By: Hinojosa, Hegar, Nichols

S.B. No. 1420

## A BILL TO BE ENTITLED

- 1 AN ACT
- 2 relating to the continuation and functions of the Texas Department
- 3 of Transportation; providing penalties.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. (a) Section 201.003, Transportation Code, is
- 6 amended to read as follows:
- 7 Sec. 201.003. TITLE <u>AND ORGANIZATIONAL</u> CHANGES. (a) A
- 8 reference in law to the State Highway Department, Texas Highway
- 9 Department, or State Department of Highways and Public
- 10 Transportation means the Texas Department of Transportation.
- 11 (b) A reference in law to the State Highway Commission, [or]
- 12 State Highway and Public Transportation Commission, or Texas
- 13 <u>Transportation Commission</u> means the <u>commissioner of transportation</u>
- 14 [Texas Transportation Commission].
- 15 (c) A reference in law to the State Highway Engineer, the
- 16 [or] State Engineer-Director for Highways and Public
- 17 Transportation, or [means] the director of the Texas Department of
- 18 Transportation means the commissioner of transportation.
- 19 (d) A reference in law to the chair of the commission means
- 20 the commissioner of transportation [means the chair of the
- 21 commission].
- 22 (e) A [<del>reference in</del>] law <u>that authorizes the Texas</u>
- 23 Transportation Commission to authorize the director of the Texas
- 24 Department of Transportation to take an action shall be construed

- 1 to authorize the commissioner of transportation to take that action
- 2 [to a member of the commission means a commissioner].
- 3 (b) This section takes effect on the date the initial
- 4 commissioner of transportation takes office.
- 5 SECTION 2. (a) Subchapter B, Chapter 201, Transportation
- 6 Code, is amended to read as follows:
- 7 SUBCHAPTER B. COMMISSIONER OF [TEXAS] TRANSPORTATION [COMMISSION]
- 8 Sec. 201.051. COMMISSIONER [COMMISSION]. (a) The
- 9 commissioner is appointed by the governor with the advice and
- 10 consent of the senate for a term of two years that expires February
- 11 1 of each odd-numbered year. If the governor does not appoint the
- 12 commissioner before February 28 of an odd-numbered year, the
- 13 lieutenant governor shall appoint the commissioner. A commissioner
- 14 appointed by the lieutenant governor is not subject to confirmation
- 15 by the senate. [Texas Transportation Commission consists of five
- 16 members appointed by the governor with the advice and consent of the
- 17 senate.
- 18 (b) The commissioner may not accept a contribution to a
- 19 campaign for election to an elected office. If the commissioner
- 20 accepts a campaign contribution, the person is considered to have
- 21 resigned from the office and the office immediately becomes vacant.
- 22 The vacancy shall be filled in the manner provided by law [members
- 23 shall be appointed to reflect the diverse geographic regions and
- 24 population groups of this state. One member must reside in a rural
- 25 <del>area</del>].
- 26 (b-1) A member of the commission may not accept a
- 27 contribution to a campaign for election to an elected office. If a

- 1 commissioner accepts a campaign contribution, the person is
- 2 considered to have resigned from the office and the office
- 3 <u>immediately becomes vacant.</u> The vacancy shall be filled in the
- 4 manner provided by law. This subsection expires on the date
- 5 Subsection (b) takes effect.
- 6 (c)  $\underline{\underline{A}}$  [Each member of the commission must represent the
- 7 <del>general public.</del>
- 8 [(d) Except as provided by Subsection (e), a] person is not
- 9 eligible to serve [for appointment] as commissioner [a member of
- 10 the commission] if the person or the person's spouse:
- 11 (1) is employed by or participates in the management
- 12 of a business entity or other organization that is regulated by or
- 13 receives funds from the department;
- 14 (2) directly or indirectly owns or controls more than
- 15 10 percent interest in a business entity or other organization that
- 16 is regulated by or receives funds from the department;
- 17 (3) uses or receives a substantial amount of tangible
- 18 goods, services, or funds from the department, other than
- 19 compensation or reimbursement authorized by law for [commission
- 20 membership, attendance, or expenses; or
- 21 (4) is registered, certified, or licensed by the
- 22 department.
- 23  $\underline{\text{(d)}}$  [ $\frac{\text{(f)}}{\text{)}}$ ] An officer, employee, or paid consultant of a
- 24 Texas trade association in the field of road construction or
- 25 maintenance, aviation, or outdoor advertising is not eligible to
- 26 serve as commissioner [or a Texas trade association of automobile
- 27 dealers may not be a member of the commission].

- (e) [<del>(g)</del>] The spouse of an officer, manager, or paid consultant of a Texas trade association in the field of road construction or maintenance, aviation, or outdoor advertising is not eligible to serve as commissioner [or a Texas association of
- 4 <u>not eligible to serve as commissioner</u> [<del>or a Texas association of</del> 5 <del>automobile dealers may not be a member of the commission</del>].
- (f) [(h)] A person required to register as a lobbyist under
  Chapter 305, Government Code, because of the person's activities
  for compensation on behalf of a profession related to the operation
  of the department is not eligible to serve as commissioner [may not
  serve as a member of the commission].
- 11 (g) The appointment of the commissioner [(i) Appointments
  12 to the commission] shall be made without regard to race, color,
  13 disability, sex, religion, age, or national origin of the appointee
  14 [appointees and shall reflect the diversity of the population of
  15 the state as a whole].
- (h) [(j)] In this section, "Texas trade association" means a [nonprofit,] cooperative[,] and voluntarily joined statewide association of business or professional competitors in this state designed to assist its members and its industry or profession in dealing with mutual business or professional problems and in promoting their common interest.
- (i) The commissioner is a successor to the Texas
  Transportation Commission for all purposes, including for the
  purposes of the following sections of Article III, Texas
  Constitution:
- 26 (1) Sections 49-k, 49-1, and 49-m;
- 27 (2) Section 49-n, as added by H.J.R. 28, Acts of the

```
78th Legislature, Regular Session, 2003; and
 1
2
                (3) Sections 49-o and 49-p.
                          CERTAIN DUTIES. (a) [TERMS. Members of the
 3
          Sec. 201.052.
    commission serve staggered six-year terms, with the terms of either
4
 5
    one or two members expiring February 1 of each odd-numbered year.
6
          [Sec. 201.053. CHAIR OF THE COMMISSION. (a) The governor
    periodically shall designate one commissioner as the chair of the
7
    commission, who shall serve as presiding officer of the commission.
8
9
          [<del>(b)</del>] The commissioner [<del>chair</del>] shall:
10
                (1)
                     [preside over commission meetings, make rulings on
    motions and points of order, and determine the order of business;
11
12
                \left[\frac{(2)}{(2)}\right] represent the department in dealing with the
13
    governor;
                (2) [\frac{3}{3}] report to the governor on the state of
14
15
    affairs of the department at least quarterly;
16
                (3) [<del>(4) report to the commission the governor's</del>
17
    suggestions for department operations;
                       report to the governor on efforts, including
18
                [<del>(5)</del>]
    legislative requirements, to maximize the efficiency of department
19
    operations through the use of private enterprise;
20
21
                (4) [(6)] periodically review the
                                                             department's
    organizational structure and submit recommendations for structural
22
    changes to the governor[ the commission and the Legislative
23
24
    Budget Board;
25
                (5) [\frac{(7)}{(7)}] designate one or more employees of the
    department as a civil rights division of the department and receive
26
```

regular reports from the division on the department's efforts to

- 1 comply with civil rights legislation and administrative rules;
- 2 (6) [<del>(8) create subcommittees, appoint commissioners</del>
- 3 to subcommittees, and receive the reports of subcommittees to the
- 4 commission as a whole;
- 5  $\left[\frac{(9)}{}\right]$  appoint a deputy commissioner to act in the
- 6 commissioner's [chair's] absence; and
- 7 (7)  $\left[\frac{(10)}{(10)}\right]$  serve as the departmental liaison with the
- 8 governor and the Office of State-Federal Relations to maximize
- 9 federal funding for transportation.
- 10 (b) Subject to the General Appropriations Act, the
- 11 commissioner may employ any additional personnel necessary for the
- 12 department to perform the department's duties under this chapter.
- 13 [Sec. 201.054. COMMISSION MEETINGS. The commission shall
- 14 hold regular meetings at least once a month and special meetings at
- 15 the call of the chair. Commissioners shall attend the meetings of
- 16 the commission. The chair shall oversee the preparation of an
- 17 agenda for each meeting and ensure that a copy is provided to each
- 18 commissioner at least seven days before the meeting.
- 19 [Sec. 201.0545. RECOMMENDATIONS TO LEGISLATURE. (a) The
- 20 commission shall consider ways in which the department's operations
- 21 may be improved and may periodically report to the legislature
- 22 concerning potential statutory changes that would improve the
- 23 operation of the department.
- 24 [(b) On behalf of the commission, the chair shall report to
- 25 the governor, the lieutenant governor, the speaker of the house of
- 26 representatives, and the presiding officers of relevant
- 27 legislative committees on legislative recommendations adopted by

- 1 the commission and relating to the operation of the department.
- 2 Sec. <u>201.053</u> [<del>201.056</del>]. COMPENSATION. <u>The commissioner</u> [A
- 3 member of the commission] is entitled to compensation as provided
- 4 by the General Appropriations Act. [If compensation for members is
- 5 not provided by that Act, each member is entitled to reimbursement
- 6 for actual and necessary expenses incurred in performing functions
- 7 as a member of the commission.
- 8 Sec. 201.054 [201.057]. GROUNDS FOR REMOVAL. (a) It is a
- 9 ground for removal [ $\frac{1}{1}$  from the commission] if the [ $\frac{1}{1}$ ] commissioner:
- 10 (1) does not have at the time of taking office
- 11 [appointment] or maintain during service as commissioner [on the
- 12 commission] the qualifications required by Section 201.051;
- 13 (2) violates a prohibition provided by Section
- 14 201.051; or
- 15 (3) cannot discharge the commissioner's duties for a
- 16 substantial part of the term for which the commissioner is
- 17 appointed because of illness or disability[+ or
- [(4) is absent from more than half of the regularly
- 19 scheduled commission meetings that the commissioner is eligible to
- 20 attend during a calendar year, unless the absence is excused by
- 21 majority vote of the commission].
- 22 (b) The validity of an action of the <u>commissioner or</u>
- 23 <u>department</u> [commission] is not affected by the fact that it is taken
- 24 when a ground for removal of  $\underline{\text{the}}$  [ $\underline{\text{a}}$ ] commissioner exists.
- 25 [(c) If the director knows that a potential ground for
- 26 removal exists, the director shall notify the chair of the
- 27 commission of the ground, and the chair shall notify the governor

- 1 and the attorney general that a potential ground for removal
- 2 exists. If the potential ground for removal relates to the chair,
- 3 the director shall notify another commissioner, who shall notify
- 4 the governor and the attorney general that a potential ground for
- 5 removal exists.
- 6 Sec. 201.055 [<del>201.058</del>]. INFORMATION ON QUALIFICATIONS AND
- 7 CONDUCT. The department shall provide to the commissioner [members
- 8 of the commission], as often as necessary, information concerning
- 9 the commissioner's [members'] qualifications for office and the
- 10 <u>commissioner's</u> [<u>under Subchapter B and their</u>] responsibilities
- 11 under applicable laws relating to standards of conduct for state
- 12 officers.
- Sec. 201.056 [<del>201.059</del>]. TRAINING ON DEPARTMENT AND CERTAIN
- 14 LAWS RELATING TO DEPARTMENT. (a) To be eligible to take office as
- 15 <u>commissioner</u> [a member of the commission], a person appointed <u>as</u>
- 16 <u>commissioner</u> [to the commission] must complete [at least one course
- 0 a training program that complies with this section.
- 18 (b) The training program must provide information to the
- 19 person regarding:
- 20 (1) this subchapter;
- 21 (2) the programs operated by the department;
- 22 (3) the role and functions of the department;
- 23 (4) the rules of the department, with an emphasis on
- 24 the rules that relate to disciplinary and investigatory authority;
- 25 (5) the current budget for the department;
- 26 (6) the results of the most recent formal audit of the
- 27 department;

- 1 (7) the requirements of the:
- 2 (A) open meetings law, Chapter 551, Government
- 3 Code;
- 4 (B) open records law, Chapter 552, Government
- 5 Code; and
- 6 (C) administrative procedure law, Chapter 2001,
- 7 Government Code;
- 8 (8) the requirements of the conflict of interest laws
- 9 and other laws relating to public officials; and
- 10 (9) any applicable ethics policies adopted by the
- 11 department [commission] or the Texas Ethics Commission.
- 12 [(c) A person appointed to the commission is entitled to
- 13 reimbursement for travel expenses incurred in attending the
- 14 training program, as provided by the General Appropriations Act and
- 15 as if the person were a member of the commission.
- 16 (b) Not later than December 1, 2011, the governor shall
- 17 appoint the initial commissioner of transportation to a term
- 18 expiring February 1, 2013. This subsection takes effect September
- 19 1, 2011.
- 20 (c) On the date the initial commissioner of transportation
- 21 that is appointed under this section takes office, the Texas
- 22 Transportation Commission is abolished.
- 23 (d) Section 201.051(b-1), Transportation Code, as added by
- 24 this Act, takes effect September 1, 2011.
- 25 (e) The commissioner of transportation succeeds to all
- 26 powers, duties, rights, and obligations of the Texas Transportation
- 27 Commission, and the abolition of the Texas Transportation

- S.B. No. 1420
- 1 Commission does not affect the validity of any right, duty,
- 2 decision, rule, or action of any kind taken by or under the
- 3 authority of the commission.
- 4 (f) Except as provided by Subsections (b) and (d) of this
- 5 section, this section takes effect on the date the initial
- 6 commissioner of transportation takes office.
- 7 SECTION 3. Section 201.102, Transportation Code, is amended
- 8 to read as follows:
- 9 Sec. 201.102. DIVISION [SEPARATION] OF RESPONSIBILITIES.
- 10 The <a href="commissioner">commission</a>] shall develop and implement policies
- 11 that clearly <u>define</u> [<u>separate</u>] the <u>respective</u> [<del>policy-making</del>]
- 12 responsibilities of the <a href="commissioner">commissioner</a> [commission] and the
- 13 [management responsibilities of the director and] staff of the
- 14 department.
- SECTION 4. Subchapter C, Chapter 201, Transportation Code,
- 16 is amended by adding Section 201.118 to read as follows:
- 17 Sec. 201.118. NEGOTIATED RULEMAKING; ALTERNATIVE DISPUTE
- 18 RESOLUTION PROCEDURES. (a) The commission shall develop and
- 19 implement a policy to encourage the use of:
- 20 <u>(1)</u> negotiated rulemaking procedures under Chapter
- 21 2008, Government Code, for the adoption of department rules; and
- 22 (2) appropriate alternative dispute resolution
- 23 procedures under Chapter 2009, Government Code, to assist in the
- 24 resolution of internal and external disputes under the department's
- 25 jurisdiction.
- 26 (b) The department's procedures relating to alternative
- 27 dispute resolution must conform, to the extent possible, to any

- 1 model guidelines issued by the State Office of Administrative
- 2 Hearings for the use of alternative dispute resolution by state
- 3 agencies.
- 4 (c) The department shall:
- 5 (1) coordinate the implementation of the policy
- 6 adopted under Subsection (a);
- 7 (2) provide training as needed to implement the
- 8 procedures for negotiated rulemaking or alternative dispute
- 9 resolution; and
- 10 (3) collect data concerning the effectiveness of those
- 11 procedures.
- 12 SECTION 5. (a) Section 201.202, Transportation Code, is
- 13 amended by adding Subsection (c) to read as follows:
- 14 (c) A person designated by the commission as the
- 15 department's chief financial officer must report directly to the
- 16 commission.
- 17 (b) This section takes effect on the date the initial
- 18 commissioner of transportation takes office.
- 19 SECTION 6. Section 201.204, Transportation Code, is amended
- 20 to read as follows:
- Sec. 201.204. SUNSET PROVISION. The Texas Department of
- 22 Transportation is subject to Chapter 325, Government Code (Texas
- 23 Sunset Act). Unless continued in existence as provided by that
- 24 chapter, the department is abolished September 1, 2015 [2011].
- 25 SECTION 7. Subchapter D, Chapter 201, Transportation Code,
- 26 is amended by adding Sections 201.210 and 201.211 to read as
- 27 follows:

- S.B. No. 1420
- 1 Sec. 201.210. LEGISLATIVE LOBBYING. (a) In addition to
- 2 Section 556.006, Government Code, the commission or a department
- 3 employee may not use money under the department's control or engage
- 4 in an activity to influence the passage or defeat of legislation.
- 5 (b) Violation of Subsection (a) is grounds for dismissal of
- 6 an employee.
- 7 (c) This section does not prohibit the commission or
- 8 department employee from using state resources to:
- 9 (1) provide public information or information
- 10 responsive to a request; or
- 11 (2) communicate with officers and employees of the
- 12 federal government in pursuit of federal appropriations.
- 13 Sec. 201.211. ETHICS AFFIRMATION AND HOTLINE. (a) A
- 14 department employee shall annually affirm the employee's adherence
- 15 to the ethics policy adopted under Section 572.051(c), Government
- 16 <u>Code</u>.
- 17 (b) The department shall establish and operate a telephone
- 18 line to be known as the Ethics Hotline that enables a person to call
- 19 the hotline number, anonymously or not anonymously, to report an
- 20 alleged violation of the ethics policy adopted under Section
- 21 572.051(c), Government Code.
- SECTION 8. The heading to Subchapter E, Chapter 201,
- 23 Transportation Code, is amended to read as follows:
- 24 SUBCHAPTER E. STATE ROAD MAP; UNIVERSITY LABORATORIES [DIRECTOR]
- 25 SECTION 9. Section 201.301, Transportation Code, is amended
- 26 by adding Subsection (f) to read as follows:
- 27 (f) This <u>section expires December 1, 2011.</u>

- 1 SECTION 10. Section 201.401(a), Transportation Code, is
- 2 amended to read as follows:
- 3 (a) A person may not be an employee of the department who is
- 4 employed in a "bona fide executive, administrative, or professional
- 5 capacity," as that phrase is used for purposes of establishing an
- 6 exemption to the overtime provisions of the federal Fair Labor
- 7 Standards Act of 1938 (29 U.S.C. Section 201 et seq.), [exempt from
- 8 the state's position classification plan or compensated at or above
- 9 the amount prescribed by the General Appropriations Act for step 1,
- 10 salary group 17, of the position classification salary schedule] if
- 11 the person is:
- 12 (1) an officer, employee, or paid consultant of a
- 13 Texas trade association[+
- $[\frac{(A)}{A}]$  in the field of road construction or
- 15 maintenance or outdoor advertising; or
- [(B) of automobile dealers; or]
- 17 (2) the spouse of an officer, manager, or paid
- 18 consultant described by Subdivision (1).
- 19 SECTION 11. Section 201.404(b), Transportation Code, is
- 20 amended to read as follows:
- 21 (b) The director or the director's designee shall develop a
- 22 system of annual performance evaluations that are based on
- 23 documented employee performance. All merit pay for department
- 24 employees must be based on the system established under this
- 25 subsection. If an annual performance evaluation indicates that an
- 26 employee's performance is unsatisfactory, the commission shall
- 27 consider whether the employee should be terminated. The annual

```
performance evaluations developed under this subsection must
 1
   include the evaluation of an employee's:
2
               (1) professionalism;
 3
4
               (2) diligence; and
5
               (3) responsiveness to directives and requests from the
6
   commission and the legislature.
          SECTION 12.
                        Section 201.601, Transportation
7
                                                            Code,
                                                                   is
   amended to read as follows:
8
          Sec. 201.601. STATEWIDE TRANSPORTATION PLAN.
9
                                                            (a)
                                                                  The
10
   department shall develop a statewide transportation plan covering a
   period of 24 years that contains all modes of transportation,
11
12
   including:
               (1)
                    highways and turnpikes;
13
14
               (2)
                    aviation;
15
               (3) mass transportation;
                    railroads and high-speed railroads; and
16
               (4)
17
               (5)
                    water traffic.
          (a-1) The plan must:
18
19
               (1) contain specific, long-term transportation goals
   for the state and measurable targets for each goal;
20
21
               (2) identify priority corridors, projects, or areas of
   the state that are of particular concern to the department in
22
23
   meeting the goals established under Subdivision (1); and
24
               (3) contain a participation plan specifying methods
25
   for obtaining formal input on the goals and priorities identified
26
   under this subsection from:
```

(A) other state agencies;

- 1 (B) political subdivisions;
- 2 local transportation entities; and
- 3 (D) the general public.

4

5

6

- [In developing the plan, the department shall seek opinions and assistance from other state agencies and political subdivisions that have responsibility for the modes of transportation listed by Subsection (a). ] As appropriate, the 7 8 department and the entities listed in Subsection (a-1)(3) [such an agency or political subdivision] shall enter into a memorandum of 9 10 understanding relating to the planning of transportation services.
- The plan must include a component that is not 11 financially constrained and identifies transportation improvements 12 designed to relieve congestion. In developing this component of 13 14 the plan, the department shall seek opinions and assistance from officials who have local responsibility for modes of transportation 15 listed in Subsection (a). 16
- 17 (d) [The plan shall include a component, published annually, that describes the evaluation of transportation 18 19 improvements based on performance measures, such as indices measuring delay reductions or travel time improvements. 20 The 21 department shall consider the goals and measurable targets established under Subsection (a-1)(1) [the performance measures] 22 23 in selecting transportation projects [improvements].
- (e) The department annually shall provide to the lieutenant 25 governor, the speaker of the house of representatives, and the 26 chair of the standing committee of each house of the legislature with primary jurisdiction over transportation issues an analysis of 27

- S.B. No. 1420
- 1 the department's progress in attaining the goals under Subsection
- 2 (a-1)(1). The department shall make the information under this
- 3 <u>subsection available on its Internet website.</u>
- 4 (f) The department shall update the plan every four years.
- 5 SECTION 13. Subchapter H, Chapter 201, Transportation Code,
- 6 is amended by adding Sections 201.6015 and 201.620 to read as
- 7 follows:
- 8 Sec. 201.6015. INTEGRATION OF PLANS AND POLICY EFFORTS. In
- 9 developing each of its transportation plans and policy efforts, the
- 10 department must clearly reference the 24-year plan under Section
- 11 201.601 and specify how the plan or policy effort supports or
- 12 otherwise relates to the specific goals under that section.
- 13 <u>Sec. 201.620. COORDINATION WITH METROPOLITAN PLANNING</u>
- 14 ORGANIZATIONS TO DEVELOP LONG-TERM PLANNING ASSUMPTIONS. The
- 15 department shall collaborate with metropolitan planning
- 16 organizations to develop mutually acceptable assumptions for the
- 17 purposes of long-range federal and state funding forecasts and use
- 18 those assumptions to guide long-term planning in the statewide
- 19 transportation plan under Section 201.601.
- SECTION 14. (a) Section 201.801, Transportation Code, is
- 21 amended to read as follows:
- Sec. 201.801. [INFORMATION ABOUT DEPARTMENT;]
- 23 COMPLAINTS. (a) The department shall maintain a system to promptly
- 24 and efficiently act on complaints filed with the department. The
- 25 department shall maintain information about the parties to and the
- 26 subject matter of a complaint and a summary of the results of the
- 27 review or investigation of the complaint and the disposition of the

```
complaint.
                    department shall
 2
             The
                                       make information available
         (b)
   describing its procedures for complaint investigation and
   resolution [prepare information of public interest describing the
4
   functions of the department and the department's procedures by
 5
   which a complaint is filed with the department and resolved by the
6
   department. The department shall make the information available to
7
8
   the public and appropriate state agencies].
          (b) The commission by rule shall establish methods by which
9
10
   consumers and service recipients are notified of the department's
   name, mailing address, and telephone number for directing
11
   complaints to the department. The commission may provide for that
12
   notification:
13
               [(1) on each registration form, application,
14
15
   written contract for services of an individual or entity regulated
   by the department;
16
               [(2) on a sign prominently displayed in the place of
17
   business of each individual or entity regulated by the department;
18
19
   <del>or</del>
20
               [(3) in a bill for service provided by an individual or
21
   entity regulated by the department.
22
          (c) [The department shall:
               [(1) keep an information file about each written
23
   complaint filed with the department that the department has the
24
25
   authority to resolve; and
               [(2) provide the person who filed the complaint, and
26
        person or entity that is the subject of the complaint,
27
```

- 1 information about the department's policies and procedures
- 2 relating to complaint investigation and resolution.
- 3 [(d)] The department[, at least quarterly and until final
- 4 disposition of a written complaint that is filed with the
- 5 department and that the department has the authority to resolve,
- 6 shall periodically notify the parties to the complaint of its
- 7 status <u>until final disposition</u> unless the notice would jeopardize
- 8 an undercover investigation.
- 9 <u>(d) The commission shall adopt rules applicable to each</u>
- 10 division and district to establish a process to act on complaints
- 11 filed with the department [(e) With regard to each complaint filed
- 12 with the department, the department shall keep the following
- 13 information:
- 14 [(1) the date the complaint is filed;
- 15 [(2) the name of the person filing the complaint;
- 16 [(3) the subject matter of the complaint;
- 17 [(4) a record of each person contacted in relation to
- 18 the complaint;
- 19 [(5) a summary of the results of the review or
- 20 investigation of the complaint; and
- 21 [(6) if the department takes no action on the
- 22 complaint, an explanation of the reasons that no action was taken].
- (e) The department shall develop a standard form for
- 24 submitting a complaint and make the form available on its Internet
- 25 website. The department shall establish a method to submit
- 26 complaints electronically.
- 27 (f) The department shall develop a method for analyzing the

- 1 sources and types of complaints and violations and establish
- 2 categories for the complaints and violations. The department shall
- 3 use the analysis to focus its information and education efforts on
- 4 specific problem areas identified through the analysis.
- 5 <u>(g)</u> The department shall:
- 6 <u>(1) compile:</u>
- 7 (A) detailed statistics and analyze trends on
- 8 complaint information, including:
- 9 <u>(i) the nature of the complaints;</u>
- 10 <u>(ii)</u> their disposition; and
- 11 <u>(iii)</u> the length of time to resolve
- 12 complaints; and
- 13 (B) complaint information on a district and a
- 14 divisional basis; and
- 15 (2) report the information on a monthly basis to the
- 16 <u>division directors</u>, office directors, and district engineers and on
- 17 a quarterly basis to the commission.
- 18 (b) The commissioner of transportation or the Texas
- 19 Transportation Commission shall adopt rules under Section 201.801,
- 20 Transportation Code, as amended by this section, not later than
- 21 March 1, 2012.
- 22 SECTION 15. Section 201.802(a), Transportation Code, is
- 23 amended to read as follows:
- 24 (a) The commission shall develop and implement policies
- 25 that provide the public with a reasonable opportunity to appear
- 26 before the commission and speak on any issue under the jurisdiction
- 27 of the department [commission].

1 SECTION 16. (a) Subchapter J, Chapter 201, Transportation Code, is amended by adding Sections 201.807, 201.808, 201.809, 2 3 201.810, and 201.811 to read as follows: Sec. 201.807. PROJECT INFORMATION REPORTING SYSTEM. 4 5 The department shall establish a project information reporting system that makes available in a central location on the 6 department's Internet website easily accessible and searchable 7 information regarding all of the department's transportation 8 plans, including the unified transportation program required by 9 Section 201.992. The department shall post information on its 10 Internet website as required by this subsection as the information 11 12 becomes available to the department and in a manner that is not cost prohibitive. The project information reporting system shall 13 contain information about: 14 15 (1) each department project, including: 16 (A) the status of the project; 17 (B) each source of funding for the project; (C) benchmarks for evaluating the progress of the 18 19 project; (D) timelines for completing the project; 20 21 (E) a list of the department employees responsible for the project, including information to contact each 22 person on that list; and 23 24 (F) the results of the annual review required 25 under Subsection (d);

a construction phase timeline that exceeds one month or the cost of

(2) each construction work zone for a project that has

26

1	which exceeds \$5 million, including information about:
2	(A) the number of lanes that will remain open
3	during the project's construction phase;
4	(B) the location and duration of each lane
5	closure; and
6	(C) the expected traffic delay resulting from
7	each lane closure;
8	(3) road maintenance projects, including:
9	(A) the criteria for designating a project as a
10	road maintenance project; and
11	(B) the condition of each road before the road
12	<pre>maintenance project; and</pre>
13	(4) the department's funds, including each source for
14	the department's funds and each expenditure made by the department
15	reported by each:
16	(A) department district;
17	(B) program funding category as required by
18	Section 201.992(b)(2); and
19	(C) type of revenue, including revenue from a
20	comprehensive development agreement or a toll project.
21	(b) In developing the project information reporting system,
22	the department shall collaborate with:
23	(1) the legislature;
24	(2) local transportation entities as defined by
25	Section 201.991; and
26	(3) members of the public.
27	(c) The department shall make the statistical information

- 1 provided under this section available on the department's Internet
- 2 website in more than one downloadable electronic format.
- 3 (d) As a component of the project information reporting
- 4 system required by this section, the department shall conduct an
- 5 annual review of the benchmarks and timelines of each project
- 6 included in the department's transportation plans, including the
- 7 unified transportation program, to determine the completion rates
- 8 of the projects and whether the projects were completed on time.
- 9 (e) The department shall update the information contained
- 10 in the project information reporting system on a regular basis, as
- 11 specified by commission rule.
- 12 Sec. 201.808. TRANSPORTATION EXPENDITURE PRIORITIES. (a)
- 13 The department shall develop a process to identify and distinguish
- 14 between the transportation projects that are required to maintain
- 15 the state infrastructure and the transportation projects that would
- 16 improve the state infrastructure in a manner consistent with the
- 17 statewide transportation plan required by Section 201.601.
- 18 (b) The department shall establish a transportation
- 19 expenditure reporting system that makes available in a central
- 20 location on the department's Internet website easily accessible and
- 21 searchable information regarding the priorities of transportation
- 22 expenditures for the identified transportation projects.
- (c) The department shall include in the transportation
- 24 expenditure reporting system:
- 25 <u>(1) a list of the most significant transportation</u>
- 26 problems in each department district as described by the statewide
- 27 transportation plan developed under Section 201.601, including the

1	<pre>component required by Section 201.601(c);</pre>
2	(2) reports prepared by the department or an
3	institution of higher education that evaluate the effectiveness of
4	the department's expenditures on transportation projects to
5	achieve the transportation goal;
6	(3) information about the condition of the pavement
7	for each highway under the jurisdiction of the department,
8	including:
9	(A) the international roughness index issued by
10	the United States Department of Transportation Federal Highway
11	Administration; and
12	(B) the percentage of pavement that the
13	department determines to be in good or better condition;
14	(4) the condition of bridges, including information
15	about:
16	(A) bridges that are structurally deficient or
17	functionally obsolete; and
18	(B) bridge condition scores;
19	(5) information about traffic congestion and traffic
20	delays, including:
21	(A) the locations of the worst traffic delays;
22	(B) the variable travel time for major streets
23	and highways in this state; and
24	(C) the effect of traffic congestion on motor
25	vehicle travel and motor carriers; and
26	(6) information about the number of traffic accidents,
27	injuries, and fatalities, including a list of the locations in each

- 1 department district for the highest number of traffic accidents,
- 2 injuries, or fatalities, as that information becomes available to
- 3 the department.
- 4 (d) The department shall provide the information made
- 5 available under Subsection (c) in a format that allows a person to
- 6 conduct electronic searches for information regarding a specific
- 7 county, highway under the jurisdiction of the department, or type
- 8 of road.
- 9 (e) The department shall establish criteria to prioritize
- 10 the transportation needs for the state that is consistent with the
- 11 statewide transportation plan.
- 12 (f) Each department district shall enter information into
- 13 the transportation expenditure reporting system, including
- 14 information about:
- (1) each district transportation project; and
- 16 (2) the priority category to which the project has
- 17 been assigned according to Section 201.996.
- 18 (g) The transportation expenditure reporting system shall
- 19 allow a person to compare information produced by that system to
- 20 information produced by the project information reporting system.
- Sec. 201.809. STATEWIDE TRANSPORTATION REPORT. (a) The
- 22 department annually shall evaluate and publish a report about the
- 23 status of each transportation goal for this state. The report must
- 24 include:
- 25 (1) information about the progress of each long-term
- 26 transportation goal that is identified by the statewide
- 27 transportation plan;

- 1 (2) the status of each project identified as a major
- 2 priority;
- 3 (3) a summary of the number of statewide project
- 4 implementation benchmarks that have been completed; and
- 5 (4) information about the accuracy of previous
- 6 department financial forecasts.
- 7 (b) The department shall disaggregate the information in
- 8 the report by department district.
- 9 (c) The department shall provide a copy of the district
- 10 report to each member of the legislature for each department
- 11 district located in the member's legislative district, and at the
- 12 request of a member, a department employee shall meet with the
- 13 member to explain the report.
- 14 (d) The department shall provide a copy of each district
- 15 report to the political subdivisions located in the department
- 16 district that is the subject of the report, including:
- 17 (1) a municipality;
- 18 (2) a county; and
- 19 (3) a local transportation entity as defined by
- 20 Section 201.991.
- 21 Sec. 201.810. DEPARTMENT INFORMATION CONSOLIDATION. (a) To
- 22 the extent practicable and to avoid duplication of reporting
- 23 requirements, the department may combine the reports required under
- 24 this subchapter with reports required under other provisions of
- 25 this code.
- 26 (b) The department shall develop a central location on the
- 27 department's Internet website that provides easily accessible and

searchable information to the public contained in the reports 1 2 required under this subchapter and other provisions of this code. Sec. 201.811. PUBLIC INVOLVEMENT POLICY. (a) 3 department shall develop and implement a policy for public 4 5 involvement that guides and encourages public involvement with the department. The policy must: 6 7 (1) provide for the use of public involvement 8 techniques that target different groups and individuals; (2) encourage continuous contact between 9 the department and persons outside the department throughout the 10 11 transportation decision-making process; 12 (3) require the department to make efforts toward: (A) clearly tying public involvement 13 14 decisions made by the department; and 15 (B) providing clear information to the public about specific outcomes of public input; and 16 17 (4) apply to all public input with the department, including input: 18 19 (A) on statewide transportation policy-making; 20 (B) in connection with the environmental process relating to specific projects; and 21 22 (C) into the commission's rulemaking procedures. (b) The department shall document the number of positive, 23

26

negative, or neutral public comments received regarding all

environmental impact statements as expressed by the public through

the department's public involvement process. The department shall:

(1) present this information to the commission in an

24

25

26

- 1 open meeting; and
- 2 (2) report this information on the department's
- 3 Internet website in a timely manner.
- 4 (b) Not later than September 1, 2011, the Texas Department
- 5 of Transportation shall establish the central location on the
- 6 department's Internet website required by Section 201.810,
- 7 Transportation Code, as added by this section.
- 8 SECTION 17. Chapter 201, Transportation Code, is amended by
- 9 adding Subchapter P to read as follows:
- 10 SUBCHAPTER P. UNIFIED TRANSPORTATION PROGRAM
- 11 Sec. 201.991. DEFINITION. In this subchapter, "local
- 12 transportation entity" means any entity that participates in the
- 13 transportation planning process. The term includes a metropolitan
- 14 planning organization as defined by Section 472.031, a regional
- 15 tollway authority organized under Chapter 366, a regional
- 16 transportation authority operating under Chapter 452, and a rural
- 17 transit district as defined by Section 458.001.
- 18 Sec. 201.992. UNIFIED TRANSPORTATION PROGRAM. (a) The
- 19 department shall develop a unified transportation program covering
- 20 a period of 10 years to guide the development of and authorize
- 21 construction of transportation projects. The program must:
- 22 (1) annually identify target funding levels; and
- 23 (2) list all projects that the department intends to
- 24 develop or begin construction of during the program period.
- 25 (b) The commission shall adopt rules that:
- 26 (1) specify the criteria for selecting projects to be
- 27 included in the program;

- 1 (2) define program funding categories, including
- 2 categories for safety, maintenance, and mobility; and
- 3 (3) define each phase of a major transportation
- 4 project, including the planning, programming, implementation, and
- 5 construction phases.
- 6 (c) The department shall publish the entire unified
- 7 transportation program and summary documents highlighting project
- 8 benchmarks, priorities, and forecasts in appropriate media and on
- 9 the department's Internet website in a format that is easily
- 10 understandable by the public.
- 11 (d) In developing the rules required by this section, the
- 12 commission shall collaborate with local transportation entities.
- 13 Sec. 201.993. ANNUAL UPDATE TO UNIFIED TRANSPORTATION
- 14 PROGRAM. (a) The department shall annually update the unified
- 15 <u>transportation program.</u>
- 16 (b) The annual update must include:
- 17 (1) the annual funding forecast required by Section
- 18 201.994;
- 19 (2) the list of major transportation projects required
- 20 by Section 201.995(b); and
- 21 (3) the projects included in each program priority
- 22 category established by Section 201.996.
- 23 (c) The department shall collaborate with local
- 24 transportation entities to develop the annual update to the unified
- 25 transportation program.
- Sec. 201.994. ANNUAL FUNDING AND CASH FLOW FORECASTS. (a)
- 27 The department annually shall:

- 1 (1) develop and publish a forecast of all funds the
- 2 department expects to receive, including funds from this state and
- 3 the federal government; and
- 4 (2) use that forecast to guide planning for the
- 5 unified transportation program.
- 6 (b) The department shall collaborate with local
- 7 transportation entities to develop scenarios for the forecast
- 8 required by Subsection (a) based on mutually acceptable funding
- 9 assumptions.
- 10 (c) Not later than September 1 of each year, the department
- 11 shall prepare and publish a cash flow forecast for a period of 20
- 12 years.
- 13 Sec. 201.995. MAJOR TRANSPORTATION PROJECTS. (a) The
- 14 commission by rule shall:
- 15 <u>(1) establish criteria for designating a project as a</u>
- 16 <u>major transportation project;</u>
- 17 (2) develop benchmarks for evaluating the progress of
- 18 a major transportation project and timelines for implementation and
- 19 construction of a major transportation project; and
- 20 (3) determine which critical benchmarks must be met
- 21 before a major transportation project may enter the implementation
- 22 phase of the unified transportation program.
- 23 (b) The department annually shall update the list of
- 24 projects that are designated as major transportation projects.
- 25 (c) In adopting rules required by this section, the
- 26 commission shall collaborate with local transportation entities.
- Sec. 201.996. PROGRAM PRIORITY CATEGORIES. (a) The

- S.B. No. 1420
- 1 commission by rule shall establish categories in the unified
- 2 transportation program to designate the priority of each project
- 3 included in the program and shall assign each project a category.
- 4 (b) The department shall collaborate with local
- 5 transportation entities when assigning each project included in the
- 6 unified transportation program to a category established under
- 7 Subsection (a).
- 8 (c) The highest priority category within the unified
- 9 transportation program must consist of projects designated as major
- 10 transportation projects.
- 11 Sec. 201.997. FUNDING ALLOCATION. (a) The commission by
- 12 rule shall specify the formulas for allocating funds in each
- 13 category described by Section 201.992(b)(2).
- 14 (b) The commission shall update the formulas established
- 15 under this section at least every four years.
- Sec. 201.998. FUND DISTRIBUTION. (a) The department shall
- 17 allocate funds to the department districts based on the formulas
- 18 adopted under Section 201.997.
- 19 (b) In distributing funds to department districts, the
- 20 department may not exceed the cash flow forecast prepared and
- 21 published under Section 201.994(c).
- Sec. 201.999. WORK PROGRAM. (a) Each department district
- 23 shall develop a consistently formatted work program based on the
- 24 unified transportation program covering a period of four years that
- 25 contains all projects that the district proposes to implement
- 26 during that period.
- 27 (b) The work program must contain:

- 1 (1) information regarding the progress of projects
- 2 designated as major transportation projects, according to project
- 3 implementation benchmarks and timelines established under Section
- 4 201.995; and
- 5 (2) a summary of the progress on other district
- 6 projects.
- 7 (c) The department shall use the work program to:
- 8 (1) monitor the performance of the district; and
- 9 (2) evaluate the performance of district employees.
- 10 (d) The department shall publish the work program in
- 11 appropriate media and on the department's Internet website.
- 12 SECTION 18. Section 223.002, Transportation Code, is
- 13 amended to read as follows:
- 14 Sec. 223.002. NOTICE OF BIDS [BY PUBLICATION]. [(a)] The
- 15 department shall give [publish] notice to interested persons
- 16  $\underline{regarding}$  [of] the time and place at which bids on a contract will
- 17 be opened and the contract awarded. The commission by rule shall
- 18 determine the most effective method for providing the notice
- 19 required by this section.
- 20 [(b) The notice must be published in a newspaper published
- 21 in the county in which the improvement is to be made once a week for
- 22 at least two weeks before the time set for awarding the contract and
- 23 in two other newspapers that the department may designate.
- [(c) Instead of the notice required by Subsection (b), if
- 25 the department estimates that the contract involves an amount less
- 26 than \$300,000, notice may be published in two successive issues of a
- 27 newspaper published in the county in which the improvement is to be

1 made. [(d) If a newspaper is not published in the county in which 2 3 improvement is to be made, notice shall be published in 4 newspaper published in the county: 5 [(1) nearest the county seat of the county in which the 6 improvement is to be made; and 7 [(2) in which a newspaper is published.] SECTION 19. Subchapter A, Chapter 223, Transportation Code, 8 is amended by adding Section 223.017 to read as follows: 9 Sec. 223.017. DESIGN-BUILD CONTRACTS FOR NONTOLLED HIGHWAY 10 PROJECTS. (a) In this section, "design-build contract" means an 11 12 agreement with a private entity for the design and construction, rehabilitation, expansion, or improvement of a highway project but 13 14 does not include the financing or operation of the highway. 15 (b) The department may enter into a design-build contract for a nontolled highway project. 16 17 (c) Notwithstanding Section 223.0041, if the department enters into a design-build contract under this section, the 18 department shall use a competitive procurement process that 19 provides the best value for the department. 20 21 (d) The commission shall adopt rules specifying the conditions under which a design-build contract may be considered. 22 In developing rules the commission must address: 23 24 (1) the size and complexity of an eligible project; 25 (2) the time constraints for delivery of an eligible

(3) the level and training of the staff required to

26

27

project;

- 1 manage an eligible project; and
- 2 (4) other factors the commission considers important.
- 3 SECTION 20. Section 391.004, Transportation Code, is
- 4 amended to read as follows:
- 5 Sec. 391.004. DISPOSITION OF FEES [TEXAS HIGHWAY
- 6 BEAUTIFICATION FUND ACCOUNT]. [The Texas highway beautification
- 7 fund account is an account in the general revenue fund. Money the
- 8 commission receives under this chapter shall be deposited to the
- 9 credit of the state [Texas] highway [beautification] fund
- 10 [account]. The commission shall use money in the  $\underline{\text{state}}$  [ $\underline{\text{Texas}}$ ]
- 11 highway [beautification] fund [account] to administer this chapter
- 12 and Chapter 394.
- SECTION 21. (a) Subchapter A, Chapter 391, Transportation
- 14 Code, is amended by adding Section 391.006 to read as follows:
- Sec. 391.006. COMPLAINTS; RECORDS. (a) The commission by
- 16 rule shall establish procedures for accepting and resolving written
- 17 complaints related to outdoor advertising under this chapter. The
- 18 rules must include:
- 19 (1) a process to make information available describing
- 20 the department's procedures for complaint investigation and
- 21 resolution, including making information about the procedures
- 22 available on the department's Internet website;
- 23 (2) a simple form for filing complaints with the
- 24 department;
- 25 (3) a system to prioritize complaints so that the most
- 26 serious complaints receive attention before less serious
- 27 complaints; and

- 1 (4) a procedure for compiling and reporting detailed
- 2 annual statistics about complaints.
- 3 (b) The department shall provide to each person who files a
- 4 written complaint with the department, and to each person who is the
- 5 subject of a complaint, information about the department's policies
- 6 and procedures relating to complaint investigation and resolution.
- 7 (c) The department shall keep an information file about each
- 8 written complaint filed with the department that the department has
- 9 authority to resolve. The department shall keep the following
- 10 information for each complaint for the purpose of enforcing this
- 11 <u>chapter:</u>
- 12 (1) the date the complaint is filed;
- 13 (2) the name of the person filing the complaint;
- 14 (3) the subject matter of the complaint;
- 15 (4) each person contacted in relation to the
- 16 complaint;
- 17 <u>(5)</u> a summary of the results of the review or
- 18 investigation of the complaint; and
- 19 (6) if the department does not take action on the
- 20 complaint, an explanation of the reasons that action was not taken.
- 21 (d) If a written complaint is filed with the department that
- 22 the department has authority to resolve, the department, at least
- 23 quarterly and until final disposition of the complaint, shall
- 24 notify the parties to the complaint of the status of the complaint
- 25 unless the notice would jeopardize an ongoing department
- 26 investigation.
- 27 (b) The commissioner of transportation shall adopt rules

- S.B. No. 1420
- 1 under Section 391.006, Transportation Code, as added by this
- 2 section, not later than September 1, 2012.
- 3 SECTION 22. Subchapter B, Chapter 391, Transportation Code,
- 4 is amended by adding Section 391.0355 to read as follows:
- 5 Sec. 391.0355. ADMINISTRATIVE PENALTY. (a) In lieu of a
- 6 suit to collect a civil penalty, the commission, after notice and an
- 7 opportunity for a hearing before the commission, may impose an
- 8 administrative penalty against a person who violates this chapter
- 9 or a rule adopted by the commission under this chapter. Each day a
- 10 violation continues is a separate violation.
- 11 (b) The amount of the administrative penalty may not exceed
- 12 the maximum amount of a civil penalty under Section 391.035.
- 13 <u>(c) A proceeding under this section is a contested case</u>
- 14 under Chapter 2001, Government Code.
- 15 (d) Judicial review of an appeal of an administrative
- 16 penalty imposed under this section is under the substantial
- 17 evidence rule.
- 18 (e) An administrative penalty collected under this section
- 19 shall be deposited to the credit of the state highway fund.
- 20 SECTION 23. Section 391.063, Transportation Code, is
- 21 amended to read as follows:
- Sec. 391.063. LICENSE FEE. The commission may set the
- 23 amount of a license fee according to a scale graduated by the number
- 24 of units of outdoor advertising and the number of off-premise signs
- 25 under Chapter 394 owned by a license applicant.
- SECTION 24. Section 391.065(b), Transportation Code, is
- 27 amended to read as follows:

- 1 (b) For the efficient management and administration of this
- 2 chapter and to reduce the number of employees required to enforce
- 3 this chapter, the commission shall adopt rules for issuing
- 4 standardized forms that are for submission by license holders and
- 5 applicants and that provide for an accurate showing of the number,
- 6 location, or other information required by the commission for each
- 7 license holder's or applicant's outdoor advertising or off-premise
- 8 signs under Chapter 394.
- 9 SECTION 25. Section 391.066, Transportation Code, is
- 10 amended by adding Subsection (d) to read as follows:
- 11 (d) The commission may deny the renewal of a license
- 12 <u>holder's license if the license holder has not complied with the</u>
- 13 permit requirements of this chapter or Chapter 394.
- 14 SECTION 26. Subchapter C, Chapter 391, Transportation Code,
- is amended by adding Section 391.0661 to read as follows:
- Sec. 391.0661. APPLICABILITY OF LICENSE. In addition to
- 17 authorizing a person to erect or maintain outdoor advertising, a
- 18 license issued under this chapter authorizes a person to erect or
- 19 maintain an off-premise sign under Chapter 394.
- 20 SECTION 27. Section 394.005, Transportation Code, is
- 21 amended to read as follows:
- Sec. 394.005. DISPOSITION OF FEES. Money the commission
- 23 <u>receives</u> [A registration fee collected] under this chapter [Section
- 24 394.048 by the commission] shall be deposited to the credit of the
- 25 state highway fund.
- SECTION 28. (a) Subchapter A, Chapter 394, Transportation
- 27 Code, is amended by adding Section 394.006 to read as follows:

- 1 Sec. 394.006. COMPLAINTS; RECORDS. (a) The commission by
- 2 rule shall establish procedures for accepting and resolving written
- 3 complaints related to signs under this chapter. The rules must
- 4 include:
- 5 (1) a process to make information available describing
- 6 the department's procedures for complaint investigation and
- 7 resolution, including making information about the procedures
- 8 available on the department's Internet website;
- 9 (2) a simple form for filing complaints with the
- 10 department;
- 11 (3) a system to prioritize complaints so that the most
- 12 serious complaints receive attention before less serious
- 13 <u>complaints</u>; and
- 14 (4) a procedure for compiling and reporting detailed
- 15 <u>annual statistics about complaints.</u>
- 16 (b) The department shall provide to each person who files a
- 17 written complaint with the department, and to each person who is the
- 18 subject of a complaint, information about the department's policies
- 19 and procedures relating to complaint investigation and resolution.
- 20 (c) The department shall keep an information file about each
- 21 written complaint filed with the department that the department has
- 22 <u>authority to resolve. The department shall keep the following</u>
- 23 information for each complaint for the purpose of enforcing this
- 24 chapter:
- 25 (1) the date the complaint is filed;
- 26 (2) the name of the person filing the complaint;
- 27 (3) the subject matter of the complaint;

- 1 (4) each person contacted in relation to the
- 2 complaint;
- 3 <u>(5) a summary of the results of the review or</u>
- 4 investigation of the complaint; and
- 5 (6) if the department does not take action on the
- 6 complaint, an explanation of the reasons that action was not taken.
- 7 (d) If a written complaint is filed with the department that
- 8 the department has authority to resolve, the department, at least
- 9 quarterly and until final disposition of the complaint, shall
- 10 notify the parties to the complaint of the status of the complaint
- 11 unless the notice would jeopardize an ongoing department
- 12 investigation.
- 13 (b) The commissioner of transportation shall adopt rules
- 14 under Section 394.006, Transportation Code, as added by this
- 15 section, not later than September 1, 2012.
- 16 SECTION 29. The heading to Subchapter B, Chapter 394,
- 17 Transportation Code, is amended to read as follows:
- 18 SUBCHAPTER B. LICENSE AND PERMIT FOR OFF-PREMISE SIGN
- 19 SECTION 30. (a) Subchapter B, Chapter 394, Transportation
- 20 Code, is amended by adding Sections 394.0201, 394.0202, 394.0203,
- 21 394.0204, 394.0205, 394.0206, 394.0207, 394.027, 394.028, and
- 22 394.029 to read as follows:
- 23 <u>Sec. 394.0201. ERECTING OFF-PREMISE SIGN WITHOUT LICENSE;</u>
- 24 OFFENSE. (a) A person commits an offense if the person wilfully
- 25 erects or maintains an off-premise sign on a rural road without a
- 26 license under this subchapter.
- 27 (b) An offense under this section is a misdemeanor

- 1 punishable by a fine of not less than \$500 or more than \$1,000. Each
- 2 day of the proscribed conduct is a separate offense.
- 3 (c) A person is not required to obtain a license to erect or
- 4 maintain an on-premise sign.
- 5 Sec. 394.0202. ISSUANCE AND PERIOD OF LICENSE. (a) The
- 6 commission shall issue a license to a person who:
- 7 (1) files with the commission a completed application
- 8 form within the time specified by the commission;
- 9 (2) pays the appropriate license fee; and
- 10 (3) files with the commission a surety bond.
- (b) A license may be issued for one year or longer.
- 12 (c) At least 30 days before the date on which a person's
- 13 license expires, the commission shall notify the person of the
- 14 impending expiration. The notice must be in writing and sent to the
- 15 person's last known address according to the records of the
- 16 commission.
- Sec. 394.0203. LICENSE FEE. The commission may set the
- 18 amount of a license fee according to a scale graduated by the number
- 19 of off-premise signs and units of outdoor advertising under Chapter
- 20 391 owned by a license applicant.
- Sec. 394.0204. SURETY BOND. (a) The surety bond required
- 22 of an applicant for a license under Section 394.0202 must be:
- (1) in the amount of \$2,500 for each county in the
- 24 state in which the person erects or maintains an off-premise sign;
- 25 and
- 26 (2) payable to the commission for reimbursement for
- 27 removal costs of an off-premise sign that the license holder

- (b) A person may not be required to provide more than
- 3 <u>\$10,000 in surety bonds.</u>
- 4 Sec. 394.0205. RULES; FORMS. (a) The commission may adopt
- 5 rules to implement Sections 394.0201(a), 394.0202, 394.0203,
- 6 394.0204, and 394.0206.
- 7 (b) For the efficient management and administration of this
- 8 chapter and to reduce the number of employees required to enforce
- 9 this chapter, the commission shall adopt rules for issuing
- 10 standardized forms that are for submission by license holders and
- 11 applicants and that provide for an accurate showing of the number,
- 12 location, or other information required by the commission for each
- 13 license holder's or applicant's off-premise signs or outdoor
- 14 advertising under Chapter 391.
- 15 <u>(c)</u> The commission may not adopt a rule under this chapter
- 16 that restricts competitive bidding or advertising by the holder of
- 17 a license issued under this chapter other than a rule to prohibit
- 18 false, misleading, or deceptive practices. The limitation provided
- 19 by this section applies only to rules relating to the occupation of
- 20 outdoor advertiser and does not affect the commission's power to
- 21 regulate the orderly and effective display of an off-premise sign
- 22 under this chapter. A rule to prohibit false, misleading, or
- 23 <u>deceptive practices may not:</u>
- 24 (1) restrict the use of:
- 25 (A) any legal medium for an advertisement;
- 26 (B) the license holder's advertisement under a
- 27 <u>trade name; or</u>

- 1 (C) the license holder's personal appearance or
- 2 voice in an advertisement, if the license holder is an individual;
- 3 or
- 4 (2) relate to the size or duration of an advertisement
- 5 by the license holder.
- 6 Sec. 394.0206. REVOCATION OR SUSPENSION OF LICENSE; APPEAL.
- 7 (a) The commission may revoke or suspend a license issued under
- 8 this subchapter or place on probation a license holder whose
- 9 license is suspended if the license holder violates this chapter or
- 10 <u>a rule adopted under this chapter</u>. If the suspension of the license
- 11 is probated, the department may require the license holder to
- 12 report regularly to the commission on any matter that is the basis
- 13 of the probation.
- 14 (b) The judicial appeal of the revocation or suspension of a
- 15 license must be initiated not later than the 15th day after the date
- 16 of the commission's action.
- 17 (c) The commission may adopt rules for the reissuance of a
- 18 revoked or suspended license and may set fees for the reissuance.
- 19 (d) The commission may deny the renewal of a license
- 20 holder's existing license if the license holder has not complied
- 21 with the permit requirements of this chapter or Chapter 391.
- Sec. 394.0207. APPLICABILITY OF LICENSE. In addition to
- 23 authorizing a person to erect or maintain an off-premise sign, a
- 24 license issued under this chapter authorizes a person to erect or
- 25 maintain outdoor advertising under Chapter 391.
- Sec. 394.027. DENIAL OF PERMIT; APPEAL. The commission may
- 27 create a process by which an applicant may appeal a denial of a

- 1 permit under this subchapter.
- 2 Sec. 394.028. FEE AMOUNTS. The license and permit fees
- 3 required by this subchapter may not exceed an amount reasonably
- 4 necessary to cover the administrative costs incurred to enforce
- 5 this chapter.
- 6 Sec. 394.029. EXCEPTIONS FOR CERTAIN NONPROFIT
- 7 ORGANIZATIONS. (a) The combined license and permit fees under
- 8 this subchapter may not exceed \$10 for an off-premise sign erected
- 9 and maintained by a nonprofit organization in a municipality or a
- 10 municipality's extraterritorial jurisdiction if the sign relates
- 11 to or promotes only the municipality or a political subdivision
- 12 whose jurisdiction is wholly or partly concurrent with the
- 13 municipality.
- 14 (b) The nonprofit organization is not required to file a
- 15 bond as provided by Section 394.0202(a)(3).
- 16 (b) The change in law made by Section 394.0201,
- 17 Transportation Code, as added by this section, applies only to an
- 18 off-premise sign erected or for which the permit expires on or after
- 19 the effective date of this Act. An off-premise sign for which a
- 20 permit is issued before the effective date of this Act is covered by
- 21 the law in effect when the permit was issued, and the former law is
- 22 continued in effect for that purpose.
- 23 SECTION 31. Section 394.050, Transportation Code, is
- 24 amended to read as follows:
- Sec. 394.050. [BOARD OF] VARIANCE. The commission or a
- 26 person designated by the commission [commission shall provide for a
- 27 board of variance that], in an appropriate case and subject to an

- 1 appropriate condition or safeguard, may make a special exception to
- 2 this chapter regarding a permit for an off-premise outdoor sign on a
- 3 <u>rural road</u>.
- 4 SECTION 32. Sections 394.082(a) and (d), Transportation
- 5 Code, are amended to read as follows:
- 6 (a) In lieu of a suit to collect a civil penalty, the
- 7 commission, after notice and an opportunity for a hearing before
- 8 the commission, may impose an administrative penalty against a
- 9 person who [intentionally] violates this chapter or a rule adopted
- 10 by the commission under this chapter. Each day a violation
- 11 continues is a separate violation.
- 12 (d) Judicial review of an appeal of an administrative
- 13 penalty imposed under this section is under the substantial
- 14 evidence rule [by trial de novo].
- SECTION 33. Subchapter D, Chapter 472, Transportation Code,
- 16 is amended by adding Section 472.035 to read as follows:
- 17 Sec. 472.035. COORDINATION WITH DEPARTMENT TO DEVELOP
- 18 LONG-TERM PLANNING ASSUMPTIONS. Each metropolitan planning
- 19 organization shall work with the department to develop mutually
- 20 acceptable assumptions for the purposes of long-range federal and
- 21 state funding forecasts and use those assumptions to guide
- 22 long-term planning in the organization's long-range transportation
- 23 plan.
- SECTION 34. Chapter 544, Transportation Code, is amended by
- 25 adding Section 544.013 to read as follows:
- Sec. 544.013. CHANGEABLE MESSAGE SIGN SYSTEM. (a) In this
- 27 section, "changeable message sign" means a sign that conforms to

- 1 the manual and specifications adopted under Section 544.001. The
- 2 term includes a dynamic message sign.
- 3 (b) The Texas Department of Transportation in cooperation
- 4 with local governments shall actively manage a system of changeable
- 5 message signs located on highways under the jurisdiction of the
- 6 department to mitigate traffic congestion by providing current
- 7 information to the traveling public, including information about
- 8 traffic incidents, weather conditions, road construction, and
- 9 alternative routes when applicable.
- 10 SECTION 35. Subchapter A, Chapter 621, Transportation Code,
- 11 is amended by adding Section 621.008 to read as follows:
- 12 Sec. 621.008. STUDY REGARDING OVERSIZE AND OVERWEIGHT
- 13 VEHICLES. (a) The department shall conduct a study to determine
- 14 improvements to the regulation of oversize and overweight vehicles.
- 15 (b) In conducting the study, the department shall consider:
- 16 (1) prohibiting overweight vehicles or vehicle
- 17 combinations from traveling on state highways if the vehicle or
- 18 combination will cause damage to a road or bridge, based on the
- 19 weight or load specifications to which the road or bridge was built;
- 20 (2) requiring each applicant for a permit under
- 21 Chapter 623 to pay a graduated highway maintenance fee based on
- 22 weight and the amount of damage done by the permitted vehicle or
- 23 vehicle combination to roads and bridges;
- 24 (3) requiring each fee collected for an overweight or
- 25 oversize vehicle permit to be deposited in the state highway fund;
- 26 (4) eliminating all exemptions for overweight
- 27 vehicles; and

- 1 (5) the feasibility and impact of different approaches
- 2 to regulating oversize and overweight vehicles that would help
- 3 reduce damage to roads and bridges and provide increased funding
- 4 for maintenance costs in the future.
- 5 (c) Not later than December 31, 2011, the department shall
- 6 report the results of the study conducted under this section to the
- 7 governor, the lieutenant governor, the speaker of the house of
- 8 representatives, and the appropriate oversight committee of each
- 9 house of the legislature.
- 10 (d) This section expires September 1, 2012.
- 11 SECTION 36. Except as otherwise provided by this Act, this
- 12 Act takes effect September 1, 2011.