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      By:
                                                                     S.B. No. 18
            Estes, et al.
      (In the Senate - Filed February 10, 2009; February 11, 2009, read first time and referred to Committee on State Affairs;
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      April 29, 2009, reported adversely, with favorable Committee
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       Substitute by the following vote: Yeas 5, Nays 0; April 29, 2009,
 1-6
      sent to printer.)
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      COMMITTEE SUBSTITUTE FOR S.B. No. 18
                                                                     By: Fraser
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                                 A BILL TO BE ENTITLED
 1-9
                                         AN ACT
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      relating to the use of eminent domain authority.
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              BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
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                           Chapter 2206, Government Code, is amended to
              SECTION 1.
1-13
      read as follows:
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               CHAPTER 2206. [LIMITATIONS ON USE OF] EMINENT DOMAIN
        SUBCHAPTER A. LIMITATIONS ON PURPOSE AND USE OF PROPERTY ACQUIRED
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                                THROUGH EMINENT DOMAIN
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              Sec. 2206.001.
                                 LIMITATION ON EMINENT DOMAIN FOR PRIVATE
      PARTIES OR ECONOMIC DEVELOPMENT PURPOSES. (a) This section applies to the use of eminent domain under the laws of this state, including a local or special law, by any governmental or private
                                                             (a) This section
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       entity, including:
      (1) a state agency, including an institution of higher education as defined by Section 61.003, Education Code;
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                    (2) a political subdivision of this state; or
                    (3)
                         a corporation created by a governmental entity to
      act on behalf of the entity.
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                   A governmental or private entity may not take private
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      property through the use of eminent domain if the taking:
                    (1) confers a private benefit on a particular private
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      party through the use of the property;
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                    (2) is for a public use that is merely a pretext to
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      confer a private benefit on a particular private party; [ex]
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                    (3) is for economic development purposes, unless the
                  development is a secondary purpose resulting from community development or municipal urban renewal
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      municipal
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      activities to eliminate an existing affirmative harm on society
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       from slum or blighted areas under:
      (A) Chapter 373 or 374, Local Government Code, other than an activity described by Section 373.002(b)(5), Local
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      Government Code; or
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                          (B)
                               Section 311.005(a)(1)(I), Tax Code; or
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                    (4)
                         is not for a public use.
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                   This section does not affect the authority of an entity
              (c)
       authorized by law to take private property through the use of
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       eminent domain for:
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                    (1)
                        transportation projects,
                                                          including,
                                                                        but
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       limited to, railroads, airports, or public roads or highways;
                         entities authorized under Section 59, Article XVI,
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                    (2)
      Texas Constitution, including: (A) port aut
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                               port authorities;
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                          (B)
                               navigation districts; and
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                          (C)
                               any
                                    other
                                               conservation
                                                                or
                                                                     reclamation
      districts that act as ports;
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                    (3)
                         water supply, wastewater, flood control,
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       drainage projects;
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                    (4)
                         public buildings, hospitals, and parks;
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                    (5)
                         the provision of utility services;
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                    (6)
                         a sports and community venue project approved by
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       voters at an election held on or before December 1, 2005, under
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      Chapter 334 or 335, Local Government Code;
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                        the operations of:
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a common carrier pipeline [subject to Chapter

Resources Code, and Section B(3)(b), Article 2.01,

(A)

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2-1 Texas Business Corporation Act]; or

- (B) an energy transporter, as that term is defined by Section 186.051, Utilities Code;
- (8) a purpose authorized by Chapter 181, Utilities Code;
- (9) underground storage operations subject to Chapter 91, Natural Resources Code;
 - (10) a waste disposal project; or
- (11)a library, museum, or related facility and any
- infrastructure related to the facility.

 (d) This section does not affect the authority governmental entity to condemn a leasehold estate on property owned by the governmental entity.
- (e) The determination by the governmental or private entity proposing to take the property that the taking does not involve an act or circumstance prohibited by Subsection (b) does not create a presumption with respect to whether the taking involves that act or circumstance.
- Sec. 2206.002. LIMITATIONS ON EASEMENTS. (a) A property owner whose property is acquired through the use of eminent domain under Chapter 21, Property Code, for the purpose of creating an easement through that owner's property may construct streets or roads, including a gravel, asphalt, or concrete road, at any locations above the easement that the property owner chooses.
- (b) The portion of a road constructed under this section that is within the area covered by the easement:
 - (1) must cross the easement at or near 90 degrees; and
 - (2) may not:
 - (A) exceed 40 feet in width;
 - (B) cause a violation of any applicable pipeline

regulation; or

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(C) interfere with the operation and maintenance

of any pipeline.

- (c) At least 30 days before the date on which construction of an asphalt or concrete road or street that will be located wholly or partly in an area covered by an easement used for a pipeline is scheduled to begin, the property owner must submit plans for the proposed construction to the owner of the easement.
- This section does not apply to an easement acquired by for the purpose of providing water or wastewater (d) entity services.

SUBCHAPTER B. PROCEDURES REQUIRED TO INITIATE

EMINENT DOMAIN PROCEEDINGS

- Sec. 2206.051. SHORT TITLE. This subchapter may be cited as the Truth in Condemnation Procedures Act.

 Sec. 2206.052. APPLICABILITY. The procedures in this
- subchapter apply only to the use of eminent domain under the laws of this state by a governmental entity.
- Sec. 2206.053. VOTE ON USE OF EMINENT DOMAIN. (a) Before a governmental entity initiates a condemnation proceeding by filing a petition under Section 21.012, Property Code, the governmental entity must authorize the initiation of the condemnation proceedings at a public meeting by a record vote.
- (b) A single ordinance, resolution, or order may be adopted for all units of property to be condemned if:

 (1) the motion required by Subsection (e) indicates
- that the first record vote applies to all units of property to be condemned; and
- (2) the minutes of the entity reflect that the first
- vote applies to all of those units.

 (c) If more than one member of the governing body objects to adopting a single ordinance, resolution, or order by a record vote for all units of property for which condemnation proceedings are to be initiated, a separate record vote must be taken for each unit of
- property. (d) 2-66 For the purposes of Subsections (a) and (c), 2-67 units of real property are owned by the same person, the governmental entity may treat those units of property as one unit of 2-68 2-69 property.

The motion to adopt an ordinance, resolution, or order authorizing the initiation of condemnation proceedings under Chapter 21, Property Code, must be made in a form substantially similar to the following: "I move that the (name of governmental entity) authorize the use of the power of eminent domain to acquire (describe the property) for (describe the public use)." The description of the property required by this subsection is sufficient if the description of the location of and interest in the property that the governmental entity seeks to acquire is substantially similar to the description that is or could properly be used in a petition to condemn the property under Section 21.012, Property Code.
(f) If a

project for a public use described by Section 2206.001(c)(3) will require a governmental entity to acquire multiple tracts or units of property to construct facilities connecting one location to another location, the governing body of the entity may adopt a single ordinance, resolution, or order by a record vote that delegates the authority to initiate condemnation proceedings to the chief administrative official of the

governmental entity.

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(g) An ordinance, resolution, or order adopted under Subsection (f) is not required to identify specific properties that (g) An ordinance, or order adopted under the governmental entity will acquire. The ordinance, resolution, or order must identify the general area to be covered by the project or the general route that will be used by the governmental entity for the project in a way that provides property owners in and around the area or along the route reasonable notice that the owners' properties may be subject to condemnation proceedings during the

planning or construction of the project.

SUBCHAPTER C. EXPIRATION OF CERTAIN EMINENT DOMAIN AUTHORITY

Sec. 2206.101. REPORT OF EMINENT DOMAIN AUTHORITY; EXPIRATION OF AUTHORITY. (a) This section does not apply to an

entity that was created or that acquired the power of eminent domain

on or after December 31, 2010.

(b) Not later than December 31, 2010, an entity, including a private entity, authorized by the state by a general or special law to exercise the power of eminent domain shall submit to the comptroller a letter stating that the entity is authorized by the state to exercise the power of eminent domain and identifying the provision or provisions of law that grant the entity that authority. The entity must send the letter by certified mail, return receipt requested.

(c) The authority of an entity to exercise the power of

eminent domain expires on September 1, 2011, unless the entity submits a letter in accordance with Subsection (b).

(d) Not later than March 1, 2011, the comptroller shall submit to the governor, the lieutenant governor, the speaker of the house of representatives, the appropriate standing committees of the senate and the house of representatives, and the Texas Legislative Council a report that contains:

(1) the name of each entity that submitted a letter in

accordance with this section; and

(2) a corresponding list of the provisions granting domain authority as identified by each entity that eminent submitted a letter.

(e) The Texas Legislative Council shall prepare for consideration by the 83rd Legislature, Regular Session, a nonsubstantive revision of the statutes of the statutes. (e) The Texas nonsubstantive revision of the statutes of this state as necessary to reflect the state of the law after the expiration of an entity's eminent domain authority effective under Subsection (c).

SECTION 2. Section 21.0111, Property Code, is amended to

read as follows:

Sec. 21.0111. DISCLOSURE OF <u>CERTAIN</u> INFORMATION REQUIRED; <u>INITIAL OFFER</u>. (a) <u>An [A governmental]</u> entity with eminent domain authority that wants to acquire real property for a public use shall, by certified mail, return receipt requested, disclose to the property owner at the time an offer to purchase <u>or lease the property</u> is made any and all [existing] appraisal reports produced or acquired by the [governmental] entity relating specifically to or acquired by the [governmental] entity relating specifically to

the owner's property and prepared in the 10 years preceding the [used in determining the final valuation] offer. 4-1 4-2

(b) A property owner shall disclose to the [acquiring governmental] entity seeking to acquire the property any and all current and existing appraisal reports produced or acquired by the property owner relating specifically to the owner's property and used in determining the owner's opinion of value. Such disclosure shall take place not later than the earlier of:

the 10th day after the date [within 10 days] of (1)

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- receipt of <u>an</u> appraisal <u>report; or</u>
 (2) the third business day before the date of a special commissioners hearing if an appraisal report is to be used at the later than 10 days prior to hearing [reports but no
- The initial offer to purchase made by the entity must also include: (1) (c)

a copy of this section; a written estimate of:

(A) the fair market value of the property the

entity is offering to acquire; and

- the amount of damages to the property owner's (B) remaining property, if any, that will result from the acquisition; and
- (3) a statement that the property owner has a right to make a written request to the entity for an appraisal of the property, at the entity's expense.
- (d) An entity seeking to acquire property that the entity is authorized to obtain through the use of eminent domain may not include a confidentiality provision in an offer or agreement to acquire the property. The entity shall inform the owner of the property that the owner has the right to:
- (1) discuss any offer or agreement regarding the entity's acquisition of the property with others; or

(2) keep the offer or agreement confidential.

(e) A subsequent bona fide purchaser for value from the acquiring [governmental] entity may conclusively presume that the requirement of this section has been met. This section does not apply to acquisitions of real property for

governmental] entity does not have eminent domain authority. SECTION 3. Subchapter B, Chapter 21, Property Code, amended by adding Section 21.0113 to read as follows:

Sec. 21.0113. BONA FIDE OFFER REQUIRED. (a) with eminent domain authority that wants to acquire real property for a public use must make a bona fide offer to acquire the property

from the property owner voluntarily.
(b) An entity with eminent domain authority has made a bona fide offer if:

(1)a final offer is made in writing to a property owner;

(2) the final offer is made on or after the 30th day after the date the entity initially contacts the property owner;

(3) before making a final offer, the entity obtains written appraisal from a certified appraiser of the value of the property being acquired and the damages, if any, to any remaining property;

the final offer is equal to or greater than the amount of the written appraisal obtained by the entity;

(5) the following items are included with the final offer or have been previously provided to the owner by the entity:

a copy of the written appraisal; a copy of the deed, easement (B) other instrument conveying the property sought to be acquired; and

(C) a landowner's bill of rights statement; and (6) the entity provides a property owner with at least

14 days to respond to the final offer and the property owner does not agree to the terms of the final offer within that time. SECTION 4. Section 21.012, Property Code, is amended to

read as follows: Sec. 21.012. CONDEMNATION PETITION. (a) If an entity [the

United States, this state, a political subdivision of this state, a corporation] with eminent domain authority[, or an irrigation, water improvement, or water power control district created by law] wants to acquire real property for public use but is unable to agree with the owner of the property on the amount of damages, the [condemning] entity may begin a condemnation proceeding by filing a petition in the proper court.

(b) The petition must:

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describe the property to be condemned; (1)

(2) state <u>with specificity</u> the <u>public use</u> [purpose] for which the entity intends to <u>acquire</u> [use] the property;
(3) state the name of the owner of the property if the

owner is known;

(4)state that the entity and the property owner are unable to agree on the damages; [and]

(5) if applicable, state that the entity provided the property owner with the landowner's bill of rights statement in accordance with Section 21.0112; and

(6) state that the entity made a bona fide offer to

acquire the property from the property owner voluntarily.

(c) An entity that files a petition under this section must provide a copy of the petition to the property owner by certified

mail, return receipt requested.

SECTION 5. Subsection (a), Section 21.014, Property Code, is amended to read as follows:

(a) The judge of a court in which a condemnation petition is filed or to which an eminent domain case is assigned shall appoint three disinterested <u>real property owners</u> [freeholders] who reside in the county as special commissioners to assess the damages of the owner of the property being condemned. The judge appointing the special commissioners shall give preference to persons agreed on by the parties. The judge shall provide each party a reasonable period to strike one of the three commissioners appointed by the judge. If a person fails to serve as a commissioner or is struck by a party to

the suit, the judge shall [may] appoint a replacement.

SECTION 6. Subsection (a), Section 21.015, Property Code, is amended to read as follows:

The special commissioners in eminent an proceeding shall promptly schedule a hearing for the parties at the earliest practical time but may not schedule a hearing to assess damages before the 20th day after the date the special commissioners were appointed. The special commissioners shall schedule a hearing for the parties [and] at a place that is as near as practical to the property being condemned or at the county seat of the county in which the proceeding is being held.

SECTION 7. Subsection (b), Section 21.016, Property Code, is amended to read as follows:

(b) Notice of the hearing must be served on a party not later than the 20th [11th] day before the day set for the hearing. A

person competent to testify may serve the notice.

SECTION 8. Section 21.023, Property Code, is amended to read as follows:

Sec. 21.023. DISCLOSURE OF INFORMATION REQUIRED AT TIME OF ACQUISITION. An [A governmental] entity with eminent domain authority shall disclose in writing to the property owner, at the time of acquisition of the property through eminent domain, that:

(1) the owner or the owner's heirs, successors, or assigns may be [are] entitled to:

(A) repurchase the property under Subchapter E use for which the property was acquired through [if the public use for which the property was acquired through eminent domain is canceled before the 10th anniversary of the date of acquisition]; or

(B) request from the entity certain information relating to the use of the property and any actual progress made (B) toward that use; and

(2) the repurchase price is the <u>price paid to the owner</u> by the entity at the time the entity acquired the property through eminent domain [fair market value of the property at the time public use was canceled].

SECTION 9. Subchapter B, Chapter 21, Property Code, 6-1 amended by adding Section 21.025 to read as follows: 6-2

Sec. 21.025. PRODUCTION OF INFORMATION BY CERTAIN ENTITIES. (a) Notwithstanding any other law, an entity that is not subject to Chapter 552, Government Code, and is authorized by law to acquire private property through the use of eminent domain is required to produce information as provided by this section if the information

(1)requested by a person who owns property that is the subject of a proposed or existing eminent domain proceeding; and

(2) related to the taking of the person's private

6**-**10 6**-**11 property by the entity through the use of eminent domain. 6-12

An entity described by Subsection (a) is required under (b) this section only to produce information relating to the condemnation of the specific property owned by the requestor as described in the request. A request under this section must contain sufficient details to allow the entity to identify the specific tract of land in relation to which the information is sought.

(c) The entity shall respond to a request in accordance with the Texas Rules of Civil Procedure as if the request was made in a

matter pending before a state district court.

(d) Exceptions to disclosure provided by this chapter and Texas Rules of Civil Procedure apply to the disclosure of information under this section.

Jurisdiction to enforce the provisions of this section (e) resides in:

(1)the court in which the condemnation was initiated;

or

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<u>(2</u>) if the condemnation proceeding has not been initiated:

a court that would have jurisdiction over a (A)

proceeding to condemn the requestor's property; or (B) a court with eminent domain jurisdiction in

the county in which the entity has its principal place of business. (f) If the entity refuses to produce information requested accordance with this section and the court determines that the

refusal violates this section, the court may award the requestor's reasonable attorney's fees incurred to compel the production of the information.

Subsection (d), Section 21.042, Property Code, SECTION 10. is amended to read as follows:

In estimating injury or benefit under Subsection (c), (d) the special commissioners shall consider an injury or benefit that is peculiar to the property owner and that relates to the property owner's ownership, use, or enjoyment of the particular parcel of real property, including a material impairment of direct access on or off the remaining property that affects the market value of the remaining property, but they may not consider an injury or benefit that the property owner experiences in common with the general community, including circuity of travel and diversion of traffic. In this subsection, "direct access" means ingress and egress on or off a public road, street, or highway at a location or locations where the remaining property adjoins that road, street, or highway. SECTION 11. Subsections (a) and (b), Section 21.046,

Property Code, are amended to read as follows:

(a) A department, agency, instrumentality, or political

subdivision of this state \underline{shall} $[\underline{may}]$ provide a relocation advisory service for an individual, a family, a business concern, a farming or ranching operation, or a nonprofit organization that [if the is compatible with the Federal Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 [Advisory Program], 42 U.S.C.A. 4601 [23 U.S.C.A. 501], et seq.

(b) This state or a political subdivision of this state shall [may], as a cost of acquiring real property, pay moving expenses and rental supplements, make relocation payments, provide financial assistance to acquire replacement housing, and compensate for expenses incidental to the transfer of the property if an individual, a family, the personal property of a business, a farming or ranching operation, or a nonprofit organization is

7-1 displaced in connection with the acquisition. 7-2

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SECTION 12. The heading to Section 21.047, Property Code, is amended to read as follows:

Sec. 21.047. ASSESSMENT OF COSTS AND FEES.

SECTION 13. Section 21.047, Property Code, is amended by adding Subsection (d) to read as follows:

(d) If a court hearing a suit under this chapter determines

a condemnor did not make a bona fide offer to acquire the property from the property owner voluntarily as required by Section 21.0113, the court shall abate the suit, order the condemnor to make a bona fide offer, and order the condemnor to pay:

(1) all costs as provided by Subsection (a); and

any reasonable attorney's fees incurred by the property owner that are directly related to the violation.

SECTION 14. Subchapter E, Chapter 21, Property Code, amended to read as follows:

SUBCHAPTER E. REPURCHASE OF REAL PROPERTY FROM CONDEMNING [COVERNMENTAL] ENTITY

Sec. 21.101. RIGHT OF REPURCHASE [APPLICABILITY]. (a) A person from whom [Except as provided in Subsection (b), this subchapter applies only to] a real property interest is acquired by an [a governmental] entity through eminent domain for a public use, or that person's heirs, successors, or assigns, is entitled to repurchase the property as provided by this subchapter if:

(1) the public use for which the property was acquired through eminent domain is [that was] canceled;

- (2) no actual progress is made toward the public use for which the property was acquired between the date of acquisition and the 10th anniversary of that date; or
- (3) the property becomes unnecessary for the public which the property was acquired [before the 10th for
- anniversary of the date of acquisition].

 (b) In this section, "actual progress" means the completion of two or more of the following actions:
- (1) the performance of a significant amount of labor to develop the property or other property acquired for the same public use project for which the property owner's property was acquired;
- (2) the furnishing of a significant amount of materials to develop the property or other property acquired for the same public use project for which the property owner's property was acquired;
- the hiring of and performance of a significant amount of work by an architect, engineer, or surveyor to prepare a plan or plat that includes the property or other property acquired for the same public use project for which the property owner's property was acquired;

(4) application for state or federal funds to develop the property or other property acquired for the same public use project for which the property owner's property was acquired;

(5) application for a state or federal permit to

- develop the property or other property acquired for the same public use project for which the property owner's property was acquired; or
- (6) the acquisition of a tract or parcel of real property adjacent to the property for the same public use project for which the owner's property was acquired [This subchapter does not apply to a right-of-way under the jurisdiction of:

[(1) a county; [(2) a municipa

- a municipality; or
- [(3) the Texas Department of Transportation].

(c) A district court may determine all issues in any suit regarding the repurchase of a real property interest acquired through eminent domain by the former property owner or the owner's

heirs, successors, or assigns.

Sec. 21.102. NOTICE TO PREVIOUS PROPERTY OWNER REQUIRED [AT TIME OF CANCELLATION OF PUBLIC USE]. Not later than the 180th day after the date <u>an entity that acquired a real property interest</u> through eminent domain determines that the former property owner is

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entitled to repurchase the property under Section 21.101 [of the cancellation of the public use for which real property was acquired through eminent domain from a property owner under Subchapter B], the [governmental] entity shall send by certified mail, return receipt requested, to the property owner or the owner's heirs, successors, or assigns a notice containing:

(1) an identification, which is not required to be a

legal description, of the property that was acquired;

(2) an identification of the public use for which the property had been acquired and a statement that:

(A) the public use has been canceled;

no actual progress was made toward the public (B)

use; or

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(C) the property has become unnecessary for the

public use; and

a description of the person's right under this (3)

subchapter to repurchase the property.

Sec. 21.1021. REQUESTS FOR INFORMATION REGARDING CONDEMNED PROPER $\overline{\text{TY}}$. (a) On or after the 10th anniversary of the date on which real property was acquired by an entity through eminent domain, a property owner or the owner's heirs, successors, or assigns may request that the condemning entity make a determination and provide a statement and other relevant information regarding:

(1) whether the public use for which the property was

acquired has been canceled;

(2) whether any actual progress was made toward the public use between the date of acquisition and the 10th anniversary of that date, including an itemized description of the progress made, if applicable; and

(3) whether the property has become unnecessary for the public use of the property.

(b) A request under this section must contain sufficient detail to allow the entity to identify the specific tract of land in relation to which the information is sought.

(c) Not later than the 90th day following the receipt of the request for information, the entity shall send a written response by certified mail, return receipt requested, to the requestor.

Sec. 21.103. RESALE OF PROPERTY; PRICE. (a) Not later than the 180th day after the date of the postmark on a [the] notice sent under Section 21.102 or a response to a request made under Section 21.1021 that indicates that the property owner or the owner's heirs, successors, or assigns is entitled to repurchase the property interest in accordance with Section 21.101, the property owner or the owner's heirs, successors, or assigns must notify the [governmental] entity of the person's intent to repurchase the property interest under this subchapter.

(b) As soon as practicable after receipt of a notice of intent to repurchase [the notification] under Subsection (a), the [governmental] entity shall offer to sell the property interest to the person for the price paid to the owner by the entity at the time the entity acquired the property through eminent domain [fair market value of the property at the time the public use was canceled]. The person's right to repurchase the property expires on the 90th day after the date on which the [governmental] entity makes the offer.

SECTION 15. 202.021, Section Transportation Code, amended by adding Subsection (j) to read as follows:

(j) The standard for determination of the fair value of the state's interest in access rights to a highway right-of-way is the same legal standard that is applied by the commission in the:

(1) acquisition of access rights under Subchapter D,

8-61 8-62 Chapter 203; and

(2) payment of damages in the exercise of the authority, under Subchapter C, Chapter 203, for impairment of highway access to or from real property where the real property adjoins the highway.

SECTION 16. (a) Section 552.0037, Government Code, is

8-68 repealed.

> (b) Section 21.024, Property Code, is repealed.

(c) Section 49.2205, Water Code, is repealed.

SECTION 17. The changes in law made by Chapter 2206,
Government Code, and Chapter 21, Property Code, as amended by this
Act, apply only to a condemnation proceeding in which the petition
is filed on or after the effective date of this Act and to any
property condemned through the proceeding. A condemnation
proceeding in which the petition is filed before the effective date
of this Act and any property condemned through the proceeding are
governed by the law in effect immediately before that date, and that
law is continued in effect for that purpose.

law is continued in effect for that purpose.

SECTION 18. The change in law made by this Act to Section 202.021, Transportation Code, applies only to a sale or transfer under that section that occurs on or after the effective date of this Act. A sale or transfer before the effective date of this Act is governed by the law applicable to the sale or transfer immediately before the effective date of this Act, and that law is continued in effect for that purpose.

SECTION 19. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2009.

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