By: Callegari H.B. No. 2525

A BILL TO BE ENTITLED

1	AN ACT
2	relating to contracts by governmental entities for construction
3	projects and related professional services.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 2166.2525, Government Code, is amended
6	to read as follows:
7	Sec. 2166.2525. DETERMINATION OF CONTRACTING METHOD. The
8	[commission shall adopt rules that determine the circumstances for
9	use of each] method of contracting allowed under this subchapter
10	for design and construction services is any method provided by
11	Chapter 2264. [In developing the rules, the commission shall
12	solicit advice and comment from design and construction
13	professionals regarding the criteria the commission will use in
14	determining which contracting method is best suited for a project.
15	SECTION 2. Subtitle F, Title 10, Government Code, is
16	amended by adding Chapter 2264 to read as follows:
17	CHAPTER 2264. CONTRACTING AND DELIVERY PROCEDURES FOR CONSTRUCTION
18	PROJECTS
19	SUBCHAPTER A. GENERAL PROVISIONS
20	Sec. 2264.001. DEFINITIONS. In this chapter:
21	(1) "Architect" means an individual registered as an
22	architect under Chapter 1051, Occupations Code.
23	(2) "Engineer" means an individual licensed as an
24	engineer under Chapter 1001, Occupations Code.

1	(3) "Facility" means an improvement to real property.
2	(4) "General conditions" in the context of a contract
3	for the construction, rehabilitation, alteration, or repair of a
4	facility means on-site management, administrative personnel,
5	insurance, bonds, equipment, utilities, and incidental work,
6	including minor field labor and materials.
7	Sec. 2264.002. APPLICABILITY OF CHAPTER TO GOVERNMENTAL
8	ENTITIES AND QUASI-GOVERNMENTAL ENTITIES ENGAGED IN PUBLIC WORKS.
9	This chapter applies to a governmental entity or quasi-governmental
10	entity authorized by state law to make a public work contract,
11	<pre>including:</pre>
12	(1) a state agency as defined by Section 2151.002,
13	including the Texas Building and Procurement Commission;
14	(2) a local government, including:
15	(A) a county;
16	(B) a municipality;
17	(C) a special district or authority, including a
18	school district, a hospital district, a river authority or any
19	other type of water district, and a defense base development
20	authority established under Chapter 379B, Local Government Code;
21	<u>and</u>
22	(D) any other political subdivision of this
23	state; and
24	(3) a public junior college as defined by Section
25	61.003, Education Code.
26	Sec. 2264.003. CONFLICT OF LAWS; REQUIREMENT TO FOLLOW
27	PROCEDURES OF THIS CHAPTER. (a) Except as provided by this

- 1 section, this chapter prevails over any other law relating to
- 2 public works contracts.
- 3 (b) This chapter does not prevail over a conflicting
- 4 provision in a law relating to contracting with a historically
- 5 underutilized business.
- 6 (c) This chapter does not prevail over a conflicting
- 7 provision in:
- 8 (1) a charter of a home-rule municipality; or
- 9 (2) a rule of a county, river authority, or defense
- 10 base development authority that requires the use of competitive
- 11 bidding.
- 12 (d) The governing body of a municipality, county, river
- 13 <u>authority</u>, or defense base development authority to which
- 14 Subsection (c) applies may elect to have this chapter overrule the
- conflicting provision in the charter or rule.
- 16 [Sections 2264.004-2264.050 reserved for expansion]
- 17 SUBCHAPTER B. GENERAL POWERS AND DUTIES
- 18 Sec. 2264.051. RULES. A governmental entity may adopt
- 19 rules as necessary to implement this chapter.
- Sec. 2264.052. DELEGATION OF AUTHORITY. (a) The governing
- 21 body of a governmental entity may delegate its authority under this
- 22 chapter regarding an action authorized or required by this chapter
- 23 to a designated representative, committee, or other person.
- 24 (b) The entity shall provide notice of the delegation and
- 25 the limits of the delegation in the request for bids, proposals, or
- 26 qualifications or in an addendum to the request.
- 27 (c) If the entity fails to provide notice under Subsection

- 1 (b), a ranking, selection, or evaluation of bids, proposals, or
- 2 qualifications for construction services other than by the entity's
- 3 governing body in an open public meeting is advisory only.
- 4 Sec. 2264.053. GOVERNMENTAL ENTITY PREFERENCE FOR RECYCLED
- 5 PRODUCTS. The purchasing requirements of Section 361.426, Health
- 6 and Safety Code, apply to a purchase made by a governmental entity
- 7 <u>under this chapter.</u>
- 8 Sec. 2264.054. RIGHT TO WORK. (a) This section applies to
- 9 a governmental entity when the governmental entity is engaged in:
- 10 (1) procuring goods or services under this chapter;
- 11 (2) awarding a contract under this chapter; or
- 12 (3) overseeing procurement or construction for a
- 13 public work or public improvement under this chapter.
- 14 (b) In engaging in an activity to which this section
- applies, a governmental entity:
- 16 (1) may not consider whether a person is a member of or
- 17 has another relationship with any organization; and
- 18 (2) shall ensure that its bid specifications and any
- 19 subsequent contract or other agreement do not deny or diminish the
- 20 right of a person to work because of the person's membership or
- 21 other relationship status with respect to an organization.
- 22 [Sections 2264.055-2264.100 reserved for expansion]
- 23 <u>SUBCHAPTER C. GENERAL CONTRACTING PROCEDURES</u>
- Sec. 2264.101. CRITERIA TO CONSIDER. In determining the
- 25 award of a contract under this chapter, the governmental entity
- 26 shall consider:
- 27 (1) the purchase price;

1	(2) the reputation of the offeror and the offeror's
2	goods or services;
3	(3) the quality of the offeror's goods or services;
4	(4) the extent to which the goods or services meet the
5	<pre>governmental entity's needs;</pre>
6	(5) the offeror's past relationship with the
7	<pre>governmental entity;</pre>
8	(6) the impact on the ability of the governmental
9	entity to comply with rules relating to historically underutilized
10	businesses;
11	(7) the total long-term cost to the governmental
12	entity to acquire the offeror's goods or services; and
13	(8) any other relevant factor specifically listed in
14	the request for bids, proposals, or qualifications.
15	Sec. 2264.102. USING METHOD OTHER THAN COMPETITIVE BIDDING
16	FOR CONSTRUCTION SERVICES; EVALUATION OF PROPOSALS. (a) The
17	governing body of a governmental entity that considers a
18	construction contract using a method authorized by this chapter
19	other than competitive bidding must, before advertising, determine
20	which method provides the best value for the governmental entity.
21	(b) The governmental entity shall base its selection among
22	offerors on applicable criteria listed in Section 2264.101. The
23	governmental entity shall publish in the request for proposals or
24	qualifications the criteria that will be used to evaluate the
25	offerors and the relative weights given to the criteria.
26	(c) The governmental entity shall document the basis of its

selection and shall make the evaluations public not later than the

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- 1 <u>seventh day after the date the contract is awarded.</u>
- 2 Sec. 2264.103. ARCHITECT OR ENGINEER SERVICES. (a) An
- 3 architect or engineer required to be selected or designated under
- 4 this chapter has full responsibility for complying with Chapter
- 5 1001 or 1051, Occupations Code, as applicable.
- 6 (b) If the selected or designated architect or engineer is
- 7 not a full-time employee of the governmental entity, the
- 8 governmental entity shall select the architect or engineer on the
- 9 basis of demonstrated competence and qualifications as provided by
- 10 <u>Section 2254.004.</u>
- 11 Sec. 2264.104. RESPONSIBILITIES OF CONTRACTORS. In the
- 12 context of a contract for the construction, rehabilitation,
- 13 alteration, or repair of a facility under this chapter, a
- 14 contractor is a sole proprietorship, partnership, corporation, or
- 15 other legal entity that assumes the risk for constructing,
- 16 rehabilitating, altering, or repairing all or part of the facility
- 17 at the contracted price.
- 18 Sec. 2264.105. COMPETITIVE BIDDING: PRESUMED METHOD FOR
- 19 CONSTRUCTION SERVICES; BEST VALUE. (a) Except as otherwise
- 20 provided by this chapter or other law, a governmental entity may
- 21 <u>contract for the construction</u>, <u>alteration</u>, <u>rehabilitation</u>, <u>or</u>
- 22 repair of a facility only after the entity advertises for bids for
- 23 the contract in a manner prescribed by law, receives sealed
- 24 competitive bids, and awards the contract to:
- 25 (1) the lowest responsible bidder; or
- 26 (2) the bidder offering the best value to the
- 27 governmental entity according to the selection criteria

- 1 <u>established by the governmental entity in the request for bids.</u>
- 2 (b) The governmental entity shall document the basis of its
- 3 selection and shall make the evaluations public not later than the
- 4 seventh day after the date the contract is awarded.
- 5 Sec. 2264.106. COMPETITIVE SEALED BIDDING: RIGHTS OF OTHER
- 6 BIDDERS. If a contract awarded under sealed competitive bidding is
- 7 to be recommended for award to a bidder other than the lowest
- 8 bidder, any bidder making a lower bid than the recommended bid shall
- 9 <u>be notified of the recommendation for award and shall be allowed an</u>
- 10 opportunity before the award to present evidence to the governing
- 11 body of the governmental entity or its designated representative as
- 12 to the responsibility of that bidder.
- Sec. 2264.107. APPLICABILITY OF OTHER COMPETITIVE BIDDING
- 14 LAW TO CERTAIN LOCAL GOVERNMENTAL ENTITIES. Except as otherwise
- specifically provided by this section, Subchapter B, Chapter 271,
- 16 Local Government Code, does not apply to a competitive bidding
- 17 process made under this chapter. Sections 271.026, 271.027(a), and
- 18 <u>271.0275</u>, Local Government Code, apply to a competitive bidding
- 19 process made under this chapter by a governmental entity as defined
- 20 by Section 271.021, Local Government Code.
- 21 [Sections 2264.108-2264.150 reserved for expansion]
- 22 SUBCHAPTER D. COMPETITIVE SEALED PROPOSAL METHOD
- Sec. 2264.151. SELECTING CONTRACTOR FOR CONSTRUCTION
- 24 SERVICES THROUGH COMPETITIVE SEALED PROPOSALS. A governmental
- 25 entity may use the competitive sealed proposal method to select a
- 26 <u>contractor for the construction, rehabilitation, alteration, or</u>
- 27 repair of a facility. In selecting a contractor through

- 1 competitive sealed proposals, a governmental entity shall follow
- 2 the procedures provided by this subchapter.
- 3 Sec. 2264.152. USE OF ARCHITECT OR ENGINEER. The
- 4 governmental entity shall select or designate an architect or
- 5 engineer to prepare construction documents for the project.
- 6 Sec. 2264.153. USE OF OTHER PROFESSIONAL SERVICES. (a) The
- 7 governmental entity shall provide or contract for, independently of
- 8 the contractor, the inspection services, the testing of
- 9 construction materials engineering, and the verification testing
- 10 services necessary for acceptance of the facility by the
- 11 governmental entity.
- 12 (b) The governmental entity shall select the services for
- 13 which it contracts under this section in accordance with Section
- 14 2254.004.
- 15 Sec. 2264.154. PREPARATION OF REQUEST. (a) The
- 16 governmental entity shall prepare a request for competitive sealed
- 17 proposals that includes construction documents, selection
- 18 criteria, estimated budget, project scope, schedule, and other
- 19 information that a contractor may require to respond to the
- 20 request.
- 21 (b) The governmental entity shall state in the request for
- 22 proposals the selection criteria that will be used in selecting the
- 23 successful offeror.
- Sec. 2264.155. EVALUATION OF OFFERORS. (a) The
- 25 governmental entity shall receive, publicly open, and read aloud
- the names of the offerors and, if any are required to be stated, all
- 27 prices stated in each proposal.

- (b) Not later than the 45th day after the date of opening the 1 2 proposals, the governmental entity shall evaluate and rank each 3 proposal submitted in relation to the published selection criteria. 4 Sec. 2264.156. SELECTION OF OFFEROR. (a) The governmental entity shall select the offeror that offers the best value for the 5 6 governmental entity based on the published selection criteria and 7 on its ranking evaluation. In determining best value for the governmental entity, the governmental entity is not restricted to 8 9 considering price alone but may consider any other factor stated in the selection criteria. 10
- 11 (b) The governmental entity shall first attempt to
 12 negotiate a contract with the selected offeror. The governmental
 13 entity and its engineer or architect may discuss with the selected
 14 offeror options for a scope or time modification and any price
 15 change associated with the modification.
 - (c) If the governmental entity is unable to negotiate a contract with the selected offeror, the governmental entity shall, formally and in writing, end negotiations with that offeror and proceed to the next offeror in the order of the selection ranking until a contract is reached or all proposals are rejected.
- 21 [Sections 2264.157-2264.200 reserved for expansion]
- 22 SUBCHAPTER E. CONSTRUCTION MANAGER-AGENT METHOD

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Sec. 2264.201. CONTRACTS FOR FACILITIES: CONSTRUCTION

MANAGER-AGENT SERVICES. (a) A construction manager-agent is a

sole proprietorship, partnership, corporation, or other legal

entity that provides consultation services to the governmental

entity regarding construction, rehabilitation, alteration, or

- 1 repair of a facility. Services provided by a construction
- 2 manager-agent include administrative services such as budgeting
- and expenditure tracking, management of construction procurement,
- 4 schedule management, management of dispute resolution, and change
- 5 order management.
- 6 (b) A governmental entity may retain a construction
- 7 manager-agent for assistance in the construction, rehabilitation,
- 8 alteration, or repair of a facility only as provided by this
- 9 subchapter.
- 10 Sec. 2264.202. CONTRACT PROVISIONS OF CONSTRUCTION
- 11 MANAGER-AGENT. (a) The contract between the governmental entity
- 12 and the construction manager-agent may require the construction
- 13 manager-agent to provide:
- 14 (1) administrative personnel;
- 15 (2) equipment necessary to perform duties under this
- subchapter;
- 17 <u>(3) on-site management; and</u>
- 18 (4) other services specified in the contract.
- 19 (b) A construction manager-agent may not be a contractor who
- 20 performs the construction, rehabilitation, alteration, or repair
- 21 of the facility.
- Sec. 2264.203. FIDUCIARY CAPACITY OF CONSTRUCTION
- 23 MANAGER-AGENT. A construction manager-agent represents the
- 24 governmental entity in a fiduciary capacity.
- 25 <u>Sec. 2264.204.</u> <u>USE OF ARCHITECT OR ENGINEER.</u> (a) The
- 26 governmental entity shall select or designate an architect or
- 27 engineer to prepare the construction documents for the project.

- (b) The governmental entity's architect or engineer may not 1 2 serve, alone or in combination with another person, as the construction manager-agent unless the architect or engineer is 3 4 hired to serve as the construction manager-agent under a separate or concurrent selection process conducted in accordance with this 5 6 subchapter. This subsection does not prohibit the governmental entity's architect or engineer from providing customary 7 construction phase services under the architect's or engineer's 8 original professional service agreement in accordance with 9 10 applicable licensing laws.
- 11 <u>(c) To the extent that the construction manager-agent's</u>
 12 <u>services are defined as part of the practice of engineering or</u>
 13 <u>architecture under Chapter 1001 or 1051, Occupations Code, those</u>
 14 <u>services must be conducted by a person licensed under the</u>
 15 <u>applicable chapter.</u>
- Sec. 2264.205. USE OF OTHER PROFESSIONAL SERVICES. (a) The
 governmental entity or the construction manager-agent shall
 procure, independently of the contractor, the inspection services,
 the testing of construction materials engineering, and the
 verification testing services necessary for acceptance of the
 facility by the governmental entity.
- 22 <u>(b) The governmental entity or the construction</u>
 23 <u>manager-agent shall select the services for which it contracts</u>
 24 <u>under this section in accordance with Section 2254.004.</u>
- 25 Sec. 2264.206. SELECTION OF CONSTRUCTION MANAGER-AGENT. A
 26 governmental entity shall select a construction manager-agent on
 27 the basis of demonstrated competence and qualifications in the same

- 1 manner as provided for the selection of engineers or architects
- 2 under Section 2254.004.
- 3 Sec. 2264.207. SELECTION OF CONTRACTORS. A governmental
- 4 entity using the construction manager-agent method shall procure,
- 5 in accordance with applicable law and in any manner authorized by
- 6 this chapter, a general contractor, trade contractors, or
- 7 <u>subcontractors who will serve as the prime contractor for their</u>
- 8 specific portion of the work.
- 9 [Sections 2264.208-2264.250 reserved for expansion]
- 10 SUBCHAPTER F. CONSTRUCTION MANAGER-AT-RISK METHOD
- Sec. 2264.251. CONTRACTS FOR FACILITIES: CONSTRUCTION
- 12 MANAGER-AT-RISK. (a) A construction manager-at-risk is a sole
- 13 proprietorship, partnership, corporation, or other legal entity
- 14 that assumes the risk for construction, rehabilitation,
- 15 alteration, or repair of a facility at the contracted price as a
- 16 general contractor and provides consultation to the governmental
- 17 entity regarding construction during and after the design of the
- 18 facility.
- 19 (b) A governmental entity may use the construction
- 20 manager-at-risk method in selecting a general contractor for the
- 21 construction, rehabilitation, alteration, or repair of a facility
- only as provided by this subchapter.
- Sec. 2264.252. USE OF ARCHITECT OR ENGINEER. (a) The
- 24 governmental entity shall select or designate an architect or
- 25 engineer to prepare the construction documents for the project.
- (b) The governmental entity's engineer or architect for a
- 27 project may not serve, alone or in combination with another person,

- 1 as the construction manager-at-risk unless the architect or
- 2 engineer is hired to serve as the construction manager-at-risk
- 3 under a separate or concurrent selection process conducted in
- 4 accordance with this subchapter. This subsection does not prohibit
- 5 the governmental entity's architect or engineer from providing
- 6 customary construction phase services under the architect's or
- 7 <u>engineer's original professional service agreement in accordance</u>
- 8 with applicable licensing laws.
- 9 Sec. 2264.253. USE OF OTHER PROFESSIONAL SERVICES. (a) The
- 10 governmental entity shall provide or contract for, independently of
- 11 the construction manager-at-risk, the inspection services, the
- 12 testing of construction materials engineering, and the
- 13 verification testing services necessary for acceptance of the
- 14 facility by the governmental entity.
- 15 (b) The governmental entity shall select the services for
- 16 which it contracts under this section in accordance with Section
- 2254.004.
- 18 Sec. 2264.254. SELECTION PROCESS. (a) The governmental
- 19 entity shall select the construction manager-at-risk in a one-step
- or two-step process.
- 21 (b) The governmental entity shall prepare a single request
- 22 for proposals, in the case of a one-step process, and an initial
- 23 request for qualifications, in the case of a two-step process, that
- 24 includes:
- 25 (1) general information on the project site, project
- scope, schedule, selection criteria, estimated budget, and the time
- 27 and place for receipt of the proposals or qualifications;

- 1 (2) a statement as to whether the selection process is
- 2 a one-step or two-step process; and
- 3 (3) other information that may assist the governmental
- 4 entity in its selection of a construction manager-at-risk.
- 5 (c) The governmental entity shall state the selection
- 6 criteria in the request for proposals or qualifications. The
- 7 <u>selection criteria may include the offeror's experience, past</u>
- 8 performance, safety record, proposed personnel and methodology,
- 9 and other appropriate factors that demonstrate the capability of
- 10 the construction manager-at-risk.
- 11 (d) If a one-step process is used, the governmental entity
- 12 may request, as part of the offeror's proposal, proposed fees and
- 13 prices for fulfilling the general conditions.
- (e) If a two-step process is used, the governmental entity
- 15 may not request fees or prices in step one. In step two, the
- 16 governmental entity may request that five or fewer offerors,
- 17 selected solely on the basis of qualifications, provide additional
- information, including the construction manager-at-risk's proposed
- 19 fee and price for fulfilling the general conditions.
- 20 (f) At each step, the governmental entity shall receive,
- 21 publicly open, and read aloud the names of the offerors. At the
- 22 appropriate step, the governmental entity shall also read aloud the
- 23 fees and prices, if any, stated in each proposal as the proposal is
- 24 opened.
- 25 (g) Not later than the 45th day after the date of opening the
- 26 proposals, the governmental entity shall evaluate and rank each
- 27 proposal submitted in relation to the criteria set forth in the

- 1 request for proposals.
- 2 Sec. 2264.255. SELECTION OF OFFEROR. (a) The governmental
- 3 entity shall select the offeror that submits the proposal that
- 4 offers the best value for the governmental entity based on the
- 5 published selection criteria and on its ranking evaluation.
- 6 (b) The governmental entity shall first attempt to
- 7 <u>negotiate a contract with the selected offeror.</u>
- 8 (c) If the governmental entity is unable to negotiate a
- 9 satisfactory contract with the selected offeror, the governmental
- 10 entity shall, formally and in writing, end negotiations with that
- offeror and proceed to negotiate with the next offeror in the order
- 12 of the selection ranking until a contract is reached or
- 13 negotiations with all ranked offerors end.
- Sec. 2264.256. PERFORMANCE OF WORK. (a) A construction
- 15 manager-at-risk shall publicly advertise for bids or proposals and
- 16 receive bids or proposals from trade contractors or subcontractors
- 17 for the performance of all major elements of the work other than the
- 18 minor work that may be included in the general conditions.
- 19 (b) A construction manager-at-risk may seek to perform
- 20 portions of the work itself if:
- 21 (1) the construction manager-at-risk submits its bid
- or proposal for those portions of the work in the same manner as all
- other trade contractors or subcontractors; and
- 24 (2) the governmental entity determines that the
- 25 construction manager-at-risk's bid or proposal provides the best
- 26 value for the governmental entity.
- Sec. 2264.257. REVIEW OF BIDS OR PROPOSALS. (a) The

construction manager-at-risk and the governmental entity shall 1 2 review all trade contractor or subcontractor bids or proposals in a manner that does not disclose the contents of the bid or proposal 3 4 during the selection process to a person not employed by the construction manager-at-risk, engineer, architect, or governmental 5 6 entity. All bids or proposals shall be made public after the later 7 of the award of the contract or the seventh day after the date of 8 final selection of bids or proposals.

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- (b) If the construction manager-at-risk reviews, evaluates, and recommends to the governmental entity a bid or proposal from a trade contractor or subcontractor but the governmental entity requires another bid or proposal to be accepted, the governmental entity shall compensate the construction manager-at-risk by a change in price, time, or guaranteed maximum cost for any additional cost and risk that the construction manager-at-risk incurs because of the governmental entity's requirement that another bid or proposal be accepted.
- 18 Sec. 2264.258. DEFAULT; PERFORMANCE OF WORK. If a selected
 19 trade contractor or subcontractor defaults in the performance of
 20 its work or fails to execute a subcontract after being selected in
 21 accordance with this subchapter, the construction manager-at-risk
 22 may, without advertising, itself fulfill the contract requirements
 23 or select a replacement trade contractor or subcontractor to
 24 fulfill the contract requirements.
- 25 Sec. 2264.259. PERFORMANCE OR PAYMENT BOND. (a) If a fixed
 26 contract amount or guaranteed maximum price has not been determined
 27 at the time the contract is awarded, the penal sums of the

- 1 performance and payment bonds delivered to the governmental entity
- 2 must each be in an amount equal to the project budget, as specified
- 3 in the request for proposals or qualifications.
- 4 (b) The construction manager-at-risk shall deliver the
- 5 bonds not later than the 10th day after the date the construction
- 6 manager-at-risk executes the contract unless the construction
- 7 <u>manager-at-risk furnishes a bid bond or other financial security</u>
- 8 <u>acceptable</u> to the governmental entity to ensure that the
- 9 construction manager will furnish the required performance and
- 10 payment bonds when a guaranteed maximum price is established.
- 11 [Sections 2264.260-2264.300 reserved for expansion]
- 12 SUBCHAPTER G. DESIGN-BUILD METHOD
- Sec. 2264.301. APPLICABILITY OF SUBCHAPTER TO BUILDINGS;
- 14 EXCEPTIONS. This subchapter applies only to a facility that is a
- 15 building or an associated structure. This subchapter does not
- 16 apply to:
- 17 (1) a highway, road, street, bridge, utility, water
- 18 supply project, water plant, wastewater plant, water and wastewater
- 19 distribution or conveyance facility, wharf, dock, airport runway or
- 20 taxiway, drainage project, or related type of project associated
- 21 with civil engineering construction; or
- 22 (2) a building or structure that is incidental to a
- project that is primarily a civil engineering construction project.
- Sec. 2264.302. CONTRACTS FOR BUILDINGS: DESIGN-BUILD. A
- 25 governmental entity may use the design-build method for the
- 26 construction, rehabilitation, alteration, or repair of a building
- 27 or associated structure only as provided by this subchapter. In

- H.B. No. 2525
- 1 using that method, the governmental entity shall enter into a
- 2 single contract with a design-build firm for the design and
- 3 construction of the building or associated structure.
- 4 Sec. 2264.303. DESIGN-BUILD FIRMS. A design-build firm
- 5 under this subchapter must be a partnership, corporation, or other
- 6 legal entity or team that includes an engineer or architect and a
- 7 <u>builder qualified to engage in building construction in Texas.</u>
- 8 Sec. 2264.304. USE OF ARCHITECT OR ENGINEER. The
- 9 governmental entity shall select or designate an architect or
- 10 engineer independent of the design-build firm to act as the
- 11 governmental entity's representative for the duration of the work
- 12 on the facility.
- 13 Sec. 2264.305. USE OF OTHER PROFESSIONAL SERVICES. (a) The
- 14 governmental entity shall provide or contract for, independently of
- 15 the design-build firm, the inspection services, the testing of
- 16 construction materials engineering, and the verification testing
- 17 services necessary for acceptance of the facility by the
- 18 governmental entity.
- 19 (b) The governmental entity shall select the services for
- 20 which it contracts under this section in accordance with Section
- 21 2254.004.
- Sec. 2264.306. PREPARATION OF REQUEST. (a) The
- 23 governmental entity shall prepare a request for qualifications that
- 24 includes general information on the project site, project scope,
- 25 budget, special systems, selection criteria, and other information
- 26 that may assist potential design-build firms in submitting
- 27 proposals for the project.

(b) The governmental entity shall also prepare the design criteria package that includes more detailed information on the project. If the preparation of the design criteria package requires engineering or architectural services that constitute the practice of engineering within the meaning of Chapter 1001, Occupations Code, or the practice of architecture within the meaning of Chapter 1051, Occupations Code, those services shall be provided in accordance with the applicable law.

- (c) The design criteria package must include a set of documents that provides sufficient information, including criteria for selection, to permit a design-build firm to prepare a response to the governmental entity's request for qualifications and to provide any additional information requested. The design criteria package must specify criteria the governmental entity considers necessary to describe the project and may include, as appropriate, the legal description of the site, survey information concerning the site, interior space requirements, special material requirements, material quality standards, conceptual criteria for the project, special equipment requirements, cost or budget estimates, time schedules, quality assurance and quality control requirements, site development requirements, applicable codes and ordinances, provisions for utilities, parking requirements, and any other requirements.
- 24 (d) The governmental entity may not require offerors to
 25 submit detailed engineering or architectural designs as part of a
 26 proposal or a response to a request for qualifications.
- 27 <u>Sec. 2264.307.</u> <u>EVALUATION OF DESIGN-BUILD FIRMS.</u> (a) For

- 1 each design-build firm that responded to the request for
- 2 qualifications, the governmental entity shall evaluate the firm's
- 3 experience, technical competence, and capability to perform, the
- 4 past performance of the firm and members of the firm, and other
- 5 appropriate factors submitted by the firm in response to the
- 6 request for qualifications, except that cost-related or
- 7 price-related evaluation factors are not permitted.
- 8 (b) Each firm must certify to the governmental entity that
- 9 each engineer or architect that is a member of the firm was selected
- 10 based on demonstrated competence and qualifications, in the manner
- 11 provided by Section 2254.004.
- 12 (c) The governmental entity shall qualify a maximum of five
- 13 responders to submit proposals that contain additional information
- 14 and, if the governmental entity chooses, to interview for final
- 15 selection.
- 16 (d) The governmental entity shall evaluate the additional
- information submitted by the offerors on the basis of the selection
- 18 criteria stated in the request for qualifications and the results
- 19 of any interview.
- 20 (e) The governmental entity may request additional
- 21 information regarding demonstrated competence and qualifications,
- 22 considerations of the safety and long-term durability of the
- 23 project, the feasibility of implementing the project as proposed,
- 24 the ability of the offeror to meet schedules, or costing
- 25 methodology. As used in this subsection, "costing methodology"
- 26 means an offeror's policies on subcontractor markup, definition of
- 27 general conditions, range of cost for general conditions, policies

- 1 on retainage, policies on contingencies, discount for prompt
- 2 payment, and expected staffing for administrative duties. The term
- 3 does not include a guaranteed maximum price or bid for overall
- 4 design or construction.
- 5 (f) The governmental entity shall rank each proposal
- 6 submitted on the basis of the criteria set forth in the request for
- 7 qualifications.
- 8 Sec. 2264.308. SELECTION OF DESIGN-BUILD FIRM. (a) The
- 9 governmental entity shall select the design-build firm that submits
- 10 the proposal offering the best value for the governmental entity on
- 11 the basis of the published selection criteria and on its ranking
- 12 evaluations.
- (b) The governmental entity shall first attempt to
- 14 negotiate a contract with the selected firm.
- 15 (c) If the governmental entity is unable to negotiate a
- 16 <u>satisfactory contract with the selected firm</u>, the governmental
- 17 entity shall, formally and in writing, end all negotiations with
- 18 that firm and proceed to negotiate with the next firm in the order
- 19 of the selection ranking until a contract is reached or
- 20 negotiations with all ranked firms end.
- 21 Sec. 2264.309. COMPLETION OF DESIGN AFTER SELECTION. After
- 22 selection of the design-build firm, that firm's architects or
- 23 <u>engineers shall complete the design and submit all design elements</u>
- 24 for review and determination of scope compliance to the
- 25 governmental entity or governmental entity's architect or engineer
- 26 before or concurrently with construction.
- 27 Sec. 2264.310. FINAL CONSTRUCTION DOCUMENTS. The

- 1 design-build firm shall supply a signed and sealed set of
- 2 construction documents for the project to the governmental entity
- 3 at the conclusion of construction.
- 4 Sec. 2264.311. PERFORMANCE OR PAYMENT BOND. (a) A payment
- or performance bond is not required and may not provide coverage for
- 6 the portion of the design-build contract with the design-build firm
- 7 under this subchapter that includes design services only.
- 8 (b) If a fixed contract amount or guaranteed maximum price
- 9 <u>has not been determined at the time the design-build contract is</u>
- 10 awarded, the penal sums of the performance and payment bonds
- 11 delivered to the governmental entity must each be in an amount equal
- 12 to the project budget, as specified in the design criteria package.
- 13 (c) The design-build firm shall deliver the bonds not later
- 14 than the 10th day after the date the design-build firm executes the
- 15 contract unless the design-build firm furnishes a bid bond or other
- 16 <u>financial security acceptable to the governmental entity to ensure</u>
- 17 that the design-build firm will furnish the required performance
- and payment bonds when a guaranteed maximum price is established.
- 19 [Sections 2264.312-2264.350 reserved for expansion]
- 20 SUBCHAPTER H. JOB ORDER CONTRACTS METHOD
- Sec. 2264.351. JOB ORDER CONTRACTS FOR FACILITIES
- 22 CONSTRUCTION OR REPAIR. A governmental entity may award job order
- 23 contracts for the minor construction, repair, rehabilitation, or
- 24 alteration of a facility if:
- 25 (1) the work is of a recurring nature but the delivery
- 26 times are indefinite; and
- 27 (2) indef<u>inite quantities</u> and orders are awarded

- 1 substantially on the basis of predescribed and prepriced tasks.
- 2 Sec. 2264.352. CONTRACTUAL UNIT PRICES. The governmental
- 3 entity may establish contractual unit prices for a job order
- 4 contract by:
- 5 (1) specifying one or more published construction unit
- 6 price books and the applicable divisions or line items; or
- 7 (2) providing a list of work items and requiring the
- 8 offerors to propose one or more coefficients or multipliers to be
- 9 applied to the price book or work items as the price proposal.
- 10 Sec. 2264.353. SEALED PROPOSALS METHOD. (a) The
- 11 governmental entity shall advertise for, receive, and publicly open
- 12 sealed proposals for job order contracts.
- 13 (b) The governmental entity may require offerors to submit
- 14 information in addition to rates, including experience, past
- performance, and proposed personnel and methodology.
- Sec. 2264.354. AWARDING OF JOB CONTRACTS. The governmental
- 17 entity may award job order contracts to one or more job order
- 18 contractors in connection with each solicitation of proposals.
- 19 Sec. 2264.355. USE OF ARCHITECT OR ENGINEER. If a job order
- 20 contract or an order issued under the contract requires
- 21 <u>architectural or engineering services that constitute the practice</u>
- of engineering within the meaning of Chapter 1001, Occupations
- 23 Code, or the practice of architecture within the meaning of Chapter
- 24 1051, Occupations Code, those services shall be provided in
- 25 accordance with applicable law.
- Sec. 2264.356. JOB ORDER CONTRACT TERM. (a) A job order
- 27 contract is for the base term and with any renewal options that the

- 1 governmental entity sets forth in the request for proposals.
- 2 (b) If the governmental entity fails to advertise the base
- 3 term, the base term may not exceed two years and is not renewable
- 4 without further advertisement and solicitation of proposals.
- 5 Sec. 2264.357. JOB ORDERS. (a) An order for a job or
- 6 project under a job order contract must be signed by the
- 7 governmental entity's representative and the contractor.
- 8 (b) The order may be:
- 9 (1) a fixed price, lump-sum contract based
- 10 substantially on contractual unit pricing applied to estimated
- 11 quantities; or
- 12 (2) a unit price order based on the quantities and line
- 13 items delivered.
- 14 Sec. 2264.358. PAYMENT AND PERFORMANCE BONDS. The
- contractor shall provide payment and performance bonds, if required
- by law, based on the amount or estimated amount of any order.
- 17 [Sections 2264.359-2264.400 reserved for expansion]
- 18 SUBCHAPTER I. NOTICE REQUIREMENTS FOR LOCAL GOVERNMENTS
- 19 Sec. 2264.401. NOTICE REQUIREMENTS FOR CERTAIN LOCAL
- 20 GOVERNMENTS. (a) For a contract entered into by a defense base
- 21 development authority, municipality, or river authority under a
- 22 method provided by this chapter, the municipality or authority
- 23 shall publish notice of the time and place the bids or proposals or
- 24 the responses to a request for qualifications will be received and
- 25 opened.
- 26 (b) The notice must be published in a newspaper of general
- 27 circulation in the county in which the defense base development

- 1 <u>authority's or municipality's central administrative office is</u>
- 2 located or in the county in which the greatest amount of the river
- 3 authority's territory is located. If there is not a newspaper of
- 4 general circulation in that county, the notice shall be published
- 5 in a newspaper of general circulation in the county nearest the
- 6 county seat of the county in which the defense base development
- 7 <u>authority's or municipality's central administrative office is</u>
- 8 located or the county seat of the county in which the greatest
- 9 amount of the river authority's territory is located.
- 10 (c) The notice must be published once each week for at least
- 11 two weeks before the deadline for receiving bids, proposals, or
- 12 <u>responses.</u>
- 13 (d) In a two-step procurement process, the time and place
- 14 the second step bids, proposals, or responses will be received are
- not required to be published separately.
- Sec. 2264.402. NOTICE REQUIREMENTS FOR COUNTIES. (a) For a
- 17 contract entered into by a county under a method provided by this
- 18 chapter, the county shall publish notice of the time and place the
- 19 bids or proposals or request for qualifications will be received
- and opened.
- 21 (b) The notice must be published in a newspaper of general
- 22 circulation in the county once each week for at least two weeks
- 23 <u>before the deadline for receiving bids, proposals, or responses.</u>
- 24 If there is not a newspaper of general circulation in the county,
- 25 the notice shall be:
- 26 (1) posted at the courthouse door of the county; and
- 27 (2) published in a newspaper of general circulation in

- 1 the county nearest the county seat of the county publishing the
- 2 notice.
- 3 [Sections 2264.403-2264.425 reserved for expansion]
- 4 SUBCHAPTER J. ENFORCEMENT
- 5 Sec. 2264.426. VOID CONTRACT. A contract entered into in
- 6 violation of this chapter is void as against public policy.
- 7 Sec. 2264.427. INJUNCTIVE RELIEF. (a) As used in this
- 8 section, "interested party" includes a county or district attorney,
- 9 a criminal district attorney, a resident of a county that enters
- 10 <u>into a contract under this chapter, or a resident of a county in</u>
- 11 which a municipality or a river or defense base development
- 12 authority that enters into a contract under this chapter is
- 13 located.
- 14 (b) An interested party may file an action to enjoin
- 15 performance of a contract made in violation of this chapter.
- 16 (c) A party who prevails in an action brought under this
- 17 section is entitled to reasonable attorney's fees as approved by
- 18 the court.
- SECTION 3. Sections 44.031(a) and (f), Education Code, are
- 20 amended to read as follows:
- 21 (a) Except as provided by this subchapter, all school
- 22 district contracts, except contracts for the purchase of produce or
- 23 vehicle fuel or a contract made under Chapter 2264, Government
- 24 Code, valued at \$25,000 or more in the aggregate for each 12-month
- 25 period shall be made by the method, of the following methods, that
- 26 provides the best value for the district:
- 27 (1) competitive bidding;

- 1 (2) competitive sealed proposals;
- 2 (3) a request for proposals, for services other than
- 3 construction services;
- 4 (4) a catalogue purchase as provided by Subchapter B,
- 5 Chapter 2157, Government Code;
- 6 (5) an interlocal contract;
- 7 (6) [a design/build contract;
- 8 [(7) a contract to construct, rehabilitate, alter, or
- 9 repair facilities that involves using a construction manager;
- 10 [(8) a job order contract for the minor construction,
- 11 repair, rehabilitation, or alteration of a facility;
- 12 $\left[\frac{(9)}{}\right]$ the reverse auction procedure as defined by
- 13 Section 2155.062(d), Government Code; or
- 14 (7) $[\frac{(10)}{(10)}]$ the formation of a political subdivision
- corporation under Section 304.001, Local Government Code.
- 16 (f) This section does not apply to a contract for
- 17 professional services rendered, including services of an
- 18 architect, attorney, engineer, or fiscal agent. A school district
- 19 may, at its option, contract for professional services rendered by
- 20 a financial consultant or a technology consultant in the manner
- 21 provided by Section 2254.003, Government Code, in lieu of the
- 22 methods provided by this section.
- SECTION 4. Subchapter A, Chapter 2254, Government Code, is
- 24 amended by adding Section 2254.007 to read as follows:
- Sec. 2254.007. INJUNCTIVE RELIEF. (a) As used in this
- 26 section, "interested party" includes a county or district attorney,
- 27 a criminal district attorney, a resident of a county that enters

- 1 into a contract under this chapter, or a resident of a county in
- 2 which a municipality or a river authority that enters into a
- 3 contract under this chapter is located.
- 4 (b) An interested party may file an action to enjoin
- 5 performance of a contract made in violation of this chapter.
- 6 (c) A party who prevails in an action brought under this
- 7 <u>section is entitled to reasonable attorney's fees as approved by</u>
- 8 the court.
- 9 SECTION 5. The following are repealed:
- 10 (1) Section 44.0315 and Sections 44.035-44.041,
- 11 Education Code;
- 12 (2) Subchapter T, Chapter 51, Education Code;
- 13 (3) Sections 2166.2511, 2166.2526, 2166.2531,
- 14 2166.2532, 2166.2533, and 2166.2535, Government Code; and
- 15 (4) Subchapter H, Chapter 271, Local Government Code.
- 16 SECTION 6. (a) The changes in law made by this Act apply
- only to a contract or construction project for which a governmental
- 18 entity first advertises or otherwise requests bids, proposals,
- 19 offers, or qualifications, or makes a similar solicitation, on or
- 20 after the effective date of this Act.
- 21 (b) A contract or construction project for which a
- 22 governmental entity first advertises or otherwise requests bids,
- 23 proposals, offers, or qualifications, or makes a similar
- 24 solicitation, before the effective date of this Act is governed by
- 25 the law as it existed immediately before the effective date of this
- 26 Act, and that law is continued in effect for that purpose.
- 27 SECTION 7. This Act takes effect September 1, 2005.