alleged

10-6 violation; 10-7

a description of the evidence of the alleged (D)

10-8 violation; 10-9

(E)

a copy of the  $\frac{\text{inquiry}}{\text{the commission's rules}}$  or motion; (F)

procedure; and

a statement of the rights of the respondent. (G)

- If the <u>panel</u> [<del>commission</del>] determines that there is credible evidence for the panel [commission] to determine that a violation within the jurisdiction of the commission has not occurred[ , the commission shall]:
- (1) the panel shall dismiss the inquiry [complaint] or motion; and
- (2) the commission shall, not later than the fifth business day after the date of the dismissal, provide [send to] the complainant, if any, and the respondent with a copy of the decision stating the panel's [commission's] determination and [written] notice of the dismissal and the grounds for dismissal.
- (d) If the <u>panel</u> [commission] determines that there is insufficient credible evidence for the <u>panel</u> [commission] to determine that a violation within the jurisdiction of the commission has occurred, the panel [commission] may dismiss the inquiry [complaint] or motion or promptly order [conduct] a formal hearing to be held under Sections 571.127 [571.129] through 571.132. Not later than the fifth business day after the date of Not later than the fifth business day after the date of the panel's [commission's] determination under this subsection, the commission shall provide [send to] the complainant, if any, and the respondent with a copy of the decision stating the panel's [commission's] determination and [written] notice of the grounds for the determination.
- (e) If, because of a tie vote, the panel cannot issue a decision under Subsection (a), the panel shall order a formal hearing to be held under Sections 571.127 through 571.132. Not later than the fifth business day after the date of the vote, the commission shall notify the complainant, if any, and the respondent of the date, time, and place of the hearing.

  (f) Except as provided by other law or commission rule, if
- the respondent accepts the resolution in Subsection (b), the panel shall submit to the commission for approval the letter of acknowledgment, notice of administrative or filing error, or notice of violation in which the resolution was proposed to the respondent.

SECTION 2.25. Subchapter E, Chapter 571, Government Code, is amended by adding Section 571.127 to read as follows:

Sec. 571.127. FORMAL HEARING: CONDUCT. The commission may conduct a formal hearing under this subchapter or may delegate to the State Office of Administrative Hearings the responsibility of

conducting a formal hearing under this subchapter.
SECTION 2.26. Subsections (a) and (c), Section 571.132, Government Code, are amended to read as follows:

- (a) Not later than the 30th business day after the date the State Office of Administrative Hearings issues a proposal for decision, the commission shall convene a meeting and by motion shall issue:
- (1) a final decision stating the resolution of the formal hearing in the form corresponding to the category of 10-61 violation alleged in the inquiry or motion that was the subject of the hearing; and
- 10-63 10-64 written stating in (2) report detail the а 10-65 commission's findings of fact, conclusions of law, 10-66 recommendation of criminal referral or imposition of a civil 10-67 penalty, if any.
- (c) Not later than the fifth business day after the date the 10-68 10-69 commission issues the final decision and written report, the

11-1 commission shall:

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- (1) <u>provide</u> [send] a copy of the decision and report to the complainant, if any, and to the respondent; and
- (2) make a copy of the decision and report available to the public during reasonable business hours.

SECTION 2.27. Section 571.133, Government Code, is amended to read as follows:

Sec. 571.133. APPEAL OF FINAL DECISION. (a) <u>A respondent</u> who has exhausted all administrative remedies under this subchapter and who is aggrieved by a final decision of the commission may seek judicial review of the decision by pursuing an appeal.

(b) To appeal a final decision of the commission, the respondent or the respondent's agent may file a petition in a district court in Travis County or in the county in which the respondent resides.

 $\underline{\text{(c)}}$  [ $\frac{\text{(b)}}{\text{(b)}}$ ] The petition must be filed not later than the 30th business day after the date the respondent received the decision.

- (d) (c) Not later than the 30th day after the date on which the petition is filed, the respondent may request that the appeal be transferred to a district court in Travis County or in the county in which the respondent resides, as appropriate. The court in which the appeal is originally filed shall transfer the appeal to a district court in the other county on receipt of the request.
- (e) Judicial review under this section shall be conducted in the manner provided for judicial review of a contested case under Chapter 2001, Government Code, and is governed by the substantial evidence rule.
- [(d) An appeal brought under this section is not limited to questions of law, and the substantial evidence rule does not apply. The action shall be determined by trial de novo. The reviewing court shall try all issues of fact and law in the manner applicable to other civil suits in this state but may not admit in evidence the fact of prior action by the commission or the nature of that action, except to the limited extent necessary to show compliance with statutory provisions that vest jurisdiction in the court. A party is entitled, on demand, to a jury determination of any issue of fact on which a jury determination is available in other civil suits in this state.]

SECTION 2.28. Section 571.134, Government Code, is amended to read as follows:

Sec. 571.134. DELAY OF REFERRAL. If an alleged violation involves an election in which the alleged violator is a candidate, a candidate's campaign treasurer, or the campaign treasurer of a political committee supporting or opposing a candidate and the <a href="mailto:inquiry">inquiry</a> [complaint] is filed within 60 days before the date of the election, the commission shall delay referral until:

(1) the day after election day;

(2) the day after runoff election day if an ensuing runoff involving the alleged violator is held; or

(3) the day after general election day if the election involved in the violation is a primary election and the alleged violator is involved in the succeeding general election.

SECTION 2.29. Subsection (b), Section 571.135, Government Code, is amended to read as follows:

(b) The materials must include:

(1) a description of:

(A) the commission's responsibilities;

(B) the types of conduct that constitute a violation of a law within the jurisdiction of the commission;

(C) the types of sanctions the commission may

impose;

(D) the commission's policies and procedures relating to  $\frac{\text{inquiry}}{\text{(E)}}$  the duties of a person filing  $\frac{\text{an inquiry}}{\text{(E)}}$ 

complaint] with the commission; and

(2) a diagram showing the basic steps in the commission's procedures relating to <u>inquiry</u> [complaint] investigation and resolution.

SECTION 2.30. Section 571.1351, Government Code, is amended

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Sec. 571.1351. STATUS OF INQUIRY [COMPLAINT]. (a) The commission shall keep an information file about each inquiry [sworn The file must or other complaint] filed with the commission. include:

- (1)the name of the person who filed the inquiry [complaint];
- (2) the date the <u>inquiry</u> [complaint] is received by the commission;
  - (3)
- the subject matter of the inquiry [complaint];
  the name of each person contacted in relation to (4)the inquiry [complaint];
- (5) a summary of the results of the review investigation of the <u>inquiry</u> [complaint]; and
- (6) an explanation of the reason the file was closed, if the commission closed the file without taking action other than to investigate the <u>inquiry</u> [complaint].
- The commission shall provide to the person filing the inquiry [complaint] and to each person who is a subject of the
  inquiry [complaint] a copy of the commission's policies and
  procedures relating to inquiry [complaint] investigation and resolution.
- (c) In addition to the notice required by Sections 571.123 through 571.132, the commission, at least quarterly until final disposition of an inquiry [a complaint], shall notify the person who filed the inquiry [complaint] and each person who is a subject of the inquiry [complaint], if any, of the status of the inquiry [sworn or other complaint].

SECTION 2.31. Section 571.136, Government Code, is amended to read as follows:

Sec. 571.136. EXTENSION OF DEADLINE. The commission may, on its own motion or on the reasonable request of a respondent, extend any deadline for action relating to an inquiry [a sworn

Code, is amended to read as follows:

(a) In connection with a formal hearing, the commission, as authorized by this chapter, may subpoena and examine witnesses and documents that directly relate to <u>an inquiry</u> [a sworn complaint].
SECTION 2.33. Section 571.139, Government Code, is amended

to read as follows:

Sec. 571.139. APPLICABILITY OF OTHER ACTS. (a) Except as provided by Section 571.140(b), Chapter 552 does not apply to documents or any additional evidence relating to the processing, preliminary review, preliminary review hearing, or resolution of an

inquiry [a sworn complaint] or motion.
(b) Chapter 551 does not apply to the processing, preliminary review, preliminary review hearing, or resolution of <u>an</u> inquiry [a sworn complaint] or motion, but does apply to a formal hearing held under Sections 571.127 [571.129] through 571.131.

(c) Subchapters C through H, Chapter 2001, apply only to a

formal hearing under this subchapter, the resolution of a formal hearing, and the appeal of a final <u>decision</u> [order] of the

commission, and only to the extent consistent with this chapter.

SECTION 2.34. Subsections (a), (b), and (b-1), Section 571.140, Government Code, are amended to read as follows:

- (a) Except as provided by Subsection (b) or (b-1) or by Section 571.171, proceedings at a preliminary review hearing performed by a panel of members of the commission, an inquiry [a sworn complaint], and documents and any additional evidence relating to the processing, preliminary review, preliminary review hearing, or resolution of <u>an inquiry</u> [a sworn complaint] or motion are confidential and may not be disclosed unless entered into the record of a formal hearing or a judicial proceeding, except that a document or statement that was previously public information remains public information.
- 12-66 (b) A notice of administrative or filing error or a notice 12-67 of violation approved [An order issued] by the commission under Section 571.12431(b) or 571.126(f) after the completion of a 12-68 12-69

preliminary review or hearing [determining that a violation other than a technical or de minimis violation has occurred] is not 13-1 13-2 A letter of acknowledgment approved by confidential. 13-3 commission under Section 571.12431(b) or 571.126(f) after the 13-4 13-5

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- completion of a preliminary review or hearing is confidential.

  (b-1) A commission employee may, for the purpose of investigating an inquiry [a sworn complaint] or motion, disclose to the complainant, the respondent, or a witness information that is otherwise confidential and relates to the inquiry [sworn complaint]
- the employee makes a good faith determination that (1)the disclosure is necessary to conduct the investigation;
- (2) the employee's determination under Subdivision (1) is objectively reasonable;
- the executive director authorizes the disclosure; (3) and
- (4)employee discloses only the information the necessary to conduct the investigation.

SECTION 2.35. Section 571.141, Government Code, is amended to read as follows:

- Sec. 571.141. AVAILABILITY OF CERTAIN NOTICES AND DECISIONS [COMMISSION ORDERS] ON INTERNET. (a) As soon as practicable following a preliminary review, preliminary review hearing, or formal hearing at which the commission staff, a panel of members of the commission, or the commission determines that a person has committed a violation within the commission's jurisdiction, the commission shall make available on the Internet:
- (1) a copy of the <u>notice of administrative or filing</u> error or notice of violation approved or issued by the commission [commission's order stating the determination]; or
  - <del>order</del>l.
- (2) a summary of the <u>notice</u> [<del>commission's or</del> This section does not apply to a of letter acknowledgment [determination of a violation that is technical or <del>de minimis</del>].
- (c) If at a preliminary review, preliminary review hearing, or formal hearing, the commission staff, a panel of members of the commission, or the commission does not find that a person has committed a violation within the commission's jurisdiction or dismisses the inquiry or motion at issue, the commission shall, on the person's request and waiver of confidentiality, make available on the Internet a copy of the decision or notice of dismissal.

  SECTION 2.36. Section 571.142, Government Code, is amended

to read as follows:

- Sec. 571.142. LIABILITY FOR RESPONDENT'S COSTS. (a) This
- section applies only to <u>an inquiry</u> [a sworn complaint] if:
  (1) the <u>inquiry</u> [complaint] was filed after the 30th day before the date of an election;
  - (2) the respondent is a candidate in the election; and
- (3) the <u>inquiry</u> [<del>complaint</del>] alleges <u>an administrative</u> or filing [a] violation or a more serious violation [other technical or clerical violation].
- If, in disposing of <u>an inquiry</u> [a sworn complaint] to which this section applies, the commission determines that a violation within the commission's jurisdiction has not occurred, the complainant is liable for the respondent's reasonable and necessary attorney's fees and other costs incurred in defending against the inquiry [complaint].

  (c) This section does not apply to an inquiry [a
- complaint] regarding a reporting omission required by law.

SECTION 2.37. Subsection (b), Section 571.171, Government Code, is amended to read as follows:

(b) On receipt of an inquiry [a sworn complaint], if the executive director reasonably believes that the person who is the subject of the <u>inquiry</u> [complaint] has violated Chapter 36 or 39, Penal Code, the executive director may refer the matter to the appropriate prosecuting attorney for criminal prosecution.

SECTION 2.38. Section 571.173, Government Code, is amended to read as follows:

Sec. 571.173. CIVIL PENALTY FOR DELAY OR VIOLATION.

14-1 (a) The commission and the commission staff may impose a civil penalty of not more than \$5,000 or triple the amount at issue under a law administered and enforced by the commission, whichever amount is more, for a delay in complying with a commission order or decision or for a violation of a law administered and enforced by the commission.

14-7 (b) The commission shall adopt guidelines for the

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- (b) The commission shall adopt guidelines for the commission and the commission staff to follow when imposing a civil penalty under this section. The guidelines must direct the commission or the commission staff to consider the factors described by Section 571.177.
- (c) The commission or the commission staff shall impose a civil penalty on a respondent who accepts or is issued a notice of administrative or filing error or a notice of violation under this chapter.
- (d) When imposing a civil penalty under Subsection (c), the commission is not required to consider any penalties previously proposed to the respondent at an earlier stage of review.
- (e) The commission or the commission staff may not impose a civil penalty on a respondent who accepts or is issued a letter of acknowledgment under this chapter.
- acknowledgment under this chapter.

  SECTION 2.39. Section 571.176, Government Code, is amended to read as follows:
- Sec. 571.176. CIVIL PENALTY FOR FRIVOLOUS OR BAD-FAITH INQUIRY [COMPLAINT]. (a) The commission may impose a civil penalty of not more than \$10,000 for the filing of a frivolous or bad-faith inquiry [complaint]. In this subsection, "frivolous inquiry [complaint]" means an inquiry [a complaint] that is groundless and brought in bad faith or is groundless and brought for the purpose of harassment.
- (b) In addition to other penalties, a person who files a frivolous <u>inquiry</u> [complaint] is civilly liable to the respondent in an amount equal to the greater of \$10,000 or the amount of actual damages incurred by the respondent, including court costs and attorney fees.
- attorney fees.

  (c) A person may file an inquiry [a sworn complaint] with the commission, in accordance with Section 571.122, alleging that an inquiry [a complaint] relating to that person filed with the commission is frivolous or brought in bad faith. An inquiry [A complaint] may be filed under this subsection without regard to whether the inquiry [complaint] alleged to be frivolous or brought in bad faith is pending before the commission or has been resolved. The commission shall act on an inquiry [a complaint] made under this subsection as provided by Subchapter E.

SECTION 2.40. Section 571.177, Government Code, is amended to read as follows:

- Sec. 571.177. FACTORS CONSIDERED FOR ASSESSMENT OF SANCTION. The commission or the commission staff shall consider the following factors in assessing a sanction:
- (1) the seriousness of the violation, including the nature, circumstances, consequences, extent, and gravity of the violation;
  - (2) the history and extent of previous violations;
- (3) the demonstrated good faith of the violator, including actions taken to rectify the consequences of the violation;
- (4) the penalty necessary to deter future violations;
  - (5) any other matters that justice may require.

SECTION 2.41. (a) Not later than December 1, 2013, the Texas Ethics Commission shall adopt any rules necessary to implement the changes in law made by this article.

(b) The changes in law made by this article apply only to an inquiry filed with the Texas Ethics Commission under Section 571.122, Government Code, or a motion adopted by the commission under Subsection (b), Section 571.124, Government Code, on or after December 1, 2013. A sworn complaint filed with the Texas Ethics Commission under Section 571.122, Government Code, or a motion adopted by the commission under Subsection (b), Section 571.124,

Government Code, before that date is governed by the law in effect 15-1 on the date the complaint is filed or the motion is adopted, and the 15-2 former law is continued in effect for that purpose. 15**-**3 15-4

ARTICLE 3. PERSONAL FINANCIAL STATEMENTS

15-5 SECTION 3.01. Section 571.0671, Government Code, is amended 15-6 to read as follows: 15-7

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- Sec. 571.0671. FOR REQUIREMENTS ELECTRONIC FILING SOFTWARE. (a) Computer software provided or approved by the commission for use under Section 254.036(b), Election Code, or Section 302.013, [or] 305.0064, or 572.0291 must:
- use a standardized format for the entry of names, (1)addresses, and zip codes;
- (2) provide for secure and encoded transmission of data from the computer of a person filing a report to the computers used by the commission;
- be capable of being used by a person with basic (3) computing skills;
- (4) provide confirmation to a person filing a report that the report was properly received; and
- (5) permit a person using a computer to prepare a report or to retrieve information from a report to import information to the report from a variety of computer software applications that meet commission specifications for a standard file format or export information from the report to a variety of computer software applications that meet commission specifications
- for a standard file format without the need to reenter information.

  (b) Before determining the specifications for computer software developed, purchased, or licensed for use under Section 254.036, Election Code, or Section 302.013, [or] 305.0064, or 572.0291, the commission shall conduct at least one public hearing to discuss the specifications. For at least 10 days following the hearing, the commission shall accept public comments concerning the software specifications.
- (c) The commission may provide software for use under Section 254.036(b), Election Code, or Section 302.013, [or] 305.0064, or 572.0291 by making the software available on the Internet. If the commission makes the software available on the Internet, the commission is not required to provide the software on computer diskettes, CD-ROMs, or other storage media without charge to persons required to file reports under that section, but may charge a fee for providing the software on storage media. A fee under this subsection may not exceed the cost to the commission of providing the software.

SECTION 3.02. Subchapter B, Chapter 572, Government Code,

is amended by adding Section 572.0291 to read as follows:

Sec. 572.0291. ELECTRONIC FILING REQUIRED. A financial statement filed with the commission must be filed by computer diskette, modem, or other means of electronic transfer, using computer software provided by the commission or computer software that meets commission specifications for a standard file format.

SECTION 3.03. Subchapter B, Chapter 572, Government Code,

is amended by adding Section 572.0292 to read as follows:

Sec. 572.0292. PREPARATION OF FORMS. The commission shall design forms that may be used for filing a financial statement with

an authority other than the commission.

SECTION 3.04. The heading to Section 572.030, Government Code, is amended to read as follows:

Sec. 572.030. NOTIFICATION  $\mathsf{OF}$ FILING REQUIREMENT [PREPARATION AND MAILING OF FORMS].

SECTION 3.05. Subsections (b) and (c), Section 572.030, Government Code, are amended to read as follows:

- The commission shall notify [mail to] each individual (b) required to file under this subchapter of [a notice that]:
- the requirement [states] that the individual [is (1)required to file a financial statement under this subchapter;
- (2) [identifies] the filing dates for the financial statement as provided by Sections 572.026 and 572.027; and
- 15-68 [describes] the manner in which the individual may (3) 15-69 electronically file the financial statement and access

instructions for filing financial statements on [obtain the financial statement forms and instructions from] the commission's 16-1 16-2 16-3 Internet website[+

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16-68 16-69 [(4) states that on request of the individual, the commission will mail to the individual a copy of the financial

statement forms and instructions; and

[(5) states, if applicable, the fee for mailing forms and instructions and the manner in which the individual may pay the feel.

(c) The <u>notification</u> [notice] required by Subsection (b)

must be provided [mailed]:
(1) before the 30th day before the deadline for filing the financial statement under Section 572.026(a) or (c), except as

otherwise provided by this subsection;

(2) not later than the 15th day after the applicable deadline for filing an application for a place on the ballot or a declaration of write-in candidacy for candidates required to file under Section 572.027(a), (b), or (c);

(3) not later than the seventh day after the date of appointment for individuals required to file under Section 572.026(b), or if the legislature is in session, sooner if possible; and

not later than the fifth day after the date the certificate of nomination is filed for candidates required to file under Section 572.027(d) [574.027(d)]. SECTION 3.06. Subsection (b), Section 572.031, Government

Code, is amended to read as follows:

(b) If the commission determines that an individual has failed to file the statement in compliance with this subchapter, the commission shall notify [send a written statement of the determination to] the appropriate prosecuting attorney for [attorneys of] the state of the determination.

SECTION 3.07. Subsections (a) and (b), Section 572.033, Government Code, are amended to read as follows:

(a) The commission shall determine from any available evidence whether a statement required to be filed under this subchapter is late. On making a determination that the statement is late, the commission shall  $\underline{notify}$  [ $\underline{immediately\ mail\ a\ notice\ of\ the}$  $\frac{\text{determination to}}{\text{to}}$  the individual responsible for filing the statement and  $[\frac{\text{to}}{\text{to}}]$  the appropriate  $\frac{\text{prosecuting}}{\text{prosecuting}}$  attorney for the state of the determination.

(b) If a statement is determined to be late, the individual responsible for filing the statement is liable to the state for a civil penalty of \$500. If a statement is more than 30 days late, the commission shall issue a warning of liability [by registered mail] to the individual responsible for the filing. If the penalty is not paid before the 10th day after the date on which the warning is received, the individual is liable for a civil penalty in an amount received, the individual is liable for a civil penalty in an amount determined by commission rule, but not to exceed \$10,000.

SECTION 3.08. Subsection (d), Section Government Code, is amended to read as follows:

(d) The timeliness of the filing is governed by Section 572.029, Government Code. In addition, a financial statement is timely filed if it is properly addressed and placed in the United States post office or in the hands of a common or contract carrier not later than the last day for filing the financial statement. The post office cancellation mark or the receipt mark of a common or contract carrier is prima facie evidence of the date the statement was deposited with the post office or carrier. The individual filing the statement may show by competent evidence that the actual date of posting was different from that shown by the mark.

SECTION 3.09. Subsection (b), Section

Government Code, is amended to read as follows:

(b) The timeliness of the filing is governed by Section 572.029, Government Code. In addition, a financial statement is timely filed if it is properly addressed and placed in the United States post office or in the hands of a common or contract carrier not later than the last day for filing the financial statement. The post office cancellation mark or the receipt mark of a common or

contract carrier is prima facie evidence of the date the statement was deposited with the post office or carrier. The individual 17-1 17-2 filing the statement may show by competent evidence that the actual 17-3 17-4 17-5

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date of posting was different from that shown by the mark.

SECTION 3.10. Subsection (b), Section 159.05

Government Code, is amended to read as follows: 159.053, Local

(b) The timeliness of the filing is governed by Section 572.029, Government Code. <u>In addition, a financial statement is timely filed if it is properly addressed and placed in the United States post office or in the hands of a common or contract carrier not later than the last day for filing the financial statement. The</u> post office cancellation mark or the receipt mark of a common or contract carrier is prima facie evidence of the date the statement was deposited with the post office or carrier. The individual filing the statement may show by competent evidence that the actual date of posting was different from that shown by the mark.

SECTION 3.11. As soon as practicable after the effective date of this Act the Toyac Ethica Commission shall developed.

date of this Act, the Texas Ethics Commission shall develop or approve the computer software that a person may use to electronically file a financial statement under Chapter 572, Government Code, as provided by the changes in law made by this article.

## ARTICLE 4. CAMPAIGN FINANCE

SECTION 4.01. The heading to Chapter 252, Election Code, is amended to read as follows:

CHAPTER 252. CAMPAIGN TREASURER, LEGISLATIVE CAUCUS CHAIR, AND PRINCIPAL POLITICAL COMMITTEE

SECTION 4.02. Chapter 252, Election Code, is amended by designating Sections 252.001 through 252.015 as Subchapter A and adding a subchapter heading to read as follows:

SUBCHAPTER A. CAMPAIGN TREASURER
03. Section 252.001, Election Code, is amended to SECTION 4.03. read as follows:

Sec. 252.001. APPOINTMENT OF CAMPAIGN TREASURER REQUIRED. Except as provided in Subchapter C, each [Each] candidate and each political committee shall appoint a campaign treasurer as provided by this <u>subchapter</u> [<del>chapter</del>].

SECTION 4.04. Chapter 252, Election Code, is amended by adding Subchapters B and C to read as follows:

SUBCHAPTER B. LEGISLATIVE CAUCUS CHAIR 252.051. APPOINTMENT OF LEGISLATIVE CAUCUS CHAIR REQUIRED. Each legislative caucus, as defined by Section 253.0341, shall appoint a caucus chair as required by this subchapter.

Sec. 252.052. CONTENTS OF APPOINTMENT; AUTHORITY WITH WHOM FILED. (a) A legislative caucus chair appointment must be in writing and must include:

- (1) the caucus's full name;
- (2) the caucus chair's name;

- (3) the caucus's mailing address;
  (4) the caucus's telephone number; and
  (5) the name of the person making the appointment
- (b) A legislative caucus must file its caucus chair appointment with the commission.
- (c) A legislative caucus must notify the commission in writing of any change in the caucus's mailing address not later than the 10th day after the date on which the change occurs.

SUBCHAPTER C. PRINCIPAL POLITICAL COMMITTEE

Sec. 252.101. DESIGNATION OF PRINCIPAL POLITICAL COMMITTEE. (a) A candidate required to file a campaign treasurer appointment with the commission or an officeholder of an office for which a candidate is required to file a campaign treasurer appointment with the commission may designate a specific-purpose committee as the principal political committee for the candidate or officeholder with the responsibility of reporting any activity of the candidate or officeholder for which the candidate or officeholder would otherwise be required to file a report under Chapter 254.

17-68 (b) A candidate who designates a principal political committee under this subchapter is not required to appoint a 17-69

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in writing and filed with the commission.

Sec. 252.102. LIMITATION ON DESIGNATION OF AND AS PRINCIPAL POLITICAL COMMITTEE. (a) A candidate or officeholder may POLITICAL COMMITTEE. (a) A candidate or officeholder may designate only one specific-purpose committee as the candidate's or officeholder's principal political committee.

A specific-purpose committee may be designated as the principal political committee for only one candidate or officeholder.

SECTION 4.05. Subsections (a), (c), (d), and (g), Section 254.0311, Election Code, are amended to read as follows:

- (a) A legislative <u>caucus's</u> caucus <u>chair</u> shall file a report of contributions and expenditures as required by this section.
- (c) If no reportable activity occurs during a reporting period, the legislative caucus chair shall indicate that fact in the report.
- (d) A legislative <u>caucus's</u> caucus <u>chair</u> shall file with the commission two reports for each year.
- (g) A legislative <u>caucus's</u> caucus <u>chair</u> shall maintain a record of all reportable activity under this section and shall preserve the record for at least two years beginning on the filing deadline for the report containing the information in the record.

SECTION 4.06. Section 254.036, Election Code, is amended by amending Subsections (c) and (c-1) and adding Subsections (d) and (d-1) to read as follows:

- (c) A candidate, officeholder, or political committee that is required to file reports with the commission may file reports that comply with Subsection (a) if:
- (1) the candidate, officeholder, or campaign treasurer of the committee files with the commission an affidavit campaign stating that the candidate, officeholder, or committee, an agent of the candidate, officeholder, or committee, or a person with whom the candidate, officeholder, or committee contracts does not use computer equipment to keep the current records of political contributions, political expenditures, or persons making political contributions to the candidate, officeholder, or committee; and
- (2) the candidate, officeholder, or committee <u>has</u> <u>never</u> [<del>does not</del>], in a calendar year, <u>accepted</u> [<del>accept</del>] political contributions that in the aggregate <u>exceeded</u> [<del>exceed</del>] \$20,000 or <u>made</u> [<u>make</u>] political expenditures that in the aggregate <u>exceeded</u> [exceed] \$20,000.
- (c-1) An affidavit under Subsection (c) must be filed with each report filed under Subsection (a). The affidavit must include a statement that the candidate, officeholder, or political committee understands that the candidate, officeholder, or committee shall file reports as required by Subsection (b) if:
- (1) the candidate, officeholder, or committee, a consultant of the candidate, officeholder, or committee, or a person with whom the candidate, officeholder, or committee contracts uses computer equipment for a purpose described by
- Subsection (c); or

  (2) the candidate, officeholder, or committee ever \$20,000 in political contributions or political exceeds expenditures in a calendar year.

  (d) A legislative caucus may file reports that comply with
- Subsection (a) if:
- (1) the legislative caucus chair files with the commission an affidavit stating that the caucus, an agent of the caucus, or a person with whom the caucus contracts does not use computer equipment to keep the current records of contributions, expenditures, or persons making contributions to the caucus; and
- (2) the caucus has never, in a calendar year, accepted contributions that in the aggregate exceeded \$20,000 or made
- expenditures that in the aggregate exceeded \$20,000.

  (d-1) An affidavit under Subsection (d) must be filed with each report filed under Subsection (a). The affidavit must include 18-66 18-67 18-68 a statement that the legislative caucus understands that the caucus shall file reports as required by Subsection (b) if: 18-69

19-1 (1) the caucus, a consultant of the caucus, or a person 19-2 with whom the caucus contracts uses computer equipment for a purpose described by Subsection (d); or

(2) the caucus ever exceeds \$20,000 in contributions

or expenditures in a calendar year.

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19**-**68 19**-**69 SECTION 4.07. Subsection (c), Section 254.0405, Election Code, is amended to read as follows:

- (c) A semiannual report that is amended on or after the eighth day after the original report was filed is considered to have been filed on the date on which the original report was filed if:
- (1) the amendment is made before any <u>inquiry</u> [<del>complaint</del>] is filed with regard to the subject of the amendment; and
- (2) the original report was made in good faith and without an intent to mislead or to misrepresent the information contained in the report.

SECTION 4.08. Subsections (a) and (b), Section 254.042, Election Code, are amended to read as follows:

- (a) The commission shall determine from any available evidence whether a report required to be filed with the commission under this chapter is late. On making that determination, the commission shall immediately notify  $[mail\ a\ notice\ of\ the\ determination\ to]$  the person required to file the report of the determination.
- (b) If a report other than a report under Section 254.064(c), 254.124(c), or 254.154(c) or the first report under Section 254.063 or 254.123 that is required to be filed following the primary or general election is determined to be late, the person required to file the report is liable to the state for a civil penalty of \$500. If a report under Section 254.064(c), 254.124(c), or 254.154(c) or the first report under Section 254.063 or 254.153 that is required to be filed following the primary or general election is determined to be late, the person required to file the report is liable to the state for a civil penalty of \$500 for the first day the report is late and \$100 for each day thereafter that the report is late. If a report is more than 30 days late, the commission shall issue a warning of liability [by registered mail] to the person required to file the report. If the penalty is not paid before the 10th day after the date on which the warning is received, the person is liable for a civil penalty in an amount determined by commission rule, but not to exceed \$10,000.

SECTION 4.09. Subchapter C, Chapter 254, Election Code, is amended by adding Section 254.067 to read as follows:

Sec. 254.067. REPORT NOT REQUIRED. If during any reporting period prescribed by this subchapter a candidate designates a specific-purpose committee as the candidate's principal political committee as provided by Section 252.101, the candidate is not required to file a report covering that period if the candidate's principal political committee reports all of the activity that would otherwise be required to be included in the report, including:

(1) the amount of any political contribution, including any loan, made by the candidate to the principal political committee; and

(2) the amount of any political expenditure made by the candidate from personal funds and whether the candidate intends to seek reimbursement of the expenditure from the principal political committee.

SECTION 4.10. Section 254.095, Election Code, is amended to read as follows:

Sec. 254.095. REPORT NOT REQUIRED. (a) If at the end of any reporting period prescribed by this subchapter an officeholder who is required to file a report with an authority other than the commission has not accepted political contributions that in the aggregate exceed \$500 or made political expenditures that in the aggregate exceed \$500, the officeholder is not required to file a report covering that period.

(b) If during any reporting period prescribed by this subchapter an officeholder designates a specific-purpose committee

as the officeholder's principal political committee as provided by Section 252.101, the officeholder is not required to file a report covering that period if the officeholder's principal political committee reports all of the activity that would otherwise be required to be included in the report, including:

(1) the amount of any political contribution, including any loan, made by the officeholder to the principal

political committee; and

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(2) the amount of any political expenditure made by the officeholder from personal funds and whether the officeholder intends to seek reimbursement of the expenditure from the principal political committee.

SECTION 4.11. Section 254.157, Election Code, is amended to read as follows:

Sec. 254.157. MONTHLY REPORTING SCHEDULE. (a) The campaign treasurer of a general-purpose committee filing monthly reports shall file a report not later than the 10th [fifth] day of the month following the period covered by the report. A report covering the month preceding an election in which the committee is involved must be received by the commission [authority with whom the report is required to be filed] not later than the 10th [fifth] day of the month following the period covered by the report.

(b) A monthly report covers the period beginning the  $\frac{\text{first}}{\text{calendar}}$  [26th] day of each month and continuing through the  $\frac{\text{last}}{\text{calendar}}$  [25th] day of  $\frac{\text{that}}{\text{the following}}$ ] month[, except that the period covered by the first report begins January 1 and continues through January 25].

SECTION 4.12. Section 254.158, Election Code, is amended to read as follows:

Sec. 254.158. EXCEPTION TO MONTHLY REPORTING SCHEDULE. If the campaign treasurer appointment of a general-purpose committee filing monthly reports is filed after January 1 of the year in which monthly reports are filed, the period covered by the first monthly report begins the day the appointment is filed and continues through the <a href="Last calendar">Last calendar</a> [25th] day of the month in which the appointment is filed unless the appointment is filed the <a href="Last calendar">Last calendar</a> [25th or a succeeding] day of the month. In that case, the period continues through the <a href="Last calendar">Last calendar</a> [25th] day of the month following the month in which the appointment is filed.

SECTION 4.13. The changes in law made by this article apply only to a report required to be filed under Chapter 254, Election Code, on or after the effective date of this Act. A report required to be filed under Chapter 254, Election Code, before the effective date of this Act is governed by the law in effect on the date the report is due, and the former law is continued in effect for that purpose.

SECTION 4.14. (a) Not later than September 15, 2013, each legislative caucus in existence on September 1, 2013, shall appoint a caucus chair and file a caucus chair appointment with the Texas Ethics Commission as required by Subchapter B, Chapter 252, Election Code, as added by this Act. Notwithstanding Section 254.0311, Election Code, as amended by this Act:

- (1) not later than October 1, 2013, a legislative caucus shall file a report under Section 254.0311, Election Code, as that section existed before amendment by this Act, that covers the period beginning July 1, 2013, or the day the caucus is organized, as applicable, and continuing through September 15, 2013; and
- (2) not later than January 15, 2014, a legislative caucus chair appointed under this subsection shall file a report under Section 254.0311, Election Code, as amended by this Act, that covers the period beginning September 15, 2013, and continuing through December 31, 2013.
- (b) A legislative caucus chair appointed under Subsection (a) of this section is not responsible for:
- (1) reporting caucus activity that occurs before September 15, 2013; or
- 20-68 (2) maintaining records of caucus activity that occurs 20-69 before September 15, 2013.

## ARTICLE 5. LOBBYING

SECTION 5.01. Section 305.002, Government Code, is amended 21-2 21-3 by adding Subdivision (2-a) to read as follows:

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(2-a) "Communicates directly with a member of the legislative or executive branch to influence legislation or administrative action" or any variation of the phrase includes establishing goodwill with the member for the purpose of later communicating with the member to influence legislation or administrative action.

SECTION 5.02. Subsection (b), Section 305.0021, Government Code, is amended to read as follows:

(b) For purposes of Section 36.02 or 36.10, Penal Code,  $\underline{a}$ person described by Subsection (a)(2)(A) is not considered to have made an expenditure [the amount of a joint expenditure that is attributed to a person who is not a registrant is not an expenditure made and reported] in accordance with this chapter.

SECTION 5.03. Section 305.003, Government Code, is amended by adding Subsections (b-3) and (b-4) to read as follows:

- (b-3) Subsection (a)(2) does not require a person to register if the person spends not more than 26 hours for which the person is compensated or reimbursed during the calendar quarter engaging in activity to communicate directly with a member of the legislative or executive branch to influence legislation or administrative action.
- (b-4) If a person spends more than eight hours in a single engaging in activity to communicate directly with a member of the legislative or executive branch to influence legislation or administrative action, the person is only considered to have engaged in the activity for eight hours during that day for purposes

of Subsection (b-3).
SECTION 5.04. Subsection (a), Section 305.0062, Government Code, is amended to read as follows:

- (a) The report filed under Section 305.006 must also contain the total expenditures described by Section 305.006(b) that are directly attributable to members of the legislative or executive branch. The expenditures must be stated in only one of the following categories:
  - (1)state senators;
  - (2) state representatives;
- (3)elected or appointed state officers, other than those described by Subdivision (1) or (2);
  - (4)legislative agency employees; (5)executive agency employees;
- immediate family of of (6) the a member the legislative or executive branch;
- (7) guests, when invited by an individual described by Subdivision (1), (2), (3), (4), or (5);  $[\frac{and}{a}]$ 
  - (8) events to which all legislators are invited;
- (9) events to which a legislative committee and the legislative committee are invited;
  (10) state senators and the staff of state senators; staff of the
- (11) state representatives and the staff of state representatives; and

(12) all invited legislative staff.
ON 5.05. Section 305.0064, Government Code, is amended SECTION 5.05. by adding Subsection (c) to read as follows:

(c) The rules adopted by the commission under Subsection (b) may not allow a registrant to file a paper registration or report if the registrant has ever used the electronic filing system under

Subsection (a).
SECTION 5.06. Section 305.027, Government Code, is amended by adding Subsection (f) to read as follows:

(f) In this section, "legislative advertising" does not include material that is printed or published by a member of the legislative branch and that is only disseminated by a member of the legislature on the floor of either house of the legislature.

SECTION 5.07. Subsection (g), Section 305.028, Government Code, is amended to read as follows:

(g) The commission may receive <u>inquiries</u> [<del>complaints</del>]

regarding a violation of this section. determines a violation of this section Ιf 22-1 the commission 22-2 has occurred, commission, after notice and hearing: 22-3 22-4

(1) shall impose a civil penalty in an amount not to exceed \$2,000; and

(2) may rescind the person's registration and may prohibit the person from registering with the commission for a period not to exceed two years from the date of the rescission of the person's registration.

SECTION 5.08. Subsections (a) and (c), Section 305.033, Government Code, are amended to read as follows:

- (a) The commission shall determine from any available evidence whether a registration or report required to be filed with the commission under this chapter is late. A registration filed without the fee required by Section 305.005 is considered to be late. On making a determination that a required registration or report is late, the commission shall immediately notify  $[mail\ a\ notice\ of\ the\ determination\ to]$  the person responsible for the filing[, to the commission,] and [to] the appropriate attorney for the state of the determination.

  (c) If a registration or report is more than 30 days late,
- the commission shall issue a warning of liability [by registered mail] to the person responsible for the filing. If the penalty is not paid before the 10th day after the date on which the warning is received, the person is liable for a penalty in an amount determined by commission rule, but not to exceed \$10,000.

SECTION 5.09. Subsection (b), Section 305.034, Government Code, is amended to read as follows:

(b) Whenever the commission determines that a person has failed to file any required form, statement, or report as required by this chapter, the commission shall notify the person involved [send a written statement] of this finding [to the person involved.

Notice to the person involved must be sent by certified mail].

SECTION 5.10. The amendment by this article to Subsection
(b), Section 305.0021, Government Code, is intended to clarify rather than change existing law.

SECTION 5.11. Section 305.003, Government Code, as amended by this article, applies only to a registration or registration renewal required to be filed under Chapter 305, Government Code, on or after the effective date of this Act. A registration or registration renewal required to be filed under Chapter 305, Government Code, before the effective date of this Act is governed by the law in effect on the date the registration or registration renewal is due, and the former law is continued in effect for that purpose.

SECTION 5.12. Section 305.0062, Government Code, as amended by this article, applies only to a report required to be filed under Section 305.006, Government Code, on or after the effective date of this Act. A report required to be filed under Section 305.006, Government Code, before the effective date of this Act is governed by the law in effect on the date the report is due, and the former law is continued in effect for that purpose.

ARTICLE 6. REPEALER

SECTION 6.01. 01. (a) The following provisions are repealed: Subsection (j), Section 254.036, Election Code;

- (1)
- (2)(b) and (f), Section 254.0401, Subsections

22-57 Election Code;

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- (3)Section 571.032, Government Code;
- Section 571.1212, Government Code; (4)
- (5)Subsection (c), Section 572.029, Government Code;
- Subsections (a), (d), and (e), Section 572.030, (6) Government Code; and

Subsection (c), Section 572.034, Government Code. repeal of Subsection (c), Section 572.034, (7)

The (b) Government Code, applies only to an offense committed on or after the effective date of this Act. An offense committed before the effective date of this Act is governed by the law in effect on the date the offense was committed, and the former law is continued in effect for that purpose. For purposes of this subsection, an C.S.S.B. No. 219
23-1 offense was committed before the effective date of this Act if any
23-2 element of the offense occurred before that date.

ARTICLE 7. EFFECTIVE DATE
23-4 SECTION 7.01. This Act takes effect September 1, 2013.

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