By: Nelson, et al.

S.B. No. 6

Substitute the following for S.B. No. 6:

By: Paxton C.S.S.B. No. 6

## A BILL TO BE ENTITLED

	AN ACT

- 2 relating to protective services; providing penalties.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 4 ARTICLE 1. CHILD PROTECTIVE SERVICES
- 5 SECTION 1.01. Subchapter C, Chapter 39, Education Code, is
- 6 amended by adding Section 39.0531 to read as follows:
- 7 Sec. 39.0531. REPORTING CONCERNING STUDENTS IN FOSTER CARE.
- 8 The campus report card under Section 39.052 and the district
- 9 performance report under Section 39.053 must provide information
- 10 evaluating the performance, using the academic excellence
- indicators adopted under Section 39.051(b), of students in foster
- 12 care or other residential care under the conservatorship of the
- 13 Department of Family and Protective Services.
- 14 SECTION 1.02. Section 54.211, Education Code, is amended to
- 15 read as follows:
- 16 Sec. 54.211. EXEMPTIONS FOR STUDENTS IN FOSTER OR OTHER
- 17 RESIDENTIAL CARE. (a) A student is exempt from the payment of
- 18 tuition and fees authorized in this chapter if the student:
- 19 (1) was in foster care or other residential care under
- 20 the conservatorship of the Department of  $\underline{\text{Family and}}$  Protective [ $\underline{\text{and}}$
- 21 Regulatory | Services on or after:
- (A) the day preceding the student's 18th
- 23 birthday;
- 24 (B) the day of the student's 14th birthday, if

- 1 the student was also eligible for adoption on or after that day; or
- 2 (C) the day the student graduated from high
- 3 school or received the equivalent of a high school diploma; and
- 4 (2) enrolls in an institution of higher education as
- 5 an undergraduate student not later than:
- 6 (A) the third anniversary of the date the student
- 7 was discharged from the foster or other residential care, the date
- 8 the student graduated from high school, or the date the student
- 9 received the equivalent of a high school diploma, whichever date is
- 10 earliest; or
- 11 (B) the student's 21st birthday.
- 12 (b) The Texas Education Agency and the Texas Higher
- 13 Education Coordinating Board shall develop outreach programs to
- 14 ensure that students in foster or other residential care in grades
- 15 9-12 are aware of the availability of the exemption from the payment
- of tuition and fees provided by this section.
- SECTION 1.03. Section 54.2111, Education Code, is amended
- 18 to read as follows:
- 19 Sec. 54.2111. EXEMPTIONS FOR ADOPTED STUDENTS FORMERLY IN
- 20 FOSTER OR OTHER RESIDENTIAL CARE. (a) A student is exempt from the
- 21 payment of tuition and fees authorized by this chapter if the
- 22 student:
- 23 (1) was adopted; and
- 24 (2) was the subject of an adoption assistance
- 25 agreement under Subchapter D, Chapter 162, Family Code.
- 26 (b) The Texas Education Agency and the Texas Higher
- 27 Education Coordinating Board shall develop outreach programs to

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- 1 ensure that adopted students in grades 9-12 formerly in foster or
- 2 other residential care are aware of the availability of the
- 3 exemption from the payment of tuition and fees provided by this
- 4 section.
- 5 SECTION 1.04. Section 101.024, Family Code, is amended to
- 6 read as follows:
- 7 Sec. 101.024. PARENT. (a) "Parent" means the mother, a
- 8 man presumed to be the father, a man legally determined to be the
- 9 father, a man who has been adjudicated to be the father by a court of
- 10 competent jurisdiction, a man who has acknowledged his paternity
- 11 under applicable law, or an adoptive mother or father. Except as
- 12 provided by Subsection (b), the [The] term does not include a parent
- as to whom the parent-child relationship has been terminated.
- 14 (b) For purposes of establishing, determining the terms of,
- 15 modifying, or enforcing an order, a reference in this title to a
- 16 parent includes a person ordered to pay child support under Section
- 17 154.001(a-1) or to provide medical support for a child.
- SECTION 1.05. (a) Section 107.004, Family Code, is amended
- 19 to read as follows:
- Sec. 107.004. ADDITIONAL DUTIES OF ATTORNEY AD LITEM FOR
- 21 CHILD. (a) Except as otherwise provided by this chapter, the
- 22 attorney ad litem appointed for a child shall:
- 23 (1) seek to elicit in a developmentally appropriate
- 24 manner the child's expressed objectives of representation;
- 25 (2) advise the child;
- 26 (3) provide guidance to the child;
- 27 (4) represent the child's expressed objectives of

- 1 representation and follow the child's expressed objectives of
- 2 representation during the course of litigation if the attorney ad
- 3 litem determines that the child is competent to understand the
- 4 nature of an attorney-client relationship and has formed that
- 5 relationship with the attorney ad litem;
- 6 (5) consider the impact on the child in formulating
- 7 the attorney ad litem's presentation of the child's expressed
- 8 objectives of representation to the court; and
- 9 (6) become familiar with:
- 10 (A) the American Bar Association's standards of
- 11 practice for attorneys who represent children in abuse and neglect
- 12 cases; and
- 13 (B) the suggested amendments to those standards
- 14 adopted by the National Association of Counsel for Children.
- (b) An attorney ad litem appointed for a child in a
- 16 proceeding under Chapter 262 or 263 shall complete at least three
- 17 hours of continuing legal education relating to child advocacy as
- 18 described by Subsection (c) as soon as practicable after the
- 19 attorney ad litem's appointment. An attorney ad litem is not
- 20 required to comply with this subsection if the court finds that the
- 21 attorney ad litem has experience equivalent to the required
- 22 education.
- 23 (c) The continuing legal education required by Subsection
- 24 (b) must:
- 25 (1) be low-cost, available on the Internet, and
- 26 provided through the State Bar of Texas; and
- 27 (2) focus on the duties of an attorney ad litem in, and

- 1 the procedures of and best practices for, a proceeding under
- 2 Chapter 262 or 263.
- 3 (d) Except as provided by Subsection (e), an attorney ad
- 4 litem appointed for a child in a proceeding under Chapter 262 or 263
- 5 shall meet before each court hearing with:
- 6 (1) the child, if the child is at least four years of
- 7 age; or
- 8 (2) the individual with whom the child ordinarily
- 9 resides, including the child's parent, conservator, guardian,
- 10 caretaker, or custodian, if the child is younger than four years of
- 11 age.
- 12 (e) An attorney ad litem appointed for a child in a
- 13 proceeding under Chapter 262 or 263 is not required to comply with
- 14 Subsection (d) before a hearing if the court finds at that hearing
- that the attorney ad litem has shown good cause why the attorney ad
- 16 litem's compliance with that subsection is not feasible or in the
- 17 <u>best interest of the child.</u>
- 18 (b) The changes in law made by this section apply only to an
- 19 attorney ad litem for a child appointed in a proceeding under
- 20 Chapter 262 or 263, Family Code, on or after the effective date of
- 21 this section. An attorney ad litem for a child appointed in a
- 22 proceeding under Chapter 262 or 263, Family Code, before the
- 23 effective date of this section is governed by the law in effect on
- 24 the date the attorney ad litem was appointed, and the former law is
- 25 continued in effect for that purpose.
- 26 (c) The State Bar of Texas shall adopt rules governing the
- 27 reporting of an attorney ad litem's timely completion of the

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- 1 continuing legal education required by Section 107.004(b), Family
- 2 Code, as added by this section.
- 3 SECTION 1.06. (a) Section 154.001, Family Code, is amended
- 4 by adding Subsection (a-1) to read as follows:
- 5 (a-1) The court may order each person who is financially
- 6 able and whose parental rights have been terminated with respect to
- 7 <u>a child in substitute care for whom the department has been</u>
- 8 appointed managing conservator to support the child in the manner
- 9 specified by the order:
- 10 (1) until the earliest of:
- 11 (A) the child's adoption;
- 12 (B) the child's 18th birthday or graduation from
- 13 <u>high school, whichever occurs later;</u>
- 14 (C) removal of the child's disabilities of
- minority by court order, marriage, or other operation of law; or
- 16 <u>(D)</u> the child's death; or
- 17 (2) if the child is disabled as defined in this
- 18 chapter, for an indefinite period.
- 19 (b) Section 154.001, Family Code, as amended by this
- 20 section, applies only to a person whose parent-child relationship
- 21 with respect to a child is terminated on or after the effective
- 22 date of this section. A person whose parent-child relationship is
- 23 terminated before the effective date of this section is governed by
- 24 the law in effect on the date the parent-child relationship was
- 25 terminated, and the former law is continued in effect for that
- 26 purpose.
- SECTION 1.07. Section 162.304, Family Code, is amended by

- 1 adding Subsection (f) to read as follows:
- 2 (f) Subject to the availability of funds, the department
- 3 shall work with the Health and Human Services Commission and the
- 4 federal government to develop a program to provide medical
- 5 assistance under Chapter 32, Human Resources Code, to children who
- 6 were in the conservatorship of the department at the time of
- 7 adoptive placement and need medical or rehabilitative care but do
- 8 not qualify for adoption assistance.
- 9 SECTION 1.08. Subchapter B, Chapter 231, Family Code, is
- amended by adding Section 231.122 to read as follows:
- 11 Sec. 231.122. MONITORING CHILD SUPPORT CASES; ENFORCEMENT.
- 12 The Title IV-D agency shall monitor each Title IV-D case from the
- 13 date the agency begins providing services on the case. If a child
- 14 support obligor in a Title IV-D case becomes more than 60 days
- delinquent in paying child support, the Title IV-D agency shall
- 16 expedite the commencement of an action to enforce the child support
- order.
- SECTION 1.09. Section 261.001, Family Code, is amended by
- 19 amending Subdivision (2) to read as follows:
- 20 (2) "Department" means the Department of Family and
- 21 Protective [and Regulatory] Services.
- 22 SECTION 1.10. The heading to Section 261.107, Family Code,
- 23 is amended to read as follows:
- Sec. 261.107. FALSE REPORT; CRIMINAL PENALTY; CIVIL
- 25 PENALTY.
- SECTION 1.11. (a) Section 261.107, Family Code, is amended
- 27 by amending Subsection (a) and adding Subsections (d) and (e) to

1 read as follows:

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- 2 (a) A person commits an offense if the person knowingly or 3 intentionally makes a report as provided in this chapter that the 4 person knows is false or lacks factual foundation. An offense under 5 this section is a <u>state jail felony</u> [Class A misdemeanor] unless it 6 is shown on the trial of the offense that the person has previously 7 been convicted under this section, in which case the offense is a
- 9 (d) The court shall order a person who is convicted of an offense under this section to pay any reasonable attorney's fees incurred by the person who was falsely accused of abuse or neglect in any proceeding relating to the false report.

[state jail] felony of the third degree.

- (e) A person who engages in conduct described by Subsection

  (a) is liable to the state for a civil penalty of \$1,000. The

  attorney general shall bring an action to recover a civil penalty

  authorized by this subsection.
  - (b) Section 261.107(a), Family Code, as amended by this section, and Section 261.107(d), Family Code, as added by this section, apply only to an offense committed on or after the effective date of this section. An offense committed before the effective date of this section is covered by Section 261.107, Family Code, as it existed on the date the offense was committed, and the former law is continued in effect for that purpose. For purposes of this subsection, an offense is committed before the effective date of this section if any element of the offense occurs before that date.
- (c) Section 261.107(e), Family Code, as added by this

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- 1 section, applies only to conduct that occurs on or after the
- 2 effective date of this section. Conduct that occurs before the
- 3 effective date of this section is governed by the law in effect on
- 4 the date the conduct occurred, and the former law is continued in
- 5 effect for that purpose.
- 6 SECTION 1.12. Section 261.201, Family Code, is amended by
- 7 adding Subsection (f-1) to read as follows:
- 8 (f-1) The department shall provide to a relative or other
- 9 individual with whom a child is placed any information the
- department considers necessary to ensure that the relative or other
- 11 <u>individual</u> is prepared to meet the needs of the child. The
- 12 information required by this subsection may include information
- 13 related to any abuse or neglect suffered by the child.
- 14 SECTION 1.13. (a) Sections 261.301(a), (d), (f), (g), and
- 15 (h), Family Code, are amended to read as follows:
- 16 (a) With assistance from the appropriate state or local law
- 17 enforcement agency as provided by this section, the department or
- designated agency shall make a prompt and thorough investigation of
- 19 a report of child abuse or neglect allegedly committed by a person
- 20 responsible for a child's care, custody, or welfare. The
- 21 investigation shall be conducted without regard to any pending suit
- 22 affecting the parent-child relationship.
- 23 (d) The <u>executive commissioner of the Health and Human</u>
- 24 <u>Services Commission shall</u> [<del>department may</del>] by rule assign
- 25 priorities and prescribe investigative procedures for
- 26 investigations based on the severity and immediacy of the alleged
- 27 harm to the child. Subject to the availability of funds, the rules

must require the department to respond within 24 hours after a report of abuse and neglect that is assigned the highest priority and within 72 hours after a report of abuse and neglect that is assigned the second highest priority. The primary purpose of the

investigation shall be the protection of the child.

- (f) An investigation of a report to the department [that is assigned the highest priority in accordance with department rules adopted under Subsection (d) and] that alleges that a child has been or may be the victim of conduct that constitutes a criminal offense that poses an immediate risk of physical or sexual abuse of a child that could result in the death of or serious harm to the child shall be conducted jointly by a peace officer, as defined by Article 2.12, Code of Criminal Procedure, from the appropriate local law enforcement agency and the department or the agency responsible for conducting an investigation under Subchapter E.
  - enforcement agency to conduct a joint investigation under this section [Subsection (f)] does not constitute grounds to prevent or prohibit the department from performing its duties under this subtitle. The department shall document any instance in which a law enforcement agency is unable or unwilling to conduct a joint investigation under this section [Subsection (f)].
  - (h) The department and the appropriate local law enforcement agency shall conduct an investigation, other than an investigation under Subchapter E, as provided by this section and Article 2.27, Code of Criminal Procedure, if the investigation is of a report [of child abuse or neglect that is assigned the highest

priority in accordance with department rules adopted under 1 Subsection (d) and that alleges that a child has been or may be the 2 victim of conduct that constitutes a criminal offense that poses an 3 4 immediate risk of physical or sexual abuse of a child that could 5 result in the death of or serious harm to the child. Immediately on 6 receipt of a report described by this subsection, the department shall notify the appropriate local law enforcement agency of the 7 8 report.

(b) The change in law made by this section to Section 261.301, Family Code, applies to the investigation of a report of child abuse or neglect made on or after the effective date of this section. The investigation of a report of child abuse or neglect made before the effective date of this section is governed by the law in effect on the date the report was made, and the former law is continued in effect for that purpose.

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- 16 (c) The Department of Family and Protective Services shall
  17 develop and implement an automated tracking and reporting system
  18 that enables the department to track information on initial
  19 contacts to monitor compliance with the requirements of Section
  20 261.301(d), Family Code, as amended by this section, relating to
  21 the timely response to reports of abuse and neglect.
- 22 (d) The executive commissioner of the Health and Human 23 Services Commission shall adopt the rules as required by Section 24 261.301(d), Family Code, as amended by this section, not later than 25 September 1, 2007.
- SECTION 1.14. Subchapter D, Chapter 261, Family Code, is amended by adding Section 261.3011 to read as follows:

- Sec. 261.3011. JOINT INVESTIGATION GUIDELINES AND TRAINING. (a) The department shall, in consultation with the appropriate law enforcement agencies in each county, develop guidelines and protocols for joint investigations by the department and the law enforcement agency under Section 261.301. The guidelines and protocols must:
- 7 (1) clarify the respective roles of the department and 8 law enforcement agency in conducting the investigation; and
- 9 (2) incorporate the use of forensic methods in determining the occurrence of child abuse and neglect.
- 11 (b) The department shall collaborate with law enforcement
  12 agencies to provide to department investigators and law enforcement
  13 officers responsible for investigating reports of abuse and neglect
  14 joint training relating to methods to effectively conduct joint
  15 investigations under Section 261.301. The training must include
  16 information on interviewing techniques, evidence gathering, and
  17 testifying in court for criminal investigations.
- SECTION 1.15. (a) Section 261.3015(a), Family Code, is amended to read as follows:
- In assigning priorities and prescribing investigative 20 21 procedures based on the severity and immediacy of the alleged harm to a child under Section 261.301(d), the department [board by rule] 22 shall establish a flexible response system to allow the department 23 24 to make the most effective use of [allocate] resources by investigating serious cases of abuse and neglect and by screening 25 out less serious cases of abuse and neglect if the department 26 determines, after contacting a professional or other credible 27

- 1 source, that the child's safety can be assured without further
- 2 investigation. The department may administratively close the less
- 3 serious cases without providing services or making a referral to
- 4 another entity for assistance [providing assessment and family
- 5 preservation services in less serious cases].
- 6 (b) To ensure the safety of children, the Department of
- 7 Family and Protective Services shall use highly skilled caseworkers
- 8 to perform the screening functions described by Section
- 9 261.3015(a), Family Code, as amended by this section, and develop
- 10 standardized policy guidelines, including accountability measures
- 11 to monitor closed cases, to ensure that screening guidelines do not
- 12 result in the closing of cases that should not be closed.
- SECTION 1.16. Subchapter D, Chapter 261, Family Code, is
- amended by adding Section 261.3021 to read as follows:
- 15 Sec. 261.3021. CASEWORK DOCUMENTATION AND MANAGEMENT.
- 16 Subject to the appropriation of money for these purposes, the
- 17 department shall:
- 18 (1) identify critical investigation actions that
- impact child safety and require department caseworkers to document
- 20 those actions in a child's case file not later than the day after
- 21 the action occurs;
- 22 (2) identify and develop a comprehensive set of
- 23 casework quality indicators that must be reported in real time to
- 24 support timely management oversight;
- 25 (3) provide department supervisors with access to
- 26 casework quality indicators and train department supervisors on the
- 27 use of that information in the daily supervision of caseworkers;

- 1 (4) develop a case tracking system that notifies
- 2 department supervisors and management when a case is not
- 3 progressing in a timely manner;
- 4 (5) use current data reporting systems to provide
- 5 <u>department supervisors and management with easier access to</u>
- 6 information; and
- 7 (6) train department supervisors and management on the
- 8 use of data to monitor cases and make decisions.
- 9 SECTION 1.17. Subchapter D, Chapter 261, Family Code, is
- amended by adding Section 261.3031 to read as follows:
- 11 Sec. 261.3031. FAILURE TO COOPERATE WITH INVESTIGATION;
- 12 DEPARTMENT RESPONSE. If a parent or other person refuses to
- 13 cooperate with the department's investigation of the alleged abuse
- or neglect of a child and the refusal poses a risk to the child's
- 15 safety, the department shall seek assistance from the appropriate
- 16 <u>county attorney or district attorney or criminal district attorney</u>
- with responsibility for representing the department as provided by
- 18 Section 264.009 to obtain a court order as described by Section
- 19 261.303.
- 20 SECTION 1.18. Subchapter D, Chapter 261, Family Code, is
- 21 amended by adding Section 261.3032 to read as follows:
- 22 Sec. 261.3032. INTERFERENCE WITH INVESTIGATION; CRIMINAL
- 23 PENALTY. (a) A person commits an offense if, with the intent to
- 24 interfere with the department's investigation of a report of abuse
- or neglect of a child, the person takes, retains, or conceals the
- 26 <u>child and the person's taking, retention, or concealment interferes</u>
- 27 with the department's investigation.

- 1 (b) An offense under this section is a Class B misdemeanor.
- 2 <u>(c) If conduct that constitutes an offense under this</u>
- 3 <u>section also constitutes an offense under any other law</u>, the actor
- 4 may be prosecuted under this section or the other law.
- 5 SECTION 1.19. (a) Section 261.307, Family Code, is amended
- 6 to read as follows:
- 7 Sec. 261.307. INFORMATION RELATING TO INVESTIGATION
- 8 PROCEDURE. As soon as possible after initiating an investigation
- 9 of a parent or other person having legal custody of a child, the
- 10 department shall provide to the person:
- 11 <u>(1)</u> a brief and easily understood summary of:
- (A)  $\left[\frac{1}{1}\right]$  the department's procedures for
- 13 conducting an investigation of alleged child abuse or neglect,
- 14 including:
- (i) (i) a description of the
- 16 circumstances under which the department would request to remove
- 17 the child from the home through the judicial system; and
- (ii)  $[\frac{B}{B}]$  an explanation that the law
- 19 requires the department to refer all reports of alleged child abuse
- or neglect to a law enforcement agency for a separate determination
- 21 of whether a criminal violation occurred;
- (B)  $\left[\frac{(2)}{2}\right]$  the person's right to file a complaint
- 23 with the department or to request a review of the findings made by
- 24 the department in the investigation;
- (C)  $\left[\frac{(3)}{(3)}\right]$  the person's right to review all
- 26 records of the investigation unless the review would jeopardize an
- 27 ongoing criminal investigation;

- 1 (D)  $\left[\frac{(4)}{1}\right]$  the person's right to seek legal
- 2 counsel;
- 3 (E)  $\left[\frac{(5)}{(5)}\right]$  references to the statutory and
- 4 regulatory provisions governing child abuse and neglect and how the
- 5 person may obtain copies of those provisions; and
- 6  $\underline{\text{(F)}}$  [ $\frac{\text{(G)}}{\text{(F)}}$ ] the process the person may use to
- 7 acquire access to the child if the child is removed from the home;
- 8 (2) if the department determines that removal of the
- 9 child may be warranted, a proposed child placement resources form
- 10 that instructs the parent or other person having legal custody of
- 11 the child to complete and return the form to the department or
- 12 agency and to identify in the form three individuals who could be
- 13 <u>relative caregivers or designated caregivers</u>, as those terms are
- defined by Section 264.751; and
- 15 (3) an informational manual required by Section
- 16 261.3071.
- 17 (b) The Department of Family and Protective Services shall
- develop the proposed child placement resources form required to be
- 19 provided under Section 261.307, Family Code, as amended by this
- 20 section, not later than November 1, 2005.
- 21 (c) The Department of Family and Protective Services shall
- 22 provide the proposed child placement resources form as required by
- 23 Section 261.307, Family Code, as amended by this section, to the
- 24 parent or other person having legal custody of a child who is the
- 25 subject of an investigation of abuse or neglect that is commenced on
- or after November 1, 2005.
- 27 SECTION 1.20. Subchapter D, Chapter 261, Family Code, is

- 1 amended by adding Section 261.3071 to read as follows:
- 2 Sec. 261.3071. INFORMATIONAL MANUALS. (a) In this
- 3 <u>section</u>, "relative caregiver" and "designated caregiver" have the
- 4 meanings assigned those terms by Section 264.751.
- 5 (b) The department shall develop and publish informational
- 6 manuals that provide information for:
- 7 (1) a parent or other person having custody of a child
- 8 who is the subject of an investigation under this chapter; and
- 9 (2) a person who is selected by the department to be
- 10 the child's relative or designated caregiver.
- 11 (c) Information provided in the manuals must be in both
- 12 English and Spanish and must include, as appropriate:
- 13 (1) useful indexes of information such as telephone
- 14 numbers;
- 15 (2) the information required to be provided under
- 16 Section 261.307(1);
- 17 (3) information describing the rights and duties of a
- 18 relative or designated caregiver; and
- 19 (4) information regarding the relative and other
- 20 designated caregiver program under Subchapter I, Chapter 264.
- 21 SECTION 1.21. Subchapter D, Chapter 261, Family Code, is
- 22 amended by adding Section 261.3101 to read as follows:
- 23 Sec. 261.3101. FORENSIC INVESTIGATION SUPPORT. The
- 24 department shall, subject to the availability of money:
- 25 <u>(1) employ or contract with medical and law</u>
- 26 enforcement professionals who shall be strategically placed
- 27 throughout the state to provide forensic investigation support and

- 1 to assist caseworkers with assessment decisions and intervention
- 2 activities;
- 3 (2) employ or contract with subject matter experts to
- 4 serve as consultants to department caseworkers in all aspects of
- 5 their duties; and
- 6 (3) designate persons who shall act as liaisons within
- 7 the department whose primary functions are to develop relationships
- 8 with local law enforcement agencies and courts.
- 9 SECTION 1.22. Section 261.3125, Family Code, is amended to
- 10 read as follows:
- 11 Sec. 261.3125. CHILD SAFETY SPECIALISTS [INVESTIGATIONS
- 12 COORDINATOR]. (a) The department shall employ in each of the
- 13 department's administrative regions [region of the department for
- 14 child protective services at least one child safety specialist
- 15 [protective services investigations coordinator]. The job
- 16 responsibilities of the <u>child safety specialist</u> [<del>investigations</del>
- 17 coordinator] must focus [only] on child abuse and neglect
- investigation issues, including reports of child abuse required by
- 19 Section 261.101, to achieve a greater compliance with that section,
- 20 and on assessing and improving the effectiveness of the department
- 21 in providing for the protection of children in the region.
- 22 (b) The duties of a child <u>safety specialist</u> [<del>protective</del>
- 23 services investigations coordinator] must include the duty to:
- 24 (1) conduct staff reviews and evaluations of cases
- 25 determined to involve a high risk to the health or safety of a
- 26 child, including cases of abuse reported under Section 261.101, to
- 27 ensure that risk assessment tools are fully and correctly used;

- 1 (2) <u>review and evaluate</u> [monitor] cases in which there
- 2 have been multiple referrals to the department of child abuse or
- 3 neglect involving the same family, child, or person alleged to have
- 4 committed the abuse or neglect; and
- 5 (3) approve decisions and assessments related to
- 6 investigations of cases of child abuse or neglect that involve a
- 7 high risk to the health or safety of a child.
- 8 SECTION 1.23. Subchapter D, Chapter 261, Family Code, is
- 9 amended by adding Section 261.3126 to read as follows:
- Sec. 261.3126. COLOCATION OF INVESTIGATORS. (a) In each
- 11 county, to the extent possible, the department and the local law
- 12 enforcement agencies that investigate child abuse in the county
- 13 shall colocate in the same offices investigators from the
- 14 department and the law enforcement agencies to improve the
- 15 <u>efficiency of child abuse investigations.</u> The department shall
- 16 consider locating investigators from the department and county and
- municipal law enforcement agencies at a children's advocacy center
- 18 in the county.
- 19 (b) A law enforcement agency is not required to comply with
- 20 the colocation requirements of this section if the law enforcement
- 21 agency does not have a full-time peace officer solely assigned to
- 22 investigate reports of child abuse and neglect.
- (c) If a county does not have a children's advocacy center,
- 24 the department shall, if practicable, establish a children's
- 25 advocacy center in the county as provided by Section 264.402 and
- locate investigators from the department and county and municipal
- 27 law enforcement agencies at the center.

1 SECTION 1.24. Subchapter B, Chapter 262, Family Code, is 2 amended by adding Section 262.114 to read as follows:

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Sec. 262.114. EVALUATION OF IDENTIFIED RELATIVES AND OTHER DESIGNATED INDIVIDUALS; PLACEMENT. (a) Before a full adversary hearing under Subchapter C, the Department of Family and Protective Services must perform a background and criminal history check of the relatives or other designated individuals identified as a potential relative or designated caregiver, as defined by Section 264.751, on the proposed child placement resources form provided under Section 261.307. The department shall evaluate each person listed on the form to determine the relative or other designated individual who would be the most appropriate substitute caregiver for the child and must complete a home study of the most appropriate substitute caregiver, if any, before the full adversary hearing. Until the department identifies a relative or other designated individual qualified to be a substitute caregiver, the department must continue to explore substitute caregiver options. The time frames in this subsection do not apply to a relative or other designated individual located in another state.

(b) The department may place a child with a relative or other designated individual identified on the proposed child placement resources form if the department determines that the placement is in the best interest of the child. The department may place the child with the relative or designated individual before conducting the background and criminal history check or home study required under Subsection (a). The department shall provide a copy of an informational manual required under Section 261.3071 to the

- 1 relative or other designated caregiver at the time of the child's
- 2 placement.

24

Section 71.004.

- 3 SECTION 1.25. (a) Section 262.201(c), Family Code, is
- 4 amended to read as follows:
- (c) If the court finds sufficient evidence to satisfy a 5 6 person of ordinary prudence and caution that there is a continuing danger to the physical health or safety of the child and for the 7 8 child to remain in the home is contrary to the welfare of the child, the court shall issue an appropriate temporary order under Chapter 9 The court shall require each parent, alleged father, or 10 105. relative of the child before the court to submit the proposed child 11 placement resources form provided under Section 261.307, if the 12 form has not been previously provided, and provide the Department 13 of Family and Protective [and Regulatory] Services with information 14 15 necessary to locate any other absent parent, alleged father, or relative of the child. The court shall inform each parent in open 16 court that parental and custodial rights and duties may be subject 17 to restriction or to termination unless the parent or parents are 18 willing and able to provide the child with a safe environment. If 19 the court finds that the child requires protection from family 20 violence by a member of the child's family or household, the court 21 shall render a protective order under Title 4 for the child. 22 this subsection, "family violence" has the meaning assigned by 23
- 25 (b) The change in law made by this section to Section 26 262.201(c), Family Code, applies only to a full adversary hearing 27 that occurs on or after November 1, 2005. A full adversary hearing

- 1 that occurs before that date is governed by the law as it existed
- 2 before amendment by this section, and the former law is continued in
- 3 effect for that purpose.
- 4 SECTION 1.26. Section 263.001(a)(1), Family Code, is
- 5 amended to read as follows:
- 6 (1) "Department" means the Department of <u>Family and</u>
- 7 Protective [and Regulatory] Services.
- 8 SECTION 1.27. (a) Section 263.102, Family Code, is amended
- 9 by amending Subsection (a) and adding Subsection (d) to read as
- 10 follows:
- 11 (a) The service plan must:
- 12 (1) be specific;
- 13 (2) be in writing;
- 14 (3) be prepared by the department or other agency in
- 15 conference with the child's parents;
- 16 (4) state appropriate deadlines;
- 17 (5) state whether the goal of the plan is:
- 18 (A) return of the child to the child's parents;
- 19 (B) termination of parental rights and placement
- of the child for adoption; or
- 21 (C) because of the child's special needs or
- 22 exceptional circumstances, continuation of the child's care out of
- 23 the child's home;
- 24 (6) state steps that are necessary to:
- 25 (A) return the child to the child's home if the
- 26 placement is in foster care;
- 27 (B) enable the child to remain in the child's

- 1 home with the assistance of a service plan if the placement is in
- 2 the home under the department's or other agency's supervision; or
- 3 (C) otherwise provide a permanent safe placement
- 4 for the child;
- 5 (7) state the actions and responsibilities that are
- 6 necessary for the child's parents to take to achieve the plan goal
- 7 during the period of the service plan and the assistance to be
- 8 provided to the parents by the department or other authorized
- 9 agency toward meeting that goal;
- 10 (8) state any specific skills or knowledge that the
- 11 <u>child's parents must acquire or learn to achieve the plan goal;</u>
- 12 (9) state the name of the person with the department or
- 13 other agency whom the child's parents may contact for information
- 14 relating to the child if other than the person preparing the plan;
- 15 and
- (10)  $[\frac{(9)}{}]$  prescribe any other term or condition that
- 17 the department or other agency determines to be necessary to the
- 18 service plan's success.
- 19 (d) The department or other authorized entity must write the
- 20 service plan in a clear and understandable manner in order to
- 21 <u>facilitate a parent's ability to follow the requirements of the</u>
- 22 service plan.
- 23 (b) Section 263.202(c), Family Code, is amended to read as
- 24 follows:
- 25 (c) The court shall advise the parties that progress under
- 26 the service plan will be reviewed at all subsequent hearings,
- 27 including a review of whether the parties have acquired or learned

- 1 any specific skills or knowledge stated in the service plan.
- 2 (c) The changes in law made by Sections 263.102 and
- 3 263.202(c), Family Code, as amended by this section, apply only to a
- 4 child placed in the custody of the Department of Family and
- 5 Protective Services on or after the effective date of this section.
- 6 A child placed in the custody of the department before the effective
- 7 date of this section is governed by the law in effect on the date the
- 8 child was placed in the department's custody, and the former law is
- 9 continued in effect for that purpose.
- SECTION 1.28. (a) Section 263.201, Family Code, is amended
- 11 by adding Subsection (c) to read as follows:
- 12 (c) The court shall require each parent, alleged father, or
- 13 relative of the child before the court to submit the proposed child
- 14 placement resources form provided under Section 261.307 at the
- 15 status hearing, if the form has not previously been submitted.
- 16 (b) The change in law made by this section to Section
- 17 263.201, Family Code, applies only to a status hearing that occurs
- on or after November 1, 2005. A status hearing that occurs before
- 19 that date is governed by the law as it existed before amendment by
- 20 this section, and the former law is continued in effect for that
- 21 purpose.
- 22 SECTION 1.29. (a) Section 263.502(c), Family Code, is
- 23 amended to read as follows:
- 24 (c) The placement review report must:
- 25 (1) evaluate whether the child's current placement is
- 26 appropriate for meeting the child's needs;
- 27 (2) evaluate whether efforts have been made to ensure

- 1 placement of the child in the least restrictive environment
- 2 consistent with the best interest and special needs of the child if
- 3 the child is placed in institutional care;
- 4 (3) contain a discharge plan for a child who is at
- 5 least 16 years of age that identifies [identify] the services and
- 6 specific tasks that are needed to assist the [a] child [who is at]
- 7 least 16 years of age] in making the transition from substitute care
- 8 to <u>adult</u> [independent] living [if the services are available in the
- 9 community];
- 10 <u>evaluate whether the child's current educational</u>
- 11 placement is appropriate for meeting the child's academic needs;
- 12 (5) identify other plans or services that are needed
- 13 to meet the child's special needs or circumstances; and
- (6)  $[\frac{(5)}{(5)}]$  describe the efforts of the department or
- 15 authorized agency to place the child for adoption if parental
- 16 rights to the child have been terminated and the child is eligible
- 17 for adoption.
- 18 (b) In implementing the provisions of Section
- 19 263.502(c)(3), Family Code, as amended by this section, the
- 20 Department of Family and Protective Services shall, to the extent
- 21 that funding is appropriated for this purpose, contract with
- 22 outside entities to assist in the discharge planning process.
- 23 SECTION 1.30. Subtitle D, Title 2, Human Resources Code, is
- 24 amended by adding Chapter 45 to read as follows:
- 25 CHAPTER 45. PRIVATIZATION OF SUBSTITUTE CARE AND CASE MANAGEMENT
- 26 SERVICES
- 27 SUBCHAPTER A. GENERAL PROVISIONS

1	Sec.	45.001.	DEFINITIONS.	In this	chapter:

- 2 (1) "Case management services" means the provision of case management services to a child for whom the department has been 3 4 appointed temporary or permanent managing conservator, including caseworker-child visits, family visits, the convening of family 5 6 group conferences, the development and revision of the case plan, 7 the coordination and monitoring of services needed by the child and family, and the assumption of court-related duties, including 8 preparing court reports, attending judicial hearings and 9 permanency hearings, and ensuring that the child is progressing 10 toward permanency within state and federal mandates. 11
- 12 (2) "Commission" means the Health and Human Services
  13 Commission.
- 14 (3) "Department" means the Department of Family and
  15 Protective Services.
- 16 <u>(4) "Executive commissioner" means the executive</u> 17 commissioner of the Health and Human Services Commission.
- 18 <u>(5) "Family-based safety services" means services</u>
  19 <u>designed to help children at risk of being placed in foster care to</u>
  20 remain safely with their families.
- 21 (6) "Independent administrator" means an independent
  22 agency selected through a competitive procurement process to:
- (A) secure, coordinate, and manage substitute

  care services and case management services in a geographically

  designated area of the state; and
- 26 <u>(B) ensure continuity of care for a child</u>
  27 referred to the administrator by the department and the child's

- 1 family from the day a child enters the child protective services
- 2 system until the child leaves the system.
- 3 (7) "Performance-based contracting" means the
- 4 structuring of all aspects of the procurement of services around
- 5 the purpose of the work to be performed and the desired results with
- 6 the contract requirements set forth in clear, specific, and
- 7 <u>objective terms with measurable outcomes. Contracts may also</u>
- 8 include provisions that link the performance of the contractor to
- 9 the level and timing of reimbursement.
- 10 (8) "Permanency services" means services, other than
- 11 family-based safety services, provided to secure a child's safety,
- 12 permanency, and well-being, including substitute care services,
- 13 family reunification services, adoption and postadoption services,
- 14 preparation for adult living services, and case management
- 15 <u>services.</u>
- 16 (9) "Placement assessment" means the process used by
- 17 the department or another authorized entity to determine the most
- 18 appropriate, least restrictive, safe placement resource for a child
- 19 who must be separated temporarily from the care of the child's
- 20 parents.
- 21 (10) "Privatize" means to contract with a private
- 22 entity to provide certain governmental services.
- 23 (11) "Psychotropic medication" means a drug that
- 24 affects the mind through action on the central nervous system and is
- 25 prescribed for depression, schizophrenia, attention deficit
- 26 hyperactivity disorder, seizures, and a variety of other similar
- 27 conditions.

- 1 (12) "Substitute care provider" means a child-care
- 2 institution or a child-placing agency, as defined by Section
- 3 42.002.
- 4 (13) "Substitute care services" means services
- 5 provided to or for children in substitute care and their families,
- 6 including the recruitment, training, and management of foster
- 7 parents, the recruitment of adoptive families, and the facilitation
- 8 of the adoption process, family reunification, independent living,
- 9 emergency shelter, residential group care, foster care,
- 10 therapeutic foster care, and post-placement supervision, including
- 11 relative placement. The term does not include the regulation of
- 12 facilities under Subchapter C, Chapter 42.
- Sec. 45.002. PRIVATIZING SUBSTITUTE CARE AND CASE
- 14 MANAGEMENT SERVICES; DEPARTMENT DUTIES. (a) Not later than
- 15 September 1, 2009, the department shall complete the statewide
- 16 privatization of the provision of substitute care and case
- 17 management services in this state.
- 18 (b) On and after September 1, 2009:
- 19 (1) all substitute care and case management services
- 20 for children for whom the department has been appointed temporary
- or permanent managing conservator must be provided by child-care
- 22 institutions and child-placing agencies; and
- 23 (2) except as provided by Subsection (d) and
- 24 notwithstanding any other law, the department may not directly
- 25 provide those services.
- 26 (c) On and after September 1, 2009, the department shall:
- 27 (1) monitor the quality of services for which the

- 1 department and each independent administrator contract under this
- 2 chapter; and
- 3 (2) ensure that the services are provided in
- 4 accordance with federal law and the laws of this state, including
- 5 department rules and rules of the Department of State Health
- 6 Services and the Texas Commission on Environmental Quality.
- 7 (d) On and after September 1, 2009, the department may
- 8 provide substitute care and case management services in an
- 9 emergency. The executive commissioner shall adopt rules describing
- 10 the circumstances in which the department may provide those
- 11 services.
- Sec. 45.003. HIRING PREFERENCE. A substitute care or case
- 13 management services provider that contracts with the department to
- 14 provide substitute care services or case management services shall
- 15 give a preference in hiring to qualified department employees in
- 16 good standing with the department who provide substitute care or
- 17 case management services and whose positions with the department
- 18 may be eliminated as a result of the privatization of substitute
- 19 care and case management services.
- Sec. 45.004. INDEPENDENT ADMINISTRATORS; DEPARTMENT
- 21 DUTIES. (a) The department shall research and develop a
- 22 <u>comprehensive</u> strategy for contracting for management support
- 23 services from independent administrators on a regional basis. If
- 24 the department determines that an independent administrator could
- 25 manage and procure substitute care and case management services
- 26 contracts with private agencies and conduct placement assessments
- in a more cost-beneficial manner, the department shall implement a

- C.S.S.B. No. 6
- 1 transition plan to transfer the procurement, management, and
- 2 oversight of substitute care and case management services from the
- 3 department to an independent administrator, as well as
- 4 responsibility for placement assessments. If the department
- 5 determines that contracting for management support from an
- 6 independent administrator is not cost beneficial, the
- 7 privatization of substitute care and case management services will
- 8 occur as provided by Section 45.002(b).
- 9 (b) The comprehensive strategy, at a minimum, must:
- 10 <u>(1) use competitively procured independent</u>
- 11 administrators to procure and manage substitute care and case
- 12 management providers in a geographic region designated by the
- 13 department;
- 14 (2) require independent administrators to contract
- 15 with private agencies that will:
- 16 (A) increase local foster and adoptive placement
- 17 options for all children, especially teenagers, sibling groups,
- children whose race or ethnicity is disproportionately represented
- in foster care, children with severe or multiple disabilities, and
- 20 other children who are difficult to place; and
- 21 (B) expand efforts to recruit foster families,
- 22 adoptive families, and alternative care providers through
- 23 <u>faith-based and other targeted recruitment programs; and</u>
- 24 (3) allow permanency services providers to enter
- 25 client, service, and outcome information into the department's
- 26 client data system.
- 27 (c) Subject to the appropriation of funds, the department

1	shall:
2	(1) enhance existing data systems to include contract
3	performance information; and
4	(2) implement a contracting data system developed or
5	procured by the department, to track quality assurance and other
6	contracting tools to effectively manage, monitor, and evaluate
7	performance-based contracting functions.
8	[Sections 45.005-45.050 reserved for expansion]
9	SUBCHAPTER B. DEPARTMENT DUTIES
10	Sec. 45.051. REORGANIZING STAFF RESPONSIBILITIES. Not
11	later than March 1, 2006, the department shall develop a plan for
12	reorganizing the department's operation to support future
13	procurement of, contracting with, and monitoring of private
14	contractors and enforcement of the licensing of facilities. The
15	plan must include provisions for reducing duplication of the
16	department's program monitoring activities.
17	Sec. 45.052. FINANCING. The department shall create
18	financing and payment arrangements that provide incentives for an
19	independent administrator and its subcontract providers to achieve
20	safety, permanency, and well-being outcomes and improved system
21	performance. In developing this financing arrangement, the
22	department shall examine:
23	(1) the use of case rates or performance-based
24	fee-for-service contracts that include incentive payments or
25	payment schedules that link reimbursement to results; and
26	(2) ways to reduce a contractor's financial risk that
27	could jeopardize the solvency of the contractor, including the use

- 1 of a risk-reward corridor that limits risk of loss and potential
- 2 profits or the establishment of a statewide risk pool.
- 3 Sec. 45.053. ADOPTION OF TRANSITION PLAN. (a) Not later
- 4 than September 30, 2005, the commission and the department shall
- 5 submit to the legislature a plan for the development of the
- 6 transition plan, including the planning structure and process,
- 7 <u>engagement of stakeholders, and access to experienced consultation</u>
- 8 and technical assistance.
- 9 (b) Not later than March 1, 2006, the commission and the
- 10 department shall, in consultation with private entities under
- 11 contract to provide substitute care services for the department,
- 12 including members of the boards of directors of the private
- 13 entities and other community stakeholders, develop and adopt a
- 14 substitute care and case management services transition plan
- consistent with the requirements of Subchapter C.
- 16 <u>(c) The executive commissioner shall adopt rules to</u>
- implement the privatization of substitute care and case management
- 18 services in this state.
- 19 Sec. 45.054. REGIONAL IMPLEMENTATION. (a) The department
- 20 shall implement the privatization of substitute care and case
- 21 management services on a regional basis. The transition plan must
- include a schedule with deadlines for implementation of the plan in
- 23 each region of the state. The plan must ensure that the transition
- 24 is completed in the first region not later than December 31, 2006,
- 25 and that the transition is completed statewide not later than
- 26 September 1, 2009.
- 27 (b) The transition plan must include a schedule with the

- 1 following deadlines for implementation of the plan:
- 2 (1) completion of the transition plan, not later than
- 3 March 1, 2006;
- 4 (2) release of a request for proposal for a geographic
- 5 region of the state designated by the department, not later than
- 6 April 30, 2006;
- 7 (3) the awarding of the contract described by
- 8 Subdivision (2), not later than September 30, 2006;
- 9 (4) establishment of the multidisciplinary team and
- 10 necessary processes, evaluation criteria, and monitoring tools to
- 11 be used to monitor and evaluate the performance of the contractor,
- 12 not later than September 30, 2006;
- 13 (5) the review and evaluation of the multidisciplinary
- 14 team's reports pertaining to the contractor's achievement of
- 15 performance-based milestones and the effect on the quality of
- permanency services provided, not later than December 31, 2007;
- 17 (6) release of a request for proposal for additional
- 18 geographic regions of the state designated by the department, not
- 19 later than March 31, 2008;
- 20 (7) the awarding of the contracts described by
- 21 Subdivision (6), not later than July 31, 2008;
- 22 (8) release of a request for proposal for all
- 23 remaining geographic regions of the state designated by the
- department, not later than December 31, 2008; and
- 25 (9) the awarding of the contracts described by
- 26 Subdivision (8), not later than May 31, 2009.
- (c) Not later than the first anniversary of the date the

- 1 department enters into the first contract under this section, the
- 2 department shall institute an independent evaluation of the
- 3 implementation of the privatization of substitute care and case
- 4 management services. The department shall report the results of
- 5 the evaluation to the legislature to determine whether to refine
- 6 the service delivery model for the remaining regional transitions.
- 7 The evaluation must assess performance based on compliance with
- 8 <u>defined quality outcomes for children.</u>
- 9 [Sections 45.055-45.100 reserved for expansion]
- 10 <u>SUBCHAPTER C. TRANSITION PLAN</u>
- Sec. 45.101. GOALS FOR PRIVATIZATION. The transition plan
- 12 adopted under Section 45.053 must provide for a new structural
- 13 model for the community-centered delivery of substitute care and
- 14 case management services that is based on a goal of improving
- 15 protective services, achieving timely permanency for children in
- 16 <u>substitute care</u>, including family reunification, placement with a
- 17 relative, or adoption, and improving the overall well-being of
- 18 <u>children in substitute care consistent with federal and state</u>
- 19 mandates.
- Sec. 45.102. TRANSITION PLAN REQUIREMENTS. The transition
- 21 plan developed by the department and the commission must:
- 22 (1) identify barriers to privatization, including
- 23 regional disparities in resources, provider capacity, and
- 24 population, and propose solutions to stimulate capacity and adjust
- 25 program delivery;
- 26 (2) provide details regarding the target population
- 27 and services by region that will be part of the system redesign,

- 1 including the number of children and families, historic caseload
- 2 trends and service utilization information, and projected
- 3 caseloads;
- 4 (3) provide details regarding the roles,
- 5 responsibilities, and authority assigned to the public and private
- 6 entities, including the department, independent administrators,
- 7 and substitute care and case management providers, in making key
- 8 decisions throughout the child and family case;
- 9 (4) include an implementation plan to transfer all
- 10 foster homes certified by the department to private child-placing
- 11 agencies, ensuring minimum disruption to the children in foster
- 12 care and to current foster parents;
- 13 (5) specify the limited circumstances under which a
- 14 foster home verified by the department may continue to be verified
- by the department when continuation would be in the best interest of
- 16 a child in the care of the foster home;
- 17 (6) include a process for assessing each child who is
- 18 transferred to a private substitute care provider to verify the
- 19 child's service needs;
- 20 (7) include an implementation plan to transfer all
- 21 adoption services to private agencies, including details of how and
- 22 when cases will be transferred and how adoption provider contracts
- 23 <u>and reimbursements methods will be structured;</u>
- 24 (8) describe the process to transfer the duties of
- 25 case management and family reunification services from department
- 26 staff to private agency staff, including the integration of family
- 27 group conferencing into private agency case management;

1	(9) describe the manner in which the department will
2	procure and contract for kinship services that are funded by the
3	state;
4	(10) provide details regarding financial arrangements
5	and performance expectations for independent administrators and
6	substitute care and case management providers that:
7	(A) provide incentives for desired results and
8	explicit contract performance and outcome indicators;
9	(B) describe how various risk-based arrangements
LO	will be weighed and realistically assessed using sound actuarial
L1	data and risk modeling and how mechanisms will be selected to limit
L2	uncontrollable risks that could threaten provider stability and
L3	quality;
L4	(C) describe how financing options will increase
L5	flexibility to promote innovation and efficiency in service
L6	delivery; and
L7	(D) provide balance between control over key
L8	decisions and the level of risk the contractor assumes;
L9	(11) require the executive commissioner to evaluate
20	whether existing rate structures are appropriate to compensate
21	substitute care providers who enter into contracts with an
22	independent administrator under Section 264.106, Family Code,
23	considering new functions to be served by the providers, and, if
24	necessary, require the executive commissioner to adjust the rates
25	accordingly;
26	(12) require the department to enter into contracts
7	for the provision of substitute care and case management services

- 1 as required by Section 264.106, Family Code, and describe the
- 2 procurement and contracting process, including:
- 3 (A) stating how the department will shift from an
- 4 open-enrollment system to a competitive procurement system;
- 5 (B) identifying the services that will be
- 6 procured and contracted for directly with the department and the
- 7 <u>services that will be procured by an independent administrator; and</u>
- 8 (C) developing a procurement and contracting
- 9 schedule to ensure full implementation not later than September 1,
- 10 2009;
- 11 (13) provide for the implementation of Sections
- 12 264.1062 and 264.107, Family Code, by describing each party's
- 13 responsibility and ensuring that the department retains the legal
- 14 authority to effectively provide oversight;
- 15 <u>(14) describe formal training required for department</u>
- 16 staff, independent administrators, and substitute care and case
- 17 management providers;
- 18 <u>(15)</u> define roles and expectations related to
- 19 reporting and managing data required to ensure quality services and
- 20 meet state and federal requirements, including data collection
- 21 <u>responsibilities for an independent administrator and service</u>
- 22 provider;
- 23 (16) describe how the transition will impact the
- 24 state's ability to obtain federal funding and examine options to
- 25 further maximize federal funding opportunities and increased
- 26 flexibility; and
- 27 (17) describe the costs of the transition, the initial

- 1 start-up costs, and mechanisms to periodically assess the overall
- 2 adequacy of funds and the fiscal impact of the change.
- 3 [Sections 45.103-45.150 reserved for expansion]
- 4 SUBCHAPTER D. MISCELLANEOUS PROVISIONS
- 5 Sec. 45.151. EXPIRATION. This chapter expires September 1,
- 6 2010.
- 7 SECTION 1.31. Subchapter A, Chapter 264, Family Code, is
- 8 amended by adding Section 264.0091 to read as follows:
- 9 Sec. 264.0091. USE OF TELECONFERENCING AND
- 10 VIDEOCONFERENCING TECHNOLOGY. The department, in cooperation with
- 11 district and county courts, shall expand the use of
- 12 teleconferencing and videoconferencing to facilitate participation
- 13 by medical experts and other individuals in court proceedings.
- SECTION 1.32. Section 264.001, Family Code, is amended to
- 15 read as follows:
- Sec. 264.001. DEFINITIONS [DEFINITION]. In this chapter:
- 17 (1) "Commission" means the Health and Human Services
- 18 Commission.
- 19 (2) "Department"[, "department"] means the Department
- of Family and Protective [and Regulatory] Services.
- 21 (3) "Executive commissioner" means the executive
- 22 commissioner of the Health and Human Services Commission.
- SECTION 1.33. Section 264.106, Family Code, is amended to
- 24 read as follows:
- Sec. 264.106. REQUIRED CONTRACTS FOR SUBSTITUTE CARE AND
- 26 <u>CASE MANAGEMENT</u> SERVICES. (a) <u>In this section:</u>
- 27 (1) "Case management services" means the provision of

- case management services to a child for whom the department has been 1 2 appointed temporary or permanent managing conservator, including caseworker-child visits, family visits, the convening of family 3 4 group conferences, the development and revision of the case plan, 5 the coordination and monitoring of services needed by the child and 6 family, and the assumption of court-related duties, including preparing court reports, attending judicial hearings and 7 permanency hearings, and ensuring that the child is progressing 8
- 10 (2) "Independent administrator" means an independent
  11 agency selected through a competitive procurement process to:

toward permanency within state and federal mandates.

- (A) secure, coordinate, and manage substitute

  care services and case management services in a geographically

  designated area of the state; and
- 15 <u>(B) ensure continuity of care for a child</u>
  16 <u>referred to the administrator by the department and the child's</u>
  17 <u>family from the day a child enters the child protective services</u>
  18 system until the child leaves the system.
- 19 (3) "Permanency services" means services, other than
  20 family-based safety services, provided to secure a child's safety,
  21 permanency, and well-being, including substitute care services,
  22 family reunification services, adoption and postadoption services,
  23 preparation for adult living services, and case management
  24 services.
- 25 <u>(4) "Substitute care provider" means a child-care</u>
  26 <u>institution or a child-placing agency, as defined by Section</u>
  27 42.002, Human Resources Code.

- (5) "Substitute care services" means services 1 2 provided to or for children in substitute care and their families, including the recruitment, training, and management of foster 3 parents, the recruitment of adoptive families, and the facilitation 4 of the adoption process, family preservation, independent living, 5 6 emergency shelter, residential group care, foster care, therapeutic foster care, and post-placement supervision, including 7 relative placement. The term does not include the regulation of 8 facilities under Subchapter C, Chapter 42, Human Resources Code. 9 (b) The department shall, in accordance with Section 10
- 11 <u>45.004, Human Resources Code</u>:
  12 (1) assess the need for substitute care <u>and case</u>

management services throughout the state; [and]

- (2) contract with <u>private agencies as part of regional</u>

  community-centered networks managed by independent administrators

  [substitute care providers only to the extent necessary to meet the
  need] for the provision of all necessary substitute care and case
- 18 management [those] services;
- (3) contract with an independent administrator to
  coordinate and manage all services needed for children in the
  temporary or permanent managing conservatorship of the department
- 22 <u>in a designated geographic area;</u>
- 24 <u>department and each independent administrator contract under this</u>
- 25 section; and

13

26 <u>(5) ensure that the services are provided in</u> 27 accordance with federal law and the laws of this state, including

Т	department rules and rules of the Department of State Health
2	Services and the Texas Commission on Environmental Quality.
3	(c) An independent administrator may not:
4	(1) directly provide substitute care services; or
5	(2) have a financial interest in or a financial
6	interest connected to a community-based organization that provides
7	permanency services in the state.
8	(d) Administrative services to be provided by an
9	independent administrator include:
LO	(1) recruiting and subcontracting with
L1	community-based substitute care providers to ensure a full array of
L2	services in defined geographic areas;
L3	(2) managing placements and making referrals for
L4	placement based on department-approved protocols;
L5	(3) monitoring services delivered by subcontractors;
L6	(4) providing training and technical assistance to
L7	contract providers;
L8	(5) maintaining data systems that support tracking and
L9	reporting key performance and outcome data; and
20	(6) ensuring accountability for achieving defined
21	client and system outcomes.
22	(e) [ <del>(b) Before contracting with a substitute care</del>
23	provider, the department shall determine whether:
24	[ <del>(1) community resources are available to support</del>
25	children placed under the provider's care; and
26	[ <del>(2) the appropriate public school district has</del>

- 1 provider's care if the children will attend public school.
- 2  $\left[\frac{(c)}{c}\right]$  In addition to the requirements of Section 40.058(b),
- 3 Human Resources Code, a contract with an independent administrator
- 4 [a substitute care provider] must include provisions that:
- 5 (1) enable the department to monitor the effectiveness
- 6 of the [provider's] services; [and]
- 7 (2) <u>specify performance outcomes;</u>
- 8 (3) authorize the department to terminate the contract
- 9 or impose sanctions for a violation of a provision of the contract
- 10 that specifies performance criteria;
- 11 (4) ensure that an independent administrator may not
- 12 refuse to accept a client who is referred for services or reject a
- 13 client who is receiving services unless the department has reviewed
- 14 the independent administrator's decision and approved the decision
- 15 in writing;
- 16 (5) authorize the department, an agent of the
- 17 department, and the state auditor to inspect all books, records,
- 18 and files maintained by an independent administrator relating to
- 19 the contract; and
- 20 (6) the department determines are necessary to ensure
- 21 accountability for the delivery of services and for the expenditure
- 22 of public funds.
- 23 (f) A contract with an independent administrator for
- 24 substitute care and case management services must include
- 25 department-approved provisions that:
- 26 (1) enable the independent administrator and the
- 27 department to:

1	(A) monitor the effectiveness of substitute care
2	and case management services; and
3	(B) specify performance standards and authorize
4	termination of the contract for cause;
5	(2) describe how performance is linked to
6	reimbursement amounts or schedules to provide incentives for
7	desired results;
8	(3) require all independent administrators and
9	private contractors to disclose to the department any information
10	that may indicate an actual or potential conflict of interest with
11	the commission, the department, or another health and human
12	services agency, including information regarding actual or
13	potential related-party transactions, relationships, interests, or
14	business history, and any other factor that may indicate an actual
15	or potential conflict of interest;
16	(4) authorize the independent administrator, an agent
17	of the independent administrator, the department, an agent of the
18	department, and the state auditor to inspect all books, records,
19	and files maintained by a contractor relating to the contract; and
20	(5) the department determines are necessary to ensure
21	accountability for the delivery of services and for the expenditure
22	of public funds.
23	$\underline{(g)}$ [ $\frac{(d)}{(d)}$ ] In determining whether to contract with a
24	substitute care provider or an independent administrator, the
25	department shall consider the provider's or administrator's
26	performance under any previous contract [for substitute care

services] between the department and the provider or administrator.

- 1 (h) A contract under this section does not affect the rights
  2 and duties of the department in the department's capacity as the
  3 temporary or permanent managing conservator of a child.
- (i) Except as provided by Subsection (j) and notwithstanding any other law, on and after September 1, 2009, the department may not directly provide substitute care and case management services for children for whom the department has been appointed temporary or permanent managing conservator.
- 9 (j) On and after September 1, 2009, the department may
  10 provide substitute care and case management services in an
  11 emergency. The executive commissioner shall adopt rules describing
  12 the circumstances in which the department may provide those
  13 services.
- [(e) In this section, "substitute care provider" means a
  person who provides residential care for children for 24 hours a
  day, including:
- [(1) a child-care institution, as defined by Section
  18 42.002, Human Resources Code;
- [(2) a child-placing agency, as defined by Section 42.002, Human Resources Code;
- [(3) a foster group home or foster family home, as defined by Section 42.002, Human Resources Code; and
- [(4) an agency group home or agency home, as defined by
  Section 42.002, Human Resources Code, other than an agency group
  home, agency home, or a foster home verified or certified by the
  department.]
- SECTION 1.34. Subchapter B, Chapter 264, Family Code, is

- 1 amended by adding Section 264.1062 to read as follows:
- 2 Sec. 264.1062. EVALUATION OF INDEPENDENT ADMINISTRATORS.
- 3 The department shall develop and implement a comprehensive
- 4 multidisciplinary team to monitor and evaluate the performance of
- 5 independent administrators. The team must consist of specialized
- 6 staff who can enable the department to measure critical dimensions
- 7 of community-based organization performance, obtained through the
- 8 quality assurance functions of the independent administrator,
- 9 including:
- 10 (1) achievement of client and system outcomes;
- 11 (2) compliance with contractual terms and conditions;
- 12 and
- 13 (3) any history of the community-based organization's
- 14 noncompliance with the department's licensing standards.
- SECTION 1.35. Subchapter B, Chapter 264, Family Code, is
- amended by adding Section 264.1063 to read as follows:
- 17 Sec. 264.1063. MONITORING PERFORMANCE OF SUBSTITUTE CARE
- 18 AND CASE MANAGEMENT PROVIDERS. (a) The department, in
- 19 consultation with private entities under contract with an
- 20 <u>independent administrator to provide substitute care or case</u>
- 21 management services, shall establish a quality assurance program
- 22 that uses comprehensive, multitiered assurance and improvement
- 23 systems based, subject to the availability of funds, on real-time
- 24 data to evaluate performance.
- 25 (b) The contract performance outcomes specified in a
- 26 contract under Section 264.106 must be consistent with the fiscal
- 27 goals of privatizing substitute care and case management services

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- 1 and must be within the contractor's authority to deliver. The
- 2 contract must clearly define the manner in which the substitute
- 3 care or case management provider's performance will be measured and
- 4 identify the information sources the department and independent
- 5 administrator will use to evaluate the performance.
- SECTION 1.36. Section 264.107, Family Code, is amended by adding Subsections (c)-(f) to read as follows:
- 8 <u>(c) The contract between the department and an independent</u>
- 9 administrator or other authorized entity must require, not later
- 10 than September 1, 2012, the use of real-time technology in the
- independent administrator's or other authorized entity's placement
- 12 system to screen possible placement options for a child and match
- 13 the child's needs with the most qualified providers with vacancies.
- 14 (d) The department shall institute a quality assurance
- 15 system in monitoring the independent administrators or other
- 16 <u>authorized entities to ensure that placement decisions are reliable</u>
- and are made in a consistent manner.
- 18 <u>(e) In making placement decisions, an independent</u>
- 19 administrator or other authorized entity shall use clinical
- 20 protocols to match a child to the most appropriate placement
- 21 <u>resource.</u>
- 22 (f) The department may create a regional advisory council in
- 23 <u>a region to assist the department and independent administrator or</u>
- 24 other authorized entity in:
- 25 (1) assessing the need for resources in the region;
- 26 <u>and</u>
- 27 (2) locating substitute care services in the region

- for hard-to-place children.
- 2 SECTION 1.37. Section 264.1075, Family Code, is amended to
- 3 read as follows:
- 4 Sec. 264.1075. ASSESSING NEEDS OF CHILD [USE OF ASSESSMENT]
- 5 SERVICES]. (a) On removing a child from the child's home [Before
- 6 placing a child in substitute care], the department shall use
- 7 assessment services provided by a child-care facility, a [<del>or</del>]
- 8 child-placing agency, or the child's medical home during the
- 9 <u>initial substitute care placement. The assessment may be used</u> [in
- 10 accordance with Section 42.0425, Human Resources Code, ] to
- 11 determine the most appropriate substitute care placement for the
- 12 child, if needed.
- 13 (b) As soon as possible after a child begins receiving
- 14 foster care under this subchapter, the department shall assess
- 15 whether the child has a developmental disability or mental
- 16 <u>retardation</u>. The commission shall establish the procedures that
- 17 the department must use in making an assessment under this
- 18 subsection. The procedures may include screening or participation
- 19 by:
- 20 (1) a person who has experience in childhood
- 21 <u>developmental disabilities or mental retardation;</u>
- 22 (2) a local mental retardation authority; or
- 23 (3) a provider in a county with a local child welfare
- 24 board.
- 25 SECTION 1.38. Subchapter B, Chapter 264, Family Code, is
- amended by adding Sections 264.115 and 264.116 to read as follows:
- Sec. 264.115. PREPARATION FOR ADULT LIVING PROGRAM. (a) To

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- 1 assist children in the conservatorship of the department in
- 2 transitioning to independent living, the department shall:
- 3 (1) expand efforts to improve discharge planning and
- 4 increase the availability of transitional family group
- 5 decision-making for each child in the department's permanent
- 6 managing conservatorship who is at least 16 years of age;
- 7 (2) coordinate with the commission to obtain
- 8 authority, to the extent allowed by federal law, the Medicaid state
- 9 plan, or the Title IV-E state plan, or by any waiver or amendment to
- 10 either plan, necessary to:
- 11 (A) extend foster care eligibility and
- transition services for youth 21 years of age or younger and develop
- 13 policies to permit eligible youth to return to foster care as
- 14 necessary to achieve the goals of the Preparation for Adult Living
- 15 Program; and
- 16 (B) extend Medicaid coverage for youth 21 years
- of age or younger who are in foster care or were formerly in foster
- 18 <u>care</u>, with a single application at the time the youth leaves foster
- 19 care; and
- 20 (3) enter into cooperative agreements with the Texas
- 21 Workforce Commission and local workforce development boards to
- 22 further the objectives of the Preparation for Adult Living Program.
- 23 (b) The department, the Texas Workforce Commission, and the
- local workforce development boards shall ensure that services are
- 25 prioritized and targeted to meet the needs of foster care and former
- 26 foster care children and ensure that the services include, if
- 27 feasible, referrals for short-term stays for children needing

- 1 housing.
- 2 Sec. 264.116. ANNUAL SURVEY. (a) The department shall
- 3 conduct an annual random survey of a sample of children from each
- 4 region of the state who are at least 14 years of age and who receive
- 5 substitute care services. The survey must include questions
- 6 regarding:
- 7 (1) the quality of the substitute care services
- 8 provided to the child;
- 9 (2) any improvements that could be made to better
- 10 support the child; and
- 11 (3) any other factor that the department considers
- 12 relevant to enable the department to identify potential program
- enhancements.
- 14 (b) The identity of each child participating in a department
- 15 survey is confidential and not subject to public disclosure under
- 16 Chapter 552, Government Code. The department shall adopt
- 17 procedures to ensure that the identity of each child participating
- in a department survey remains confidential.
- 19 SECTION 1.39. Subchapter C, Chapter 264, Family Code, is
- amended by adding Section 264.2015 to read as follows:
- Sec. 264.2015. FAMILY GROUP CONFERENCING. The department
- 22 may collaborate with the courts and other appropriate local
- 23 <u>entities to develop and implement family group conferencing as a</u>
- 24 strategy for promoting family preservation and permanency for
- 25 children.
- SECTION 1.40. Section 264.203(c), Family Code, is amended
- 27 to read as follows:

- 1 (c) If the person ordered to participate in the services
  2 fails to follow the court's order, the court may impose appropriate
  3 sanctions in order to protect the health and safety of the child,
  4 including the removal of the child as specified by Chapter 262
- 6 SECTION 1.41. Subchapter C, Chapter 264, Family Code, is 7 amended by adding Sections 264.204 and 264.205 to read as follows:

[community service as a sanction for contempt].

- 8 <u>Sec. 264.204. COMMUNITY-BASED FAMILY SERVICES. (a) The</u>
  9 <u>department shall administer a grant program to provide funding to</u>
  10 <u>community organizations, including faith-based or county</u>
  11 <u>organizations, to respond to:</u>
- 12 <u>(1) low-priority, less serious cases of abuse and</u>
  13 neglect; and
- (2) cases in which an allegation of abuse or neglect of
  a child was unsubstantiated but involved a family that has been
  previously investigated for abuse or neglect of a child.
- 17 <u>(b) The executive commissioner shall adopt rules to</u>
  18 <u>implement the grant program, including rules governing the</u>
  19 <u>submission and approval of grant requests and the cancellation of</u>
  20 grants.
- 21 (c) To receive a grant, a community organization whose grant
  22 request is approved must execute an interagency agreement or a
  23 contract with the department. The contract must require the
  24 organization receiving the grant to perform the services as stated
  25 in the approved grant request. The contract must contain
  26 appropriate provisions for program and fiscal monitoring.
- 27 (d) In areas of the state in which community organizations

- 1 receive grants under the program, the department shall refer
- 2 low-priority, less serious cases of abuse and neglect to a
- 3 community organization receiving a grant under the program.
- 4 (e) A community organization receiving a referral under
- 5 Subsection (d) shall make a home visit and offer family social
- 6 services to enhance the parents' ability to provide a safe and
- 7 stable home environment for the child. If the family chooses to use
- 8 the family services, a case manager from the organization shall
- 9 monitor the case and ensure that the services are delivered.
- 10 (f) If after the home visit the community organization
- 11 determines that the case is more serious than the department
- indicated, the community organization shall refer the case to the
- department for a full investigation.
- 14 (g) The department may not award a grant to a community
- organization in an area of the state in which a similar program is
- 16 already providing effective family services in the community.
- 17 (h) For purposes of this section, a case is considered to be
- 18 a less serious case of abuse or neglect if:
- 19 (1) the circumstances of the case do not appear to
- 20 involve a reasonable likelihood that the child will be abused or
- 21 <u>neglected in the foreseeable future; or</u>
- (2) the allegations in the report of child abuse or
- 23 <u>neglect:</u>
- 24 (A) are general in nature or vague and do not
- 25 support a determination that the child who is the subject of the
- 26 report has been abused or neglected or will likely be abused or
- 27 neglected; or

- 1 (B) if substantiated, would not be considered
- 2 abuse or neglect under this chapter.
- 3 Sec. 264.205. CULTURAL AWARENESS. If the department
- 4 determines that the number of children of a particular race or
- 5 ethnicity in the child protective services system is not
- 6 proportionate to the general population, the department shall
- 7 attempt to reduce the disproportionate representation by:
- 8 (1) documenting any disproportionate representation
- 9 and instituting policies and practices to promote parity in
- 10 <u>outcomes for all children;</u>
- 11 (2) prioritizing prevention and early intervention
- 12 services for communities and groups with disproportionate
- 13 representation in the child protective services population;
- 14 (3) developing and providing cultural competency
- training to department staff members who provide child protective
- 16 services;
- 17 (4) increasing targeted recruitment efforts of foster
- 18 and adoptive families who can meet the needs of children who are
- 19 waiting for permanent homes;
- 20 (5) targeting recruitment efforts to ensure diversity
- 21 among department staff; and
- 22 (6) developing collaborative partnerships with
- 23 community groups, agencies, faith-based organizations, and other
- 24 community-based organizations to provide culturally competent
- 25 <u>services to children and families of every race and ethnicity.</u>
- SECTION 1.42. Section 264.503, Family Code, is amended by
- 27 amending Subsections (b)-(e) and adding Subsection (d-1) to read as

- 1 follows: To ensure that the committee achieves its purpose, the 2 department and the [Texas] Department of State Health Services 3 4 shall perform the duties specified by this section. 5 The department shall: 6 (1)recognize the creation and participation of review 7 teams; and 8 (2) work cooperatively with the committee and with individual child fatality review teams [promote and coordinate 9 training to assist the review teams in carrying out their duties; 10 [(3) assist the committee in developing model 11 12 protocols for: [(A) the reporting and investigating of child 13 fatalities for law enforcement agencies, child protective 14 15 services, justices of the peace and medical examiners, and other professionals involved in the investigations of child deaths; 16 17 [(B) the collection of data regarding child deaths; and 18 [(C) the operation of the review teams; and 19 [<del>(4) develop and implement procedures necessary for</del> 20 the operation of the committee]. 21
- 22 (d) The <u>Department of State Health Services</u> [<del>department</del>]
  23 shall:
- 24 <u>(1) promote and coordinate training to assist the</u> 25 <u>review teams in carrying out their duties;</u>
- 26 (2) assist the committee in developing model protocols
- 27 for:

- 1 (A) the reporting and investigating of child
- 2 <u>fatalities</u> for law enforcement agencies, child protective
- 3 services, justices of the peace and medical examiners, and other
- 4 professionals involved in the investigations of child deaths;
- 5 (B) the collection of data regarding child
- 6 deaths; and
- 7 (C) the operation of the review teams;
- 8 (3) develop and implement procedures necessary for the operation of the committee; and
- 10 <u>(4)</u> promote education of the public regarding the
- incidence and causes of child deaths, the public role in preventing
- 12 child deaths, and specific steps the public can undertake to
- 13 prevent child deaths.
- 14 (d-1) The committee shall enlist the support and assistance
- of civic, philanthropic, and public service organizations in the
- 16 performance of the duties imposed under Subsection (d) [this
- 17 subsection].
- 18 (e) In addition to the duties under Subsection (d), the [The
- 19 Texas] Department of State Health Services shall:
- 20 (1) collect data under this subchapter and coordinate
- 21 the collection of data under this subchapter with other data
- 22 collection activities; and
- 23 (2) perform annual statistical studies of the
- 24 incidence and causes of child fatalities using the data collected
- 25 under this subchapter.
- SECTION 1.43. Section 264.602, Family Code, is amended by
- 27 adding Subsection (e) to read as follows:

1	(e) The department, in cooperation with the statewide
2	organization with which the attorney general contracts under
3	Section 264.603 and other interested agencies, shall support the
4	expansion of court-appointed volunteer advocate programs into
5	counties in which there is a need for the programs.
6	SECTION 1.44. (a) Chapter 264, Family Code, is amended by
7	adding Subchapter I to read as follows:
8	SUBCHAPTER I. RELATIVE AND OTHER DESIGNATED CAREGIVER PLACEMENT
9	PROGRAM
10	Sec. 264.751. DEFINITIONS. In this subchapter:
11	(1) "Designated caregiver" means an individual who has
12	a longstanding and significant relationship with a child for whom
13	the department has been appointed managing conservator and who:
14	(A) is appointed to provide substitute care for
15	the child, but is not licensed or certified to operate a foster
16	home, foster group home, agency foster home, or agency foster group
17	home under Chapter 42, Human Resources Code; or
18	(B) is subsequently appointed permanent managing
19	conservator of the child after providing the care described by
20	Paragraph (A).
21	(2) "Relative" means a person related to a child by
22	consanguinity as determined under Section 573.022, Government
23	Code.
24	(3) "Relative caregiver" means a relative who:
25	(A) provides substitute care for a child for whom
26	the department has been appointed managing conservator, but who is

not licensed or certified to operate a foster home, foster group

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- 1 home, agency foster home, or agency foster group home under Chapter
- 2 42, Human Resources Code; or
- 3 (B) is subsequently appointed permanent managing
- 4 conservator of the child after providing the care described by
- 5 Paragraph (A).
- 6 Sec. 264.752. RELATIVE AND OTHER DESIGNATED CAREGIVER
- 7 PLACEMENT PROGRAM. (a) The department shall develop and
- 8 administer a program to:
- 9 (1) promote continuity and stability for children for
- 10 whom the department is appointed managing conservator by placing
- 11 those children with relative or other designated caregivers; and
- 12 (2) facilitate relative or other designated caregiver
- 13 placements by providing assistance and services to those caregivers
- 14 in accordance with this subchapter and rules adopted by the
- 15 <u>executive commissioner.</u>
- 16 (b) The executive commissioner shall adopt rules necessary
- 17 to implement this subchapter. The rules must include eligibility
- 18 criteria for receiving assistance and services under this
- 19 subchapter.
- Sec. 264.753. EXPEDITED PLACEMENT. The department shall
- 21 expedite the completion of the background and criminal history
- 22 check, the home study, and any other administrative procedure to
- 23 ensure that the child is placed with a qualified relative or
- 24 caregiver as soon as possible after the date the caregiver is
- 25 identified.
- Sec. 264.754. INVESTIGATION OF PROPOSED PLACEMENT. Before
- 27 placing a child with a proposed relative or other designated

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- 1 caregiver, the department must conduct an investigation to
- 2 determine whether the proposed placement is in the child's best
- 3 interests.
- 4 Sec. 264.755. CAREGIVER ASSISTANCE AGREEMENT. The
- 5 department shall, subject to the availability of funds, enter into
- 6 <u>a caregiver assistance agreement with each relative or other</u>
- 7 designated caregiver to provide monetary assistance and additional
- 8 support services to the caregiver. The monetary assistance and
- 9 support services shall be based on a family's need, as determined by
- 10 rules adopted by the executive commissioner, and may include:
- 11 (1) a one-time cash payment of not more than \$1,000 to
- 12 the caregiver on the initial placement of a child or, if the child
- 13 and at least one of the child's siblings are placed with the
- 14 caregiver, a one-time cash payment of not more than \$1,000 to the
- 15 caregiver on the initial placement of the sibling group, to assist
- 16 the caregiver in purchasing essential child-care items such as
- 17 furniture and clothing;
- 18 (2) case management services and training and
- 19 information about the child's needs until the caregiver is
- 20 appointed permanent managing conservator;
- 21 (3) referrals to appropriate state agencies
- 22 administering public benefits or assistance programs for which the
- child, the caregiver, or the caregiver's family may qualify;
- 24 (4) family counseling not provided under the Medicaid
- 25 program for the caregiver's family for a period not to exceed two
- 26 years from the date of initial placement;
- 27 (5) if the caregiver meets the eligibility criteria

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- 1 determined by rules adopted by the executive commissioner,
- 2 reimbursement of all child-care expenses incurred while the child
- 3 is under 13 years of age, or under 18 years of age if the child has a
- 4 developmental disability, and while the department is the child's
- 5 managing conservator;
- 6 (6) if the caregiver meets the eligibility criteria
- 7 determined by rules adopted by the executive commissioner,
- 8 reimbursement of 50 percent of child-care expenses incurred after
- 9 the caregiver is appointed permanent managing conservator of the
- 10 child while the child is under 13 years of age, or under 18 years of
- 11 age if the child has a developmental disability; and
- 12 (7) reimbursement of other expenses, as determined by
- 13 rules adopted by the executive commissioner, not to exceed \$500 per
- 14 year for each child.
- 15 Sec. 264.756. ASSISTANCE WITH PERMANENT PLACEMENT. The
- department shall collaborate with the State Bar of Texas and local
- 17 community partners to identify legal resources to assist relatives
- 18 and other designated caregivers in obtaining conservatorship,
- 19 adoption, or other permanent legal status for the child.
- 20 Sec. 264.757. COORDINATION WITH OTHER AGENCIES. The
- 21 department shall coordinate with other health and human services
- 22 agencies, as defined by Section 531.001, Government Code, to
- 23 provide assistance and services under this subchapter.
- Sec. 264.758. FUNDS. The department and other state
- 25 agencies shall actively seek and use federal funds available for
- 26 the purposes of this subchapter.
- 27 (b) Not later than December 1, 2005, the executive

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- 1 commissioner of the Health and Human Services Commission shall
- 2 adopt rules for implementing and administering the relative and
- 3 other designated caregiver placement program under Subchapter I,
- 4 Chapter 264, Family Code, as added by this section.
- 5 (c) Not later than March 1, 2006, the Department of Family
- 6 and Protective Services shall implement the relative and other
- 7 designated caregiver placement program in accordance with
- 8 Subchapter I, Chapter 264, Family Code, as added by this section.
- 9 SECTION 1.45. (a) Subtitle E, Title 5, Family Code, is
- 10 amended by adding Chapter 266 to read as follows:
- 11 CHAPTER 266. MEDICAL CARE AND EDUCATIONAL SERVICES FOR CHILDREN IN
- 12 FOSTER CARE
- Sec. 266.001. DEFINITIONS. In this chapter:
- 14 (1) "Commission" means the Health and Human Services
- 15 <u>Commission</u>.
- 16 (2) "Department" means the Department of Family and
- 17 Protective Services.
- 18 Sec. 266.002. CONSTRUCTION WITH OTHER LAW. This chapter
- 19 does not limit the right to consent to medical, dental,
- 20 psychological, and surgical treatment under Chapter 32.
- Sec. 266.003. MEDICAL SERVICES FOR CHILD ABUSE AND NEGLECT
- 22 VICTIMS. (a) Subject to the availability of funds, the commission
- 23 <u>shall collaborate with health care and child welfare professionals</u>
- 24 to design a comprehensive, cost-effective medical services
- 25 delivery model to meet the needs of children served by the
- 26 department, either directly or by contract. The medical services
- 27 delivery model must include:

- 1 (1) the designation of health care facilities with 2 expertise in the forensic assessment, diagnosis, and treatment of
- 3 child abuse and neglect as pediatric centers of excellence;
- (2) a statewide telemedicine system to link department investigators and caseworkers with pediatric centers of excellence or other medical experts for consultation;
- (3) identification of a medical home for each foster

  8 child on entering foster care at which the child will receive an

  9 initial comprehensive assessment as well as preventive treatments,

  10 acute medical services, and therapeutic and rehabilitative care to
- 11 <u>meet the child's ongoing physical and mental health needs</u>
  12 throughout the duration of the child's stay in foster care;
- 12 throughout the duration of the child's stay in foster care;
  13 (4) a review system composed of medical and mental
- health professionals to assess clinical care recommendations as

  needed for individual foster children; and
- 16 (5) development of protocols for use of psychotropic

  17 medications for foster children based on the recommendations and

  18 best practices manual developed by an ad hoc work group consisting

  19 of experts from the fields of pharmacy, psychiatry, pediatrics,

  20 family practice, and internal medicine and staff from the

  21 commission.
- 22 (b) The commission shall collaborate with health and human 23 services agencies, community partners, the health care community, 24 and federal health and social services programs to maximize 25 services and benefits available under this section.
- 26 <u>(c) The executive commissioner shall adopt rules necessary</u>
  27 <u>to implement this chapter.</u>

- Sec. 266.004. CONSENT FOR MEDICAL CARE. (a) Medical care
  may not be provided to a child in foster care unless the person
  authorized by this section has provided consent.
- (b) Unless the court has specifically authorized a relative
  caregiver who lives with the child to give medical consent, the
  following persons may provide consent required by Subsection (a):
- 7 (1) the caseworker, supervisor, or program director 8 responsible for the child's case;
  - (2) medical personnel employed by the department; or
- 10 <u>(3) a caregiver designated by the department.</u>

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- 11 (c) The department shall file with the court the name of

  12 each person who may provide consent for medical care. The

  13 department shall notify the court of any change to the list of

  14 persons authorized to provide consent for medical care in the

  15 department's next report to the court following the date of the

  16 change.
  - (d) A physician or other provider of medical care acting in good faith may rely on the representation by a person that the person has the authority to consent to the provision of medical care to a child in foster care as provided by Subsection (b).
  - (e) The department, a person authorized to consent to medical care under Subsection (b), the child's parent if the parent's rights have not been terminated, a guardian ad litem or attorney ad litem if one has been appointed, or the person providing foster care to the child may petition the court for any order related to medical care of a child in foster care that the department or other person believes is in the best interest of the

- 1  $\underline{\text{child.}}$  Notice of the petition must be given to each person entitled
- 2 to notice under Section 263.301(b).
- 3 <u>(f) On its own motion or in response to a petition under</u>
- 4 Subsection (e), the court may issue any order related to the medical
- 5 care of a child in foster care that the court determines is in the
- 6 best interest of the child.
- 7 (g) Notwithstanding Subsection (b), a person may not be
- 8 authorized to consent to medical care provided to a child in foster
- 9 care unless the person has completed a department-approved training
- 10 program related to consenting to medical care. This subsection
- 11 does not apply to a parent whose rights have not been terminated
- 12 unless the court orders the parent to complete the training.
- (h) A person authorized under Subsection (b) to consent to
- 14 medical care for a child in foster care shall participate in each
- appointment of the child with the provider of the medical care. The
- 16 level of participation may vary depending on the nature of the
- 17 appointment. The authorized person may designate another person to
- 18 participate in the appointment for the authorized person.
- (i) A person authorized under Subsection (b) to give consent
- to medical care for a child in foster care must be aware of a child's
- 21 medical condition and history before giving consent.
- 22 <u>Sec. 266.005. PARENTAL NOTIFICATION OF SIGNIFICANT MEDICAL</u>
- 23 CONDITIONS. (a) In this section, "significant medical condition"
- 24 means an injury or illness that is life-threatening or has
- 25 potentially serious long-term health consequences, including
- 26 hospitalization for surgery or other procedures, except minor
- emergency care.

- 1 (b) Except as provided by Subsection (c), the department
- 2 shall notify the child's parents of any significant medical
- 3 condition involving a child in foster care as soon as practicable,
- 4 but not later than 24 hours after the department learns of the
- 5 significant medical condition.
- 6 (c) The department is not required to provide notice under
- 7 Subsection (b) to a parent who:
- 8 <u>(1) has failed to give the department current contact</u>
- 9 information and cannot be located; or
- 10 (2) has executed an affidavit of relinquishment of
- 11 parental rights.
- 12 Sec. 266.006. HEALTH PASSPORTS. (a) The commission shall
- 13 make available to the person authorized to consent to medical care
- under Section 266.004(b) and any provider of health care to a child
- 15 <u>in foster care the most complete health history of the child</u>
- 16 <u>available to the department.</u>
- 17 (b) The commission shall develop a health passport for each
- 18 <u>child</u> in foster care. The commission in conjunction with the
- 19 department shall determine the format of the passport. The
- 20 passport may be maintained in an electronic format. The health
- 21 passport must include the most complete medical history of the
- 22 child available to the department and must be readily accessible to
- 23 <u>medical care providers.</u>
- 24 (c) The department shall maintain the passport as part of
- 25 the department's records for the child as long as the child remains
- 26 in <u>foster care.</u>
- Sec. 266.007. JUDICIAL REVIEW OF MEDICAL CARE. (a) At each

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- 1 hearing under Chapter 263, or more frequently if ordered by the
- 2 court, the court shall review a summary of the medical care provided
- 3 to the child since the last hearing. The summary must include
- 4 <u>information regarding:</u>
- 5 (1) the nature of any emergency medical care provided
- 6 to the child and the circumstances necessitating emergency medical
- 7 care, including any injury or acute illness suffered by the child;
- 8 (2) any medication prescribed for the child and the
- 9 condition for which the medication was prescribed;
- 10 <u>(3) the degree to which the child or foster care</u>
- 11 provider has complied or failed to comply with any plan of medical
- 12 treatment for the child;
- 13 (4) any adverse reaction to or side effects of any
- 14 medical treatment provided to the child;
- 15 (5) any specific medical condition of the child that
- 16 <u>has been diagnosed or for which tests are being conducted to make a</u>
- 17 diagnosis;
- 18 (6) any activity that the child should avoid or should
- 19 engage in that might affect the effectiveness of the treatment,
- 20 including physical activities, other medications, and diet; and
- 21 (7) other information required by department rule or
- 22 by the court.
- 23 (b) At or before each hearing under Chapter 263, the
- 24 department shall provide the summary of medical care described by
- 25 Subsection (a) to:
- 26 (1) the court;
- 27 (2) the person authorized to consent to medical

- 1 treatment for the child;
- 2 (3) the guardian ad litem or attorney ad litem, if one
- 3 has been appointed by the court;
- 4 (4) the child's parent, if the parent's rights have not
- 5 been terminated; and
- 6 (5) any other person determined by the department or
- 7 the court to be necessary or convenient to the provision of medical
- 8 care to children in foster care.
- 9 Sec. 266.008. MONITORING USE OF MEDICATIONS. As part of the
- 10 commission's drug utilization review, the commission shall
- annually monitor the use of medications for foster children.
- Sec. 266.009. EDUCATION. (a) The commission shall develop
- 13 an education passport for each child in foster care. The
- 14 <u>commission</u>, in conjunction with the department, shall determine the
- 15 format of the passport. The passport may be maintained in an
- 16 <u>electronic format</u>. The passport must contain educational records
- 17 of the child, including the names and addresses of educational
- 18 providers, the child's grade-level performance, and any other
- 19 educational information the commission determines is important.
- 20 (b) The department shall maintain the passport as part of
- 21 the department's records for the child as long as the child remains
- 22 <u>in foster care.</u>
- 23 (c) The department and the commission shall collaborate
- with the Texas Education Agency to develop policies and procedures
- 25 to ensure that the needs of foster children are met in every school
- 26 district.
- 27 (b) The Health and Human Services Commission is required to

- 1 develop and implement the passport programs required by Sections
- 2 266.006 and 266.009, Family Code, as added by this section, if the
- 3 legislature appropriates money specifically for that purpose. If
- 4 the legislature does not appropriate money specifically for that
- 5 purpose, the commission may, but is not required to, develop and
- 6 implement the passport programs using other appropriations
- 7 available for that purpose. In addition, the commission may
- 8 develop and implement the passport programs required by Sections
- 9 266.006 and 266.009, Family Code, as added by this section, only if
- 10 technology necessary to ensure privacy is available.
- 11 (c) If the Health and Human Services Commission develops
- and implements the passport programs required by Sections 266.006
- and 266.009, Family Code, as added by this section, the commission
- 14 shall finalize the form and content of the passports not later than
- 15 March 1, 2006.
- 16 (d) Not later than September 1, 2007, the Health and Human
- 17 Services Commission shall make the health passport required by
- 18 Section 266.006, Family Code, as added by this section, available
- 19 in an electronic format.
- (e) Not later than September 1, 2008, the Health and Human
- 21 Services Commission shall ensure that the health passport required
- 22 by Section 266.006, Family Code, as added by this section, can
- 23 interface directly with other electronic health record systems that
- 24 contain information that impacts the health care of the child.
- 25 SECTION 1.46. Chapter 265, Family Code, is amended by
- 26 adding Section 265.004 to read as follows:
- Sec. 265.004. USE OF EVIDENCE-BASED PROGRAMS FOR AT-RISK

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- 1 FAMILIES. (a) To the extent that money is appropriated for the
- 2 purpose, the department shall fund evidence-based programs offered
- 3 by community-based organizations that are designed to prevent or
- 4 ameliorate child abuse and neglect.
- 5 (b) The department shall place priority on programs that
- 6 target children whose race or ethnicity is disproportionately
- 7 represented in the child protective services system.
- 8 (c) The department shall periodically evaluate the
- 9 evidence-based abuse and neglect prevention programs to determine
- 10 the continued effectiveness of the programs.
- 11 SECTION 1.47. Section 651.004, Government Code, is amended
- 12 by adding Subsection (e) to read as follows:
- 13 (e) The Department of Family and Protective Services is not
- 14 required to comply with management-to-staff ratio requirements of
- 15 this section with respect to caseworker supervisors, program
- directors, and program administrators.
- SECTION 1.48. (a) Subchapter C, Chapter 2155, Government
- 18 Code, is amended by adding Section 2155.1442 to read as follows:
- 19 Sec. 2155.1442. FOSTER CARE RESIDENTIAL CONTRACT
- 20 MANAGEMENT. (a) The Health and Human Services Commission shall
- 21 <u>contract with the state auditor to perform on-site financial audits</u>
- 22 of selected residential contractors as necessary. The state
- 23 <u>auditor</u>, in consultation with the commission, shall select the
- 24 contractors to audit based on the contract's risk assessment
- 25 rating, allegations of fraud or misuse of state or other contract
- 26 funds, or other appropriate audit selection criteria. The
- 27 residential contractors selected to be audited must be included in

- 1 the audit plan and approved by the legislative audit committee
- 2 under Section 321.013.
- 3 (b) The Department of Family and Protective Services shall
- 4 require that all files related to contracts for residential care of
- 5 foster children:
- 6 (1) are complete and accurately reflect the
- 7 contractor's actual updated contract performance; and
- 8 (2) are maintained in accordance with the department's
- 9 record retention procedures and made available to the state auditor
- 10 when requested.
- 11 (c) Subject to the availability of funds appropriated for
- 12 the purpose, the Department of Family and Protective Services may
- develop an Internet-based system to enable residential contractors
- 14 to review their reimbursement accounts or other pertinent financial
- data and reconcile their accounts.
- 16 (b) Section 2155.1442, Government Code, as added by this
- 17 section, applies only to a contract that is entered into or renewed
- on or after the effective date of this section. A contract entered
- into or renewed before that date is governed by the law in effect on
- 20 the date the contract is entered into or renewed, and the former law
- 21 is continued in effect for that purpose.
- (c) Not later than October 1, 2009, the state auditor shall
- 23 begin the on-site financial audits of selected contractors as
- 24 provided by Section 2155.1442(a), Government Code, as added by this
- 25 section.
- SECTION 1.49. Section 22.035(j), Human Resources Code, is
- 27 amended to read as follows:

- 1 (j) The work group shall study and make recommendations in 2 the following areas:
- 3 (1) access of a child or a child's family to effective 4 case management services, including case management services with a 5 single case manager, parent case managers, or independent case 6 managers;
- 7 (2) the transition needs of children who reach an age 8 at which they are no longer eligible for services at the [Texas] 9 Department of <u>State</u> Health <u>Services</u>, the Texas Education Agency, 10 and other applicable state agencies;
- 11 (3) the blending of funds, including case management 12 funding, for children needing long-term care and health services;
- (4) collaboration and coordination of children's services between the department, the [Texas] Department of State

  Health Services, the [Texas] Department of Aging and Disability

  Services, the Department of Assistive and Rehabilitative Services

  [Mental Health and Mental Retardation], and any other agency determined to be applicable by the work group;
- 19 (5) budgeting and the use of funds appropriated for children's long-term care services and children's health services;
- 21 (6) services and supports for families providing care 22 for children with disabilities;
- (7) effective permanency planning for children who reside in institutions or who are at risk of placement in an institution;
- 26 (8) barriers to enforcement of regulations regarding 27 institutions that serve children with disabilities; [and]

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- 1 (9) the provision of services under the medical
- 2 assistance program to children younger than 23 years of age with
- 3 disabilities or special health care needs under a waiver granted
- 4 under Section 1915(c) of the federal Social Security Act (42 U.S.C.
- 5 Section 1396n(c));
- 6 (10) minimizing the number of foster children placed
- 7 <u>in institutions and maximizing the number of foster children</u>
- 8 receiving community-based care;
- 9 (11) planning for the transition of children with
- 10 <u>developmental disabilities or mental retardation out of foster care</u>
- 11 to enhance opportunities for the children to remain in their
- 12 communities;
- 13 (12) monitoring the care provided in residential
- 14 settings to foster children with developmental disabilities or
- 15 mental retardation; and
- 16 (13) recruiting individuals to provide foster care in
- 17 a residential setting to children with developmental disabilities
- 18 or mental retardation.
- 19 SECTION 1.50. The heading to Subtitle D, Title 2, Human
- 20 Resources Code, is amended to read as follows:
- 21 SUBTITLE D. DEPARTMENT OF <u>FAMILY AND</u> PROTECTIVE [AND RECULATORY]
- 22 SERVICES; CHILD WELFARE AND PROTECTIVE SERVICES
- SECTION 1.51. The heading to Chapter 40, Human Resources
- 24 Code, is amended to read as follows:
- 25 CHAPTER 40. DEPARTMENT OF FAMILY AND PROTECTIVE [AND RECULATORY]
- 26 SERVICES
- SECTION 1.52. Sections 40.001(3) and (5), Human Resources

- 1 Code, are amended to read as follows:
- 2 (3) "Department" means the Department of Family and
- 3 Protective [and Regulatory] Services.
- 4 (5) "Family preservation" includes the provision of
- 5 services designed to assist families, including adoptive and
- 6 extended families, who are at risk or in crisis, including:
- 7 (A) preventive services designed to help a child
- 8 at risk of foster care placement remain safely with the child's
- 9 family; and
- 10 (B) services designed to help a child return,
- 11 when the return is safe and appropriate, to the family from which
- 12 the child was removed [protection of parents and their children
- 13 from needless family disruption because of unfounded accusations of
- 14 child abuse or neglect. It does not include the provision of state
- 15 social services for the rehabilitation of parents convicted of
- 16 abusing or neglecting their children].
- SECTION 1.53. Section 40.002(b), Human Resources Code, is
- 18 amended to read as follows:
- 19 (b) Notwithstanding any other law, the department shall:
- 20 (1) provide protective services for children and
- 21 elderly and disabled persons, including investigations of alleged
- 22 abuse, neglect, or exploitation in facilities of the Texas
- 23 Department of Mental Health and Mental Retardation or its successor
- 24 agency;
- 25 (2) provide family support and family preservation
- 26 services that respect the fundamental right of parents to control
- the education and upbringing of their children;

- 1 (3) license, register, and enforce regulations
- 2 applicable to child-care facilities, [and] child-care
- 3 administrators, and child-placing agency administrators; and
- 4 (4) implement and manage programs intended to provide
- 5 early intervention or prevent at-risk behaviors that lead to child
- 6 abuse, delinquency, running away, truancy, and dropping out of
- 7 school.
- 8 SECTION 1.54. Section 40.003, Human Resources Code, is
- 9 amended to read as follows:
- Sec. 40.003. SUNSET PROVISION. The Department of <u>Family</u>
- and Protective [and Regulatory] Services is subject to Chapter 325,
- 12 Government Code (Texas Sunset Act). Unless continued in existence
- 13 as provided by that chapter, the department is abolished and this
- chapter expires September 1, 2013 [2009].
- 15 SECTION 1.55. Section 40.030, Human Resources Code, is
- 16 amended to read as follows:
- 17 Sec. 40.030. ADVISORY COMMITTEES. The executive
- 18 commissioner or the executive commissioner's designee [board] may
- 19 appoint advisory committees in accordance with Chapter 2110,
- 20 Government Code [Article 6252-33, Revised Statutes].
- 21 SECTION 1.56. The heading to Section 40.0305, Human
- 22 Resources Code, is amended to read as follows:
- Sec. 40.0305. STRATEGIC USE OF TECHNOLOGY [STEERING
- 24 **COMMITTEE**].
- 25 SECTION 1.57. Sections 40.0305(a), (d), and (e), Human
- 26 Resources Code, are amended to read as follows:
- 27 (a) The department shall continually explore the strategic

- 1 use of technology as a means to improve services, reduce workload
- 2 burdens, increase accountability, and enhance the overall
- 3 efficiency and effectiveness of department operations. The
- 4 department shall develop strategic plans and seek funding to
- 5 <u>implement technology enhancements that the department determines</u>
- 6 <u>are feasible and cost-effective</u> [establish a strategic technology
- 7 steering committee within the department to evaluate major
- 8 information technology project proposals].
- 9 (d) In evaluating major information technology project
- 10 proposals, the <u>department</u>, in cooperation with the commission,
- 11 [steering committee] shall:
- 12 (1) assess the major information needs of the
- 13 department;
- 14 (2) define standard criteria for setting priorities
- 15 for the department's information needs;
- 16 (3) forecast the returns to the department on project
- 17 investments;
- 18 (4) evaluate the department's available information
- 19 resources; and
- 20 (5) review, approve, and evaluate the status of
- 21 projected costs and benefits related to project proposals.
- (e) To the extent that funds are appropriated for these
- 23 specific purposes, the department shall implement the following
- 24 technology projects:
- 25 <u>(1) a mobile technology project, including online</u>
- 26 transcription services designed to:
- 27 (A) increase caseworker access to department

1	policy and family case history;
2	(B) facilitate communication between caseworkers
3	and supervisors;
4	(C) allow timely and accurate data entry; and
5	(D) reduce backlogged investigations; and
6	(2) a modified design of the department's automated
7	case management system to improve risk and safety assessment and
8	service plan development, and to facilitate incorporation of
9	historical case data. [The steering committee shall make
10	recommendations to the executive director based on the committee's
11	<pre>performance of its duties.</pre>
12	SECTION 1.58. Subchapter B, Chapter 40, Human Resources
13	Code, is amended by adding Section 40.03051 to read as follows:
14	Sec. 40.03051. PAPERLESS INFORMATION EXCHANGE PILOT
15	PROGRAM. (a) The department shall develop and implement a pilot
16	program to allow the paperless exchange of information between the
17	department and courts with jurisdiction over child protective
18	services cases.
19	(b) The pilot program must:
20	(1) include one or more courts with jurisdiction over
21	<pre>child protective services cases; and</pre>
22	(2) be designed to facilitate the progression of child
23	protective services cases through the judicial process.
24	(c) The executive commissioner shall adopt rules necessary
25	to implement this section.
26	(d) Notwithstanding any other provision of this section,
27	the department is not required to implement the pilot program

- 1 unless funds are appropriated for that purpose.
- 2 (e) Not later than December 1, 2006, the department shall
- 3 <u>submit a report to the governor, the lie</u>utenant governor, and the
- 4 speaker of the house of representatives regarding the preliminary
- 5 results of the pilot program. The report must include:
- 6 (1) a description of the status of the pilot program;
- 7 (2) a description of the effects of the pilot program
- 8 on the progression of child protective services cases through the
- 9 judicial process; and
- 10 (3) an evaluation of the feasibility of expanding the
- 11 system statewide.
- 12 (f) This section expires September 1, 2009.
- 13 SECTION 1.59. Section 40.031, Human Resources Code, is
- 14 amended to read as follows:
- Sec. 40.031. DIVISIONS OF DEPARTMENT. (a) The executive
- 16 <u>commissioner</u> [board] may establish divisions within the department
- 17 as necessary for efficient administration and for the discharge of
- 18 the department's functions.
- 19 (b) The executive commissioner shall establish an
- 20 investigations division to oversee and direct the investigation
- 21 <u>functions of the child protective services program, including the</u>
- 22 receipt and screening of all reports of alleged child abuse or
- 23 <u>neglect.</u>
- (c) The commissioner shall designate a person with law
- 25 enforcement experience as the director of the investigations
- 26 division.
- 27 (d) The investigations division shall, as appropriate,

- 1 refer children and families in need of services to other department
- 2 divisions or to other persons or entities with whom the department
- 3 contracts for the provision of the needed services.
- 4 (e) Reports of alleged child abuse or neglect investigated
- 5 under Subchapter E, Chapter 261, Family Code, are not subject to
- 6 investigation by the investigations division [board may allocate
- 7 and reallocate functions, programs, and activities among the
- 8 department's divisions].
- 9 SECTION 1.60. Subchapter B, Chapter 40, Human Resources
- 10 Code, is amended by adding Section 40.035 to read as follows:
- 11 Sec. 40.035. ENHANCED TRAINING OF CHILD PROTECTIVE SERVICES
- 12 CASEWORKERS. To improve the quality and consistency of training
- 13 provided to child protective services caseworkers, the department
- 14 shall:
- 15 (1) augment classroom-based training with a blended
- 16 <u>learning environment using computer-based modules, structured</u>
- 17 field experience, and simulation for skills development;
- 18 (2) use a core curriculum for all new department
- 19 caseworkers and specialized training for specific jobs;
- 20 (3) require that department caseworkers transferring
- 21 from one specialty to another complete the core curriculum and
- 22 advanced training for the new specialty before assuming their new
- 23 responsibilities; and
- 24 (4) centralize accountability and oversight of all
- 25 department training in order to ensure statewide consistency.
- SECTION 1.61. Section 40.0525(c), Human Resources Code, is
- 27 amended to read as follows:

1	(c) <u>Subject to Section 40.031(b), this</u> [ <del>This</del> ] section does
2	not require the department to establish separate departments for
3	investigations and service delivery.
4	SECTION 1.62. Subchapter C, Chapter 40, Human Resources
5	Code, is amended by adding Section 40.0526 to read as follows:
6	Sec. 40.0526. BUILDING COMMUNITY PARTNERSHIPS TO SUPPORT
7	CHILDREN AND FAMILIES. (a) The department shall develop a
8	statewide strategy to build alliances and networks at the local
9	level that support the detection and treatment of child abuse and
10	neglect and enhance the coordination and delivery of services to
11	<pre>children and families.</pre>
12	(b) The strategy must include plans to:
13	(1) move staff from centralized office sites into
14	community-based settings to the greatest extent feasible; and
15	(2) enter into agreements for the establishment or
16	development of joint offices or workplaces with local officials and
17	organizations, including:
18	(A) children's advocacy centers;
19	(B) law enforcement officials;
20	(C) prosecutors;
21	(D) health care providers; and
22	(E) domestic violence shelters.
23	(c) The department may employ specialized staff, to the
24	extent that funds are appropriated for that purpose, to serve as:
25	(1) local legal liaisons who support the prosecution
26	in each region of legal cases through the judicial system by

improving coordination and cooperation in case consultation and

2 (2) local community initiative specialists in each region who focus on building community alliances and networks. 3 4 (d) An agreement made in accordance with this section for the joint location of department personnel with other local 5 6 officials or organizations is not subject to Chapter 2167, 7 Government Code. SECTION 1.63. Subchapter C, Chapter 40, Human Resources 8 Code, is amended by adding Section 40.0527 to read as follows: 9 Sec. 40.0527. COMPREHENSIVE STAFFING AND 10 WORKLOAD DISTRIBUTION PLAN FOR CHILD PROTECTIVE SERVICES. (a) 11 department shall develop and implement a staffing and workload 12 distribution plan for the child protective services program to: 13 14 (1) reduce caseloads; 15 (2) enhance accountability; (3) improve the quality of investigations; 16 17 (4) eliminate delays; and (5) ensure the most efficient and effective use of 18 19 child protective services staff and resources. (b) In developing and implementing the plan, the department 20 21 shall, subject to available funds: (1) develop a methodology for the equitable 22 distribution of investigative and other staff to ensure an 23 24 equitable assignment of cases in each area of the state; (2) evaluate the duties of investigators and 25 26 supervisors and identify and reassign functions that may be 27 performed more efficiently by support or other paraprofessional

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preparation of cases for court; and

1	<pre>staff;</pre>
2	(3) ensure that investigative and service units
3	contain adequate supervisory and support staff;
4	(4) provide incentives to recruit and retain:
5	(A) caseworkers and supervisors assigned to
6	investigative units; and
7	(B) specialized staff with law enforcement or
8	forensic investigation experience;
9	(5) ensure that caseworkers and supervisors who are in
10	an investigations unit are paid appropriately to increase employee
11	<pre>retention;</pre>
12	(6) when appropriate, identify and use alternative
13	work schedules;
14	(7) develop a program to replace caseworkers and
15	investigators with trainees hired in anticipation of vacant
16	positions or mobile caseworkers who provide coverage for vacancies
17	as needed;
18	(8) use a system of regional hiring supervisors for
19	targeted recruitment efforts;
20	(9) improve staff recruitment and screening methods to
21	promote the hiring of the most qualified candidates and improve an
22	applicant's understanding of the job requirements;
23	(10) reduce the time necessary to complete a plan of
24	service for a child and family when providing family-based safety
25	services; and
26	(11) identify methods to reduce the administrative
27	area that a manager is responsible for to increase accountability.

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- 1 SECTION 1.64. Section 40.058, Human Resources Code, is
- 2 amended by adding Subsection (b-1) to read as follows:
- 3 (b-1) A contract for the purchase of substitute care
- 4 services, as defined by Section 264.106, Family Code, must be
- 5 procured using:
- 6 (1) department procurement procedures; or
- 7 (2) procurement procedures approved by the executive
- 8 commissioner that promote open and fair competition.
- 9 SECTION 1.65. Subchapter C, Chapter 40, Human Resources
- 10 Code, is amended by adding Sections 40.071 and 40.072 to read as
- 11 follows:
- 12 Sec. 40.071. DRUG-ENDANGERED CHILD INITIATIVE. The
- 13 department shall establish a drug-endangered child initiative
- 14 aimed at protecting children who are exposed to methamphetamine or
- 15 to chemicals and other hazardous materials used in the illicit
- 16 <u>manufacture of methamphetamine.</u>
- Sec. 40.072. DUTY TO REPORT; DEPARTMENT RECORDS. (a) To
- 18 the extent that reporting does not interfere with an ongoing
- 19 criminal investigation, the Department of Public Safety and each
- 20 <u>local</u> law enforcement agency shall report to the department on
- 21 <u>discovering the presence of a child in a location where</u>
- 22 <u>methamphetamine is manufactured.</u>
- 23 (b) The department shall maintain a record of reports
- 24 received under this section and shall include in the record
- 25 information regarding actions taken by the department to ensure the
- 26 child's safety and well-being.
- 27 SECTION 1.66. Section 42.002, Human Resources Code, is

- amended by adding Subdivisions (18) and (19) to read as follows:
- 2 (18) "Controlling person" means a person who, either
- 3 alone or in connection with others, has the ability to directly or
- 4 indirectly influence or direct the management, expenditures, or
- 5 policies of a residential child-care facility.
- 6 (19) "Residential child-care facility" means a
- 7 <u>facility licensed or certified by the department to provide</u>
- 8 assessment, care, training, education, custody, treatment, or
- 9 supervision for a child who is not related by blood, marriage, or
- 10 adoption to the owner or operator of the facility, for all of the
- 11 24-hour day, whether or not the facility is operated for profit or
- 12 charges for the services it offers. The term includes child-care
- 13 <u>institutions</u>, child-placing agencies, foster group homes, foster
- 14 homes, agency foster group homes, and agency foster homes.
- SECTION 1.67. Sections 42.021(b) and (d), Human Resources
- 16 Code, are amended to read as follows:
- 17 (b) The commissioner [executive director of the department]
- 18 shall appoint as director of a division designated under Subsection
- 19 (a) a person who meets the qualifications set by the executive
- 20 commissioner [board].
- 21 (d) The  $\underline{\text{commissioner}}$  [ $\underline{\text{director}}$ ] may divide the state into
- 22 regions for the purpose of administering this chapter.
- SECTION 1.68. Sections 42.023(a) and (b), Human Resources
- 24 Code, are amended to read as follows:
- 25 (a) The department [executive director] shall prepare an
- 26 annual written report regarding the department's activities under
- 27 this chapter.

- (b) The annual report shall include:
- 2 (1) a report by regions of applications for licensure
- 3 or certification, of  $\underline{initial}$  [provisional] licenses issued,
- 4 denied, or revoked, of licenses issued, denied, suspended or
- 5 revoked, of emergency closures and injunctions, and of the
- 6 compliance of state-operated agencies, if such agencies exist, with
- 7 certification requirements;
- 8 (2) a summary of the training programs required by the
- 9 department and their effectiveness [amount and kind of in-service
- 10 training and other professional development opportunities provided
- 11 for department staff];
- 12 (3) a summary of training and other professional
- development opportunities offered to facilities' staffs; [and]
- 14 (4) a report of new administrative procedures, of the
- number of staff and staff changes, and of plans for the coming year;
- 16 and

- 17 (5) a report of trends in licensing violations on a
- 18 statewide and regional basis and the department's plans to address
- 19 those trends through the provision of technical assistance.
- SECTION 1.69. (a) Section 42.041(c), Human Resources Code,
- 21 is amended to read as follows:
- (c) A single license that lists addresses and the
- 23 appropriate facilities may be issued to a child-care institution
- 24 that operates noncontiguous facilities that are across the street
- 25 from, in the same city block as, or on the same property as one
- 26 another [nearby] and that are demonstrably a single operation as
- 27 indicated by patterns of staffing, finance, administrative

- 1 supervision, and programs.
- 2 (b) Section 42.041(c), Human Resources Code, as amended by
- 3 this section, applies only to a license issued or renewed on or
- 4 after the effective date of this section. A license issued or
- 5 renewed before the effective date of this section is governed by the
- 6 law in effect at the time the license is issued or renewed, and the
- 7 former law is continued in effect for that purpose.
- 8 SECTION 1.70. (a) Section 42.042, Human Resources Code, is
- 9 amended by adding Subsections (d-1), (g-1), (h-1), and (q) to read
- 10 as follows:
- 11 (d-1) The department shall provide a standard inspection
- 12 checklist and other forms for use in conducting inspections of
- 13 residential child-care facilities and issuing inspection reports.
- 14 (g-1) In promulgating minimum standards under this section,
- 15 the department shall assign a tested weighted value for each
- 16 standard that correlates to that standard's potential impact on the
- 17 health and safety of children. In developing a methodology to
- 18 classify and assign weighted values to designate the risk
- 19 associated with each minimum standard, the department may consult
- 20 with a committee appointed by the executive commissioner composed
- 21 of representatives of public and private entities.
- 22 (h-1) The executive commissioner shall adopt rules
- 23 governing:
- 24 (1) the placement and care of children by a
- 25 <u>child-placing agency</u>, as necessary to ensure the health and safety
- of those children;
- 27 (2) the verification and monitoring of agency foster

- 1 homes, agency foster group homes, and adoptive homes by a
- 2 child-placing agency; and
- 3 (3) if appropriate, child-placing agency staffing
- 4 levels, office locations, and administration.
- 5 (q) The executive commissioner shall require residential
- 6 child-care facilities to immediately report to the department when
- 7 the facility determines that a child is missing or if there is a
- 8 serious incident involving a child, including death or serious
- 9 injury, abuse or neglect, or arrest or truancy.
- 10 (b) Except as provided by Subsection (c) of this section,
- 11 the executive commissioner of the Health and Human Services
- 12 Commission shall adopt rules and establish standards, policies, and
- 13 procedures to implement and administer Sections 42.042(d-1),
- 14 (g-1), (h-1), and (g), Human Resources Code, as added by this
- 15 section, as soon as possible after the effective date of this
- 16 section.
- 17 (c) The executive commissioner shall adopt rules and
- establish standards under Section 42.042(g-1) for facilities other
- 19 than a residential child-care facility when the Department of
- 20 Family and Protective Services and the Health and Human Services
- 21 Commission perform a comprehensive review of those standards.
- SECTION 1.71. Section 42.0426, Human Resources Code, is
- 23 amended to read as follows:
- Sec. 42.0426. TRAINING OF PERSONNEL. (a) A licensed
- 25 facility shall provide training for staff members in:
- 26 (1) the recognition of symptoms of child abuse,
- 27 neglect, and sexual molestation and the responsibility and

- 1 procedure of reporting suspected occurrences of child abuse,
- 2 neglect, and sexual molestation to the department or other
- 3 appropriate entity;
- 4 (2) the application of first aid; and
- 5 (3) the prevention and spread of communicable
- 6 diseases.
- 7 (b) A residential child-care facility shall implement a
- 8 behavior intervention program approved by the department for the
- 9 benefit of a child served by the facility who needs assistance in
- 10 managing the child's conduct. The program must include:
- 11 (1) behavior intervention instruction for staff
- members who work directly with children served by the facility; and
- (2) training for all employees regarding the risks
- 14 associated with the use of prone restraints.
- SECTION 1.72. (a) Section 42.044, Human Resources Code, is
- amended by adding Subsections (e)-(h) to read as follows:
- 17 (e) The department shall periodically conduct inspections
- of a random sample of agency foster homes and agency foster group
- 19 homes. The department shall use the inspections to monitor and
- 20 enforce compliance by a child-placing agency with rules and
- 21 standards established under Section 42.042.
- 22 <u>(f) The department shall use an inspection checklist that</u>
- 23 <u>includes a list of all required items for inspection in conducting a</u>
- 24 monitoring inspection under this section.
- 25 (g) A person assigned to conduct an inspection or
- 26 investigation of a residential child-care facility under this
- 27 section must:

- 1 (1) hold a bachelor's degree and have at least two
- 2 years of relevant work experience;
- 3 (2) complete a course of training regarding the
- 4 minimum standards applicable to the type of facility or facilities
- 5 to which the person will be assigned; and
- 6 (3) pass an examination administered by the department
- 7 relating to the type of facility or facilities to which the person
- 8 <u>will be assigned.</u>
- 9 (h) The department shall annually evaluate and determine
- 10 the effectiveness of the department's required inspection training
- 11 programs in providing consistent training on the interpretation and
- 12 enforcement of licensing standards for residential child-care
- 13 facilities. In conducting the evaluation, the department shall
- 14 determine the number of residential child-care facility licensing
- 15 violations identified statewide and identify any regional
- 16 <u>discrepancies in licensing enforcement.</u>
- 17 (b) The education and experience requirements required
- 18 under Section 42.044(g), Human Resources Code, as added by this
- 19 section, apply only to staff hired or assigned for the first time to
- 20 conduct inspections or investigations of residential child-care
- 21 facilities on or after the effective date of this section.
- SECTION 1.73. The heading to Section 42.0441, Human
- 23 Resources Code, is amended to read as follows:
- 24 Sec. 42.0441. INSPECTION RESULTS <u>FOR CERTAIN</u>
- 25 NONRESIDENTIAL CHILD-CARE FACILITIES.
- SECTION 1.74. Subchapter C, Chapter 42, Human Resources
- 27 Code, is amended by adding Section 42.04411 to read as follows:

- 1 Sec. 42.04411. INSPECTION RESULTS AND EXIT CONFERENCE FOR
- 2 RESIDENTIAL CHILD-CARE FACILITIES. (a) On completion of an
- 3 inspection of a residential child-care facility under Section
- 4 42.044, the inspector shall hold an exit conference with a
- 5 representative of the inspected facility. The inspector shall
- 6 provide to the representative a copy of the inspection checklist
- 7 used by the inspector.
- 8 (b) The inspector shall provide the representative an
- 9 opportunity to communicate regarding potential violations.
- SECTION 1.75. Section 42.046, Human Resources Code, is
- amended by adding Subsection (e) to read as follows:
- 12 (e) The department may deny an application under this
- 13 <u>section if the applicant:</u>
- 14 (1) has a residential child-care facility license
- 15 <u>revoked in another state; or</u>
- 16 (2) is barred from operating a residential child-care
- 17 facility in another state.
- SECTION 1.76. Sections 42.0461(f) and (g), Human Resources
- 19 Code, are amended to read as follows:
- 20 (f) A child-placing agency that proposes to verify an agency
- 21 <u>foster</u> home or agency <u>foster</u> group home that is located in a county
- with a population of less than 300,000 that provides child care for
- 23 24 hours a day at a location other than the actual residence of a
- 24 child's primary caretaker shall:
- 25 (1) comply with the notice and hearing requirements
- imposed by Subsections (a) and (b); and
- 27 (2) after conducting the required public hearing,

- 1 provide the department with information relating to the
- 2 considerations specified in Subsection (d).
- 3 (g) The department may prohibit the child-placing agency
- 4 from verifying the proposed agency foster home or agency foster
- 5 group home on the same grounds that the department may deny an
- 6 application under Subsection (e). The department may invalidate
- 7 the verification of an agency foster home or agency foster group
- 8 home that was not verified using the procedures required by
- 9 Subsection (f) on or after September 1, 1997.
- 10 SECTION 1.77. Section 42.051, Human Resources Code, is
- 11 amended to read as follows:
- 12 Sec. 42.051. INITIAL [PROVISIONAL] LICENSE. (a) The
- 13 department shall issue an initial [a provisional] license when a
- 14 facility's plans meet the department's licensing requirements and
- one of the following situations exists:
- 16 (1) the facility is not currently operating;
- 17 (2) the facility has relocated and has made changes in
- 18 the type of child-care service it provides; or
- 19 (3) there is a change in ownership of the facility
- 20 resulting in changes in policy and procedure or in the staff who
- 21 have direct contact with the children.
- 22 (b) An initial [A provisional] license is valid for six
- 23 months from the date it is issued and may be renewed for an
- 24 additional six months.
- 25 SECTION 1.78. Section 42.054(b), Human Resources Code, is
- 26 amended to read as follows:
- 27 (b) The department shall charge each child-care facility a

- C.S.S.B. No. 6
- 1 fee of \$35 for <u>an initial</u> [a provisional] license. The department
- 2 shall charge each child-placing agency a fee of \$50 for an initial
- 3 [a provisional] license.
- 4 SECTION 1.79. Section 42.072, Human Resources Code, is
- 5 amended by amending Subsection (c) and adding Subsection (g) to
- 6 read as follows:
- 7 (c) The department may not issue a license, listing,
- 8 registration, or certification to a [A] person whose license,
- 9 listing, registration, or certification is revoked <u>or whose</u>
- 10 application for a license, listing, registration, or certification
- is denied for a substantive reason under this chapter [may not apply
- 12 for any license, listing, registration, or certification under this
- 13 **chapter**] before:
- 14 (1) the fifth anniversary of the date on which the
- 15 revocation takes effect by department or court order or the
- 16 decision to deny the application is final, if the facility is a
- 17 residential child-care facility; or
- 18 (2) the second anniversary of the date on which the
- 19 revocation takes effect by department or court order or the
- 20 decision to deny the application is final, if the facility is not a
- 21 <u>residential child-care facility</u>.
- 22 (g) Notwithstanding Subsection (c), the department may
- 23 <u>refuse to issue a license, listing, registration, or certification</u>
- 24 <u>to:</u>
- 25 (1) a person whose license or certification for a
- 26 residential child-care facility was revoked by the department or by
- 27 court order;

- C.S.S.B. No. 6
- 1 (2) a person who was a controlling person of a
- 2 residential child-care facility at the time conduct occurred that
- 3 <u>resulted in the revocation of the license or certification of the</u>
- 4 facility;
- 5 (3) a person who voluntarily closed a residential
- 6 child-care facility or relinquished the person's license or
- 7 <u>certification after:</u>
- 8 (A) the department took an action under
- 9 Subsection (a) in relation to the facility or person; or
- 10 (B) the person received notice that the
- 11 department intended to take an action under Subsection (a) in
- 12 relation to the facility or person; or
- 13 <u>(4) a person who was a controlling person of a</u>
- 14 residential child-care facility at the time conduct occurred that
- 15 resulted in the closure of the facility or relinquishment of the
- 16 <u>license or certification in the manner described by Subdivision</u>
- 17 (3).
- 18 SECTION 1.80. Section 42.073(c), Human Resources Code, is
- 19 amended to read as follows:
- 20 (c) An order is valid for 10 days after the effective date of
- 21 the order, except that an order relating to a residential
- child-care facility is valid for 30 days after the effective date of
- 23 the order.
- SECTION 1.81. Section 42.077, Human Resources Code, is
- 25 amended by adding Subsection (d-1) to read as follows:
- (d-1) If the department determines that the license of a
- 27 residential child-care facility should be revoked or suspended, the

- 1 facility shall mail notification of the action or proposed action
- 2 by certified mail to a parent of each child served by the facility,
- 3 if the person's parental rights have not been terminated, and to the
- 4 child's managing conservator, as appropriate. The residential
- 5 child-care facility shall mail the notification not later than the
- 6 fifth day after the date the facility is notified of the
- 7 <u>department's determination that revocation or suspension of the</u>
- 8 license is appropriate.
- 9 SECTION 1.82. (a) Section 42.078, Human Resources Code, is
- 10 amended by amending Subsections (a)-(i) and (l)-(n) and adding
- 11 Subsection (a-1) to read as follows:
- 12 (a) The department may impose an administrative penalty
- against a facility or family home licensed or registered under this
- 14 chapter that violates this chapter or a rule or order adopted under
- 15 this chapter. <u>In addition, the department may impose an</u>
- 16 <u>administrative penalty against a residential child-care facility</u>
- or a controlling person of a residential child-care facility if the
- 18 facility or controlling person:
- 19 (1) violates a term of a license or registration
- 20 issued under this chapter;
- 21 (2) makes a statement about a material fact that the
- 22 facility or person knows or should know is false:
- 23 (A) on an application for the issuance or renewal
- of a license or registration or an attachment to the application; or
- 25 (B) in response to a matter under investigation;
- 26 (3) refuses to allow a representative of the
- 27 department to inspect:

1	(A) a book, record, or file required to be
2	maintained by the facility; or
3	(B) any part of the premises of the facility;
4	(4) purposefully interferes with the work of a
5	representative of the department or the enforcement of this
6	<pre>chapter; or</pre>
7	(5) fails to pay a penalty assessed under this chapter
8	on or before the date the penalty is due, as determined under this
9	section.
10	(a-1) Nonmonetary, administrative penalties or remedies,
11	including but not limited to corrective action plans, probation,
12	and evaluation periods $\underline{}_{\!$
13	monetary penalties.
14	(b) Each day a violation continues or occurs is a separate
15	violation for purposes of imposing a penalty. The penalty for a
16	violation may be in an amount not to exceed the following limits,
17	based on the maximum number of children for whom the facility or
18	family home was authorized to provide care or the number of children
19	under the care of the child-placing agency when the violation
20	occurred [receiving care at the facility or family home at the time
21	of the violation]:
22	(1) for violations that occur in a facility other than
23	a residential child-care facility:
24	Number of children Maximum amount of penalty
25	20 or less <u>\$50</u> [ <del>\$20</del> ]
26	21-40 <u>\$60</u> [ <del>\$30</del> ]
27	41-60 <u>\$70</u> [ <del>\$40</del> ]

1	61-80	<u>\$80</u> [ <del>\$50</del> ]						
2	81-100	L-100 <u>\$100</u> [ <del>\$75</del> ]						
3	More than 100	<u>\$150</u> [ <del>\$100</del> ]						
4	(2) for violations	that occur in a residential						
5	<pre>child-care facility:</pre>							
6	Number of children	Maximum amount of penalty						
7	20 or less	<u>\$100</u>						
8	<u>21-40</u> <u>\$150</u>							
9	<u>41-60</u> <u>\$200</u>							
10	<u>61-80</u> <u>\$250</u>							
11	<u>81-100</u>	<u>\$375</u>						
12	More than 100	<u>\$500</u>						
13	(c) <u>In addition to the n</u>	umber of children, the [The] amount						
14	of the penalty shall be based on:							
15	(1) the seriousness	s of the violation, including the						
16	nature, circumstances, extent,	and gravity of any prohibited acts,						
17	and the hazard or potential hazar	ed created to the health, safety, or						
18	economic welfare of the public;							
19	(2) the economic ha	arm to property or the environment						
20	caused by the violation;							
21	(3) the history of $y$	revious violations;						
22	(4) the amount nece	ssary to deter future violations;						
23	(5) efforts to corr	ect the violation; and						
24	(6) any other matte	r that justice may require.						
25	(d) Monetary penalties s	nall not be assessed for violations						
26	that are the result of clerical	errors [ <del>or standards which do not</del>						
0.7								

## 1 by the standard].

- 2 (e) If the <u>department</u> [<u>executive director</u>] determines that
  3 a violation has occurred, the <u>department</u> [<u>executive director</u>] may
  4 issue a recommendation on the imposition of a penalty, including a
  5 recommendation on the amount of the penalty.
  - issued, the <u>department</u> [executive director] shall give written notice of the recommendation to the person owning or operating the facility or family home or to the controlling person, if applicable. The notice may be given by certified mail. The notice must include a brief summary of the alleged violation and a statement of the amount of the recommended penalty and must inform the person that the person has a right to a hearing on the occurrence of the violation, the amount of the penalty, or both the occurrence of the violation and the amount of the penalty.
  - (g) Within 20 days after the date the person receives the notice, the person in writing may accept the determination and recommended penalty of the <u>department</u> [executive director] or may make a written request for a hearing on the occurrence of the violation, the amount of the penalty, or both the occurrence of the violation and the amount of the penalty.
  - (h) If the person accepts the determination and recommended penalty of the <u>department</u> [executive director] or fails to respond to the notice in a timely manner, the <u>department</u> [executive director] shall issue an order and impose the recommended penalty.
- 26 (i) If the person requests a hearing, the <u>department</u>
  27 [executive director] shall set a hearing and give notice of the

- 1 hearing to the person. The hearing shall be held by an
- 2 administrative law judge of the State Office of Administrative
- 3 Hearings. The administrative law judge shall make findings of fact
- 4 and conclusions of law and issue a final decision finding that a
- 5 violation has occurred and imposing a penalty or finding that no
- 6 violation occurred.
- 7 (1) Within the 30-day period, a person who acts under
- 8 Subsection (k)(3) may:
- 9 (1) stay enforcement of the penalty by:
- 10 (A) paying the amount of the penalty to the court
- 11 for placement in an escrow account; or
- 12 (B) giving to the court a supersedeas bond that
- is approved by the court for the amount of the penalty and that is
- 14 effective until all judicial review of the order is final; or
- 15 (2) request the court to stay enforcement of the
- 16 penalty by:
- 17 (A) filing with the court a sworn affidavit of
- 18 the person stating that the person is financially unable to pay the
- 19 amount of the penalty and is financially unable to give the
- 20 supersedeas bond; and
- 21 (B) giving a copy of the affidavit to the
- 22 <u>department</u> [executive director] by certified mail.
- 23 (m) On receipt of a copy of an affidavit under Subsection
- 24 (1)(2), the department [executive director] may file with the
- 25 court, within five days after the date the copy is received, a
- 26 contest to the affidavit. The court shall hold a hearing on the
- 27 facts alleged in the affidavit as soon as practicable and shall stay

- 1 the enforcement of the penalty on finding that the alleged facts are
- 2 true. The person who files an affidavit has the burden of proving
- 3 that the person is financially unable to pay the amount of the
- 4 penalty and to give a supersedeas bond.
- 5 (n) If the person does not pay the amount of the penalty and
- 6 the enforcement of the penalty is not stayed, the <u>department</u>
- 7 [executive director] may refer the matter to the attorney general
- 8 for collection of the amount of the penalty.
- 9 (b) Section 42.078, Human Resources Code, as amended by this
- 10 section, applies to conduct that occurs on or after the effective
- 11 date of this section. Conduct that occurs before the effective date
- of this section is governed by Section 42.078, Human Resources
- 13 Code, as it existed before amendment by this section, and the former
- 14 law is continued in effect for that purpose.
- 15 SECTION 1.83. The heading to Chapter 43, Human Resources
- 16 Code, is amended to read as follows:
- 17 CHAPTER 43. REGULATION OF CHILD-CARE AND CHILD-PLACING AGENCY
- 18 ADMINISTRATORS
- 19 SECTION 1.84. Section 43.001, Human Resources Code, is
- amended by amending Subdivision (1) and adding Subdivisions (3) and
- 21 (4) to read as follows:
- 22 (1) "Child-care institution" has the meaning assigned
- 23 by Section 42.002 [means a profit or nonprofit children's home,
- 24 orphanage, institution, or other place that receives and provides
- 25 24-hour-a-day care for more than six children who are dependent,
- 26 neglected, handicapped, delinquent, in danger of becoming
- 27 delinquent, or in need of group care].

- 1 (3) "Child-placing agency" has the meaning assigned in
- 2 Section 42.002.
- 3 (4) "Child-placing agency administrator" means a
- 4 person who supervises and exercises direct control over a
- 5 child-placing agency and who is responsible for the child-placing
- 6 agency's program and personnel, regardless of whether the person
- 7 <u>has an ownership interest in the child-placing agency or shares</u>
- 8 duties with other persons.
- 9 SECTION 1.85. (a) Section 43.003, Human Resources Code, is
- 10 amended by adding Subsection (c) to read as follows:
- 11 (c) A person may not serve as a child-placing agency
- 12 administrator without a license issued by the department under this
- 13 <u>chapter.</u>
- 14 (b) Notwithstanding Section 43.003(c), Human Resources
- 15 Code, as added by this section, a person is not required to hold a
- 16 license issued under Chapter 43, Human Resources Code, to act as a
- 17 child-placing agency administrator until January 1, 2006.
- 18 SECTION 1.86. (a) Section 43.004, Human Resources Code, is
- 19 amended to read as follows:
- Sec. 43.004. QUALIFICATIONS FOR LICENSE. (a) To be
- 21 eligible for a child-care administrator's license a person must:
- (1) provide information for the department's use in
- 23 conducting a criminal history and background check under Subsection
- 24 (c) [present evidence in writing of good moral character, ethical
- 25 commitment, and sound physical and emotional health];
- 26 (2) pass an examination developed [devised] and
- 27 administered by the department that demonstrates competence in the

- field of child-care administration;
- 2 (3) have one year of full-time experience in
- 3 management or supervision of child-care personnel and programs; and
- 4 (4) have one of the following educational and
- 5 experience qualifications:
- 6 (A) a master's or <u>doctoral</u> [<u>doctor of philosophy</u>]
- 7 degree in social work or other area of study; or
- 8 (B) a bachelor's degree and two years' <u>full-time</u>
- 9 experience in child care or a closely related field[+
- 10 [(C) an associate degree from a junior college
- 11 and four years' experience in child care or a closely related field;
- 12 <del>or</del>
- 13 [(D) a high school diploma or its equivalent and
- 14 six years' experience in child care or a closely related field].
- 15 (b) To be eligible for a child-placing agency
- 16 <u>administrator's license a person must:</u>
- 17 (1) provide information for the department's use in
- 18 conducting a criminal history and background check under Subsection
- 19 (c);
- 20 (2) pass an examination developed and administered by
- 21 the department that demonstrates competence in the field of placing
- 22 children in residential settings or adoptive homes;
- 23 <u>(3) have one year of full-time experience in</u>
- 24 management or supervision of child-placing personnel and programs;
- 25 and
- 26 (4) have one of the following educational and
- 27 experience qualifications:

1	(A)	a master's	or	doctoral	degree	in	social	work

- 2 or other area of study; or
- 3 (B) a bachelor's degree and two years' full-time
- 4 experience in the field of placing children in residential settings
- 5 or adoptive homes or a closely related field.
- 6 (c) Before the department issues a license under this
- 7 chapter, the department must conduct a criminal history and
- 8 background check of the applicant using:
- 9 (1) the information made available by the Department
- of Public Safety under Section 411.114, Government Code, or by the
- 11 Federal Bureau of Investigation or other criminal justice agency
- under Section 411.087, Government Code; and
- 13 (2) the information in the central registry of
- 14 reported cases of child abuse or neglect established under Section
- 15 <u>261.002</u>, Family Code.
- 16 (b) Section 43.004(a), Human Resources Code, as added by
- this section, applies only to a person who applies for a license or
- 18 license renewal on or after the effective date of this section.
- 19 SECTION 1.87. (a) Section 43.0041, Human Resources Code, is
- 20 amended by adding Subsection (c) to read as follows:
- 21 (c) A person who fails an examination three times may not
- 22 submit a new application for a license until after the first
- 23 <u>anniversary of the date the person last failed</u> the examination.
- 24 (b) Section 43.0041(c), Human Resources Code, as added by
- 25 this section, applies only to an examination taken on or after the
- 26 effective date of this section. An examination taken before the
- 27 effective date of this section is not considered in determining

- 1 whether a person is prohibited from seeking a new license for the
- 2 period specified by Section 43.0041(c), Human Resources Code, as
- 3 added by this section.
- 4 SECTION 1.88. Section 43.0081(a), Human Resources Code, is
- 5 amended to read as follows:
- 6 (a) The department may issue a provisional child-care
- 7 <u>administrator's</u> license to an applicant licensed in another state
- 8 who applies for a license in this state. An applicant for a
- 9 provisional license under this section must:
- 10 (1) be licensed in good standing as a child-care
- 11 administrator for at least two years in another state, the District
- of Columbia, a foreign country, or a territory of the United States
- 13 that has licensing requirements that are substantially equivalent
- 14 to the requirements of this chapter;
- 15 (2) have passed a national or other examination
- 16 recognized by the department that demonstrates competence in the
- 17 field of child-care administration; and
- 18 (3) be sponsored by a person licensed by the
- 19 department under this chapter with whom the provisional license
- 20 holder may practice under this section.
- SECTION 1.89. (a) Section 43.009(a), Human Resources Code,
- 22 is amended to read as follows:
- 23 (a) To be eligible for license renewal, a license holder
- 24 shall present evidence to the department of participation in a
- 25 program of continuing education for 15 [approximating 15 actual]
- 26 hours of formal study each year during the two-year period before
- 27 the renewal.

- 1 (b) Section 43.009(a), Human Resources Code, as amended by
- 2 this section, applies to a person who seeks license renewal on or
- 3 after September 1, 2007. A person who seeks license renewal before
- 4 September 1, 2007, is governed by the law in effect before amendment
- 5 by this section, and the former law is continued in effect for that
- 6 purpose.
- 7 SECTION 1.90. The heading to Section 43.010, Human
- 8 Resources Code, is amended to read as follows:
- 9 Sec. 43.010. LICENSE <u>DENIAL</u>, REVOCATION, SUSPENSION, OR
- 10 REFUSAL TO RENEW; REPRIMAND OR PROBATION.
- 11 SECTION 1.91. (a) Sections 43.010(a), (b), and (d), Human
- 12 Resources Code, are amended to read as follows:
- 13 (a) The department may deny, [shall] revoke, suspend, or
- 14 refuse to renew a license, or place on probation [a person whose
- 15 license has been suspended, or reprimand a license holder for:
- (1) violating [a violation by the license holder of]
- this chapter or a rule <u>adopted under this chapter;</u>
- 18 (2) circumventing or attempting to circumvent the
- 19 requirements of this chapter or a rule adopted under this chapter;
- 20 (3) engaging in fraud or deceit related to the
- 21 requirements of this chapter or a rule adopted under this chapter;
- 22 (4) providing false or misleading information to the
- 23 <u>department during the license application or renewal process for</u>
- 24 any person's license;
- 25 (5) making a statement about a material fact during
- the license application or renewal process that the person knows or
- 27 should know is false;

- (6) having a criminal history or central registry 1 2 record that would prohibit a person from working in a child-care facility, as defined by Section 42.002, under rules applicable to 3 4 that type of facility; 5 (7) using drugs or alcohol in a manner that 6 jeopardizes the person's ability to function as an administrator; 7 or 8 (8) [of the board. 9 [(b) The department may revoke a license if the 10 holder is: [(1) convicted of a felony; 11
- 13 deceit;

[(2) convicted of a misdemeanor involving fraud or

[(3) addicted to a dangerous drug or intemperate

15 the use of alcohol; or

12

- 16 [(4) grossly negligent in] performing duties as a child-care administrator in a negligent manner.
- (b) A person whose license is revoked under Subsection (a)
  is not eligible to apply for another license under this chapter for
  a period of five years after the date the license was revoked.
- 21 (d) If a license <u>holder is placed on probation</u> [suspension 22 is probated], the department may require the license holder:
- 23 (1) to report regularly to the department on the 24 conditions of the probation;
- 25 (2) to limit practice to the areas prescribed by the 26 department; or
- 27 (3) to continue or renew professional education until

- 1 the practitioner attains a degree of skill satisfactory to the
- 2 department in those areas in which improvement is a condition of the
- 3 probation.
- 4 (b) Section 43.010(b), Human Resources Code, as amended by
- 5 this section, applies only to a person whose license is revoked on
- 6 or after the effective date of this section. A person whose license
- 7 is revoked before the effective date of this section is governed by
- 8 the law in effect at the time of the revocation, and the former law
- 9 is continued in effect for that purpose.
- 10 SECTION 1.92. Section 43.0105, Human Resources Code, is
- 11 amended to read as follows:
- 12 Sec. 43.0105. REVOCATION OF PROBATION. The department may
- 13 revoke the probation of a license holder [whose license is
- 14 suspended] if the license holder violates a term of the conditions
- 15 of probation.
- SECTION 1.93. Section 43.0106, Human Resources Code, is
- 17 amended to read as follows:
- 18 Sec. 43.0106. ADMINISTRATIVE [DISCIPLINARY] HEARING. (a)
- 19 If the department denies a license or proposes to suspend, revoke,
- or refuse to renew a person's license, the person is entitled to a
- 21 hearing conducted by the State Office of Administrative Hearings.
- 22 Proceedings for a disciplinary action are governed by the
- 23 administrative procedure law, Chapter 2001, Government Code. Rules
- 24 of practice adopted by the executive commissioner [board] under
- 25 Section 2001.004, Government Code, applicable to the proceedings
- 26 for a disciplinary action may not conflict with rules adopted by the
- 27 State Office of Administrative Hearings.

- 1 (b) A person may not continue to operate as a licensed
- 2 child-care administrator or child-placing agency administrator
- 3 during the appeal process if the department determines that the
- 4 person is an immediate threat to the health or safety of a child.
- 5 (c) The department must notify the person and, if
- 6 applicable, the governing body of the facility that employs the
- 7 person of the department's determination under Subsection (b).
- 8 SECTION 1.94. Section 43.012, Human Resources Code, is
- 9 amended to read as follows:
- Sec. 43.012. PENALTY. A person who serves as a child-care
- or child-placing agency administrator without the license required
- 12 by this chapter commits a Class C misdemeanor.
- 13 SECTION 1.95. The following provisions of the Human
- 14 Resources Code are repealed:
- 15 (1) Section 40.001(1);
- 16 (2) Section 40.028;
- 17 (3) Section 40.029;
- 18 (4) Sections 40.0305(b) and (c); and
- 19 (5) Section 43.010(c).
- 20 ARTICLE 2. ADULT PROTECTIVE SERVICES
- 21 SECTION 2.01. Subchapter B, Chapter 40, Human Resources
- 22 Code, is amended by adding Section 40.0315 to read as follows:
- 23 Sec. 40.0315. INVESTIGATION UNIT FOR ADULT PROTECTIVE
- 24 SERVICES. (a) The adult protective services division of the
- 25 <u>department shall maintain an investigation unit to investigate</u>
- 26 allegations of abuse, neglect, and exploitation of elderly and
- 27 disabled persons reported to the division.

- (b) An investigator in the unit shall determine whether an elderly or disabled person who is the subject of a report made under Section 48.051(a) may have suffered from abuse, neglect, or exploitation as a result of the criminal conduct of another person.

  If the investigator determines that criminal conduct may have occurred, the investigator shall immediately notify the
- 8 SECTION 2.02. Subchapter B, Chapter 40, Human Resources 9 Code, is amended by adding Sections 40.0322 and 40.0323 to read as 10 follows:

appropriate law enforcement agency.

- Sec. 40.0322. QUALIFICATIONS FOR ADULT PROTECTIVE SERVICES
  PERSONNEL; RECRUITMENT. (a) In hiring department employees whose
  duties include providing services as part of, or relating to, the
  provision of adult protective services directly to an elderly or
  disabled person, the commissioner shall ensure that the department
  hires, as often as possible, persons with professional credentials
  related to adult protective services, including persons who are
  licensed master social workers, as defined by Section 505.002,
  Occupations Code, or licensed professional counselors.
- 20 (b) Subject to the availability of funds, the executive
  21 commissioner by rule shall develop and the department shall
  22 implement a recruiting program designed to attract and retain for
  23 employment in the adult protective services division persons with
  24 professional credentials described by Subsection (a).
- 25 <u>(c) Subject to the availability of funds, the executive</u>
  26 <u>commissioner by rule shall develop and the department shall</u>
  27 <u>implement an incentive program to encourage each department</u>

- 1 employee whose duties include the duties described by Subsection
- 2 (a) to obtain professional credentials described by that subsection
- 3 if the employee does not have those credentials.
- 4 Sec. 40.0323. COORDINATION REGARDING RECRUITMENT FOR AND
- 5 CURRICULUM OF CERTAIN CERTIFICATE OR DEGREE PROGRAMS. The
- 6 department and the Texas Higher Education Coordinating Board
- 7 jointly shall develop strategies to:
- 8 <u>(1) promote certificate or degree programs in the</u>
- 9 fields of social work and psychology to individuals enrolled in or
- 10 admitted to institutions of higher education in this state; and
- 11 (2) ensure that persons receiving a certificate or
- degree, including a graduate degree, in social work or psychology
- 13 from an institution of higher education in this state have the
- 14 knowledge and skills regarding protective services that are
- provided directly to elderly or disabled persons and necessary for
- 16 successful employment by the adult protective services division of
- 17 the department.
- 18 SECTION 2.03. Subchapter B, Chapter 40, Human Resources
- 19 Code, is amended by adding Section 40.035 to read as follows:
- Sec. 40.035. TRAINING PROGRAM FOR ADULT PROTECTIVE
- 21 SERVICES; CONTINUING EDUCATION. (a) The department shall develop
- 22 and implement a training program that each newly hired or assigned
- 23 <u>department employee must complete before:</u>
- 24 (1) initiating an investigation of a report of alleged
- 25 abuse, neglect, or exploitation of an elderly or disabled person
- 26 under Chapter 48; or
- 27 (2) providing protective services to elderly or

1	disabled persons under that chapter.
2	(b) The training program must:
3	(1) provide the person with appropriate comprehensive
4	information regarding:
5	(A) the incidence and types of reports of abuse,
6	neglect, and exploitation of elderly or disabled persons that are
7	received by the department, including information concerning false
8	reports; and
9	(B) the use and proper implementation of:
10	(i) the risk assessment criteria developed
11	under Section 48.004;
12	(ii) the criteria used by caseworkers to
13	determine whether elderly or disabled persons lack capacity to
14	consent to receive protective services; and
15	(iii) the legal procedures available under
16	Chapter 48 for the protection of elderly or disabled persons,
17	including the procedures for obtaining a court order for emergency
18	protective services under Section 48.208;
19	(2) include best practices for management of a case
20	from the intake process to the provision of protective services,
21	including criteria that specify the circumstances under which an
22	<pre>employee should:</pre>
23	(A) consult a supervisor regarding a case; or
24	(B) refer an elderly or disabled person to an
25	appropriate public agency or community service provider for
26	guardianship or other long-term services after the delivery of
27	protective services to that person has been completed;

1	(3) provide appropriate specialized training in any
2	necessary topics, including:
3	(A) investigation of suspected identity theft
4	and other forms of financial exploitation and suspected
5	self-neglect; and
6	(B) establishment and maintenance of working
7	relationships with community organizations and other local
8	providers who provide services to elderly and disabled persons;
9	(4) include on-the-job training, which must require
LO	another department caseworker with more experience to accompany and
L1	train the caseworker in the field for a three-month period;
L2	(5) provide for the development of individualized
L3	training plans;
L4	(6) include training in working with law enforcement
L5	agencies and the court system when legal intervention is sought for
L6	investigations or emergency orders; and
L7	(7) include testing, progress reports, or other
L8	evaluations to assess the performance of trainees.
L9	(c) The department at least annually shall provide
20	comprehensive case management training to supervisors of
21	department employees who conduct investigations under Chapter 48.
22	The training must be designed to enable the supervisors to provide
23	guidance on investigations of reports of alleged abuse, neglect, or
24	exploitation that are complex or present unique problems.
25	(d) The department shall develop and implement appropriate
26	continuing education programs for employees of the adult protective

services division who have completed initial training under this

- 1 section. The continuing education programs must be designed to
- 2 provide an annual update regarding changes in:
- 3 (1) adult protective services division policies and
- 4 procedures; and
- 5 (2) applicable law, including statutory changes
- 6 affecting the adult protective services division or elderly or
- 7 <u>disabled persons served by the division.</u>
- 8 (e) A department employee required to participate in a
- 9 continuing education program under this section must complete the
- 10 program at least once each calendar year.
- 11 (f) The department shall:
- 12 (1) make curriculum developed for a training or
- 13 continuing education program under this section readily available
- 14 to department employees in written form; and
- 15 (2) periodically revise a training and continuing
- 16 education program established under this section as necessary to
- 17 satisfy training needs identified by the department or department
- 18 employees.
- 19 SECTION 2.04. (a) Subchapter C, Chapter 40, Human
- 20 Resources Code, is amended by adding Section 40.0515 to read as
- 21 follows:
- Sec. 40.0515. QUALITY ASSURANCE PROGRAM FOR ADULT
- 23 PROTECTIVE SERVICES; QUARTERLY REPORTS. (a) The department shall
- 24 develop and implement a quality assurance program for adult
- 25 protective services provided by or on behalf of the department.
- 26 (b) In developing the program, the department shall
- 27 establish:

1	(1) client-centered outcome measures for each of the
2	following functions of the adult protective services program:
3	(A) intake process;
4	(B) investigations;
5	(C) risk assessment determinations; and
6	(D) delivery of protective services;
7	(2) minimum job performance standards for personnel
8	and each work department of the adult protective services division
9	of the department; and
10	(3) procedures for conducting periodic performance
11	reviews to monitor compliance with the standards established under
12	Subdivision (2).
13	(c) The department shall promptly address a person's or work
14	department's failure to meet minimum job performance standards
15	established under Subsection (b)(2):
16	(1) by issuing to the person or work department, as
17	appropriate, a corrective action plan detailing the actions
18	required to comply with the standards; or
19	(2) if necessary, through disciplinary action,
20	including a person's demotion or discharge, for repeated failure to
21	meet the standards.
22	(d) Each employee of the adult protective services division
23	must receive a performance evaluation required by Section 40.032(c)
24	at least annually. The department shall ensure that disciplinary
25	or other corrective action is taken against a supervisor or other
26	managerial employee who is required to conduct a performance
27	evaluation and fails to complete that evaluation in a timely

- 1 manner.
- 2 (e) A summary of the findings of outcome measures
- 3 established and performance reviews conducted under this section
- 4 must be reported to regional directors and other senior management
- 5 employees of the adult protective services division.
- 6 (f) Each fiscal quarter the department shall file with the
- 7 governor and the presiding officer of each house of the legislature
- 8 a report that includes:
- 9 (1) a comprehensive review of the adult protective
- 10 services division's overall performance during the preceding
- 11 quarter; and
- 12 <u>(2) a summary of the adult protective services</u>
- division's performance during the preceding quarter on each of the
- outcome measures established under Subsection (b)(1).
- 15 (b) The Department of Family and Protective Services shall
- 16 submit the initial report required under Section 40.0515, Human
- 17 Resources Code, as added by this section, not later than February 1,
- 18 2006.
- 19 SECTION 2.05. Subchapter C, Chapter 40, Human Resources
- 20 Code, is amended by adding Section 40.0527 to read as follows:
- 21 Sec. 40.0527. PUBLIC AWARENESS. (a) The executive
- 22 commissioner by rule shall develop and the department shall
- 23 <u>implement a statewide public awareness campaign designed to educate</u>
- 24 the public regarding the abuse, neglect, and exploitation of
- 25 elderly and disabled persons.
- 26 (b) The department may use mass communications media, the
- 27 Internet, publications, or other means of public education in

- 1 conducting the campaign.
- 2 (c) A public awareness strategy implemented for the program
- 3 must include:
- 4 (1) the provision of information on the incidence and
- 5 types of reports of abuse, neglect, and exploitation of elderly or
- 6 disabled persons; and
- 7 (2) practices that can reduce the incidences of abuse,
- 8 neglect, and exploitation of elderly or disabled persons in this
- 9 state.
- 10 (d) The department shall enlist the support and assistance
- of civic, philanthropic, and public service organizations in the
- 12 performance of the duties imposed under this section.
- SECTION 2.06. Subchapter A, Chapter 48, Human Resources
- 14 Code, is amended by adding Section 48.004 to read as follows:
- Sec. 48.004. RISK ASSESSMENT. The executive commissioner
- 16 by rule shall develop and maintain risk assessment criteria for use
- 17 by department personnel in determining whether an elderly or
- disabled person is in a state of abuse, neglect, or exploitation and
- 19 needs protective services. The criteria must provide for a
- 20 comprehensive assessment of the person's:
- 21 (1) environmental, physical, medical, mental health,
- 22 and financial condition; and
- 23 (2) social interaction and support.
- SECTION 2.07. Section 48.151, Human Resources Code, is
- 25 amended by adding Subsection (c-1) to read as follows:
- 26 (c-1) The department shall develop and implement a system to
- 27 ensure that, to the greatest extent possible, investigations

- 1 conducted by the department that involve especially complex issues
- of abuse, neglect, or exploitation, such as issues associated with
- 3 identity theft and other forms of financial exploitation, are
- 4 assigned to personnel who have experience and training in those
- 5 issues.
- 6 SECTION 2.08. Sections 48.205(a) and (b), Human Resources
- 7 Code, are amended to read as follows:
- 8 (a) Subject to the availability of funds, the [The]
- 9 department shall [may] provide direct protective services or
- 10 contract with protective services agencies for the provision
- 11 [provisions] of those services.
- 12 (b) The department shall use existing resources and
- 13 services of public and private agencies in providing protective
- 14 services. If the department does not have existing resources to
- provide direct protective services to elderly or disabled persons,
- 16 the department, subject to the availability of funds, shall
- 17 contract with protective services agencies for the provision of
- 18 those services, especially to elderly or disabled persons residing
- in rural or remote areas of this state or not previously served by
- 20 the department.
- 21 SECTION 2.09. Section 48.208, Human Resources Code, is
- 22 amended by amending Subsections (b), (c), and (e) and adding
- 23 Subsections (c-1), (c-2), and (e-1) to read as follows:
- 24 (b) If the department determines that an elderly or disabled
- 25 person is suffering from abuse, neglect, or exploitation presenting
- 26 a threat to life or physical safety, that the person lacks capacity
- 27 to consent to receive protective services, and that no consent can

- 1 be obtained, the department  $\underline{shall}$  [ $\underline{may}$ ] petition the probate or
- 2 statutory or constitutional county court that has probate
- 3 jurisdiction in the county in which the elderly or disabled person
- 4 resides for an emergency order authorizing protective services.
- 5 (c) The petition shall be verified and shall include:
- 6 (1) the name, age, and address of the elderly or disabled person who needs protective services;
  - (2) the nature of the abuse, neglect, or exploitation;
- 9 (3) the services needed; and
- 10 (4) a [medical] report signed by a physician<sub>L</sub>
- 11 physician assistant, registered nurse, or advanced practice nurse
- 12 that contains the information required by Subsection (c-1) or a
- 13 report signed by a psychologist licensed under Chapter 501,
- 14 Occupations Code, that contains the information required by
- 15 <u>Subsection (c-2)</u>, [stating that the person is suffering from abuse,
- 16 neglect, or exploitation presenting a threat to life or physical
- 17 safety and stating that the person is physically or mentally
- 18 incapable of consenting to services] unless the court finds that an
- immediate danger to the health or safety of the elderly or disabled
- 20 person exists and there is not sufficient time to obtain the
- 21 [medical] report.

8

- 22 <u>(c-1)</u> A report obtained from a physician, physician
- 23 assistant, registered nurse, or advanced practice nurse under
- 24 Subsection (c)(4) must state that the person:
- 25 (1) is suffering from abuse, neglect, or exploitation
- 26 presenting a threat to life or physical safety; and
- 27 (2) is physically or mentally incapable of consenting

- 1 to services.
- 2 (c-2) A report obtained from a licensed psychologist under
- 3 Subsection (c)(4) must state that the person:
- 4 (1) is suffering from abuse, neglect, or exploitation
- 5 presenting a threat to life or physical safety; and
- 6 (2) is mentally incapable of consenting to services.
- 7 (e) The emergency order expires at the end of 72 hours from 8 the time of the order unless:
- 8 the time of the order unless:
- 9 <u>(1)</u> the 72-hour period ends on a Saturday, Sunday, or
- 10 legal holiday in which event the order is automatically extended to
- 11 4 p.m. on the first succeeding business day; or
- 12 (2) the court extends the order as provided by
- 13 Subsection (e-1).
- 14 (e-1) The court may extend an emergency order issued under
- this section once for an additional period of not more than 30 days
- if the court receives a medical report signed by a physician stating
- 17 that the person is physically or mentally incapable of consenting
- 18 to services and the court, after a hearing, finds that the immediate
- 19 danger to the health or safety of the elderly or disabled person
- 20 continues to exist. The medical report must be based on an
- 21 <u>examination the physician performed not earlier than the date the</u>
- 22 court granted the initial emergency order. An extension order [may
- 23 be renewed for not more than 14 additional days. A renewal order]
- that ends on a Saturday, Sunday, or legal holiday is automatically
- 25 extended to 4 p.m. on the first succeeding business day. The court
- 26 may shorten the term of [modify] or terminate the emergency order on
- 27 petition of the department, the elderly or disabled [incapacitated]

- 1 person, or any person interested in the elderly or disabled
- person's [his] welfare.
- 3 SECTION 2.10. Section 531.0162, Government Code, is amended
- 4 by adding Subsections (c) and (d) to read as follows:
- 5 (c) Subject to available appropriations, the commission
- 6 shall use technology whenever possible in connection with the adult
- 7 protective services program of the Department of Family and
- 8 Protective Services to:
- 9 (1) provide for automated collection of information
- 10 necessary to evaluate program effectiveness using systems that
- 11 <u>integrate collection of necessary information with other routine</u>
- duties of caseworkers and other service providers; and
- 13 (2) consequently reduce the time that caseworkers and
- 14 other service providers are required to use in gathering and
- 15 reporting information necessary for program evaluation.
- 16 (d) The commission shall include representatives of the
- 17 private sector in the technology planning process used to determine
- 18 appropriate technology for the adult protective services program of
- 19 the Department of Family and Protective Services.
- SECTION 2.11. (a) Section 531.048, Government Code, is
- 21 amended by adding Subsection (g) to read as follows:
- 22 (g) The executive commissioner shall develop and, subject
- 23 to the availability of funds, implement a caseload management
- reduction plan to reduce, not later than January 1, 2011, caseloads
- 25 for caseworkers employed by the adult protective services division
- of the Department of Family and Protective Services to a level that
- 27 does not exceed professional caseload standards by more than five

- 1 cases per caseworker. The plan must provide specific annual
- 2 targets for caseload reduction.
- 3 (b) Not later than January 1, 2006, the executive
- 4 commissioner of the Health and Human Services Commission shall
- 5 adopt rules establishing the caseload management reduction plan as
- 6 provided by Section 531.048(g), Government Code, as added by this
- 7 section.
- 8 (c) Not later than December 31 of each even-numbered year,
- 9 the executive commissioner of the Health and Human Services
- 10 Commission shall prepare a report regarding the implementation of
- 11 the plan provided by Section 531.048(g), Government Code, as added
- 12 by this section. The report must include an assessment of the
- 13 effect of the plan on reducing caseloads and the amount of funding
- 14 necessary to fully implement the plan during the next biennium. The
- 15 executive commissioner shall submit the report to the governor, the
- 16 lieutenant governor, the speaker of the house of representatives,
- 17 and the presiding officer of each house and senate standing
- 18 committee having jurisdiction over adult protective services.
- 19 SECTION 2.12. PILOT PROGRAM FOR MONITORING CERTAIN
- 20 UNLICENSED LONG-TERM CARE FACILITIES. (a) In this section:
- 21 (1) "Disabled person" has the meaning assigned by
- 22 Section 48.002, Human Resources Code.
- 23 (2) "Elderly person" has the meaning assigned by
- 24 Section 48.002, Human Resources Code.
- 25 (3) "Long-term care facility" means:
- 26 (A) a nursing home or related institution;
- 27 (B) an assisted living facility;

- 1 (C) an ICF-MR, as defined by Section 531.002,
- 2 Health and Safety Code;
- 3 (D) a community home subject to Chapter 123,
- 4 Human Resources Code; or
- 5 (E) any other residential arrangement that
- 6 provides care to four or more adults who are unrelated to the
- 7 proprietor of the establishment.
- 8 (b) The executive commissioner of the Health and Human
- 9 Services Commission by rule shall develop and implement a pilot
- 10 program in which local task forces composed of health care
- 11 providers, representatives from governmental entities, and local
- 12 government officials are created to:
- 13 (1) identify, through a coordination of efforts and
- 14 resources, persons establishing or operating:
- 15 (A) long-term care facilities providing personal
- 16 care services, health-related services, or other care to elderly or
- disabled persons without being licensed or providing disclosures as
- 18 required by state law; or
- 19 (B) residential facilities or arrangements
- 20 providing personal care services or other care in violation of
- 21 state law to three or fewer elderly or disabled persons who are
- 22 unrelated to the proprietor of the establishment; and
- 23 (2) take appropriate action necessary to:
- 24 (A) report the facilities or arrangements
- 25 described by Subdivision (1) of this subsection to the appropriate
- 26 state regulatory agencies or local law enforcement agencies;
- 27 (B) assist, whenever practicable, a long-term

- 1 care facility described by Subdivision (1)(A) of this subsection in
- 2 obtaining the appropriate licensure or making the appropriate
- 3 disclosures on request of the facility; and
- 4 (C) assist, if it is feasible and practicable, a
- 5 facility or arrangement described by Subdivision (1)(B) of this
- 6 subsection in complying with applicable regulatory requirements of
- 7 state or local law.
- 8 (c) Not later than January 1, 2006, the executive
- 9 commissioner of the Health and Human Services Commission shall
- 10 implement the pilot program in at least one rural area and one urban
- 11 area of this state.
- 12 (d) Not later than January 1, 2007, the Health and Human
- 13 Services Commission shall submit a report on the status and
- 14 progress of the pilot program to the governor, the lieutenant
- 15 governor, the speaker of the house of representatives, and the
- 16 presiding officer of each house and senate standing committee
- 17 having jurisdiction over adult protective services. The report
- 18 must include a recommendation regarding the advisability of
- 19 expanding the pilot program statewide.
- 20 (e) This section expires September 1, 2007.
- 21 ARTICLE 3. GUARDIANSHIP AND RELATED SERVICES
- SECTION 3.01. The heading to Subchapter E, Chapter 48,
- 23 Human Resources Code, is amended to read as follows:
- 24 SUBCHAPTER E. PROVISION OF SERVICES; [GUARDIANSHIP SERVICES;]
- 25 EMERGENCY PROTECTION
- SECTION 3.02. Section 48.209, Human Resources Code, is
- 27 amended to read as follows:

1	Sec. 48.209. REFERRAL FOR GUARDIANSHIP SERVICES
2	[GUARDIANSHIPS]. (a) The department shall refer an individual to
3	the Department of Aging and Disability Services for guardianship
4	services under Subchapter E, Chapter 161, if the individual is:
5	(1) a minor in the conservatorship of the department
6	who:
7	(A) is 16 years of age or older; and
8	(B) the department has reason to believe will,
9	because of a physical or mental condition, be substantially unable
10	to provide for the individual's own food, clothing, or shelter, to
11	care for the individual's own physical health, or to manage the
12	individual's own financial affairs when the individual becomes ar
13	adult; or
14	(2) an elderly or disabled person who:
15	(A) has been found by the department to be in a
16	state of abuse, neglect, or exploitation; and
17	(B) the department has reason to believe is an
18	incapacitated person as defined by Section 601(14)(B), Texas
19	Probate Code.
20	(b) Notwithstanding Subsection (a), if a less restrictive
21	alternative to guardianship is appropriate and available for the
22	individual, the department shall pursue that alternative instead of
23	making a referral to the Department of Aging and Disability
24	Services for guardianship services.
25	(c) The department and the Department of Aging and
26	Disability Services shall enter into a memorandum of understanding
27	that sets forth in detail the roles and duties of each agency

- 1 regarding the referral for guardianship services under Subsection
- 2 (a) and the provision of guardianship services to individuals under
- 3 <u>Subchapter E, Chapter 161.</u>
- 4 (d) Nothing in this section shall prohibit the department
- 5 from also making a referral of an individual to a court having
- 6 probate jurisdiction in the county where the individual is
- 7 domiciled or found, if the court has requested the department to
- 8 notify the court of any individuals who may be appropriate for a
- 9 court-initiated guardianship proceeding under Section 683, Texas
- 10 Probate Code. In making a referral under this subsection and if
- 11 requested by the court, the department shall, to the extent allowed
- 12 by law, provide the court with all relevant information in the
- 13 department's records relating to the individual. The court, as
- 14 part of this process, may not require the department to:
- 15 (1) perform the duties of a guardian ad litem or court
- investigator as prescribed by Section 683, Texas Probate Code; or
- 17 (2) gather additional information not contained in the
- 18 department's records.
- 19 (e) The department may not be appointed to serve as
- 20 temporary or permanent guardian for any individual. [(a) The
- 21 department shall file an application under Section 682 or 875,
- 22 Texas Probate Code, to be appointed quardian of the person or estate
- 23 or both of an individual who is a minor, is a conservatee of the
- 24 department, and, because of a physical or mental condition, will be
- 25 substantially unable to provide food, clothing, or shelter for
- 26 himself or herself, to care for the individual's own physical
- 27 health, or to manage the individual's own financial affairs when

the individual becomes an adult. If a less restrictive alternative to guardianship is available for an individual, the department shall pursue the alternative instead of applying for appointment as a guardian.

[(b) As a last resort, the department may apply to be appointed guardian of the person or estate of an elderly or disabled person who is found by the department to be in a state of abuse, neglect, or exploitation, and who, because of a physical or mental condition, will be substantially unable to provide food, clothing, or shelter for himself or herself, to care for the individual's own physical health, or to manage the individual's own financial affairs. A representative of the department shall take the oath required by the Texas Probate Code on behalf of the department if the department is appointed guardian. If the department knows that an individual is willing and able to serve as the guardian, the department may inform the court of that individual's willingness and ability.

[(c) If appropriate, the department may contract with a political subdivision of this state, a private agency, or another state agency for the provision of guardianship services under this section. The department or a political subdivision of the state or state agency with which the department contracts under this section is not required to post a bond or pay any cost or fee otherwise required by the Texas Probate Code.

[(d) If the department is appointed guardian, the department is not liable for funding services provided to the department's ward, including long-term care or burial expenses.

- 1 [(e) The department may not be required to pay fees
- 2 associated with the appointment of a guardian ad litem or attorney
- 3 ad litem.
- 4 [(f) The department shall file an application with the court
- 5 to name a successor guardian if the department becomes aware of a
- 6 qualified and willing individual or guardianship program serving
- 7 the area in which the ward is located.
- 8 SECTION 3.03. Section 161.071, Human Resources Code, is
- 9 amended to read as follows:
- 10 Sec. 161.071. GENERAL POWERS AND DUTIES OF DEPARTMENT. The
- 11 department is responsible for administering human services
- 12 programs for the aging and disabled, including:
- 13 (1) administering and coordinating programs to
- 14 provide community-based care and support services to promote
- 15 independent living for populations that would otherwise be
- 16 institutionalized;
- 17 (2) providing institutional care services, including
- 18 services through convalescent and nursing homes and related
- institutions under Chapter 242, Health and Safety Code;
- 20 (3) providing and coordinating programs and services
- 21 for persons with disabilities, including programs for the
- 22 treatment, rehabilitation, or benefit of persons with
- 23 developmental disabilities or mental retardation;
- 24 (4) operating state facilities for the housing,
- 25 treatment, rehabilitation, or benefit of persons with
- 26 disabilities, including state schools for persons with mental
- 27 retardation;

- 1 (5) serving as the state unit on aging required by the
- 2 federal Older Americans Act of 1965 (42 U.S.C. Section 3001 et seq.)
- 3 and its subsequent amendments, including performing the general
- 4 functions under Section 101.022 to ensure:
- 5 (A) implementation of the federal Older
- 6 Americans Act of 1965 (42 U.S.C. Section 3001 et seq.) and its
- 7 subsequent amendments, including implementation of services and
- 8 volunteer opportunities under that Act for older residents of this
- 9 state through area agencies on aging;
- 10 (B) advocacy for residents of nursing facilities
- 11 through the office of the state long-term care ombudsman;
- 12 (C) fostering of the state and community
- infrastructure and capacity to serve older residents of this state;
- 14 and
- 15 (D) availability of a comprehensive resource for
- 16 state government and the public on trends related to and services
- 17 and programs for an aging population;
- 18 (6) performing all licensing and enforcement
- 19 activities and functions related to long-term care facilities,
- 20 including licensing and enforcement activities related to
- 21 convalescent and nursing homes and related institutions under
- 22 Chapter 242, Health and Safety Code;
- 23 (7) performing all licensing and enforcement
- 24 activities related to assisted living facilities under Chapter 247,
- 25 Health and Safety Code;
- 26 (8) performing all licensing and enforcement
- 27 activities related to intermediate care facilities for persons with

- 1 mental retardation under Chapter 252, Health and Safety Code; [and]
- 2 (9) performing all licensing and enforcement
- 3 activities and functions related to home and community support
- 4 services agencies under Chapter 142, Health and Safety Code; and
- 5 (10) serving as guardian of the person or estate, or
- 6 both, for an incapacitated individual as provided by Subchapter E
- of this chapter and Chapter XIII, Texas Probate Code.
- 8 SECTION 3.04. Chapter 161, Human Resources Code, is amended
- 9 by adding Subchapter E to read as follows:
- 10 <u>SUBCHAPTER E. GUARDIANSHIP SERVICES</u>
- 11 Sec. 161.101. GUARDIANSHIP SERVICES. (a) The department
- 12 shall file an application under Section 682 or 875, Texas Probate
- 13 Code, to be appointed guardian of the person or estate, or both, of
- a minor referred to the department under Section 48.209(a)(1) for
- 15 guardianship services if the department determines:
- 16 (1) that the minor, because of a mental or physical
- 17 condition, will be substantially unable to provide for the minor's
- own food, clothing, or shelter, to care for the minor's own physical
- 19 health, or to manage the individual's own financial affairs when
- 20 the minor becomes an adult; and
- 21 (2) that a less restrictive alternative to
- 22 guardianship is not available for the minor.
- 23 (b) The department shall conduct a thorough assessment of
- 24 the conditions and circumstances of an elderly or disabled person
- 25 referred to the department under Section 48.209(a)(2) for
- 26 guardianship services to determine whether a guardianship is
- 27 appropriate for the individual. In determining whether a

- 1 guardianship is appropriate, the department may consider the
- 2 resources and funds available to meet the needs of the elderly or
- 3 disabled person. The executive commissioner shall adopt rules for
- 4 the administration of this subsection.
- 5 <u>(c) If after conducting an assessment of an elderly or</u>
- 6 <u>disabled person under Subsection (b) the department determines that</u>
- 7 <u>a guardianship is appropriate for the elderly or disabled person,</u>
- 8 the department shall file an application under Section 682 or 875,
- 9 Texas Probate Code, to be appointed guardian of the person or
- 10 <u>estate</u>, or both, of the individual. If after conducting the
- 11 <u>assessment the department determines that a less restrictive</u>
- 12 <u>alternative to guardianship is available for the elderly or</u>
- disabled person, the department shall pursue the less restrictive
- 14 alternative instead of applying for appointment as the person's
- 15 guardian.
- 16 (d) The department may not be required by a court to file an
- 17 application for guardianship, and the department may not be
- 18 appointed as permanent guardian for any individual unless the
- 19 department files an application to serve or otherwise agrees to
- 20 serve as the individual's guardian of the person or estate, or both.
- (e) A guardianship created for an individual as a result of
- 22 <u>an application for guardianship filed under Subsection (a) may not</u>
- take effect before the individual's 18th birthday.
- 24 Sec. 161.102. REFERRAL TO GUARDIANSHIP PROGRAM, COURT, OR
- 25 OTHER PERSON. (a) If the department becomes aware of a
- 26 guardianship program, private professional guardian, or other
- 27 person willing and able to provide the guardianship services that

- 1 would otherwise be provided by the department to an individual
- 2 referred to the department by the Department of Family and
- 3 Protective Services under Section 48.209, the department shall
- 4 refer the individual to that person or program for guardianship
- 5 services.
- 6 (b) If requested by a court, the department shall notify the
- 7 court of any referral made to the department by the Department of
- 8 Family and Protective Services relating to any individual who is
- 9 domiciled or found in a county where the requesting court has
- 10 probate jurisdiction and who may be appropriate for a
- 11 court-initiated guardianship proceeding under Section 683, Texas
- 12 Probate Code. In making a referral under this subsection and if
- 13 requested by the court, the department shall, to the extent allowed
- 14 by law, provide the court with all relevant information in the
- 15 <u>department's records relating to the individual.</u> The court, as
- 16 part of this process, may not require the department to:
- 17 (1) perform the duties of a guardian ad litem or court
- investigator as prescribed by Section 683, Texas Probate Code; or
- 19 (2) gather additional information not contained in the
- 20 department's records.
- 21 Sec. 161.103. CONTRACT FOR GUARDIANSHIP SERVICES. If
- 22 appropriate, the department may contract with a political
- 23 <u>subdivision of this state</u>, a guardianship program as defined by
- 24 Section 601, Texas Probate Code, a private agency, or another state
- 25 agency for the provision of guardianship services under this
- 26 section.
- Sec. 161.104. QUALITY ASSURANCE PROGRAM. The department

- C.S.S.B. No. 6
- 1 shall develop and implement a quality assurance program for
- 2 guardianship services provided by or on behalf of the department.
- 3 If the department enters into a contract with a political
- 4 subdivision, guardianship program, private agency, or other state
- 5 agency under Section 161.103, the department shall establish a
- 6 monitoring system as part of the quality assurance program to
- 7 ensure the quality of guardianship services for which the
- 8 department contracts under that section.
- 9 Sec. 161.105. OATH. A representative of the department
- shall take the oath required by Section 700, Texas Probate Code, on
- 11 behalf of the department if the department is appointed guardian.
- 12 Sec. 161.106. GUARDIANSHIP POWERS AND DUTIES. In serving
- 13 as guardian of the person or estate, or both, for an incapacitated
- 14 individual, the department has all the powers granted and duties
- 15 prescribed to a guardian under Chapter XIII, Texas Probate Code, or
- 16 any other applicable law.
- 17 Sec. 161.107. EXEMPTION FROM GUARDIANSHIP BONDS, CERTAIN
- 18 COSTS, FEES, AND EXPENSES. (a) The department or a political
- 19 subdivision of this state or state agency with which the department
- 20 contracts under Section 161.103 is not required to post a bond or
- 21 pay any cost or fee associated with a bond otherwise required by the
- 22 Texas Probate Code in guardianship matters.
- 23 (b) The department is not required to pay any cost or fee
- 24 otherwise imposed for court proceedings or other services,
- 25 including:
- 26 (1) a filing fee or fee for issuance of service of
- 27 process imposed by Section 51.317, 51.318(b)(2), or 51.319,

- 1 Government Code;
- 2 (2) a court reporter fee imposed by Section 51.601,
- 3 Government Code;
- 4 (3) a judicial fund fee imposed by Section 51.702,
- 5 Government Code;
- 6 (4) a judge's fee imposed by Section 25.0008 or
- 7 <u>25.0029</u>, Government Code;
- 8 <u>(5) a cost or security fee imposed by Section 12 or</u>
- 9 622, Texas Probate Code; or
- 10 (6) a fee imposed by a county officer under Section
- 11 118.011 or 118.052, Local Government Code.
- 12 (c) The department may not be required to pay fees
- associated with the appointment of a guardian ad litem or attorney
- 14 ad litem.
- (d) A political subdivision of this state or state agency
- 16 with which the department contracts under Section 161.103 is not
- 17 required to pay any cost or fee otherwise required by the Texas
- 18 Probate Code.
- 19 (e) The department is not liable for funding services
- 20 provided to a ward of the department, including long-term care or
- 21 burial expenses.
- Sec. 161.108. APPLICATION FOR SUCCESSOR GUARDIAN. The
- 23 department shall review each of the department's pending
- 24 guardianship cases at least annually to determine whether a more
- 25 suitable person, including a guardianship program or private
- 26 professional guardian, is willing and able to serve as successor
- 27 guardian for a ward of the department. If the department becomes

- 1 aware of any person's willingness and ability to serve as successor
- 2 guardian, the department shall notify the court in which the
- 3 quardianship is pending as required by Section 695A, Texas Probate
- 4 Code.
- 5 Sec. 161.109. ACCESS TO RECORDS OR DOCUMENTS. (a) The
- 6 department shall have access to all of the records and documents
- 7 concerning an individual referred for quardianship services under
- 8 this subchapter that are necessary to the performance of the
- 9 department's duties under this subchapter, including
- 10 client-identifying information and medical, psychological,
- 11 educational, or residential information.
- 12 (b) The department is exempt from the payment of a fee
- otherwise required or authorized by law to obtain a medical record,
- 14 <u>including a mental health record, from a hospital or health care</u>
- 15 provider if the request for a record is made in the course of an
- 16 <u>assessment for guardianship services conducted by the department.</u>
- 17 (c) If the department cannot obtain access to a record or
- document that is necessary to properly perform a duty under this
- 19 subchapter, the department may petition the probate court or the
- 20 statutory or constitutional court having probate jurisdiction for
- 21 <u>access to the record or document.</u>
- 22 (d) The court with probate jurisdiction shall, on good cause
- 23 shown, order the person or entity who denied access to a record or
- 24 document to allow the department to have access to the record or
- document under the terms and conditions prescribed by the court.
- 26 (e) A person or entity is entitled to notice of and a hearing
- 27 on the department's petition for access as described by this

- 1 section.
- 2 (f) Access to, or disclosure of, a confidential record or
- 3 other confidential information under this section does not
- 4 constitute a waiver of confidentiality for other purposes or as to
- 5 other persons.
- 6 Sec. 161.110. LEGAL REPRESENTATION OF DEPARTMENT. (a)
- 7 Except as provided by Subsection (b), (c), or (f), the prosecuting
- 8 attorney representing the state in criminal cases in the county
- 9 court shall represent the department in any proceeding under this
- 10 <u>subchapter unless the representation would be a conflict of</u>
- 11 interest.
- 12 (b) If the attorney representing the state in criminal cases
- in the county court is unable to represent the department in an
- 14 action under this subchapter because of a conflict of interest, the
- 15 attorney general shall represent the department in the action.
- 16 (c) If the attorney general is unable to represent the
- department in an action under this subchapter, the attorney general
- shall deputize an attorney who has contracted with the department
- 19 under Subsection (d) or an attorney employed by the department
- 20 under Subsection (e) to represent the department in the action.
- 21 (d) Subject to the approval of the attorney general, the
- 22 <u>department may contract with a private attorney to represent the</u>
- 23 <u>department in an action under this subchapter.</u>
- (e) The department may employ attorneys to represent the
- department in an action under this subchapter.
- 26 (f) In a county having a population of more than 2.8
- 27 million, the prosecuting attorney representing the state in civil

- 1 cases in the county court shall represent the department in any
- 2 proceeding under this subchapter unless the representation would be
- 3 a conflict of interest. If such attorney is unable to represent the
- 4 department in an action under this subchapter because of a conflict
- of interest, the attorney general shall represent the department in
- 6 the action.
- 7 Sec. 161.111. CONFIDENTIALITY AND DISCLOSURE OF
- 8 INFORMATION. (a) All files, reports, records, communications, or
- 9 working papers used or developed by the department in the
- 10 performance of duties relating to the assessment for or the
- 11 provision of guardianship services to an individual referred for
- 12 guardianship services under this subchapter are confidential and
- 13 not subject to disclosure under Chapter 552, Government Code.
- 14 (b) Confidential information may be disclosed only for a
- 15 purpose consistent with this subchapter, as required by other state
- or federal law, or as necessary to enable the department to exercise
- its powers and duties as guardian of the person or estate, or both,
- 18 of an individual.
- 19 (c) A court may order disclosure of confidential
- 20 information only if:
- 21 (1) a motion is filed with the court requesting
- 22 release of the information and a hearing on that request;
- 23 (2) notice of the hearing is served on the department
- and each interested party; and
- 25 (3) the court determines after the hearing and an in
- 26 camera review of the information that disclosure is essential to
- 27 the administration of justice and will not endanger the life or

1 safety of any individual who:

- 2 (A) is being assessed by the department for
- 3 guardianship services under this subchapter;
- 4 (B) is a ward of the department; or

confidentiality of the information exchanged.

- 5 (C) provides services to a ward of the
- 6 department.

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- 7 (d) The department shall establish a policy and procedures for the exchange of information with another state agency or 8 governmental entity, including a court, with a local guardianship 9 10 program to which an individual is referred for services, or with any other entity who provides services to a ward of the department, as 11 12 necessary for the department, state agency, governmental entity, or other entity to properly execute its respective duties and 13 14 responsibilities to provide guardianship services or other needed 15 services to meet the needs of the ward under this subchapter or other law. An exchange of information under this subsection does 16 17 not constitute a release for purposes of waiving the
- 19 Sec. 161.112. INDEMNIFICATION FOR LEGAL EXPENSES. If a present or former employee of the department who was involved in 20 21 activities related to the provision of guardianship services under this subchapter is criminally prosecuted for conduct related to the 22 person's misfeasance or nonfeasance in the course and scope of the 23 24 person's employment and is found not guilty after a trial or appeal 25 or if the complaint or indictment is dismissed without a plea of 26 guilty or nolo contendere being entered, the department may 27 indemnify the person or the person's estate for the reasonable

- 1 attorney's fees incurred in defense of the prosecution up to a
- 2 maximum of \$10,000.
- 3 Sec. 161.113. IMMUNITY. (a) In this section, "volunteer"
- 4 means a person who:
- 5 (1) renders services for or on behalf of the
- 6 department under the supervision of a department employee; and
- 7 (2) does not receive compensation that exceeds the
- 8 authorized expenses the person incurs in performing those services.
- 9 <u>(b) A department employee or an authorized volunteer who</u>
- 10 performs a department duty or responsibility under this subchapter
- is immune from civil or criminal liability for any act or omission
- 12 that relates to the duty or responsibility if the person acted in
- 13 good faith and within the scope of the person's authority.
- 14 SECTION 3.05. Section 695A, Texas Probate Code, is amended
- by adding Subsection (a-1) to read as follows:
- 16 (a-1) If, while serving as a guardian for a ward under this
- 17 chapter, the Department of Aging and Disability Services becomes
- 18 <u>aware of a guardianship program or private professional guardian</u>
- 19 willing and able to serve as the ward's successor guardian and the
- 20 department is not aware of a family member or friend of the ward or
- 21 any other interested person who is willing and able to serve as the
- 22 ward's successor guardian, the department shall notify the court in
- 23 which the guardianship is pending of the guardianship program's or
- 24 private professional guardian's willingness and ability to serve.
- 25 SECTION 3.06. Section 700(b), Texas Probate Code, is
- 26 amended to read as follows:
- 27 (b) A representative of the Department of Aging and

- 1 <u>Disability</u> [Protective and Regulatory] Services shall take the oath
- 2 required by Subsection (a) of this section if the department is
- 3 appointed guardian.
- 4 SECTION 3.07. Section 875(j), Texas Probate Code, is
- 5 amended to read as follows:
- 6 (j) The court may not customarily or ordinarily appoint the
- 7 Department of Aging and Disability [Protective and Regulatory]
- 8 Services as a temporary guardian under this section. The
- 9 appointment of the department as a temporary guardian under this
- 10 section should be made only as a last resort.
- 11 SECTION 3.08. TRANSFERS TO THE DEPARTMENT OF AGING AND
- 12 DISABILITY SERVICES. (a) On September 1, 2005:
- 13 (1) all powers, duties, functions, programs, and
- 14 activities of the Department of Family and Protective Services
- 15 related to providing guardianship services for incapacitated
- 16 persons under Chapter 48, Human Resources Code, Chapter XIII, Texas
- 17 Probate Code, or other law are transferred to the Department of
- 18 Aging and Disability Services;
- 19 (2) all employees of the Department of Family and
- 20 Protective Services who primarily perform duties related to
- 21 providing guardianship services for incapacitated persons under
- Chapter 48, Human Resources Code, Chapter XIII, Texas Probate Code,
- 23 or other law become employees of the Department of Aging and
- 24 Disability Services;
- 25 (3) a rule or form adopted by the executive
- 26 commissioner of the Health and Human Services Commission that
- 27 relates to the provision of guardianship services by the Department

- of Family and Protective Services for incapacitated persons under
- 2 Chapter 48, Human Resources Code, Chapter XIII, Texas Probate Code,
- 3 or other law, as those laws existed immediately before that date, is
- 4 a rule or form of the Department of Aging and Disability Services
- 5 and remains in effect until altered by the executive commissioner;
- 6 (4) a reference in law to the Department of Family and
- 7 Protective Services or its predecessor agency, the Department of
- 8 Protective and Regulatory Services, that relates to providing
- 9 guardianship services for incapacitated persons under Chapter 48,
- 10 Human Resources Code, Chapter XIII, Texas Probate Code, or other
- 11 law means the Department of Aging and Disability Services;
- 12 (5) a waiver in effect that was issued by the
- 13 Department of Family and Protective Services Commission relating to
- 14 the provision of quardianship services for incapacitated persons
- under Chapter 48, Human Resources Code, Chapter XIII, Texas Probate
- 16 Code, or other law is continued in effect as a waiver of the
- 17 Department of Aging and Disability Services;
- 18 (6) a proceeding involving the Department of Family
- 19 and Protective Services that is related to providing guardianship
- 20 services for incapacitated persons under Chapter 48, Human
- 21 Resources Code, Chapter XIII, Texas Probate Code, or other law is
- transferred without change in status to the Department of Aging and
- 23 Disability Services, and the Department of Aging and Disability
- 24 Services assumes, without a change in status, the position of the
- 25 Department of Family and Protective Services in a proceeding
- 26 relating to guardianship matters to which the Department of Family
- 27 and Protective Services is a party;

- (7) all money, contracts, rights, and obligations of the Department of Family and Protective Services related to providing guardianship services for incapacitated persons under Chapter 48, Human Resources Code, Chapter XIII, Texas Probate Code, or other law are transferred to the Department of Aging and Disability Services, subject to Subsection (b) of this section;
- 7 (8) all property and records in the custody of the 8 Department of Family and Protective Services related to providing 9 guardianship services for incapacitated persons under Chapter 48, 10 Human Resources Code, Chapter XIII, Texas Probate Code, or other 11 law shall be transferred to the Department of Aging and Disability 12 Services; and
  - (9) all funds appropriated by the legislature to the Department of Family and Protective Services for purposes related to providing guardianship services for incapacitated persons under Chapter 48, Human Resources Code, Chapter XIII, Texas Probate Code, or other law are transferred to the Department of Aging and Disability Services.

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- (b) The Department of Aging and Disability Services shall administer a contract of the Department of Family and Protective Services transferred under Subsection (a)(7) of this section until the contract expires or is otherwise lawfully terminated.
- (c) To effectuate a smooth and orderly transfer of existing guardianship status, a court may not require the Department of Family and Protective Services or the Department of Aging and Disability Services to comply with the provisions concerning resignation of a guardian and appointment of a successor guardian

- 1 under Subpart D, Part 4, Chapter XIII, Texas Probate Code, with
- 2 respect to guardianship cases of the Department of Family and
- 3 Protective Services transferred to the Department of Aging and
- 4 Disability Services under this section and Section 2.09 of this
- 5 Act.
- 6 (d) A reference in a legal document, including a letter of
- 7 guardianship issued under Section 659, Texas Probate Code, to the
- 8 Department of Family and Protective Services as guardian in an
- 9 existing guardianship or application for guardianship that is
- 10 pending on the effective date of this Act is considered to be a
- 11 reference to the Department of Aging and Disability Services.
- 12 (e) A public entity, a private entity, or any other person,
- including a bank, a service provider, law enforcement personnel, or
- 14 medical personnel, is required to accept the Department of Aging
- and Disability Services' authority as guardian in the same manner
- 16 the entity or person would have accepted the Department of Family
- 17 and Protective Services' authority as guardian of a particular
- 18 ward.
- 19 (f) The Department of Aging and Disability Services may not
- 20 be required to take a new oath of guardianship under Section 700,
- 21 Texas Probate Code, with respect to a guardianship case transferred
- 22 to the department from the Department of Family and Protective
- 23 Services under this section and Section 2.09 of this Act.
- SECTION 3.09. TRANSITION PLAN. The executive commissioner
- of the Health and Human Services Commission shall establish a plan
- 26 for the transfer of guardianship cases of the Department of Family
- 27 and Protective Services to the Department of Aging and Disability

- 1 Services on or before the last day of the period prescribed by the
- 2 executive commissioner.
- 3 ARTICLE 4. REPORT; EFFECTIVE DATE
- 4 SECTION 4.01. (a) Not later than the 180th day after the
- 5 effective date of this Act, and every six months after that date,
- 6 the Health and Human Services Commission shall provide a detailed
- 7 progress report on the implementation of the provisions of this Act
- 8 to:
- 9 (1) the governor;
- 10 (2) the Legislative Budget Board;
- 11 (3) the lieutenant governor;
- 12 (4) the speaker of the house of representatives;
- 13 (5) appropriate oversight committees of the
- 14 legislature; and
- 15 (6) the state auditor.
- 16 (b) Each progress report must address:
- 17 (1) the achievement status of each major element of
- 18 reform and each of the performance milestones specified in this
- 19 Act;
- 20 (2) any significant obstacles encountered by the
- 21 Health and Human Services Commission, Department of Family and
- 22 Protective Services, or Department of Aging and Disability Services
- 23 in implementing the provisions of this Act, and the steps proposed
- 24 to resolve those obstacles;
- 25 (3) any provision of this Act the Health and Human
- 26 Services Commission, Department of Family and Protective Services,
- 27 or Department of Aging and Disability Services determines that it

- 1 is unable to fully implement due to insufficient funds;
- 2 (4) any significant unanticipated fiscal implications
- 3 associated with the implementation of this Act, and recommendations
- 4 for addressing the fiscal implications in the most cost-effective
- 5 manner; and
- 6 (5) steps taken to enhance internal and external
- 7 accountability for:
- 8 (A) achieving favorable outcomes for children
- 9 needing protective services and adults needing protective services
- 10 or guardianship services; and
- 11 (B) the expenditure of public funds.
- 12 (c) In accordance with Chapter 321, Government Code, the
- 13 state auditor may conduct financial and compliance audits related
- 14 to the implementation of this Act as specified in an audit plan.
- 15 The state auditor shall coordinate an audit performed under this
- 16 subsection with the Health and Human Services Commission,
- 17 Department of Family and Protective Services, and Department of
- 18 Aging and Disability Services internal auditors and the
- 19 commission's office of inspector general to avoid duplication of
- 20 effort.
- 21 (d) Except as provided by this subsection, this section
- 22 expires September 1, 2010. Subsections (a) and (b) of this section
- 23 expire September 1, 2009.
- SECTION 4.02. This Act takes effect September 1, 2005.