By: Callegari H.B. No. 447

Substitute the following for H.B. No. 447:

By: Callegari C.S.H.B. No. 447

A BILL TO BE ENTITLED

AN ACT

- 2 relating to contracts by governmental entities for construction
- 3 projects and related professional services and to public works
- 4 performance and payment bonds.

1

- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 ARTICLE 1. PUBLIC WORKS PERFORMANCE AND PAYMENT BONDS
- 7 SECTION 1.01. Section 2253.021, Government Code, is amended
- 8 by adding Subsection (h) to read as follows:
- 9 (h) A reverse auction procedure may not be used to obtain
- 10 services related to a public work contract for which a bond is
- 11 required under this section. In this subsection, "reverse auction
- 12 procedure" has the meaning assigned by Section 2155.062 or a
- 13 procedure similar to that described by Section 2155.062.
- 14 ARTICLE 2. CONTRACTS BY GOVERNMENTAL ENTITIES FOR
- 15 CONSTRUCTION PROJECTS
- SECTION 2.01. Section 791.011, Government Code, is amended
- 17 by adding Subsections (h) and (i) to read as follows:
- (h) An interlocal contract may not be used to purchase
- 19 engineering or architectural services unless the services are in
- 20 connection with the design or construction of a specific facility
- 21 to be jointly owned, used, or financed by the parties to the
- 22 contract.
- 23 (i) An interlocal contract may not be used to purchase
- 24 construction services unless the services are in connection with

- 1 the design or construction of a specific facility to be jointly
- owned, used, or financed by the parties to the contract or:
- 3 (1) the services are in connection with a job order
- 4 contract;
- 5 (2) the governing body of the governmental entity for
- 6 whom the work will ultimately be performed approves the purchase in
- 7 open session;
- 8 (3) public notice is provided in a manner consistent
- 9 with a direct contract for job order contracting services; and
- 10 (4) work orders under the contract comply with Section
- 11 2264.353.
- 12 SECTION 2.02. Section 2166.2525, Government Code, is
- 13 amended to read as follows:
- 14 Sec. 2166.2525. DETERMINATION OF CONTRACTING METHOD. The
- 15 [commission shall adopt rules that determine the circumstances for
- 16 use of each] method of contracting allowed under this subchapter
- 17 for design and construction services is any method provided by
- 18 Chapter 2264. [In developing the rules, the commission shall
- 19 solicit advice and comment from design and construction
- 20 professionals regarding the criteria the commission will use in
- 21 determining which contracting method is best suited for a project.
- SECTION 2.03. Section 2254.003(b), Government Code, is
- 23 amended to read as follows:
- 24 (b) The professional fees under the contract[+
- 25 [(1) must be consistent with and not higher than the
- 26 recommended practices and fees published by the applicable
- 27 professional associations; and

1	$[\frac{(2)}{(2)}]$ may not exceed any maximum provided by law.
2	SECTION 2.04. Subchapter A, Chapter 2254, Government Code,
3	is amended by adding Section 2254.007 to read as follows:
4	Sec. 2254.007. DECLARATORY OR INJUNCTIVE RELIEF. (a) This
5	subchapter may be enforced through an action for declaratory or
6	injunctive relief filed not later than the 10th day after the date
7	on which the contract is awarded.
8	(b) This section does not apply to enforcement of a contract
9	entered into by a state agency. In this subsection, "state agency"
10	has the meaning assigned by Section 2151.002. The term includes the
11	Texas Building and Procurement Commission.
12	SECTION 2.05. Subtitle F, Title 10, Government Code, is
13	amended by adding Chapter 2264 to read as follows:
14	CHAPTER 2264. CONTRACTING AND DELIVERY PROCEDURES FOR
15	CONSTRUCTION PROJECTS
16	SUBCHAPTER A. GENERAL PROVISIONS
17	Sec. 2264.001. DEFINITIONS. In this chapter:
18	(1) "Architect" means an individual registered as an
19	architect under Chapter 1051, Occupations Code.
20	(2) "Engineer" means an individual licensed as an
21	engineer under Chapter 1001, Occupations Code.
22	(3) "Facility" means an improvement to real property.
23	(4) "General conditions" in the context of a contract
24	for the construction, rehabilitation, alteration, or repair of a
25	facility means on-site management, administrative personnel,
26	insurance, bonds, equipment, utilities, and incidental work,
27	including minor field labor and materials.

1	(5) "General contractor" means a sole proprietorship,
2	partnership, corporation, or other legal entity that assumes the
3	risk for constructing, rehabilitating, altering, or repairing all
4	or part of a facility at the contracted price.
5	Sec. 2264.002. APPLICABILITY OF CHAPTER TO GOVERNMENTAL
6	ENTITIES AND QUASI-GOVERNMENTAL ENTITIES ENGAGED IN PUBLIC WORKS.
7	This chapter applies to a governmental entity or quasi-governmental
8	entity authorized by state law to make a public work contract,
9	including:
10	(1) a state agency as defined by Section 2151.002,
11	including the Texas Building and Procurement Commission;
12	(2) a local government, including:
13	(A) a county;
14	(B) a municipality;
15	(C) a school district;
16	(D) any other special district or authority,
17	including a hospital district, a defense base development authority
18	established under Chapter 379B, Local Government Code, and a
19	conservation and reclamation district, including a river authority
20	or any other type of water district; and
21	(E) any other political subdivision of this
22	state; and
23	(3) a public junior college as defined by Section
24	61.003, Education Code.
25	Sec. 2264.003. CONFLICT OF LAWS; REQUIREMENT TO FOLLOW
26	PROCEDURES OF THIS CHAPTER. (a) Except as provided by this
27	section, this chapter prevails over any other law relating to a

1	<pre>public work contract.</pre>
2	(b) This chapter does not prevail over a conflicting
3	provision in a law relating to contracting with a historically
4	underutilized business.
5	(c) This chapter does not prevail over a conflicting
6	provision that requires the use of competitive bidding in:
7	(1) a charter of a home-rule municipality; or
8	(2) a rule of a county, a defense base development
9	authority, or a conservation and reclamation district, including a
10	river authority or any other type of water district.
11	(d) The governing body of a governmental entity to which
12	Subsection (c) applies may elect to have this chapter overrule the
13	conflicting provision in the charter or rule.
14	Sec. 2264.004. EXEMPTION: TEXAS DEPARTMENT OF
15	TRANSPORTATION. This chapter does not apply to a contract entered
16	into by the Texas Department of Transportation.
17	Sec. 2264.005. APPLICABILITY: INSTITUTIONS OF HIGHER
18	EDUCATION. (a) In this section, "institution of higher
19	education," "public junior college," and "university system" have
20	the meanings assigned by Section 61.003, Education Code.
21	(b) This chapter applies to a public junior college but does
22	<pre>not apply to:</pre>
23	(1) any other institution of higher education; or
24	(2) a university system.
25	[Sections 2264.006-2264.050 reserved for expansion]
26	SUBCHAPTER B. GENERAL POWERS AND DUTIES

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Sec. 2264.051. RULES. A governmental entity may adopt

- 1 rules as necessary to implement this chapter.
- 2 Sec. 2264.052. NOTICE REQUIREMENTS. (a) A governmental
- 3 entity shall advertise or publish notice of requests for bids,
- 4 proposals, or qualifications in a manner prescribed by law.
- 5 (b) For a contract entered into by a governmental entity
- 6 under a method provided by this chapter, the governmental entity
- 7 shall publish notice of the time and place the bid or proposal or
- 8 request for qualifications will be received and opened in a manner
- 9 prescribed by law.
- Sec. 2264.053. DELEGATION OF AUTHORITY. (a) The governing
- body of a governmental entity may delegate its authority under this
- 12 chapter regarding an action authorized or required by this chapter
- 13 to a designated representative, committee, or other person.
- 14 (b) The governmental entity shall provide notice of the
- 15 delegation, the limits of the delegation, and the name of each
- 16 person designated under Subsection (a) by rule or in the request for
- 17 bids, proposals, or qualifications or in an addendum to the
- 18 request.
- 19 Sec. 2264.054. RIGHT TO WORK. (a) This section applies to
- 20 a governmental entity when the governmental entity is engaged in:
- 21 (1) procuring goods or services under this chapter;
- 22 (2) awarding a contract under this chapter; or
- 23 <u>(3) overseeing procurement or construction for a</u>
- 24 public work or public improvement under this chapter.
- 25 (b) In engaging in an activity to which this section
- 26 applies, a governmental entity:
- 27 (1) may not consider whether a person is a member of or

1	has another relationship with any organization; and
2	(2) shall ensure that its bid specifications and any
3	subsequent contract or other agreement do not deny or diminish the
4	right of a person to work because of the person's membership or
5	other relationship status with respect to an organization.
6	Sec. 2264.055. CRITERIA TO CONSIDER. In determining the
7	award of a contract under this chapter, the governmental entity may
8	<pre>consider:</pre>
9	(1) the price;
10	(2) the offeror's experience and reputation;
11	(3) the quality of the offeror's goods or services;
12	(4) the impact on the ability of the governmental
13	entity to comply with rules relating to historically underutilized
14	<u>businesses;</u>
15	(5) the offeror's safety record;
16	(6) the offeror's proposed personnel;
17	(7) whether the offeror's financial capability is
18	appropriate to the size and scope of the project; and
19	(8) any other relevant factor specifically listed in
20	the request for bids, proposals, or qualifications.
21	Sec. 2264.056. USING METHOD OTHER THAN COMPETITIVE BIDDING
22	FOR CONSTRUCTION SERVICES; EVALUATION OF PROPOSALS; CRITERIA. (a)
23	The governing body of a governmental entity that considers a
24	construction contract using a method authorized by this chapter
25	other than competitive bidding must, before advertising, determine
26	which method provides the best value for the governmental entity.
27	(b) The governmental entity shall base its selection among

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- 1 offerors on applicable criteria listed for the particular method
- 2 used. The governmental entity shall publish in the request for
- 3 proposals or qualifications the criteria that will be used to
- 4 evaluate the offerors, and the applicable weighted value for each
- 5 criterion.
- 6 (c) The governmental entity shall document the basis of its
- 7 <u>selection and shall make the evaluations public not later than the</u>
- 8 seventh day after the date the contract is awarded.
- 9 Sec. 2264.057. ARCHITECT OR ENGINEER SERVICES. (a) An
- 10 architect or engineer required to be selected or designated under
- 11 this chapter has full responsibility for complying with Chapter
- 12 1051 or 1001, Occupations Code, as applicable.
- 13 (b) If the selected or designated architect or engineer is
- 14 not a full-time employee of the governmental entity, the
- 15 governmental entity shall select the architect or engineer on the
- 16 basis of demonstrated competence and qualifications as provided by
- 17 Section 2254.004.
- 18 Sec. 2264.058. USE OF OTHER PROFESSIONAL SERVICES. (a)
- 19 Independently of the contractor, construction manager-at-risk, or
- 20 design-build firm, the governmental entity shall provide or
- 21 contract for the construction materials engineering, testing, and
- 22 inspection services and the verification testing services
- 23 necessary for acceptance of the facility by the governmental
- 24 entity.
- 25 (b) The governmental entity shall select the services for
- 26 which it contracts under this section in accordance with Section
- 27 2254.004.

Sec. 2264.059. SEALED BIDS, PROPOSALS, OR QUALIFICATIONS
REQUIRED. A person who submits a bid, proposal, or qualification to
a governmental entity shall seal it before delivery.

[Sections 2264.060-2264.100 reserved for expansion]
SUBCHAPTER C. COMPETITIVE BIDDING METHOD

Sec. 2264.101. CONTRACTS FOR FACILITIES: COMPETITIVE BIDDING. (a) In this chapter, "competitive bidding" is a procurement method by which a governmental entity contracts with a contractor for the construction, alteration, rehabilitation, or repair of a facility by awarding the contract to the lowest responsible bidder.

(b) Except as otherwise provided by this chapter or other law, a governmental entity may contract for the construction, alteration, rehabilitation, or repair of a facility only after the entity advertises for bids for the contract in a manner prescribed by law, receives competitive bids, and awards the contract to the lowest responsible bidder.

Sec. 2264.102. USE OF ARCHITECT OR ENGINEER. The governmental entity shall select or designate an architect or engineer in accordance with Chapter 1051 or 1001, Occupations Code, as applicable, to prepare the construction documents required for a project to be awarded by competitive bidding.

<u>Sec. 2264.103. PREPARATION OF REQUEST.</u> The governmental entity shall prepare a request for competitive bids that includes construction documents, estimated budget, project scope, estimated project completion date, and other information that a contractor may require to submit a bid.

Sec. 2264.104. EVALUATION OF OFFERORS. The governmental entity shall receive, publicly open, and read aloud the names of the offerors and their bids.

Sec. 2264.105. SELECTION OF OFFEROR. Not later than the seventh day after the date the contract is awarded, the governmental entity shall document the basis of its selection and

shall make the evaluations public.

Sec. 2264.106. APPLICABILITY OF OTHER COMPETITIVE BIDDING LAW TO CERTAIN LOCAL GOVERNMENTAL ENTITIES. Except as otherwise specifically provided by this section, Subchapter B, Chapter 271, Local Government Code, does not apply to a competitive bidding process conducted under this chapter. Sections 271.026, 271.027(a), and 271.0275, Local Government Code, apply to a competitive bidding process conducted under this chapter by a governmental entity as defined by Section 271.021, Local Government Code.

[Sections 2264.107-2264.150 reserved for expansion]

SUBCHAPTER D. COMPETITIVE SEALED PROPOSAL METHOD

SEALED PROPOSALS. (a) In this chapter, "competitive sealed proposals" is a procurement method by which a governmental entity requests proposals, ranks the offerors, negotiates as prescribed, and then contracts with a general contractor for the construction, rehabilitation, alteration, or repair of a facility.

(b) In selecting a contractor through competitive sealed proposals, a governmental entity shall follow the procedures provided by this subchapter.

- Sec. 2264.152. USE OF ARCHITECT OR ENGINEER. The
 governmental entity shall select or designate an architect or
 engineer to prepare construction documents for the project.
- Sec. 2264.153. PREPARATION OF REQUEST. The governmental
 entity shall prepare a request for competitive sealed proposals
 that includes construction documents, selection criteria and the
 weighted value for each criterion, estimated budget, project scope,
 estimated project completion date, and other information that a
 contractor may require to respond to the request.
- Sec. 2264.154. EVALUATION OF OFFERORS. (a) The
 governmental entity shall receive, publicly open, and read aloud
 the names of the offerors and any monetary proposals made by the
 offerors.
- 14 (b) Not later than the 45th day after the date of opening the
 15 proposals, the governmental entity shall evaluate and rank each
 16 proposal submitted in relation to the published selection criteria.
- Sec. 2264.155. SELECTION OF OFFEROR. (a) The governmental
 entity shall select the offeror that submits the proposal that
 offers the best value for the governmental entity based on:
- 20 <u>(1) the selection criteria in the request for proposal</u>
 21 <u>and the weighted value for those criteria in the request for</u>
 22 proposal; and
- 23 <u>(2) its ranking evaluation.</u>
- 24 (b) The governmental entity shall first attempt to
 25 negotiate a contract with the selected offeror. The governmental
 26 entity and its architect or engineer may discuss with the selected
 27 offeror options for a scope or time modification and any price

- 1 change associated with the modification.
- 2 (c) If the governmental entity is unable to negotiate a
- 3 contract with the selected offeror, the governmental entity shall,
- 4 formally and in writing, end negotiations with that offeror and
- 5 proceed to the next offeror in the order of the selection ranking
- 6 until a contract is reached or all proposals are rejected.
- 7 [Sections 2264.156-2264.200 reserved for expansion]
- 8 SUBCHAPTER E. CONSTRUCTION MANAGER-AGENT METHOD
- 9 Sec. 2264.201. CONTRACTS FOR FACILITIES: CONSTRUCTION
- 10 MANAGER-AGENT. (a) In this chapter, the "construction
- 11 manager-agent method" is a delivery method by which a governmental
- 12 entity contracts with a construction manager-agent, instead of a
- 13 general contractor, to provide administrative services and to
- 14 manage multiple contracts with various construction prime
- 15 <u>contractors.</u>
- (b) A construction manager-agent is a sole proprietorship,
- 17 partnership, corporation, or other legal entity that serves as the
- 18 agent for the governmental entity by providing construction
- 19 administration and management services described by Subsection (a)
- 20 for the construction, rehabilitation, alteration, or repair of a
- 21 <u>facility</u>.
- 22 (c) A governmental entity may retain a construction
- 23 manager-agent for assistance in the construction, rehabilitation,
- 24 alteration, or repair of a facility only as provided by this
- 25 subchapter.
- Sec. 2264.202. CONTRACT PROVISIONS OF CONSTRUCTION
- 27 MANAGER-AGENT. The contract between the governmental entity and

- 1 the construction manager-agent may require the construction
- 2 manager-agent to provide:
- 3 (1) administrative personnel;
- 4 (2) equipment necessary to perform duties under this
- 5 subchapter;
- 6 (3) on-site management; and
- 7 (4) other services specified in the contract.
- 8 Sec. 2264.203. LIMITS ON CONSTRUCTION MANAGER-AGENT. A
- 9 construction manager-agent may not:
- 10 (1) self-perform any aspect of the construction,
- 11 rehabilitation, alteration, or repair of the facility;
- 12 (2) be a party to a construction subcontract for the
- 13 construction, rehabilitation, alteration, or repair of the
- 14 facility; or
- 15 (3) provide project bonding for the construction,
- 16 rehabilitation, alteration, or repair of the facility.
- 17 Sec. 2264.204. FIDUCIARY CAPACITY OF CONSTRUCTION
- 18 MANAGER-AGENT. A construction manager-agent represents the
- 19 governmental entity in a fiduciary capacity.
- Sec. 2264.205. USE OF ARCHITECT OR ENGINEER. (a) On or
- 21 before the selection of a construction manager-agent, the
- 22 governmental entity shall select or designate an architect or
- 23 <u>engineer to prepare the construction documents for the project.</u>
- 24 (b) The governmental entity's architect or engineer may not
- 25 serve, alone or in combination with another person, as the
- 26 construction manager-agent unless the architect or engineer is
- 27 hired to serve as the construction manager-agent under a separate

- 1 or concurrent selection process conducted in accordance with this
- 2 subchapter. This subsection does not prohibit the governmental
- 3 entity's architect or engineer from providing customary
- 4 construction phase services under the architect's or engineer's
- 5 original professional service agreement in accordance with
- 6 applicable licensing laws.
- 7 <u>(c) To the extent that the construction manager-agent's</u>
- 8 services are defined as part of the practice of architecture or
- 9 engineering under Chapter 1051 or 1001, Occupations Code, those
- 10 services must be conducted by a person licensed under the
- 11 applicable chapter.
- 12 Sec. 2264.206. SELECTION OF CONTRACTORS. A governmental
- 13 entity using the construction manager-agent method shall procure,
- in accordance with applicable law and in any manner authorized by
- this chapter, a general contractor or trade contractors who will
- 16 serve as the prime contractor for their specific portion of the
- work.
- 18 Sec. 2264.207. SELECTION OF CONSTRUCTION MANAGER-AGENT. A
- 19 governmental entity shall select a construction manager-agent on
- 20 the basis of demonstrated competence and qualifications in the same
- 21 manner that an architect or engineer is selected under Section
- 22 2254.004.
- 23 <u>Sec. 2264.208. INSURANCE. A construction manager-agent</u>
- 24 selected under this subchapter shall maintain professional
- 25 liability or errors and omissions insurance in the amount of at
- least \$1 million for each occurrence.
- 27 [Sections 2264.209-2264.250 reserved for expansion]

SUBCHAPTER F. CONSTRUCTION MANAGER-AT-RISK METHOD

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- 2 Sec. 2264.251. CONTRACTS FOR FACILITIES: CONSTRUCTION MANAGER-AT-RISK. (a) In this chapter, the "construction 3 4 manager-at-risk method" is a delivery method by which a 5 governmental entity contracts with an architect or engineer for 6 design and construction phase services and contracts separately 7 with a construction manager-at-risk to serve as the general contractor and to provide consultation during the design and 8 construction, rehabilitation, alteration, or repair of a facility. 9
 - (b) A construction manager-at-risk is a sole proprietorship, partnership, corporation, or other legal entity that assumes the risk for construction, rehabilitation, alteration, or repair of a facility at the contracted price as a general contractor and provides consultation to the governmental entity regarding construction during and after the design of the facility. The contracted price may be a guaranteed maximum price.
- 17 <u>(c) A governmental entity may use the construction</u>
 18 <u>manager-at-risk method in selecting a general contractor for the</u>
 19 <u>construction, rehabilitation, alteration, or repair of a facility</u>
 20 only as provided by this subchapter.
- Sec. 2264.252. USE OF ARCHITECT OR ENGINEER. (a) On or before the selection of a construction manager-at-risk, the governmental entity shall select or designate an architect or engineer to prepare the construction documents for the project.
- 25 (b) The governmental entity's architect or engineer for a
 26 project may not serve, alone or in combination with another person,
 27 as the construction manager-at-risk unless the architect or

- 1 engineer is hired to serve as the construction manager-at-risk
- 2 under a separate or concurrent selection process conducted in
- 3 <u>accordance with this subchapter. This subsection does not prohibit</u>
- 4 the governmental entity's architect or engineer from providing
- 5 customary construction phase services under the architect's or
- 6 engineer's original professional service agreement in accordance
- 7 with applicable licensing laws.
- 8 Sec. 2264.253. SELECTION PROCESS. (a) The governmental
- 9 entity shall select the construction manager-at-risk in a one-step
- or two-step process.
- 11 (b) The governmental entity shall prepare a single request
- 12 for proposals, in the case of a one-step process, and an initial
- 13 request for qualifications, in the case of a two-step process, that
- 14 includes:
- 15 (1) a statement as to whether the selection process is
- a one-step or two-step process;
- 17 (2) general information on the project site, project
- scope, schedule, selection criteria and the weighted value for each
- 19 criterion, and estimated budget and the time and place for receipt
- 20 of the proposals or qualifications; and
- 21 (3) other information that may assist the governmental
- 22 entity in its selection of a construction manager-at-risk.
- 23 (c) The governmental entity shall state the selection
- 24 criteria in the request for proposals or qualifications.
- 25 (d) If a one-step process is used, the governmental entity
- 26 may request, as part of the offeror's proposal, proposed fees and
- 27 prices for fulfilling the general conditions.

- (e) If a two-step process is used, the governmental entity 1 2 may not request fees or prices in step one. In step two, the governmental entity may request that five or fewer offerors, 3 4 selected solely on the basis of qualifications, provide additional 5 information, including the construction manager-at-risk's proposed 6 fee and prices for fulfilling the general conditions.
- 7 (f) At each step, the governmental entity shall receive, publicly open, and read aloud the names of the offerors. At the 8 9 appropriate step, the governmental entity shall also read aloud the fees and prices, if any, stated in each proposal as the proposal is 10 11 opened.
- (g) Not later than the 45th day after the date of opening the 12 final proposals, the governmental entity shall evaluate and rank 13 14 each proposal submitted in relation to the criteria set forth in the 15 request for proposals.
- 16 Sec. 2264.254. SELECTION OF OFFEROR. (a) The governmental 17 entity shall select the offeror that submits the proposal that offers the best value for the governmental entity based on the 18 published selection criteria and on its ranking evaluation. 19
- (b) The governmental entity shall first attempt to 20 21 negotiate a contract with the selected offeror.
- 22 (c) If the governmental entity is unable to negotiate a satisfactory contract with the selected offeror, the governmental 23 24 entity shall, formally and in writing, end negotiations with that 25 offeror and proceed to negotiate with the next offeror in the order 26 of the selection ranking until a contract is reached or 27
 - negotiations with all ranked offerors end.

- 1 (d) Not later than the seventh day after the date the 2 contract is awarded, the governmental entity shall make the 3 rankings determined under Section 2264.253(g) public.
- Sec. 2264.255. PERFORMANCE OF WORK. (a) A construction

 manager-at-risk shall publicly advertise for bids or proposals and

 receive bids or proposals from trade contractors or subcontractors

 for the performance of all major elements of the work other than the

 minor work that may be included in the general conditions.
- 9 <u>(b) A construction manager-at-risk may seek to perform</u>
 10 portions of the work itself if:
- 11 (1) the construction manager-at-risk submits its bid 12 or proposal for those portions of the work in the same manner as all 13 other trade contractors or subcontractors; and
- 14 (2) the governmental entity determines that the

 15 construction manager-at-risk's bid or proposal provides the best

 16 value for the governmental entity.

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- Sec. 2264.256. REVIEW OF BIDS OR PROPOSALS. (a) The construction manager-at-risk shall review all trade contractor or subcontractor bids or proposals in a manner that does not disclose the contents of the bid or proposal during the selection process to a person not employed by the construction manager-at-risk, architect, engineer, or governmental entity. All bids or proposals shall be made available to the governmental entity on request and to the public after the later of the award of the contract or the seventh day after the date of final selection of bids or proposals.
- (b) If the construction manager-at-risk reviews, evaluates, and recommends to the governmental entity a bid or proposal from a

- 1 trade contractor or subcontractor but the governmental entity
- 2 requires another bid or proposal to be accepted, the governmental
- 3 entity shall compensate the construction manager-at-risk by a
- 4 change in price, time, or guaranteed maximum cost for any
- 5 additional cost and risk that the construction manager-at-risk
- 6 incurs because of the governmental entity's requirement that
- 7 <u>another bid or proposal be accepted.</u>
- 8 Sec. 2264.257. DEFAULT; PERFORMANCE OF WORK. If a selected
- 9 trade contractor or subcontractor defaults in the performance of
- 10 its work or fails to execute a subcontract after being selected in
- 11 accordance with this subchapter, the construction manager-at-risk
- 12 may itself fulfill, without advertising, the contract requirements
- or select a replacement trade contractor or subcontractor to
- 14 fulfill the contract requirements.
- Sec. 2264.258. PERFORMANCE OR PAYMENT BOND. (a) If a fixed
- 16 contract amount or guaranteed maximum price has not been determined
- 17 at the time the contract is awarded, the penal sums of the
- 18 performance and payment bonds delivered to the governmental entity
- 19 must each be in an amount equal to the construction budget, as
- 20 specified in the request for proposals or qualifications.
- 21 (b) The construction manager-at-risk shall deliver the
- 22 bonds not later than the 10th day after the date the construction
- 23 manager-at-risk executes the contract unless the construction
- 24 manager-at-risk furnishes a bid bond or other financial security
- 25 <u>acceptable</u> to the governmental entity to ensure that the
- 26 construction manager will furnish the required performance and
- 27 payment bonds when a guaranteed maximum price is established.

1	[Sections 2264.259-2264.300 reserved for expansion]
2	SUBCHAPTER G. DESIGN-BUILD METHOD
3	Sec. 2264.301. CONTRACTS FOR FACILITIES: DESIGN-BUILD. In
4	this chapter, "design-build" is a project delivery method by which
5	a governmental entity contracts with a single entity to provide
6	both design and construction services for the construction,
7	rehabilitation, alteration, or repair of a facility.
8	Sec. 2264.302. APPLICABILITY OF SUBCHAPTER TO BUILDINGS;
9	EXCEPTIONS. This subchapter applies only to a facility that is a
10	building or an associated structure. This subchapter does not
11	apply to:
12	(1) a highway, road, street, bridge, utility, water
13	supply project, water plant, wastewater plant, water and wastewater
14	distribution or conveyance facility, wharf, dock, airport runway or
15	taxiway, drainage project, or related type of project associated
16	with civil engineering construction; or
17	(2) a building or structure that is incidental to a
18	project that is primarily a civil engineering construction project.
19	Sec. 2264.303. CONTRACTS FOR BUILDINGS: DESIGN-BUILD. A
20	governmental entity may use the design-build method for the
21	construction, rehabilitation, alteration, or repair of a building
22	or associated structure only as provided by this subchapter. In
23	using that method, the governmental entity shall enter into a
24	single contract with a design-build firm for the design and
25	construction of the building or associated structure.
26	Sec. 2264.304. DESIGN-BUILD FIRMS. A design-build firm
27	under this subchapter must be a sole proprietorship, partnership,

- 1 corporation, or other legal entity or team that includes an
- 2 architect or engineer and a construction contractor.
- 3 Sec. 2264.305. USE OF ARCHITECT OR ENGINEER AS INDEPENDENT
- 4 REPRESENTATIVE. The governmental entity shall select or designate
- 5 an architect or engineer independent of the design-build firm to
- 6 act as the governmental entity's representative for the duration of
- 7 the project.
- 8 Sec. 2264.306. PREPARATION OF REQUEST. (a) The
- 9 governmental entity shall prepare a request for qualifications that
- 10 <u>includes general information on the project site, project scope,</u>
- 11 budget, special systems, selection criteria and the weighted value
- 12 for each criterion, and other information that may assist potential
- design-build firms in submitting proposals for the project.
- 14 (b) The governmental entity shall also prepare the design
- 15 <u>criteria package that includes more detailed information on the</u>
- 16 project. If the preparation of the design criteria package
- 17 requires architectural or engineering services that constitute the
- 18 practice of architecture within the meaning of Chapter 1051,
- 19 Occupations Code, or the practice of engineering within the meaning
- of Chapter 1001, Occupations Code, those services shall be provided
- 21 <u>in accordance with the applicable law.</u>
- (c) The design criteria package must include a set of
- 23 documents that provides sufficient information, including criteria
- for selection, to permit a design-build firm to prepare a response
- 25 to the governmental entity's request for qualifications and to
- 26 provide any additional information requested. The design criteria
- 27 package must specify criteria the governmental entity considers

- necessary to describe the project and may include, as appropriate, 1 2 the legal description of the site, survey information concerning the site, interior space requirements, special material 3 4 requirements, material quality standards, conceptual criteria for the project, special equipment requirements, cost or budget 5 6 estimates, time schedules, quality assurance and quality control 7 requirements, site development requirements, applicable codes and ordinances, provisions for utilities, parking requirements, and 8
- 10 (d) The governmental entity may not require offerors to
 11 submit detailed architectural or engineering designs as part of a
 12 proposal or a response to a request for qualifications.

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any other requirement.

- Sec. 2264.307. EVALUATION OF DESIGN-BUILD FIRMS. (a) For each design-build firm that responded to the request for qualifications, the governmental entity shall evaluate the firm's experience, technical competence, and capability to perform, the past performance of the firm and members of the firm, and other appropriate factors submitted by the firm in response to the request for qualifications, except that cost-related or price-related evaluation factors are not permitted.
- (b) Each firm must certify to the governmental entity that each architect or engineer that is a member of the firm was selected based on demonstrated competence and qualifications, in the manner provided by Section 2254.004.
- 25 (c) The governmental entity shall qualify a maximum of five 26 responders to submit proposals that contain additional information 27 and, if the governmental entity chooses, to interview for final

- 1 <u>selection</u>.
- 2 (d) The governmental entity shall evaluate the additional
- 3 information submitted by the offerors on the basis of the selection
- 4 criteria stated in the request for qualifications and the results
- 5 of any interview.
- 6 (e) The governmental entity may request additional
- 7 information regarding demonstrated competence and qualifications,
- 8 considerations of the safety and long-term durability of the
- 9 project, the feasibility of implementing the project as proposed,
- 10 the ability of the offeror to meet schedules, or costing
- 11 methodology. As used in this subsection, "costing methodology"
- means an offeror's policies on subcontractor markup, definition of
- 13 general conditions, range of cost for general conditions, policies
- 14 on retainage, policies on contingencies, discount for prompt
- 15 payment, and expected staffing for administrative duties. The term
- 16 does not include a guaranteed maximum price or bid for overall
- 17 design or construction.
- 18 (f) The governmental entity shall rank each proposal
- 19 submitted on the basis of the criteria set forth in the request for
- 20 qualifications.
- Sec. 2264.308. SELECTION OF DESIGN-BUILD FIRM. (a) The
- 22 governmental entity shall select the design-build firm that submits
- 23 the proposal offering the best value for the governmental entity on
- 24 the basis of the published selection criteria and on its ranking
- 25 evaluations.
- (b) The governmental entity shall first attempt to
- 27 negotiate a contract with the selected firm.

- 1 (c) If the governmental entity is unable to negotiate a
 2 satisfactory contract with the selected firm, the governmental
 3 entity shall, formally and in writing, end all negotiations with
 4 that firm and proceed to negotiate with the next firm in the order
 5 of the selection ranking until a contract is reached or
 6 negotiations with all ranked firms end.
- 7 (d) Not later than the seventh day after the date the 8 contract is awarded, the governmental entity shall make the 9 rankings determined under Section 2264.307(f) public.
- Sec. 2264.309. SUBMISSION OF DESIGN AFTER SELECTION. After

 selection of the design-build firm, that firm's architects or

 engineers shall submit all design elements for review and

 determination of scope compliance to the governmental entity or the

 governmental entity's architect or engineer before or concurrently

 with construction.
- Sec. 2264.310. FINAL CONSTRUCTION DOCUMENTS. The

 design-build firm shall supply a set of construction documents for

 the completed project to the governmental entity at the conclusion

 of construction. The documents must note any changes made during

 construction.
- Sec. 2264.311. PERFORMANCE OR PAYMENT BOND. (a) A payment
 or performance bond is not required and may not provide coverage for
 the design portion of the design-build contract with the
 design-build firm under this subchapter.
- 25 <u>(b) If a fixed contract amount or guaranteed maximum price</u>
 26 <u>has not been determined at the time the design-build contract is</u>
 27 awarded, the penal sums of the performance and payment bonds

- 1 delivered to the governmental entity must each be in an amount equal
- 2 to the construction budget, as specified in the design criteria
- 3 package.
- 4 (c) The design-build firm shall deliver the bonds not later
- 5 than the 10th day after the date the design-build firm executes the
- 6 contract unless the design-build firm furnishes a bid bond or other
- 7 <u>financial security acceptable to the governmental entity to ensure</u>
- 8 that the design-build firm will furnish the required performance
- 9 and payment bonds before construction begins.
- [Sections 2264.312-2264.350 reserved for expansion]
- SUBCHAPTER H. JOB ORDER CONTRACTS METHOD
- 12 Sec. 2264.351. JOB ORDER CONTRACTING. In this chapter,
- 13 "job order contracting" is a procurement method used for
- 14 maintenance, repair, alteration, renovation, remediation, or minor
- 15 construction of an existing facility when the work is of a recurring
- 16 <u>nature but the delivery times, type, and quantities of work</u>
- 17 required are indefinite.
- 18 Sec. 2264.352. APPLICABILITY OF SUBCHAPTER TO BUILDINGS;
- 19 EXCEPTIONS. This subchapter applies only to a facility that is a
- 20 building or an associated structure. This subchapter does not
- 21 apply to:
- 22 (1) a highway, road, street, bridge, utility, water
- 23 supply project, water plant, wastewater plant, water and wastewater
- 24 distribution or conveyance facility, wharf, dock, airport runway or
- 25 taxiway, drainage project, or related type of project associated
- 26 with civil engineering construction; or
- 27 (2) a building or structure that is incidental to a

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- 1 project that is primarily a civil engineering construction project.
- 2 Sec. 2264.353. REQUIREMENTS FOR JOB ORDER CONTRACTS FOR
- 3 FACILITIES. (a) A governmental entity may award job order
- 4 contracts for the maintenance, repair, alteration, renovation,
- 5 remediation, or minor construction of a facility if:
- 6 (1) the work is of a recurring nature but the delivery
- 7 times are indefinite; and
- 8 (2) indefinite quantities and orders are awarded
- 9 substantially on the basis of predescribed and prepriced tasks.
- 10 (b) The governmental entity shall establish the maximum
- 11 aggregate contract price when it advertises the proposal.
- 12 (c) The governing body of a governmental entity shall
- 13 approve each job order that exceeds:
- 14 (1) \$500,000 under the contract; or
- 15 (2) a lesser amount as established by the governing
- 16 <u>body</u>.
- 17 Sec. 2264.354. CONTRACTUAL UNIT PRICES. The governmental
- 18 entity may establish contractual unit prices for a job order
- 19 contract by:
- 20 (1) specifying one or more published construction unit
- 21 price books and the applicable divisions or line items; or
- (2) providing a list of work items and requiring the
- 23 offerors to propose one or more coefficients or multipliers to be
- 24 applied to the price book or prepriced work items as the price
- 25 proposal.
- Sec. 2264.355. COMPETITIVE SEALED PROPOSAL METHOD. (a) A
- 27 governmental entity may use the competitive sealed proposal method

- 1 under Subchapter D for job order contracts.
- 2 (b) The governmental entity shall advertise for, receive,
- 3 and publicly open sealed proposals for job order contracts.
- 4 (c) The governmental entity may require offerors to submit
- 5 information in addition to rates, including experience, past
- 6 performance, and proposed personnel and methodology.
- 7 Sec. 2264.356. AWARDING OF JOB ORDER CONTRACTS. The
- 8 governmental entity may award job order contracts to one or more job
- 9 order contractors in connection with each solicitation of
- 10 proposals.
- 11 Sec. 2264.357. USE OF ARCHITECT OR ENGINEER. If a job order
- 12 contract or an order issued under the contract requires
- 13 architectural or engineering services that constitute the practice
- of architecture within the meaning of Chapter 1051, Occupations
- 15 Code, or the practice of engineering within the meaning of Chapter
- 16 1001, Occupations Code, the governmental entity shall select or
- 17 designate an architect or engineer to prepare the construction
- 18 documents for the project.
- 19 Sec. 2264.358. JOB ORDER CONTRACT TERM. The base term for a
- 20 job order contract may not exceed two years. The governmental
- 21 entity may renew the contract annually for not more than three
- 22 additional years.
- Sec. 2264.359. JOB ORDERS. (a) An order for a job or
- 24 project under a job order contract must be signed by the
- 25 governmental entity's representative and the contractor.
- 26 (b) The order may be:
- 27 (1) a fixed price, lump-sum contract based

- 1 substantially on contractual unit pricing applied to estimated
- 2 quantities; or
- 3 (2) a unit price order based on the quantities and line
- 4 items delivered.
- 5 Sec. 2264.360. PAYMENT AND PERFORMANCE BONDS. The
- 6 contractor shall provide payment and performance bonds, if required
- 7 by law, based on the amount or estimated amount of any order.
- 8 [Sections 2264.361-2264.400 reserved for expansion]
- 9 SUBCHAPTER I. ENFORCEMENT
- Sec. 2264.401. VOID CONTRACT. (a) A contract, including a
- job order, entered into in violation of this chapter and any bonds
- 12 issued in connection with the contract are voidable as against
- 13 public policy.
- 14 (b) An action to void a contract under this section does not
- 15 excuse the obligation of the governmental entity to pay for any
- 16 service performed or material delivered in good faith by a
- 17 contractor, architect, engineer, design-builder, or construction
- 18 manager before the date on which the contract is determined to be
- 19 void.
- Sec. 2264.402. DECLARATORY OR INJUNCTIVE RELIEF. (a) This
- 21 chapter may be enforced through an action for declaratory or
- 22 injunctive relief filed not later than the 10th day after the date
- on which the contract is awarded.
- 24 (b) This section does not apply to enforcement of a contract
- 25 entered into by a state agency. In this subsection, "state agency"
- 26 has the meaning assigned by Section 2151.002. The term includes the
- 27 Texas Building and Procurement Commission.

- 1 SECTION 2.06. Sections 44.031(a) and (f), Education Code,
- 2 are amended to read as follows:
- 3 (a) Except as provided by this subchapter, all school
- 4 district contracts, except contracts for the purchase of produce or
- 5 vehicle fuel, valued at \$25,000 or more in the aggregate for each
- 6 12-month period shall be made by the method, of the following
- 7 methods, that provides the best value for the district:
- 8 (1) competitive bidding;
 - (2) competitive sealed proposals;
- 10 (3) a request for proposals, for services other than
- 11 construction services;
- 12 (4) a catalogue purchase as provided by Subchapter B,
- 13 Chapter 2157, Government Code;
- 14 (5) an interlocal contract;
- 15 (6) a method provided by Chapter 2264, Government
- 16 Code;

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- 17 <u>(7)</u> [a design/build contract;
- 18 [(7) a contract to construct, rehabilitate, alter, or
- 19 repair facilities that involves using a construction manager;
- 20 [(8) a job order contract for the minor construction,
- 21 repair, rehabilitation, or alteration of a facility;
- [(9)] the reverse auction procedure as defined by
- 23 Section 2155.062(d), Government Code; or
- (8) $\left[\frac{(10)}{(10)}\right]$ the formation of a political subdivision
- corporation under Section 304.001, Local Government Code.
- 26 (f) This section does not apply to a contract for
- 27 professional services rendered, including services of an

- 1 architect, attorney, engineer, or fiscal agent. A school district
- 2 may, at its option, contract for professional services rendered by
- 3 a financial consultant or a technology consultant in the manner
- 4 provided by Section 2254.003, Government Code, in lieu of the
- 5 methods provided by this section.
- 6 SECTION 2.07. Section 252.048, Local Government Code, is
- 7 amended by adding Subsection (c-1) to read as follows:
- 8 <u>(c-1)</u> If a change order for a public works contract in a
- 9 municipality with a population of 500,000 or more involves a
- decrease or an increase of \$100,000 or less, or a lesser amount as
- 11 provided by ordinance, the governing body of the municipality may
- 12 grant general authority to an administrative official of the
- 13 municipality to approve the change order.
- 14 SECTION 2.08. Section 431.101(q), Transportation Code, is
- 15 amended to read as follows:
- 16 (g) A local government corporation [created by a navigation
- 17 district] must comply with all state law related to the design and
- 18 construction of projects, including the procurement of design and
- 19 construction services, that applies to the local government
- 20 [navigation district] that created the corporation.
- 21 ARTICLE 3. ADDITIONAL EXEMPTIONS
- SECTION 3.01. Section 44.901, Education Code, is amended by
- 23 adding Subsection (j) to read as follows:
- 24 (j) Chapter 2264, Government Code, does not apply to this
- 25 section.
- SECTION 3.02. Section 51.927, Education Code, is amended by
- 27 adding Subsection (k) to read as follows:

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- 1 (k) Chapter 2264, Government Code, does not apply to this
- 2 section.
- 3 SECTION 3.03. Section 2166.406, Government Code, is amended
- 4 by adding Subsection (k) to read as follows:
- 5 (k) Chapter 2264 does not apply to this section.
- 6 SECTION 3.04. Chapter 302, Local Government Code, is
- 7 amended by adding Section 302.006 to read as follows:
- 8 Sec. 302.006. EXEMPTION FROM OTHER CONTRACTING LAW.
- 9 Chapter 2264, Government Code, does not apply to this chapter.
- 10 SECTION 3.05. Subchapter E, Chapter 335, Local Government
- 11 Code, is amended by adding Section 335.077 to read as follows:
- 12 Sec. 335.077. EXEMPTION FROM CONSTRUCTION CONTRACTING LAW.
- 13 Chapter 2264, Government Code, does not apply to this chapter.
- 14 SECTION 3.06. Section 22.074, Transportation Code, is
- amended by adding Subsection (f) to read as follows:
- (f) Chapter 2264, Government Code, does not apply to a joint
- 17 board whose constituent agencies are populous home-rule
- 18 municipalities.
- 19 SECTION 3.07. Section 370.305, Transportation Code, is
- 20 amended by adding Subsection (c-1) to read as follows:
- 21 (c-1) Chapter 2264, Government Code, does not apply to
- 22 agreements entered into pursuant to this section.
- SECTION 3.08. Subchapter Q, Chapter 451, Transportation
- 24 Code, is amended by adding Section 451.8025 to read as follows:
- Sec. 451.8025. EXEMPTION FROM OTHER CONTRACTING LAW.
- 26 Chapter 2264, Government Code, does not apply to this subchapter.
- 27 SECTION 3.09. Subchapter C, Chapter 452, Transportation

- 1 Code, is amended by adding Section 452.1095 to read as follows:
- 2 Sec. 452.1095. EXEMPTION FROM OTHER CONTRACTING LAW FOR
- 3 CERTAIN AUTHORITIES. Chapter 2264, Government Code, does not apply
- 4 to an authority consisting of one subregion governed by a
- 5 subregional board created under Subchapter O.
- 6 SECTION 3.10. Section 60.452, Water Code, is amended by
- 7 adding Subsection (c) to read as follows:
- 8 <u>(c) Chapter 2264, Government Code, does not apply to this</u>
- 9 <u>subchapter.</u>
- 10 ARTICLE 4. CONFORMING AMENDMENT
- 11 SECTION 4.01. Section 252.021(a), Local Government Code, is
- 12 amended to read as follows:
- 13 (a) Before a municipality may enter into a contract that
- 14 requires an expenditure of more than \$25,000 from one or more
- 15 municipal funds, the municipality must:
- 16 (1) comply with the procedure prescribed by this
- 17 subchapter and Subchapter C for competitive sealed bidding or
- 18 competitive sealed proposals;
- 19 (2) use the reverse auction procedure, as defined by
- 20 Section 2155.062(d), Government Code, for purchasing; or
- 21 (3) comply with a method described by <u>Chapter 2264</u>,
- 22 <u>Government Code</u> [Subchapter H, Chapter 271].
- 23 ARTICLE 5. REPEALER
- 24 SECTION 5.01. The following are repealed:
- 25 (1) Sections 44.0312, 44.0315, 44.035, 44.036,
- 26 44.037, 44.038, 44.039, 44.040, 44.041, and 44.043, Education Code;
- 27 (2) Sections 2166.2511, 2166.2526, 2166.2531,

- 1 2166.2532, 2166.2533, and 2166.2535, Government Code;
- 2 (3) Section 252.043(d-1), Local Government Code;
- 3 (4) Subchapter H, Chapter 271, Local Government Code;
- 4 and
- 5 (5) Section 431.101(e), Transportation Code.
- 6 ARTICLE 6. TRANSITION; EFFECTIVE DATE
- 7 SECTION 6.01. (a) The changes in law made by this Act apply
- 8 only to a contract or construction project for which a governmental
- 9 entity first advertises or otherwise requests bids, proposals,
- 10 offers, or qualifications, or makes a similar solicitation, on or
- 11 after the effective date of this Act.
- 12 (b) A contract or construction project for which a
- 13 governmental entity first advertises or otherwise requests bids,
- 14 proposals, offers, or qualifications, or makes a similar
- 15 solicitation, before the effective date of this Act is governed by
- 16 the law as it existed immediately before the effective date of this
- 17 Act, and that law is continued in effect for that purpose.
- 18 SECTION 6.02. This Act takes effect September 1, 2007.