H.B. No. 2038 By: Allen of Dallas

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to the establishment and operation of state regulated
3	video lottery terminals at licensed Texas racetracks to enhance the
4	Texas Racehorse and Greyhound racing and breeding industries;
5	providing penalties.

- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 6
- ARTICLE \_\_\_. VIDEO LOTTERY 7
- SECTION 1. PURPOSE. 8

- This state is facing a crisis in providing funding for the 9 public education system. In order to generate additional revenue 10 11 to fund public education and other state governmental programs, a 12 state-controlled and state-operated video lottery system is proposed in accordance with this Act. 13
- SECTION 1.01. Section 466.002, Government Code, is amended 14 by amending Subdivisions (2)-(10) and adding Subdivisions 15 (11)-(36) to read as follows: 16
- (2) "Communication technology" means the methods used 17 18 and the components employed to facilitate the transmission of information, including transmission and reception systems that 19 transmit information through wire, cable, radio, microwave, light, 20 21 optics, or computer data networks.
- (3) "Director" means a [the] director employed by the 22 executive director under Section 467.033 [of the division]. 23
- (4) "Disable" with respect to video lottery terminals 24

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- 1 means the process that causes a video lottery terminal to cease
- 2 functioning on issuance of a shutdown command from the video
- 3 lottery central system.
- 4 (5) "Distribute" means the sale, lease, marketing,
- 5 offer, or other disposition of a video lottery terminal, the
- 6 electronic computer components of a video lottery terminal, the
- 7 cabinet in which a video lottery terminal is housed, video lottery
- 8 equipment, or video lottery game software intended for use or play
- 9 in this state or on Indian lands in this state.
- 10  $\underline{\text{(6)}}$  [ $\frac{\text{(3)}}{\text{)}}$ ] "Division" means the lottery division
- 11 established by the commission under Chapter 467.
- 12 (7) "Electronic storage medium," with respect to video
- 13 <u>lottery</u>, means the electronic medium on which the operation
- 14 software for a game playable on a video lottery terminal is stored
- that is in the form of erasable programmable read only memory,
- 16 compact disc-read only memory, flash random access memory, or other
- 17 technology medium the commission approves for use in a video
- 18 lottery terminal.
- (8)  $[\frac{(4)}{1}]$  "Executive director" means the executive
- 20 director of the commission.
- 21 (9) "Gaming agreement" means an agreement authorized
- 22 under Subchapter K between this state and a federally recognized
- 23 <u>Indian tribe under which this state permits the tribe to conduct</u>
- 24 limited gaming activities authorized under this chapter or
- 25 applicable federal law.
- 26 (10) "House-banked game" means a game of chance:
- 27 (A) in which the house plays as a participant;

(B) in which the house takes on all players,
collects from all losers, and pays all winners; and
(C) that the house has an opportunity to win.
(11) "Indian lands" means:
(A) land located within an Indian reservation;
<u>and</u>
(B) land over which an Indian tribe exercises
governmental power and the title to which is:
(i) held in trust by the United States for
the benefit of an Indian tribe or individual member of an Indiar
tribe; or
(ii) held by an Indian tribe or ar
individual member of an Indian tribe and subject to restriction by
the United States against alienation.
(C) In no event shall "Indian lands" mean land
described in (A) and (B) that was not occupied by on Indian tribe or
January 1, 1998.
(12) "Institutional investor" means:
(A) a state or federal government pension plan;
<u>or</u>
(B) any of the following that meets the

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Securities Exchange Act of 1934 (15 U.S.C. Sections 78a-78kk), and

requirements of a "qualified institutional buyer" as defined in

Rule 144A, Securities Act of 1933 (15 U.S.C. Sections 77a-77aa),

and the rules and regulations adopted under that rule by the United

(i) a bank as defined by Section 3(a)(6),

States Securities and Exchange Commission:

- 1 the rules and regulations adopted under that act by the United
- 2 States Securities and Exchange Commission;
- 3 <u>(ii)</u> an insurance company as defined by
- 4 Section 2(a)(17), Investment Company Act of 1940 (15 U.S.C. Section
- 5 80a-1 et seq.);
- 6 <u>(iii) an investment company registered</u>
- 7 under Section 8, Investment Company Act of 1940 (15 U.S.C. Section
- 8 80a-1 et seq.);
- 9 (iv) an employee benefit plan or pension
- 10 fund subject to the Employee Retirement Income Security Act of 1974
- 11 (29 U.S.C. Section 1001 et seq.), excluding an employee benefit
- 12 plan or pension fund sponsored by a publicly traded corporation
- 13 registered with the Securities and Exchange Commission;
- 14 (v) a group composed entirely of persons
- 15 specified by this subdivision; or
- 16 (vi) any other person the commission
- 17 recognizes as an institutional investor for reasons consistent with
- 18 the policies expressed in this chapter.
- 19 (13) "Lottery" means the procedures operated by the
- 20 state under this chapter through which prizes are awarded or
- 21 distributed by chance among persons who have paid, or
- 22 unconditionally agreed to pay, for a chance or other opportunity to
- 23 receive a prize. <u>Such procedures shall include instant-ticket</u>
- 24 lottery games in which a central system randomly shuffles and
- 25 stores paper and electronic ticket series, distributes the tickets
- 26 to lottery operators and site controllers, monitors all system
- 27 activity, and performs accounting and security functions. Such

- 1 tickets shall be predetermined to be either winners or losers
- 2 before the time of purchase, and once a player has purchased a
- 3 ticket, it shall be removed from the pool of available tickets and
- 4 may not be dispensed again.
- 5 (14) [<del>(6)</del>] "Lottery game" means an activity conducted
- 6 lawfully and in accordance with the Texas Constitution and this
- 7 chapter that is controlled by this state as part of the lottery and
- 8 through which prizes are awarded or distributed by chance to
- 9 persons who have paid or unconditionally agreed to pay, or who
- 10 otherwise participate in a game, for a chance or other opportunity
- 11 to receive a prize [includes a lottery activity].
- 12 (15)  $\left[\frac{7}{1}\right]$  "Lottery operator" means a person selected
- under Section 466.014(b) to operate a lottery game.
- 14 (16) "Manufacture," with respect to video lottery,
- 15 means to design, assemble, fabricate, produce, program, or make
- 16 modifications to a video lottery terminal, the electronic computer
- 17 components of a video lottery terminal, the cabinet in which a video
- 18 lottery terminal is housed, video lottery equipment, or video
- 19 lottery game software intended for use or play in this state or on
- 20 Indian lands in this state.
- 21 (17) "Net terminal income" means the total amount of
- 22 money paid to play video lottery games less the value of all credits
- 23 redeemed for money, including any progressive prizes, by the
- 24 players of the video lottery games. Promotional prizes offered by a
- video lottery retailer or video lottery manager may not be deducted
- or otherwise considered credits redeemed for money by players for
- 27 the purpose of determining net terminal income. A promotional

- 1 prize is a prize unrelated to the play of the game.
- 2 (18) "Pari-mutuel license holder" means a person
- 3 licensed to conduct wagering on a greyhound race or a horse race
- 4 under the Texas Racing Act (Article 179e, Vernon's Texas Civil
- 5 Statutes).
- 6 (19) "Person" means, for purposes of video lottery
- 7 operations, any natural person, corporation, association, trust,
- 8 partnership, limited partnership, joint venture, subsidiary, or
- 9 other entity, regardless of its form, structure, or nature.
- 10 (20) [(8)] "Player" means a person who contributes any
- 11 part of the consideration for a ticket or to play a video lottery
- 12 game under this chapter.
- 13 (21) "Racetrack" means a racetrack as defined by
- 14 Section 1.03(25), Texas Racing Act (Article 179e, Vernon's Texas
- 15 <u>Civil Statutes</u>).
- 16 (22) [(9)] "Sales agent" or "sales agency" means a
- 17 person licensed under this chapter to sell tickets.
- 18 (23) "Slot machine" means a mechanical, electrical, or
- 19 other type of device, contrivance, or machine that, on insertion of
- 20 a coin, currency, token, or similar object or on payment of any
- 21 other consideration, is available to play or operate, and that is
- 22 <u>not connected to the video lottery central system, and the play or</u>
- operation of which, through the skill of the operator, by chance, or
- both, may deliver or entitle the person playing or operating the
- 25 <u>machine to receive cash, premiums, merchandise, tokens, or any</u>
- other thing of value, whether the payoff is made automatically from
- 27 the machine or in any other manner. The term does not include any

- 1 equipment, machine, technological aid, or other device in
- 2 connection with the play of bingo under Chapter 2001, Occupations
- 3 Code.
- 4 (24) "Substantial interest holder" means:
- 5 (A) a person who directly, indirectly, or
- 6 beneficially owns any interest in a privately owned corporation,
- 7 <u>association</u>, trust, partnership, limited partnership, joint
- 8 venture, subsidiary, or other entity, regardless of its form,
- 9 structure, or nature;
- 10 (B) a person who directly, indirectly, or
- 11 beneficially owns 10 percent or more of any publicly owned
- 12 corporation, association, trust, partnership, limited partnership,
- joint venture, subsidiary, or other entity, regardless of its form,
- 14 structure, or nature;
- (C) a person associated with an applicant or
- 16 license holder who the commission determines has the power or
- 17 authority to:
- 18 (i) control the activities of the applicant
- or license holder; or
- 20 (ii) elect or select the executive
- 21 director, the managers, the partners, or a majority of the board of
- 22 <u>directors of the applicant or license holder; and</u>
- 23 (D) any key personnel of a video lottery retailer
- or video lottery manager, including an executive director, officer,
- 25 director, manager, member, partner, limited partner, executive,
- 26 employee, or agent, who the commission determines has the power to
- 27 exercise significant influence over decisions concerning any part

- of the applicant's or license holder's business operation.
- 2 A substantial interest holder does not include a bona
- 3 <u>fide lender, bank, or other authorized</u> or licensed lending
- 4 institution that holds a mortgage or other lien acquired in the
- 5 ordinary course of business or a vendor of the applicant or license
- 6 holder that is not otherwise a substantial interest holder.
- 7 (25) [<del>(10)</del>] "Ticket" means any tangible evidence
- 8 issued to provide participation in a lottery game authorized by
- 9 this chapter. The term does not include a ticket for play of a video
- 10 lottery game.
- 11 (26) "Video lottery" means an electronic version of
- 12 the paper instant-ticket lottery games conducted by the Commission,
- 13 and is composed of
- 14 (a) video display terminals that accept players'
- paper currency, credit cards, or account cards, and permit players
- 16 to view the results of the purchased electronic instant lottery
- 17 tickets; and
- 18 <u>(b) site controllers that link a number of video</u>
- 19 display terminals to a central system, store and manage unpurchased
- 20 electronic tickets series and are programmed to dispense electronic
- 21 lottery tickets in the sequence received from and determined by the
- 22 central system.
- 23 (27) "Video lottery central system" means the system
- 24 of procedures and facilities operated and controlled by the
- 25 commission that links together all video lottery terminals operated
- 26 in this state and allows the commission to continuously monitor the
- 27 activity of each video lottery terminal and to disable any video

1	lottery terminal in this state.
2	(28) "Video lottery central system provider" means a
3	person that, by contract with the commission, provides the video
4	lottery central system.
5	(29) "Video lottery equipment" means:
6	(A) a video lottery terminal; or
7	(B) equipment, components, or contrivances used
8	remotely or directly in connection with a video lottery terminal
9	<u>to:</u>
10	(i) affect the reporting of gross revenue
11	and other accounting information, including a device for weighing
12	and counting money;
13	(ii) connect video lottery terminals
14	together for accounting or wide-area prize or progressive prize
15	purposes;
16	(iii) monitor video lottery terminal
17	operations;
18	(iv) provide for the connection of video
19	lottery terminals to the video lottery central system; and
20	(v) any other communications technology or
21	equipment necessary for the operation of a video lottery terminal.
22	(30) "Video lottery game" means an electronically
23	simulated game approved and controlled by the commission the
24	outcome of which is determined solely by chance based on a
25	computer-generated random selection of winning combinations of
26	symbols or numbers other than roulette, dice, or baccarat game
27	themes associated with casino gambling, except that game themes

- 1 that display symbols that appear to roll on drums to simulate a
- 2 classic casino slot machine or themes of other card games and keno
- 3 may be used, and that is displayed on a video lottery terminal that:
- 4 (A) is connected to the video lottery central
- 5 system;
- (B) operates by a player's insertion of a coin,
- 7 <u>currency</u>, <u>voucher</u>, <u>or token into the video lottery terminal that</u>
- 8 causes the video lottery terminal to display credits that entitle
- 9 the player to select one or more symbols or numbers or cause the
- 10 video lottery terminal to randomly select symbols or numbers;
- 11 (C) allows the player to win additional game play
- 12 credits, coins, or tokens based on game rules that establish the
- 13 random selection of winning combinations of symbols or numbers and
- 14 the number of free play credits, coins, or tokens to be awarded for
- 15 <u>each winning combination; and</u>
- (D) allows the player at any time to clear all
- 17 game play credits and receive a video lottery ticket entitling the
- 18 player to receive the cash value of those credits.
- 19 (31) "Video lottery terminal" means an interactive
- 20 electronic terminal device that is connected to the video lottery
- 21 central system and displays video lottery games authorized under
- 22 this chapter and the Texas Constitution. The term does not include
- 23 <u>a house-banked game, a slot machine, or any other stand-alone video</u>
- 24 gambling device, that is not connected to the video lottery system
- or that is otherwise prohibited under state law.
- 26 (32) "Video lottery system" has the meaning assigned
- 27 to that term by Section 47(f), Article III, Texas Constitution.

- 1 (33) "Video lottery ticket" means the tangible
- 2 evidence issued by a video lottery terminal to reflect winnings
- 3 from the play of a video lottery game.
- 4 (34) "Video lottery terminal establishment" means
- 5 premises at which the operation of video lottery terminals is
- 6 authorized by the commission under this chapter in accordance with
- 7 <u>a license or gaming agreement.</u>
- 8 (35) "Video lottery manager" means a person licensed
- 9 by the commission under this chapter as required by the Texas
- 10 Constitution to manage a video lottery terminal establishment at a
- 11 racetrack or who provides management services for a video lottery
- 12 terminal establishment on Indian lands.
- 13 (36) "Video lottery terminal provider" means a person
- 14 in the business of manufacturing or distributing video lottery
- 15 <u>terminals in this state.</u>
- 16 (37) "Video lottery retailer" means a pari-mutuel
- 17 license holder that owns or manages a racetrack at which a video
- 18 lottery terminal establishment is located and that holds a video
- 19 lottery retailer license under Subchapter K.
- SECTION 1.02. Section 466.003, Government Code, is amended
- 21 by amending Subsection (b) and adding Subsection (c) to read as
- 22 follows:
- (b) Any [A] contract or authorized agreement between the
- 24 division and a lottery operator, the video lottery central system
- 25 provider, a video lottery provider, video lottery terminal provider
- 26 under Section 466.014(b) must contain a provision allowing the
- 27 contract or authorized agreement to be terminated without penalty

- 1 should the division be abolished <u>unless another state agency is</u>
- 2 assigned to control and supervise all video lottery game activity
- 3 <u>as required by this chapter</u>.
- 4 (c) Notwithstanding Subsection (a), if any gaming agreement
- 5 that allows video lottery is in effect, the commission or another
- 6 state agency designated by the legislature must operate, control,
- 7 and supervise video lottery games as necessary to comply with a
- 8 gaming agreement under this chapter.
- 9 SECTION 1.03. Section 466.004(a), Government Code, is
- 10 amended to read as follows:
- 11 (a) A political subdivision of this state may not impose:
- 12 (1) a tax on the sale of a ticket;
- 13 (2) a tax on the payment of a prize under this chapter;
- 14 [<del>or</del>]
- 15 (3) an ad valorem tax on tickets; or
- 16 (4) a tax, fee, other assessment on consideration paid
- 17 to play a video lottery game; or
- 18 (5) impose a tax or fee for the attendance or admission
- 19 to a racetrack or video lottery establishment unless specifically
- 20 authorized by statute.
- 21 SECTION 1.04. Section 466.014, Government Code, is amended
- 22 to read as follows:
- Sec. 466.014. POWERS AND DUTIES OF COMMISSION AND EXECUTIVE
- 24 DIRECTOR; CONTRACT AUTHORITY. (a) The commission and executive
- 25 director have broad authority and shall exercise strict control and
- 26 close supervision over [all] lottery games [conducted in this
- 27 state] to promote and ensure integrity, security, honesty, and

1 fairness in the operation and administration of the lottery.

The executive director may contract with or employ a person to perform a function, activity, or service in connection with the operation of the lottery as prescribed by the executive director. A contract relating to the operation of video lottery must be consistent with Subchapter K. Except as provided by this subsection, a [A] person with whom the executive director contracts to operate a lottery game must be eligible for a sales agent license under Section 466.155. A person with whom the executive director contracts to provide the video lottery central system or who registers as a video lottery terminal provider must be licensed, registered, or approved by the commission in accordance with Subchapter K.

- supplies, equipment, or services, including a contract under Subsection (b), pending the completion of any investigation and licensing, registration, or other approval authorized and required by this chapter. A contract awarded under this subsection must include a provision permitting the executive director to terminate the contract without penalty if the investigation reveals that the person to whom the contract is awarded would not be eligible for a sales agent license under Section 466.155 or with regard to video lottery does not satisfy the applicable requirements for licensing, registration, or other approval under Subchapter K.
- (d) In the acquisition or provision of facilities, supplies, equipment, materials, or services related to the implementation of video lottery, the commission is exempt from:

1	(1) procurement procedures prescribed under:
2	(A) Subtitle D, Title 10; and
3	(B) Section 466.101; and
4	(2) any bidding or contract requirements provided by
5	any other law or by commission rules.
6	(e) Paragraph (d) expires on January 1, 2008.
7	SECTION 1.05. Section 466.015(b), Government Code, is
8	amended to read as follows:
9	(b) The commission shall adopt rules to the extent they are
10	not inconsistent with Chapters 551 and 552 governing the:
11	(1) security for the lottery and the commission,
12	including the development of an internal security plan;
13	(2) apportionment of the total revenues from the sale
14	of tickets and from all other sources in the amounts provided by
15	this chapter;
16	(3) enforcement of prohibitions on the sale of tickets
17	to or by an individual younger than 18 years of age; [and]
18	(4) enforcement of prohibitions on a person playing a
19	lottery game by telephone; and
20	(5) enforcement of prohibitions provided by law on the
21	sale of any purchase or play of a video lottery game.
22	SECTION 1.06. Section 466.017, Government Code, is amended
23	to read as follows:
24	Sec. 466.017. AUDITS. (a) The <u>commission</u> [executive
25	director] shall provide for a certified public accountant to
26	conduct an independent audit of the commission's annual financial

statements in accordance with generally accepted auditing

standards that requires the accountant to express an opinion on the conformity of the financial statements with generally accepted accounting principles [for each fiscal year of all accounts and transactions of the lottery]. The certified public accountant may not have [, as determined by the executive director,] a significant financial interest in a sales agent, lottery vendor, video lottery manager, video lottery retailer, video lottery terminal provider, video lottery central system provider, or lottery operator. certified public accountant shall present an audit report to the executive director, the commission, the governor, the comptroller, and the legislature not later than the 30th day after the submission date for the annual financial report required by the General Appropriations Act. [The report must contain recommendations to enhance the earnings capability of the lottery and improve the efficiency of lottery operations.] The state auditor may review the results of and working papers related to the audit.

manager, video lottery retailer, video lottery terminal provider, video lottery central system provider, or sales agent [operator's and sales agent's records] are subject to audit by the commission and the state auditor. For the purpose of carrying out this chapter, the executive director or state auditor may examine all books, records, papers, or other objects that the executive director or state auditor determines are necessary for conducting a complete examination under this chapter and may also examine under oath any officer, director, or employee of a lottery operator, video lottery manager, video lottery retailer, video lottery

terminal provider, video lottery central system provider, or sales 1 2 The executive director or state auditor may conduct an examination at the principal office or any other office of the 3 4 lottery operator, video lottery manager, video lottery retailer, video lottery terminal provider, video lottery central system 5 6 provider, or sales agent or may require the lottery operator, video lottery manager, video lottery retailer, video lottery terminal 7 provider, video lottery central system provider, or sales agent to 8 9 produce the records at the office of the commission or state auditor. If a sales agent, video lottery manager, video lottery 10 retailer, video lottery terminal provider, or video lottery central 11 12 system provider refuses to permit an examination or to answer any question authorized by this subsection, the executive director may 13 14 summarily suspend the license or registration of the sales agent, 15 video lottery manager, video lottery retailer, or video lottery terminal provider under Section 466.160 or Subchapter K until the 16 17 examination is completed as required. Section 321.013(h) does not apply to an audit of a lottery operator, video lottery manager, 18 video lottery retailer, video lottery terminal provider, video 19 lottery central system provider, or sales agent. 20

21 SECTION 1.07. Section 466.018, Government Code, is amended 22 to read as follows:

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Sec. 466.018. INVESTIGATIONS. The attorney general, the district attorney for Travis County, or the district attorney, criminal district attorney, or county attorney performing the duties of district attorney for the county in which the violation or alleged violation occurred may investigate a violation or alleged

- 1 violation of this chapter and of the penal laws of this state by the
- 2 commission or its employees, a sales agent, a lottery vendor, [or] a
- 3 lottery operator, video lottery manager, video lottery retailer,
- 4 video lottery terminal provider, or video lottery central system
- 5 provider.
- 6 SECTION 1.08. Sections 466.020(c), (d), and (e), Government
- 7 Code, are amended to read as follows:
- 8 (c) A security officer or investigator employed by the
- 9 department of security or a peace officer who is working in
- 10 conjunction with the commission or the Department of Public Safety
- in the enforcement of this chapter may:
- 12 (1)  $[\tau]$  without a search warrant, [may] search and
- 13 seize a lottery vending machine, lottery computer terminal, video
- 14 lottery terminal, or other lottery or gaming equipment that is
- 15 located on premises for which a person holds a sales agent, video
- 16 lottery retailer, or video lottery manager license issued under
- 17 this chapter; and
- 18 (2) seize a lottery vending machine, lottery computer
- 19 terminal, video lottery terminal, or other lottery or gaming
- 20 equipment that is being used or is in the possession of any person
- 21 <u>in violation of this chapter</u>.
- 22 (d) The Department of Public Safety or any other state or
- 23 <u>local law enforcement agency in this state</u>, at the commission's
- 24 request and in accordance with an interagency agreement, shall
- 25 perform a full criminal background investigation of a prospective
- 26 deputy or investigator of the department of security. The
- 27 commission shall reimburse the agency [Department of Public Safety]

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1 for the actual costs of an investigation.
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- 2 (e) At least once every two years, the executive director
- 3 shall employ an independent firm that is experienced in security,
- 4 including computer security and systems security, to conduct a
- 5 comprehensive study of all aspects of lottery security, including:
- 6 (1) lottery personnel security;
- 7 (2) sales agent security;
- 8 (3) lottery operator and vendor security;
- 9 (4) security against ticket counterfeiting and
- 10 alteration and other means of fraudulent winning;
- 11 (5) security of lottery drawings;
- 12 (6) lottery computer, data communications, database,
- 13 and systems security;
- 14 (7) lottery premises and warehouse security;
- 15 (8) security of distribution of tickets;
- 16 (9) security of validation and payment procedures;
- 17 (10) security involving unclaimed prizes;
- 18 (11) security aspects of each lottery game;
- 19 (12) security against the deliberate placement of
- 20 winning tickets in lottery games that involve preprinted winning
- 21 tickets by persons involved in the production, storage,
- transportation, or distribution of tickets; [and]
- 23 (13) security of video lottery retailers, video
- lottery managers, video lottery terminal providers, and the video
- 25 lottery central system provider; and
- 26 (14) other security aspects of lottery operations,
- 27 including video lottery game operations.

- 1 SECTION 1.09. Section 466.021(a), Government Code, is
- 2 amended to read as follows:
- 3 (a) The executive director shall, every two years, employ an
- 4 independent firm experienced in demographic analysis to conduct a
- 5 demographic study of lottery players. The study must include the
- 6 income, age, sex, race, education, and frequency of participation
- 7 of players. The study must distinguish between players of
- 8 traditional lottery games and video lottery games.
- 9 SECTION 1.10. Section 466.022, Government Code, is amended
- 10 by amending Subsection (b) and adding Subsections (c) and (d) to
- 11 read as follows:
- 12 (b) In addition to commission records excepted from
- 13 disclosure under Chapter 552, the following information is
- 14 confidential and is exempt from disclosure:
- 15 (1) security plans and procedures of the commission
- 16 designed to ensure the integrity and security of the operation of
- 17 the lottery;
- 18 (2) information of a nature that is designed to ensure
- 19 the integrity and security of the selection of winning tickets or
- 20 numbers in the lottery, other than information describing the
- 21 general procedures for selecting winning tickets or numbers; [and]
- 22 (3) the street address and telephone number of a prize
- 23 winner, if the prize winner has not consented to the release of the
- 24 information; and
- 25 (4) information relating to all system operations of
- 26 video lottery games, including the operation of the video lottery
- 27 system, security related to video lottery games, and commission

- 1 plans and procedures intended to ensure the integrity and security
- 2 of the operation of video lottery games.
- 3 (c) Information that is confidential under Subsection
- 4 (b)(4) includes information and data that:
- 5 (1) is required by the commission to be furnished to
- 6 the commission under Subchapter K or that may be otherwise obtained
- 7 by the commission from any source;
- 8 (2) pertains to an applicant's criminal record,
- 9 antecedents, and background that is furnished to or obtained by the
- 10 commission from any source, including information obtained by the
- 11 commission under Section 411.108(d);
- 12 (3) is provided to the commission, a commission
- 13 employee, or an investigator acting on behalf of the commission by a
- 14 governmental agency or an informer or on the assurance that the
- information will be held in confidence and treated as confidential;
- 16 <u>(4) is obtained by the commission from a video lottery</u>
- 17 manager, video lottery retailer, video lottery terminal provider,
- or video lottery central system provider; or
- 19 (5) is prepared or obtained by an agent or employee of
- 20 the commission relating to a license application, a finding of
- 21 suitability, or any approval required under Subchapter K.
- 22 (d) Information that qualifies as confidential under
- 23 Subsection (b)(4) may be disclosed in whole or in part only as
- 24 necessary to administer this chapter or on the order of a court of
- 25 <u>competent jurisdiction</u>. The commission, subject to appropriate
- 26 procedures, may disclose the information and data to an authorized
- 27 agent of a political subdivision of this state, the United States,

- 1 another state or a political subdivision of another state, a tribal
- 2 law enforcement agency, or the government of a foreign country. For
- 3 the annual report required under Section 466.016, the commission in
- 4 its discretion may disclose a compilation of statistical
- 5 information that is otherwise confidential under Subsection (b)(4)
- 6 if the compilation does not disclose the identity of an applicant,
- 7 license holder, or video lottery establishment. Notwithstanding
- 8 any other provision of state law, the information provided under
- 9 this subsection may not otherwise be disclosed without specific
- 10 <u>commission authorization</u>.
- 11 SECTION 1.11. Section 466.024, Government Code, is amended
- 12 to read as follows:
- Sec. 466.024. PROHIBITED GAMES. (a) The executive
- 14 director, [or] a lottery operator, a video lottery manager, a video
- 15 lottery retailer, a video lottery terminal provider, or a video
- 16 <u>lottery central system provider</u> may not establish or operate a
- 17 lottery game in which the winner is chosen on the basis of the
- 18 outcome of a sports event.
- 19 (b) The commission shall adopt rules prohibiting the
- operation of any game, other than a video lottery game as defined in
- 21 <u>this chapter</u>, using a video lottery machine [or machine].
- 22 (c) In this section:
- (1) "Sports event" means a football, basketball,
- 24 baseball, or similar game, or a horse or dog race on which
- 25 pari-mutuel wagering is allowed.
- 26 (2) "Video lottery machine" [or "machine"] means any
- 27 electronic video [game] machine that, upon insertion of cash or

- 1 token, is available to play [or simulate the play of a video game,
- 2 including video poker, keno, and blackjack, a lottery game using a
- 3 video display and microprocessors in which the player may receive
- 4 free games or credits that can be redeemed for  $cash[\frac{1}{1} coins]$  or
- 5 tokens[, or that directly dispenses cash, coins, or tokens].
- 6 SECTION 1.12. Section 466.025, Government Code, is amended
- 7 to read as follows:
- 8 Sec. 466.025. REPORTS OF TICKETS SOLD, NET TERMINAL INCOME,
- 9 AND PRIZES AWARDED. For each lottery game, other than a video
- 10 <u>lottery game</u>, after the last date on which a prize may be claimed
- 11 under Section 466.408(d), the director shall prepare a report that
- 12 shows the total number of tickets sold and the number and amounts of
- 13 prizes awarded in the game. The report must be available for public
- 14 inspection. For video lottery games, the director shall prepare a
- 15 weekly report that shows the net terminal income for the week of the
- 16 <u>report.</u>
- SECTION 1.13. Section 466.103(a), Government Code, is
- 18 amended to read as follows:
- 19 (a) Except as provided by Subsection (b), the executive
- 20 director may not award a contract for the purchase or lease of
- 21 facilities, goods, or services related to lottery operations to a
- 22 person who:
- 23 <u>(1)</u> would be denied a license as a sales agent under
- 24 Section 466.155; or
- 25 (2) with regard to video lottery games:
- 26 (A) is not a registered video lottery terminal
- 27 provider if registration is required; or

- 1 (B) is deemed unsuitable under Subchapter K.
- 2 SECTION 1.14. Section 466.110, Government Code, is amended
- 3 to read as follows:
- 4 Sec. 466.110. PROHIBITED ADVERTISEMENTS. The legislature
- 5 intends that advertisements or promotions sponsored by the
- 6 commission or the division for the lottery not be of a nature that
- 7 unduly influences any person to purchase a lottery ticket or number
- 8 or play a video lottery game.
- 9 SECTION 1.15. Section 466.151(b), Government Code, is
- 10 amended to read as follows:
- 11 (b) The executive director may establish a provisional
- 12 license or other classes of licenses necessary to regulate and
- 13 administer the quantity and type of lottery games provided at each
- 14 licensed location of a sales agent.
- 15 SECTION 1.16. Section 466.158(a), Government Code, is
- 16 amended to read as follows:
- 17 (a) Unless suspended or revoked, a license issued under this
- 18 subchapter expires on the date specified in the license, which may
- 19 not be later than the fifth anniversary of its date of issuance.
- SECTION 1.17. Section 466.201(a), Government Code, is
- 21 amended to read as follows:
- 22 (a) The commission is entitled to conduct an investigation
- 23 of and is entitled to obtain criminal history record information
- 24 maintained by the Department of Public Safety, the Federal Bureau
- 25 of Investigation Identification Division, or another law
- 26 enforcement agency to assist in the investigation of:
- 27 (1) a sales agent or an applicant for a sales agent

- 1 license;
- 2 (2) a person required to be named in a license
- 3 application;
- 4 (3) a lottery operator, video lottery manager, video
- 5 lottery retailer, video lottery terminal provider, or video lottery
- 6 <u>central system provider</u>, or prospective lottery operator, <u>video</u>
- 7 <u>lottery manager, video lottery retailer, video lottery terminal</u>
- 8 provider, or video lottery central system provider;
- 9 (4) an employee of a lottery operator, video lottery
- 10 manager, video lottery retailer, video lottery terminal provider,
- 11 <u>or video lottery central system provider or prospective lottery</u>
- 12 operator, video lottery manager, video lottery retailer, video
- 13 <u>lottery terminal provider, or video lottery central system</u>
- 14 provider, if the employee is or will be directly involved in lottery
- 15 operations;
- 16 (5) a person who manufactures or distributes lottery
- 17 equipment or supplies, or a representative of a person who
- 18 manufactures or distributes lottery equipment or supplies offered
- 19 to the lottery;
- 20 (6) a person who has submitted a written bid or
- 21 proposal to the commission in connection with the procurement of
- 22 goods or services by the commission, if the amount of the bid or
- 23 proposal exceeds \$500;
- 24 (7) an employee or other person who works for or will
- work for a sales agent or an applicant for a sales agent license;
- 26 (8) a person who proposes to enter into or who has a
- 27 contract with the commission to supply goods or services to the

- 1 commission; or
- 2 (9) if a person described in Subdivisions (1) through
- 3 (8) is not an individual, an individual who:
- 4 (A) is an officer or director of the person;
- 5 (B) holds more than 10 percent of the stock in the
- 6 person;
- 7 (C) holds an equitable interest greater than 10
- 8 percent in the person;
- 9 (D) is a creditor of the person who holds more
- 10 than 10 percent of the person's outstanding debt;
- 11 (E) is the owner or lessee of a business that the
- 12 person conducts or through which the person will conduct
- 13 lottery-related activities;
- 14 (F) shares or will share in the profits, other
- 15 than stock dividends, of the person;
- 16 (G) participates in managing the affairs of the
- 17 person; or
- 18 (H) is an employee of the person who is or will be
- 19 involved in:
- 20 (i) selling tickets; or
- 21 (ii) handling money from the sale of
- 22 tickets.
- SECTION 1.18. Subchapter E, Chapter 466, Government Code,
- is amended by adding Section 466.206 to read as follows:
- Sec. 466.206. CRIMINAL HISTORY INVESTIGATION FOR VIDEO
- 26 LOTTERY. (a) Except as otherwise provided by this section and
- 27 Sections 466.020, 466.201, and 466.5034, a criminal history

- 1 investigation of a video lottery retailer, video lottery manager,
- 2 video lottery terminal provider, or video lottery central system
- 3 provider is governed by commission rules adopted under Subchapter
- 4 K, which may consider a criminal history investigation conducted
- 5 under the Texas Racing Act (Article 179e, Vernon's Texas Civil
- 6 Statutes).
- 7 (b) The Department of Public Safety or a state or local law
- 8 enforcement agency in this state, in accordance with an interagency
- 9 agreement with the commission, shall provide any assistance
- 10 requested by the commission in the administration and enforcement
- of this chapter, including conducting background investigations of
- 12 a person seeking a license, registration, or other commission
- authorization required under Subchapter K or of any person required
- 14 to be named in an application for a license, registration, or other
- commission authorization under that subchapter.
- 16 (c) This section does not limit the commission's right to
- 17 obtain criminal history record information from any other local,
- 18 state, or federal agency. The commission may enter into a
- 19 confidentiality agreement with the agency as necessary and proper.
- 20 (d) Except as otherwise provided by Section 411.108(d) or
- 21 <u>another provision of this chapter, criminal history record</u>
- 22 information obtained by the commission under this section may be
- 23 disclosed only:
- 24 (1) to another law enforcement agency to assist in or
- 25 further an investigation related to the commission's operation and
- oversight of video lottery; or
- 27 <u>(2) under a court order.</u>

- 1 SECTION 1.19. Section 466.252, Government Code, is amended
- 2 to read as follows:
- 3 Sec. 466.252. PLAYER [PURCHASE OF TICKET] AGREEMENT TO
- 4 ABIDE BY RULES AND INSTRUCTIONS. (a) By purchasing a ticket in a
- 5 particular lottery game or participating as a player in a lottery
- 6 game, a player agrees to abide by and be bound by the commission's
- 7 rules and instructions, including the rules or instructions
- 8 applicable to the particular lottery game involved. The player
- 9 also acknowledges that the determination of whether the player is a
- 10 valid winner is subject to:
- 11 (1) the commission's rules, instructions, and claims
- 12 procedures, including those developed for the particular lottery
- 13 game involved; [and]
- 14 (2) any validation tests established by the commission
- for the particular lottery game involved; and
- 16 (3) the limitations and other provisions prescribed by
- 17 this chapter.
- 18 (b) If the lottery uses tickets, an abbreviated form of the
- 19 rules or a reference to the rules may appear on the tickets.
- SECTION 1.20. Section 466.3011, Government Code, is amended
- 21 to read as follows:
- Sec. 466.3011. VENUE. Venue is proper in Travis County or
- 23 any county in which venue is proper under Chapter 13, Code of
- 24 Criminal Procedure, for:
- 25 (1) an offense under this chapter;
- 26 (2) an offense under the Penal Code, if the accused:
- 27 (A) is a lottery operator, lottery vendor, sales

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- 1 agent, video lottery manager, video lottery retailer, video lottery
- 2 terminal provider, video lottery central system provider, or
- 3 employee of the division; and
- 4 (B) is alleged to have committed the offense
- 5 while engaged in lottery activities, including video lottery
- 6 activities; or
- 7 (3) an offense that involves property consisting of or
- 8 including lottery tickets under Title 7 or 11, Penal Code.
- 9 SECTION 1.21. Subchapter G, Chapter 466, Government Code,
- is amended by adding Section 466.3031 to read as follows:
- 11 Sec. 466.3031. UNAUTHORIZED OPERATION, USE, OR POSSESSION
- 12 OF VIDEO LOTTERY TERMINAL. (a) A person may not operate, use, or
- 13 possess a video lottery terminal or other electronic gambling
- 14 device unless the operation, use, or possession is expressly
- 15 authorized by this chapter.
- 16 (b) Except during transport to or from a video lottery
- 17 establishment and as provided by this chapter, a person commits an
- 18 offense if the person operates, uses, or possesses any video
- 19 lottery terminal that is not at all times connected to the video
- 20 lottery central system or that does not generate revenue for this
- 21 state, except funds retained by the commission to pay
- 22 <u>administrative costs</u>. An offense under this subsection is a felony
- 23 <u>of the third degree.</u>
- (c) A person commits an offense if the person operates,
- 25 uses, or possesses a gambling device, other than a video lottery
- 26 terminal authorized under this chapter, including a slot machine,
- 27 dice game, roulette wheel, house-banked game, or game in which a

- 1 winner is determined by the outcome of a sports contest. An offense
- 2 under this subsection is a felony of the third degree.
- 3 (d) Notwithstanding Subsection (b) or (c), a video lottery
- 4 retailer, video lottery manager, or registered video lottery
- 5 terminal provider may store or possess a video lottery terminal as
- 6 authorized by the commission, and the commission may possess video
- 7 lottery terminals for study and evaluation.
- 8 (e) Nothing in this section shall be construed to prohibit
- 9 the operation, use, or possession of equipment, machines,
- 10 technological aids, or other devices allowed in connection with the
- 11 play of bingo under Chapter 2001, Occupations Code.
- 12 SECTION 1.22. Section 466.305(a), Government Code, is
- 13 amended to read as follows:
- 14 (a) A sales agent, video lottery manager, or video lottery
- 15 <u>retailer</u>, or an employee of a sales agent, video lottery manager, or
- 16 <u>video lottery retailer</u>, commits an offense if the person
- 17 intentionally or knowingly sells a ticket to another person or
- 18 allows the person to play or conduct a game on a video lottery
- 19 terminal by extending credit or lending money to the person to
- 20 enable the person to purchase the ticket or play the game.
- 21 SECTION 1.23. The heading to Section 466.3051, Government
- 22 Code, is amended to read as follows:
- Sec. 466.3051. SALE OF TICKET OR LOTTERY GAME TO OR PURCHASE
- OF TICKET OR LOTTERY GAME BY PERSON YOUNGER THAN 18 YEARS OF AGE.
- 25 SECTION 1.24. Section 466.3051, Government Code, is amended
- 26 by adding Subsection (a-1) and amending Subsections (b) and (e) to
- 27 read as follows:

- 1 (a-1) A video lottery manager, video lottery retailer, or an
- 2 employee of a video lottery manager or video lottery retailer
- 3 commits an offense if the person intentionally or knowingly allows
- 4 a person younger than 18 years of age to play a video lottery game.
- 5 (b) An individual who is younger than 18 years of age 6 commits an offense if the individual:
- 7 (1) purchases a ticket;
- 8 (2) plays a video lottery game; or
- 9 (3)  $\left[\frac{(2)}{(2)}\right]$  falsely represents the individual to be 18
- 10 years of age or older by displaying evidence of age that is false or
- 11 fraudulent or misrepresents in any way the individual's age in
- order to purchase a ticket or play a video lottery game.
- (e) An offense under Subsection (a) or (a-1) is a Class C
- 14 misdemeanor.
- 15 SECTION 1.25. Section 466.3053, Government Code, is amended
- 16 to read as follows:
- 17 Sec. 466.3053. PURCHASE OF TICKET OR VIDEO LOTTERY GAME
- 18 WITH PROCEEDS OF AFDC CHECK OR FOOD STAMPS. (a) A person commits an
- 19 offense if the person intentionally or knowingly purchases a ticket
- 20 or plays a video lottery game with:
- 21 (1) the proceeds of a check issued as a payment under
- the Aid to Families with Dependent Children program administered
- 23 under Chapter 31, Human Resources Code; or
- 24 (2) a food stamp coupon issued under the food stamp
- 25 program administered under Chapter 33, Human Resources Code.
- 26 (b) An offense under this section is a Class C misdemeanor.
- 27 SECTION 1.26. Section 466.306, Government Code, is amended

- 1 to read as follows:
- 2 Sec. 466.306. FORGERY; ALTERATION OF TICKET. (a) A person
- 3 commits an offense if the person intentionally or knowingly alters
- 4 or forges a ticket or video lottery ticket.
- 5 (b) An offense under this section is a felony of the third
- 6 degree unless it is shown on the trial of the offense that the prize
- 7 alleged to be authorized by the ticket or video lottery ticket
- 8 forged or altered is greater than \$10,000, in which event the
- 9 offense is a felony of the second degree.
- SECTION 1.27. Section 466.309(a), Government Code, is
- 11 amended to read as follows:
- 12 (a) A person commits an offense if the person intentionally
- or knowingly tampers with, damages, defaces, or renders inoperable
- 14 any vending machine, electronic computer terminal, video lottery
- 15 terminal or other video lottery equipment, or other mechanical
- 16 device used in a lottery game.
- 17 SECTION 1.28. The heading to Section 466.317, Government
- 18 Code, is amended to read as follows:
- 19 Sec. 466.317. PROHIBITION AGAINST SALE OF CERTAIN LOTTERY
- 20 TICKETS OR OPERATION OF CERTAIN VIDEO LOTTERY SYSTEMS.
- 21 SECTION 1.29. Section 466.317, Government Code, is amended
- 22 by adding Subsection (a-1) and amending Subsections (b) and (c) to
- 23 read as follows:
- 24 (a-1) A person may not control or operate a video lottery
- 25 system in this state except as provided by this chapter.
- 26 (b) The state may enter into a compact with another state or
- 27 state government [or an Indian tribe or tribal government] to

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- 1 permit the sale of lottery tickets of this state in the state's  $[\tau]$
- 2 tribe's, or government's jurisdiction and to allow the sale of the
- 3 state's[ tribe's] or government's lottery tickets in this state.
- 4 (c) A person commits an offense if the person violates this
- 5 section. An offense under this section is a felony of the third
- 6 degree [Class A misdemeanor].
- 7 SECTION 1.30. Subchapter H, Chapter 466, Government Code,
- 8 is amended by adding Section 466.360 to read as follows:
- 9 Sec. 466.360. VIDEO LOTTERY TERMINAL REVENUE. Revenue
- 10 generated from the operation of video lottery terminals is governed
- 11 by Subchapter K and commission rules.
- 12 SECTION 1.31. Section 466.355(a), Government Code, is
- 13 amended to read as follows:
- 14 (a) The state lottery account is a special account in the
- 15 general revenue fund. The account consists of all revenue received
- 16 from the sale of tickets, license and application fees under this
- chapter, other than Subchapter K [chapter], and all money credited
- 18 to the account from any other fund or source under law. Interest
- 19 earned by the state lottery account shall be deposited in the
- 20 unobligated portion of the general revenue fund.
- 21 SECTION 1.32. Section 466.402, Government Code, is amended
- 22 by adding Subsection (e) to read as follows:
- (e) This section does not apply to the payment of prizes for
- video lottery games governed by Subchapter K.
- 25 SECTION 1.33. Chapter 466, Government Code, is amended by
- 26 adding Subchapter K to read as follows:

Т	SUBCHAPIER K. VIDEO LOTTERY
2	Sec. 466.501. LEGISLATIVE FINDINGS AND DECLARATIONS. The
3	legislature finds and declares the following:
4	(1) The purpose and intent of this chapter is to carry
5	out the intent of the voters as established by the approval of
6	Section 47(f), Article III, Texas Constitution, to expand the
7	revenue-generating ability of the state lottery by authorizing the
8	state to operate a video lottery system consistent with public
9	policy strictly limiting the expansion of gambling in this state.
10	(2) Except for the operation of video lottery
11	terminals on certain Indian lands as defined by the Texas
12	Constitution, the people of this state intend to allow only
13	state-controlled video lottery games to be conducted in this state
14	and only in locations at which pari-mutuel wagering is conducted at
15	racetracks.
16	(3) This state has the authority and responsibility to
17	control the proliferation of gambling by:
18	(A) limiting the total number of video lottery
19	terminals permitted at authorized locations in this state;
20	(B) limiting video lottery licensing to a fixed
21	number of existing racetracks;
22	(C) extending strict and exclusive state
23	oversight and supervision to all persons, locations, practices, and
24	associations related to the operation of video lottery games; and
25	(D) providing comprehensive law enforcement
26	supervision of video lottery game activities.
27	(4) This state's ability to monitor and control the

- operation of all video lottery terminals ensures the integrity of 2 the system and provides for the most efficient oversight and supervision. Costs incurred for oversight and supervision of 3
- 4 gambling will be significantly less than if video lottery terminals
- 5 were not operated as part of the video lottery system. In addition,
- 6 providing for the state-controlled system will defend against
- 7 criminal infiltration of gambling operations.
- (5) The video lottery games operated at racetracks 8 9 under this chapter are controlled by this state in a manner that allows the state to continuously monitor all video lottery 10 terminals and to disable any video lottery terminal for the 11
- 12 protection of the public and this state.

- (6) Through the video lottery system this state will 13 14 monitor the network of video lottery terminals to ensure maximum 15 security unique to state-operated gambling. Except as may otherwise be required by federal law governing Indian lands, each 16 17 operating video lottery terminal in this state will be connected to
- the video lottery central system. 18
- 19 (7) The authorization for state-controlled video lottery terminals for the purpose of raising revenue is consistent 20 21 with this state's public policy prohibiting gambling so long as the gambling is not, in any way, expanded beyond that directly 22
- controlled by this state. Expanded gambling beyond this limited 23
- 24 form of state-controlled gambling would compromise the public
- safety, law, and long-standing policy against gambling in this 25
- 26 state. In addition, such expanded gambling could impose
- 27 prohibitive cost on this state's regulatory system and, therefore,

defeat the effort to raise revenue through authorized video lottery terminals. For all of these reasons, any interpretation that allows for casino gaming of the type operating in Nevada and New Jersey in 2004 at racetracks or on Indian lands as a result of the authorization of video lottery terminals would have severe adverse consequences on this state's efforts to raise revenue for public education and other governmental programs through the operation of video lottery terminals and would violate the public policy against gambling in such a way that would clearly outweigh any potential positive economic consequences.

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(8) In authorizing only a state-controlled and state-operated video lottery system and state-controlled video lottery terminals in limited locations and continuing the general prohibition on gambling in this state as a matter of public policy, this state is protecting the state's legitimate interests by restricting such vice activity. By limiting operation of video lottery terminals to those connected to the state-controlled video lottery system and to certain lands and certain types of games, the legislature seeks to foster this state's legitimate sovereign interest in regulating the growth of gambling activities in this state. Historically, this state has banned commercial gambling altogether and, therefore, it is in this state's best interest to limit the placement of commercial gambling operations to certain locations. Limiting video lottery terminals to those controlled by this state and located on racetracks where regulated gambling already occurs is reasonably designed to defend against the criminal infiltration of gambling operations and adverse impacts on

communities statewide. By restricting gambling such as video
lottery terminals to carefully limited locations and video lottery
terminals controlled by this state that may be disabled by this
state if necessary to protect the public, this state furthers the
state's purpose of ensuring that such gambling activities are free

6 from criminal and undesirable elements.

- (9) This chapter is game-specific and may not be construed to allow the operation of any other form of gambling unless specifically allowed by this chapter. This chapter does not allow the operation of slot machines, dice games, roulette wheels, house-banked games, including house-banked card games, or games in which winners are determined by the outcome of a sports contest that are expressly prohibited under state law.
- in this state, it is a critical factor to effectuate the will of the voters that any gaming on lands of the Ysleta del Sur Pueblo and Alabama-Coushatta Indian tribes must be in strict compliance with state law. The Kickapoo Traditional Tribe of Texas is only entitled to operate video lottery terminals in strict compliance with state law, unless otherwise required by federal law and in accordance with a gaming agreement negotiated with the governor and ratified by the legislature. A tribe may not under any circumstances operate Class III gaming as defined by federal law other than video lottery terminals connected to a video lottery central system controlled and operated by this state.
- 26 (11) The voters have conferred a substantial economic
  27 benefit on federally recognized Indian tribes by allowing operation

of video lottery terminals on lands held in trust by the Ysleta del Sur Pueblo and Alabama-Coushatta Indian tribes at the time of the ratification and approval of Section 47(f), Article III, Texas Constitution, and on Indian lands of the Kickapoo Traditional Tribe of Texas on which gaming is allowed under applicable federal law. These tribes have the exclusive right to operate video lottery terminals at locations on the Indian lands in this state without incurring the investment necessary to construct, maintain, and operate racetracks for live racing, and through revenue-sharing both the policy of self-governance for the tribes and this state's interests in generating additional revenue for public education and other state governmental programs can be promoted.

operations, and lottery operations conducted under Section 47(f),
Article III, Texas Constitution, and this chapter represent an
exception to the general policy of this state prohibiting wagering
for private gain. Therefore, participation in a video lottery game
by a license or registration holder under this chapter is
considered a privilege conditioned on the proper and continued
qualification of the license or registration holder and on the
discharge of the affirmative responsibility of each license or
registration holder to provide to the regulatory and investigatory
authorities established by this chapter any assistance and
information necessary to assure that the policies declared by this
chapter are achieved. Consistent with this policy, it is the intent
of this chapter to:

(A) preclude the creation of any property right

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- 1 in any license, registration, or approval issued or granted by this
- 2 state under this chapter, the accrual of any value to the privilege
- 3 of participation in any video lottery game operation, or the
- 4 transfer of a license or permit; and
- 5 (B) require that participation in video lottery
- 6 game operations be solely conditioned on the individual
- 7 qualifications of persons seeking this privilege.
- 8 (13) Only video lottery terminals lawfully operated in
- 9 connection with a video lottery system authorized by this
- 10 subchapter may be lawfully operated on Indian lands under the
- Johnson Act (15 U.S.C. Section 1175).
- 12 Sec. 466.502. LOCAL LAW PREEMPTED; APPLICABILITY OF OTHER
- 13 LAWS. (a) This subchapter applies uniformly throughout this state
- 14 and all political subdivisions of this state.
- 15 (b) To the extent of any inconsistency between Chapter 2003
- 16 and a commission rule governing video lottery terminals or a
- 17 provision of this subchapter, the commission rule or provision of
- 18 this subchapter controls in all matters related to video lottery
- 19 terminals, including hearings before the State Office of
- 20 Administrative Hearings.
- 21 Sec. 466.503. AUTHORITY TO OPERATE VIDEO LOTTERY. (a) The
- 22 <u>commission may implement and operate a video lottery system and</u>
- 23 <u>control the operation of video lottery terminals at racetracks in</u>
- 24 accordance with this chapter and the applicable provisions of the
- 25 <u>Texas Racing Act (Article 179e, Vernon's Texas Civil Statutes).</u>
- 26 This chapter supersedes any conflicting or inconsistent provision
- 27 of the Texas Racing Act (Article 179e, Vernon's Texas Civil

- 1 Statutes) or other state law.
- 2 (b) The commission may allow the operation of video lottery
- 3 terminals pursuant to this chapter at locations on Indian lands in
- 4 accordance with an effective gaming agreement and in compliance
- 5 with applicable federal law.
- 6 (c) For purposes of this chapter, this state may acquire a
- 7 proprietary interest in video lottery game software through:
- 8 (1) ownership of the software; or
- 9 (2) an exclusive product license agreement with a
- 10 provider in which the provider retains copyrighted ownership of the
- 11 software but the license granted to this state is nontransferable
- 12 and authorizes this state to operate the software program, solely
- 13 for the state's own use, on the video lottery central system and
- 14 video lottery terminals connected to the video lottery central
- 15 system.
- 16 (d) Video lottery equipment operated under commission
- authority and this chapter is exempt from 15 U.S.C. Section 1172.
- 18 Sec. 466.5031. STATE CONTROL OF VIDEO LOTTERY SYSTEM. (a)
- 19 In accordance with Section 47(f), Article III, Texas Constitution,
- 20 the commission shall control and operate the video lottery system
- 21 and the video lottery central system through which this state has
- the exclusive and unilateral ability to monitor activity of video
- 23 <u>lottery terminals and remotely disable video lottery terminals for</u>
- 24 the public safety, health, and welfare or the preservation of the
- 25 integrity of the lottery and to prevent any financial loss to the
- 26 state. This section does not affect or restrict the ability of the
- 27 video lottery manager to monitor activity of video lottery

- 1 terminals and to disable video lottery terminals in accordance with
- 2 commission rules.
- 3 (b) The commission may disable a video lottery terminal if a
- 4 video lottery retailer's or video lottery manager's license is
- 5 revoked, surrendered, or summarily suspended under Section
- 6 466.50341, or to prevent any financial loss to the state.
- 7 Sec. 466.5032. VIDEO LOTTERY CENTRAL SYSTEM. (a) The
- 8 commission shall establish or cause to be established a video
- 9 lottery central system to link all video lottery terminals in the
- 10 video lottery system. The video lottery central system must be a
- 11 central determinant system that provides lottery outcomes from a
- 12 central determination computer that is transmitted to video lottery
- 13 terminals in a manner prescribed by the commission. The video
- 14 lottery central system must provide the auditing and other
- 15 <u>information required by the commission.</u>
- 16 (b) The commission shall provide to a registered video
- 17 lottery terminal provider or an applicant applying for registration
- 18 as a video lottery terminal provider the protocol documentation
- 19 data necessary to enable the provider's or applicant's video
- 20 lottery terminals to communicate with the commission's video
- 21 lottery central system for transmission of auditing program
- 22 information and for activation and disabling of video lottery
- 23 terminals.
- (c) The video lottery central system may not limit or
- 25 preclude potential video lottery terminal providers from providing
- 26 video lottery terminals except for providers that fail to meet
- 27 specifications set by the commission.

- 1 (d) The video lottery central system provider may not sell 2 or distribute video lottery terminals in this state.
- 3 (e) The commission may contract with a video lottery central system.

  4 system provider to establish the video lottery central system.
- 5 (f) The commission may not contract with a person to provide 6 the video lottery central system if that person owned, on January 1, 7 2005, any interest in a racetrack or pari-mutuel license in this 8 state.
- 9 Sec. 466.5033. REGISTRATION AND APPROVAL OF VIDEO LOTTERY
  10 TERMINAL PROVIDERS. (a) A person may not manufacture or
  11 distribute video lottery equipment for use or play in this state
  12 unless the person is registered under this chapter as a video
  13 lottery terminal provider or is otherwise approved by the
  14 commission to manufacture or distribute video lottery equipment in
  15 this state.
  - (b) Unless suspended or revoked, the registration or approval expires on the date specified by the commission, which may not be later than the fifth anniversary of the date of the registration or approval.

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- 20 <u>(c) To be eligible for registration or commission approval</u>
  21 <u>as required by this section, an applicant must satisfy all</u>
  22 <u>requirements under this subchapter.</u>
- 23 <u>(d) The commission shall adopt rules governing the</u>
  24 registration and approval of video lottery terminal providers. The
  25 rules at a minimum must require the application and any other form
  26 or document submitted to the commission by or on behalf of the
  27 applicant to determine qualification under this section to be sworn

- 1 to or affirmed before an officer qualified to administer oaths. The
- 2 applicant must provide the following information:
- 3 (1) the full name and address of the applicant;
- 4 (2) the full name and address of each location at which
- 5 video lottery equipment is or will be manufactured or stored in this
- 6 state;
- 7 (3) the name, home address, and share of ownership of
- 8 the applicant's substantial interest holders;
- 9 (4) a full description of each separate type of video
- 10 lottery equipment that the applicant seeks to manufacture or
- 11 distribute in this state;
- 12 (5) the brand name under which each type of video
- 13 lottery equipment is to be distributed;
- 14 (6) if the applicant is incorporated under laws other
- 15 than the laws of this state, an irrevocable designation by the
- 16 applicant of the secretary of state as resident agent for service of
- 17 process and notice in accordance with the law of this state;
- 18 (7) a list of all businesses or organizations in this
- 19 state in which the applicant has any financial interest and the
- 20 details of that financial interest, including all arrangements
- 21 through which a person directly or indirectly receives any portion
- 22 of the profits of the video lottery terminal provider and
- 23 <u>indebtedness between the license holder and any other person, other</u>
- than a regulated financial institution, in excess of \$5,000;
- 25 <u>(8) a list of all affiliated businesses or</u>
- 26 corporations in which the applicant or an officer, director, or
- 27 substantial interest-holder of the applicant, either directly or

- 1 indirectly, owns or controls as a sole proprietor or partner more
- 2 than 10 percent of the voting stock of a publicly traded
- 3 corporation;
- 4 (9) a list of all businesses or corporations licensed
- 5 to conduct gambling activities or to supply gambling-related
- 6 equipment, supplies, or services in which the applicant or an
- 7 officer, director, or substantial interest-holder of the applicant
- 8 has any interest;
- 9 (10) a list of all jurisdictions in which the
- 10 applicant or an officer, director, or substantial interest-holder
- of the applicant has been licensed, registered, qualified, or
- 12 otherwise approved for gambling-related activities during the
- 13 preceding 10 years from the date of the filing of the application;
- 14 (11) a statement indicating whether the applicant or
- 15 <u>an officer, director, or substantial interest-holder of the</u>
- 16 applicant has ever had a license, registration, qualification, or
- other approval for gambling-related activities denied, revoked, or
- 18 suspended by any jurisdiction or has been fined or otherwise
- 19 required to pay penalties or monetary forfeitures for
- 20 gambling-related activities in any jurisdiction, including all
- 21 <u>related details; and</u>
- 22 (12) a statement acknowledging that the applicant will
- 23 make available for review at the time and place requested by the
- commission all records related to the ownership or operation of the
- 25 business.
- 26 (e) The commission may require the following information
- 27 from an applicant:

- 1 (1) personal financial and personal history records of
- 2 all substantial interest-holders;
- 3 (2) all records related to the scope of activity,
- 4 including sales of product, purchases of raw materials and parts,
- 5 and any contracts, franchises, patent agreements, or similar
- 6 contracts or arrangements related to manufacturing or distributing
- 7 video lottery terminals; and
- 8 (3) records related to any financial or management
- 9 control of or by customers and suppliers.
- 10 (f) The applicant must demonstrate the ability to comply
- 11 with all manufacturing, quality control, and operational
- 12 restrictions imposed on authorized video lottery equipment,
- 13 patented or otherwise restricted video lottery games, or other
- 14 video lottery equipment that the applicant seeks to manufacture or
- 15 distribute for use in this state. The registration process must
- 16 <u>include</u> an on-site review of the applicant's manufacturing
- 17 equipment and process for each separate type of authorized video
- 18 <u>lottery equipment to ensure capability to comply</u> with all
- 19 regulatory requirements of this chapter or rules adopted under this
- 20 chapter.
- 21 (g) The applicant, not later than the 10th day after the
- date of the change, shall notify the commission of any change in the
- 23 <u>information submitted on or with the application form, including</u>
- 24 changes that occur after the registration or other commission
- 25 approval has been granted.
- 26 (h) The applicant shall comply with all federal and state
- 27 laws, local ordinances, and rules.

(i) An applicant seeking registration or approval under this section must pay a nonrefundable application fee in the amount prescribed by commission rule that is sufficient to pay the costs to the commission of administering this section. Application fees paid under this subsection shall be retained by the commission to defray costs incurred in the administration and enforcement of this chapter relating to the operation of video lottery terminals.

- 8 (j) The commission may not register or approve an applicant
  9 under this section if the applicant owned, on January 1, 2005, any
  10 interest in a racetrack or pari-mutuel license in this state.
- Sec. 466.5034. LICENSING OF VIDEO LOTTERY RETAILERS AND VIDEO LOTTERY MANAGERS. (a) Except as provided by a gaming agreement, a person may not own or operate a video lottery terminal if the person does not satisfy the requirements of this section and is not licensed by the commission to act as a video lottery retailer or video lottery manager.
  - (b) An officer, partner, director, key employee, substantial interest-holder, video lottery game operation employee, and owner of video lottery game operations must be eligible and maintain eligibility in accordance with this subchapter to be involved in video lottery games in this state.
  - (c) An applicant for a video lottery retailer or video lottery manager license must submit a nonrefundable application processing fee in the amount prescribed by commission rule that is sufficient and reasonable to pay the costs of determining the applicant's eligibility. An application may not be processed until the applicant provides the nonrefundable application fee. If the

- 1 application fee is not received within 30 days of the date the
- 2 commission notifies the applicant of the amount of the fee, the
- 3 application is considered withdrawn and may not be considered by
- 4 the commission. The application processing fee may not exceed
- 5 \$50,000.
- 6 (d) The commission shall not accept an application for a
- 7 video lottery retail license from a racetrack whose licensed
- 8 premises property line is less than one-half mile from the property
- 9 line of a school or church.
- 10 (e) An applicant for a license under this section must apply
- 11 to the commission under rules adopted by the commission, provide
- 12 the information necessary to determine the applicant's eligibility
- 13 for a license, and provide other information considered necessary
- 14 by the commission. An applicant must:
- 15 (1) hold a valid pari-mutuel license granted by the
- 16 Texas Racing Commission under the Texas Racing Act (Article 179e,
- 17 Vernon's Texas Civil Statutes) and own or manage a racetrack as
- defined by Section 466.002;
- 19 (2) have a valid and executed contract with a person
- 20 that satisfies the requirements of Subdivision (1) to act as a video
- 21 lottery manager for the person subject to licensing under this
- 22 <u>chapter; or</u>
- 23 (3) demonstrate to the commission's satisfaction that
- 24 the applicant seeks to act as a video lottery manager for a
- 25 <u>federally recognized Indian tribe that has entered into a gaming</u>
- 26 agreement with this state that is in effect and governs the
- 27 regulation of video lottery terminals on Indian lands in this

1 state. 2 (f) An applicant for a video lottery retailer or video lottery manager license has the burden of proving qualification for 3 4 a license by clear and convincing evidence. In addition to 5 satisfying minimum requirements established by commission rules, 6 an applicant for a video lottery retailer or video lottery manager 7 license must: (1) be a person of good character, honesty, and 8 9 integrity; 10 (2) be a person whose background and prior activities, including criminal record, reputation, habits, and associations, 11 12 do not pose a threat to the security and integrity of video lottery or to the public interest of this state or to the effective 13 operation and control of the lottery, or do not create or enhance 14 15 the dangers of unsuitable, unfair, or illegal practices, methods, and activities in the conduct of the lottery or in the carrying on 16 17 of the business and financial arrangements incidental to the lottery; 18 (3) if applying for a new license, provide 19 fingerprints for a criminal records evaluation by the Texas 20 21 Department of Public Safety or other law enforcement agency, 22 including fingerprints for each person required to be named in an

chapter or of any crime related to theft, bribery, gambling, or

application, accompanied by a signed authorization for the release

of information to the commission by the department of public safety

(4) not have been convicted of an offense under this

and the Federal Bureau of Investigation;

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- involving moral turpitude;
- 2 (5) demonstrate adequate business probity,
- 3 competence, experience, and financial stability as defined by the
- 4 commission;
- 5 (6) demonstrate adequate financing for the operation
- 6 of the facility at which the video lottery terminals will be
- 7 operated by disclosing all financing or refinancing arrangements
- 8 for the purchase, lease, or other acquisition of video lottery
- 9 equipment in the degree of detail requested by the commission, and
- 10 the commission shall determine whether the financing is from a
- 11 source that meets the requirements of this section and is adequate
- 12 to support the successful performance of the duties and
- 13 responsibilities of the license holder;
- 14 (7) when applying for a new license or renewing a
- 15 license under this chapter, present evidence to the commission of
- 16 the existence and terms of any agreement regarding the proceeds
- 17 from the operation of video lottery terminals;
- 18 (8) demonstrate that each substantial interest-holder
- 19 meets all applicable qualifications under this subchapter;
- 20 (9) provide all information, including financial data
- 21 and documents, consents, waivers, providers of surety and insurance
- 22 and any other materials requested by the commission for purposes of
- 23 <u>determining qualifications for a license; and</u>
- 24 (10) as part of its application, expressly waive any
- 25 and all claims against the commission, this state, and a member,
- officer, employee, or authorized agent of the commission or this
- 27 state for damages resulting from any background investigation,

- 1 <u>disclosure</u>, or <u>publication relating to an application for a video</u>
- 2 lottery retailer or video lottery manager license.
- 3 (g) An application, registration, or disclosure form and
- 4 any other document submitted to the commission by or on behalf of
- 5 the applicant for purposes of determining qualification for a video
- 6 lottery retailer or video lottery manager license must be sworn to
- 7 or affirmed before an officer qualified to administer oaths.
- 8 (h) An applicant who knowingly fails to reveal any fact
- 9 material to qualification for a license, finding of suitability, or
- 10 other approval or who knowingly submits false or misleading
- 11 material information is ineligible for a video lottery retailer or
- 12 video lottery manager license.
- (i) An applicant for a facility site for a video lottery
- 14 terminal establishment must ensure that the facility will comply
- 15 with all applicable building codes and rules of the commission.
- 16 Rules adopted by the commission related to facilities shall be
- 17 limited to those matters related solely to the state's interest in
- 18 the operation of video lottery terminals. A video lottery terminal
- 19 establishment shall provide office space for the commission
- 20 sufficient for at least one commission employee.
- 21 (j) An applicant or license holder must provide information
- 22 as required by commission rule relating to the applicant's or
- 23 license holder's video lottery terminal establishment and update
- the information at least annually.
- 25 (k) An applicant shall notify the commission of any change
- in the application information for a license or renewal of a license
- 27 not later than the 10th day after the date of the change, except

- 1 that a publicly traded corporation or other business association or
- 2 entity applicant is not required to notify the commission of a
- 3 transfer by which any person directly or indirectly becomes the
- 4 beneficial owner of less than 10 percent of the stock of the
- 5 corporation or association.
- 6 (1) Except as provided by Subsection (n), the commission
- 7 shall deny an application for a license or shall suspend or revoke a
- 8 license if the commission finds that the applicant would be subject
- 9 to denial or revocation of a sales agent license under Section
- 10 466.155.
- 11 (m) Notwithstanding Section 466.155, the commission may not
- deny, suspend, or revoke a license under this chapter based on the
- 13 <u>fact that a video lottery terminal establishment or a proposed</u>
- 14 video lottery terminal establishment is a location for which a
- 15 person holds a wine and beer retailer's permit, mixed beverage
- 16 permit, mixed beverage late hours permit, private club registration
- 17 permit, or private club late hours permit, issued under Chapter 25,
- 18 28, 29, 32, or 33, Alcoholic Beverage Code.
- 19 (n) The holder of a license under this subchapter may
- 20 operate as a sales agent for lottery tickets in accordance with this
- 21 chapter.
- (o) Unless suspended or revoked, a license, other than a
- 23 video lottery retailer license, issued under this subchapter
- 24 expires on the date specified in the license, which may not be later
- 25 than the fifth anniversary of the date of issuance. A video lottery
- 26 retailer license has the same term as a pari-mutuel license and is
- 27 valid until suspended or revoked. To be eligible for renewal of a

- 1 license, an applicant must satisfy all licensing requirements under
- 2 this subchapter. The commission may charge an annual fee, not to
- 3 exceed \$50,000, to the holder of a video lottery retailer license.
- 4 <u>(p) An application to receive or renew a license or to be</u>
- 5 found suitable constitutes a request for a determination of the
- 6 applicant's general character, integrity, and ability to
- 7 participate or engage in or be associated with the operation of
- 8 video lottery terminals. Any written or oral statement made in the
- 9 course of an official commission proceeding or investigative
- 10 <u>activities related to an application for commission licensing</u>,
- 11 registration, or other approval under this subchapter, by any
- 12 member or agent or any witness testifying under oath that is
- 13 relevant to the purpose of the proceeding is absolutely privileged
- 14 and does not impose liability for defamation or constitute a ground
- for recovery in any civil action.
- 16 (q) The commission by rule may establish other license
- 17 <u>qualifications the commission determines are in the public interest</u>
- 18 and consistent with the declared policy of this state.
- 19 (r) The commission in its discretion may require a
- 20 suitability finding for any person doing business with or in
- 21 relation to the operation of video lottery terminals who is not
- 22 otherwise required to obtain a license or registration from the
- 23 commission for the person's video lottery-related business
- 24 operations.
- Sec. 466.50341. SUMMARY SUSPENSION; TERMINAL DISABLED. (a)
- 26 The commission may summarily suspend the license of a video lottery
- 27 retailer or video lottery manager without notice or hearing if the

- 1 commission finds the action is necessary to maintain the integrity,
- 2 security, honesty, or fairness of the operation or administration
- 3 of the lottery or to prevent financial loss to this state and:
- 4 (1) the license holder fails to deposit money received
- 5 from video lottery terminal operations as required by this chapter
- 6 or commission rule;
- 7 (2) an event occurs that would render the license
- 8 holder ineligible for a license under this subchapter;
- 9 (3) the license holder refuses to allow the
- 10 commission, the commission's agents, or the state auditor, or their
- designees, to examine the license holder's books, records, papers,
- or other objects under Section 466.017; or
- 13 (4) the executive director learns the license holder
- 14 failed to disclose information that would, if disclosed, render the
- 15 video lottery retailer or video lottery manager ineligible for a
- 16 license under this subchapter.
- 17 (b) A summary suspension under this subchapter must comply
- 18 with the notice and procedure requirements provided by Section
- 19 466.160.
- 20 (c) The commission may disable a video lottery terminal
- 21 operated by a license holder under this subchapter at the time:
- 22 (1) a proceeding to summarily suspend the license is
- 23 initiated;
- 24 (2) the commission discovers the license holder failed
- 25 to deposit money received from video lottery terminal operation as
- 26 required if the license is being summarily suspended under this
- 27 section; or

- 1 (3) of the occurrence of an act or omission that, under
- 2 commission rules, justifies the termination of video lottery
- 3 terminal operations to protect the public health, welfare, or
- 4 <u>safety or the integrity of the lottery or to prevent financial loss</u>
- 5 to this state.
- 6 (d) The commission shall immediately disable a video
- 7 lottery terminal if necessary to protect the public health,
- 8 welfare, or safety.
- 9 Sec. 466.50342. TRANSFER RESTRICTIONS. (a) A video
- 10 lottery retailer or video lottery manager license is not
- 11 transferable.
- 12 (b) A pari-mutuel license holder that sells, transfers,
- 13 assigns, or otherwise conveys any interest or control in the
- 14 pari-mutuel license or the racetrack owned or managed by the
- 15 <u>license holder before video lottery operations begin at the</u>
- 16 racetrack or before the third anniversary of the commencement of
- 17 <u>video lottery operations shall remit to this state a transfer fee</u>
- 18 equal to 75 percent of the sales, transfer, assignment, or other
- 19 conveyance price or other consideration received by the pari-mutuel
- 20 license holder. A transfer or conveyance of an interest or control
- 21 under this subsection may not be approved by the Texas Racing
- 22 <u>Commission until the payment to this state under this subsection</u>
- 23 <u>has been fully paid.</u>
- (c) A sale, transfer, assignment or conveyance of interest
- 25 by the commission or control to which subsection (b) applies may not
- 26 be approved until the state receives the transfer fee.
- Sec. 466.5035. LICENSING, REGISTRATION, SUITABILITY,

QUALIFICATION, AND REGULATORY APPROVAL AS REVOCABLE PERSONAL 1 2 PRIVILEGES. (a) An applicant for a license, registration, suitability, qualification, or other affirmative regulatory 3 4 approval under this subchapter does not have any right to the license, registration, suitability, or qualification, or the 5 6 granting of the approval sought. Any license, registration, 7 suitability, or qualification issued or other regulatory approval granted under this subchapter is a revocable privilege, and a 8 holder of the privilege does not acquire any vested right in or 9 under the privilege. The courts of this state do not have 10 jurisdiction to review a decision to deny, limit, or condition the 11 12 license, registration, suitability, qualification, or request for approval unless the judicial review is sought on the ground that the 13 denial, limitation, or condition is based on a suspect 14 15 classification, such as race, color, religion, sex, or national origin, in violation of the Equal Protection Clause of the 16 17 Fourteenth Amendment to the United States Constitution. If a state court has jurisdiction over a claim under this section, then this 18 state's sovereign immunity is waived only to the extent expressly 19 provided by Section 466.515. 20 21

(b) A license, registration, suitability, qualification, or regulatory approval granted or renewed under this subchapter may not be transferred or assigned to another person, and a license, registration, suitability, qualification, or approval may not be pledged as collateral. The purchaser or successor of a person who has been granted a license, registration, suitability, qualification, or regulatory approval must independently qualify

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- 1 for a license, registration, suitability, qualification, or
- 2 approval required by this subchapter.
- 3 (c) The following acts void the license, registration,
- 4 suitability, qualification, or other regulatory approval of the
- 5 holder unless approved in advance by the commission:
- 6 (1) the transfer, sale, or other disposition of an
- 7 interest in the holder that results in a change in the identity of a
- 8 substantial interest holder; or
- 9 (2) the sale of the assets of the holder, other than
- 10 assets bought and sold in the ordinary course of business, or any
- interest in the assets, to any person not already determined to have
- 12 met the applicable qualifications of this subchapter.
- 13 Sec. 466.5036. VIDEO LOTTERY TERMINAL ESTABLISHMENT;
- 14 PROCUREMENT OF VIDEO LOTTERY TERMINALS. (a) A video lottery
- 15 retailer or video lottery manager shall provide all necessary
- 16 <u>capital investments and required improvements at a video lottery</u>
- 17 terminal establishment operated by the retailer or manager.
- 18 (b) The commission shall provide all video lottery
- 19 retailers or video lottery managers with a list of registered video
- 20 lottery terminal providers, video lottery games, and video lottery
- 21 <u>terminals authorized for operation under this subchapter.</u>
- (c) At the time and in the manner prescribed by commission
- 23 <u>rule, a video lottery retailer or video lottery manager shall remit</u>
- 24 to the commission a \$2,500 fee for each video lottery terminal
- 25 delivered to the video lottery terminal establishment operated by
- 26 the retailer or manager.
- 27 (d) A video lottery terminal provider may not distribute a

video lottery terminal or other video lottery equipment for placement at a video lottery terminal establishment in this state unless the video lottery terminal has been approved by the commission. Only a video lottery terminal provider registered with the commission may apply for approval of a video lottery terminal or other video lottery equipment. At least 10 days before the date of shipment to a location in this state, a video lottery terminal provider shall file a report with the commission itemizing all video lottery terminals and other video lottery equipment to be provided to a video lottery retailer or video lottery manager in the shipment.

(d-1) A video lottery terminal provider shall submit two copies of terminal illustrations, schematics, block diagrams, circuit analysis, technical and operation manuals, and any other information requested by the commission for the purpose of analyzing and testing the video lottery terminal or other video lottery equipment.

- (e) The commission may require a working model of a video lottery terminal to be provided unless the video lottery terminal provider can provide a certification by an approved independent testing laboratory that the video lottery terminal is compatible and functions as required by the commission.
- (f) The video lottery terminal provider is responsible for the assembly and installation of all video lottery terminals and other video lottery equipment. The video lottery terminal provider and video lottery retailer or video lottery manager may not change the assembly or operational functions of a video lottery terminal

- 1 authorized by the commission for placement in this state unless a
- 2 request for modification of an existing video lottery terminal
- 3 prototype is approved by the commission. The request must contain:
- 4 (1) a detailed description of the type of change;
- 5 (2) a detailed description of the reasons for the
- 6 change; and

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- 7 (3) technical documentation of the change.
  - (g) A video lottery terminal approved by the commission for placement at a video lottery terminal establishment must conform to the specifications of the video lottery terminal prototype tested or approved by the commission. If any video lottery terminal that has not been approved by the commission is distributed by a video lottery terminal provider or operated by a video lottery retailer or video lottery manager or if an approved video lottery terminal malfunctions, the commission shall require the terminal to be removed from use and play. The commission may order that an unapproved terminal be seized and destroyed. The commission may suspend or revoke the license of the video lottery retailer or video lottery manager or the registration of a video lottery terminal provider for the distribution, possession, or operation of an unauthorized video lottery terminal. A video lottery retailer or video lottery manager may retain on the premises of the video lottery terminal establishment a number of machines that the retailer or manager deems necessary to provide for spare parts, repair purposes or as replacement machines. The retailer or manager must each month provide a list of machines it retains under

this paragraph to the commission.

- (h) The commission shall adopt rules for approval of video

  lottery terminals, including requirements for video lottery game

  tickets, maximum and minimum payout, and maximum wagers. A

  commission-approved video lottery terminal must meet the following

  minimum specifications:
- 6 (1) a surge protector must be installed on the electrical power supply line to each video lottery terminal, a 7 8 battery or equivalent power backup for the electronic meters must be capable of maintaining the accuracy of all accounting records 9 and video lottery terminal status reports for a period of 180 days 10 after power is disconnected from the video lottery terminal, and 11 12 the power backup device must be in the compartment specified in Subdivision (3); 13
- 14 (2) the operation of each video lottery terminal may
  15 not be adversely affected by any static discharge or other
  16 electromagnetic interference;
- 17 (3) the main logic boards of all electronic storage
  18 mediums must be located in a separate compartment in the video
  19 lottery terminal that is locked and sealed by the commission;
- 20 (4) the instructions for play of each game must be
  21 displayed on the video lottery terminal face or screen, including a
  22 display detailing the credits awarded for the occurrence of each
  23 possible winning combination of numbers or symbols, and the
  24 commission may reject any instructions for play that the commission
  25 determines to be incomplete, confusing, or misleading;
- 26 <u>(5) communication equipment and devices must be</u>
  27 installed to enable each video lottery terminal to communicate with

- 1 the video lottery central system through the use of a
- 2 communications protocol which must include information retrieval
- 3 and programs to activate and disable the terminal provided by the
- 4 commission to each registered video lottery terminal provider; and
- 5 (6) a video lottery terminal may be operated only if
- 6 connected to the video lottery system, and play on the terminal may
- 7 not be conducted unless the terminal is connected to the video
- 8 lottery central system.
- 9 Sec. 466.5037. TRAVEL AND INVESTIGATION COSTS. The travel
- 10 and investigative expenses of the commission shall be paid from
- 11 money appropriated to the commission.
- 12 Sec. 466.5038. CONSENT TO COMMISSION DETERMINATION. An
- 13 application for a license, registration, finding of suitability,
- 14 qualification, or other approval and any other factor attaching to
- an application under this chapter or Chapter 467 and the rules
- 16 adopted under this chapter or Chapter 467 constitutes a request to
- 17 the commission for a decision on the applicant's general
- 18 suitability, character, integrity, and ability to participate or
- 19 engage in or be associated with the lottery in the manner or
- 20 position sought. By filing an application with the commission, the
- 21 applicant specifically consents to the commission's decision at the
- 22 <u>commission's election when the application, after filing, becomes</u>
- 23 moot for any reason other than death.
- Sec. 466.5039. ABSOLUTE AUTHORITY OF COMMISSION; AUTHORITY
- 25 TO WAIVE REQUIREMENTS; EFFECT OF DENIAL. (a) The commission has
- 26 full and absolute power and authority to deny any application or
- 27 limit, condition, restrict, revoke, or suspend any license,

- registration, or finding of suitability or approval, and to fine
  any person licensed, registered, found suitable, or approved for
- 3 any cause deemed reasonable by the commission.
- 4 (b) The commission may waive any requirement under this chapter for a finding of suitability of an institutional investor 5 6 that is a substantial interest holder with respect to the 7 beneficial ownership of the voting securities of a publicly traded 8 corporation if the institutional investor holds the securities for investment purposes only. An institutional investor is not 9 eligible for the waiver, except as otherwise provided by Subsection 10 (c), if the institutional investor beneficially owns, directly or 11 12 indirectly, more than 15 percent of the voting securities and if any of the voting securities were acquired other than through a debt 13 restructuring. Voting securities acquired before a debt 14 15 restructuring and retained after a debt restructuring or as a result of an exchange, exercise, or conversion after a debt 16 17 restructuring, or any securities issued to the institutional investor through a debt restructuring, are considered to have been 18 acquired through a debt restructuring. A waiver granted under this 19 subsection is effective only as long as the institutional 20 21 investor's direct or indirect beneficial ownership interest in the voting securities meets the limitations set forth in this section, 22 and if the institutional investor's interest exceeds the limitation 23 24 at any time, the investor is subject to the suitability findings 25 required under this chapter.
- 26 <u>(c) An institutional investor that has been granted a waiver</u> 27 under Subsection (b) may beneficially own more than 15 percent, but

not more than 19 percent, of the voting securities of a publicly traded corporation registered with or licensed by the commission only if the additional ownership results from a stock repurchase program conducted by the publicly traded corporation and on the conditions that the institutional investor does not purchase or otherwise acquire any additional voting securities of the publicly traded corporation that would result in an increase in the institutional investor's ownership percentage and the institutional investor reduces its ownership percentage of the publicly traded corporation to 15 percent or less before the first anniversary of the date the institutional investor receives constructive notice that it exceeded the 15 percent threshold, based on any public filing by the corporation with the United States Securities and Exchange Commission. The one-year time period may be extended for a reasonable time on commission approval.

(d) An institutional investor may not be considered to hold voting securities of a publicly traded corporation for investment purposes only unless the voting securities were acquired and are held in the ordinary course of business as an institutional investor and not for the purpose of causing, directly or indirectly, the election of a majority of the members of the board of directors, any change in the corporate charter, bylaws, management, policies, or operations of the corporation registered with or licensed by the commission or any of its gaming affiliates, or any other action which the commission finds to be inconsistent with investment purposes only. The following activities may not be considered to be inconsistent with holding voting securities for

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- 2 (1) voting, directly or indirectly through the
- 3 delivery of a proxy furnished by the board of directors, on all
- 4 matters voted on by the holders of the voting securities;
- 5 (2) serving as a member of any committee of creditors
- 6 or security holders formed in connection with a debt restructuring;
- 7 (3) nominating any candidate for election or
- 8 appointment to the board of directors in connection with a debt
- 9 restructuring;
- 10 (4) accepting appointment or election as a member of
- 11 the board of directors in connection with a debt restructuring and
- 12 serving in that capacity until the conclusion of the member's term;
- 13 (5) making financial and other management inquiries of
- 14 the type normally made by securities analysts for information
- 15 purposes and not to cause a change in management, policies, or
- 16 operations; and
- 17 (6) any other activity the commission determines to be
- 18 consistent with the investment intent.
- (e) An application for a waiver under Subsection (b) must
- 20 include:
- 21 (1) a description of the institutional investor's
- 22 business and a statement as to why the institutional investor meets
- 23 the definition of an institutional investor set forth in this
- 24 chapter;
- (2) a certification, made under oath and penalty of
- 26 perjury, that the voting securities were acquired and are held for
- investment purposes only as defined in Subsection (b), provided the

- certification also states that the applicant agrees to be bound by 1 2 and comply with this chapter and the rules adopted under this chapter, to be subject to the jurisdiction of the courts of this 3 4 state, and to consent to this state as the choice of forum in the event any dispute, question, or controversy arises regarding the 5 6 application or any waiver granted under Subsection (b), and a 7 statement by the signatory explaining the basis of the signatory's authority to sign the certification and bind the institutional 8 9 investor to its terms;
- (3) a description of all actions, if any, taken or
  expected to be taken by the institutional investor related to the
  activities described in Subsection (c);

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- (4) the names, addresses, telephone numbers, dates of birth, and social security numbers of the officers and directors of the institutional investor, or the officers' and directors' equivalents, as well as the persons that have direct control over the institutional investor's holdings of voting securities of the publicly traded corporation registered with or licensed by the commission;
- 20 (5) the name, address, telephone number, date of
  21 birth, and social security number or federal tax identification
  22 number of each person who has the power to direct or control the
  23 institutional investor's exercise of its voting rights as a holder
  24 of voting securities of the publicly traded corporation registered
  25 with or licensed by the commission;
- 26 (6) the name of each person that beneficially owns 27 more than five percent of the institutional investor's voting

## 1 securities or other equivalent;

- 2 (7) a list of the institutional investor's affiliates;
- 3 (8) a list of all securities of the publicly traded
- 4 corporation registered with or licensed by the commission that are
- 5 or were beneficially owned by the institutional investor or its
- 6 affiliates within the preceding year, setting forth a description
- 7 of the securities, the amount of the securities, and the date of
- 8 acquisition or sale of the securities;
- 9 (9) a list of all regulatory agencies with which the
- 10 <u>institutional investor or any affiliate that beneficially owns</u>
- 11 voting securities of the publicly traded corporation registered
- 12 with or licensed by the commission files periodic reports, and the
- 13 name, address, and telephone number of the person, if known, to
- 14 contact at each agency regarding the institutional investor;
- 15 (10) a disclosure of all criminal or regulatory
- 16 sanctions imposed during the preceding 10 years and of any
- 17 administrative or court proceedings filed by any regulatory agency
- during the preceding five years against the institutional investor,
- 19 its affiliates, any current officer or director, or any former
- 20 officer or director whose tenure ended within the preceding twelve
- 21 months, except that for a former officer or director, the
- information need be provided only to the extent that it relates to
- 23 actions arising out of or during the person's tenure with the
- 24 institutional investor or its affiliates;
- 25 (11) a copy of the institutional investor's most
- 26 recent Schedule 13D or 13G and any amendments to that schedule filed
- 27 with the United States Securities and Exchange Commission

- 1 concerning any voting securities of the publicly traded corporation
- 2 registered with or licensed by the commission;
- 3 (12) a copy of any filing made under the Securities
- 4 Exchange Act of 1934 (15 U.S.C. Section 78a) with respect to the
- 5 acquisition or proposed acquisition of voting securities of the
- 6 <u>publicly traded corporation registered</u> with or licensed by the
- 7 <u>commission; and</u>
- 8 (13) any additional information the commission may
- 9 <u>request.</u>
- 10 (f) An institutional investor that has been granted a waiver
- of a finding of suitability and that subsequently intends not to
- 12 hold the investor's voting securities of the publicly traded
- 13 corporation for investment purposes only or that intends to take
- 14 any action inconsistent with the investor's prior intent shall,
- 15 within two business days after the date of the decision, deliver
- 16 notice to the commission in writing of the change in the investor's
- 17 investment intent. The commission may then take any action the
- 18 commission deems appropriate. If the commission finds that an
- institutional investor has failed to comply with this chapter or is
- 20 subject to a finding of suitability to protect the public interest,
- 21 the commission may require the institutional investor to apply for
- 22 a finding of suitability. Any publicly traded corporation
- 23 registered with or licensed by the commission shall immediately
- 24 notify the commission of any information about, fact concerning, or
- 25 <u>actions of an institutional investor holding any of its voting</u>
- 26 securities that may materially affect the institutional investor's
- 27 eligibility to hold a waiver under this section.

- 1 (g) The commission may waive, either selectively or by
  2 general rule, one or more of the requirements of Sections 466.5033
  3 and 466.5034 if the commission makes a written finding that the
  4 waiver is consistent with the policy of this state, the public
  5 health, safety, and welfare, and the integrity of the lottery.
  - (h) A person whose application for a license or registration has been denied may not have any interest in or association with a video lottery retailer or video lottery manager or any other business conducted in connection with video lottery without prior permission of the commission. Any contract between a person holding a license or registration and a person denied a license or registration must be terminated immediately on receipt of notice from the commission. If the person denied a license or registration has previously been granted a temporary license or registration, the temporary license or registration expires immediately on denial of the permanent license or registration. Except as otherwise authorized by the commission, a person denied a license or registration may not reapply for any license or registration before the second anniversary of the date of the denial.
- 20 <u>(i) For purposes of this section, "debt restructuring"</u>
  21 means:
- (1) a proceeding under the United States Bankruptcy
- 23 <u>Code; or</u>

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- 24 (2) any out-of-court reorganization of a person that
- is insolvent or generally unable to pay the person's debts as they
- 26 become due.
- 27 Sec. 466.504. LIMITATION ON OPERATION OF VIDEO LOTTERY

- 1 TERMINALS. (a) Except as otherwise provided by the commission, the
- 2 hours of operation for video lottery terminals are subject to
- 3 restrictions only as provided by commission rules. The commission
- 4 by rule may prescribe restrictions on the hours of video lottery
- 5 terminal operations for purposes determined by the commission,
- 6 including accounting for and collecting revenue generated by video
- 7 <u>lottery terminal operations and performing other operational</u>
- 8 services on the video lottery system.
- 9 (b) Communication between the video lottery central system
- 10 and each video lottery terminal must be continuous and on a
- 11 real-time basis as prescribed by the commission.
- 12 (c) Except as may be provided by a gaming agreement,
- 13 placement or movement of video lottery terminals in a video lottery
- 14 terminal establishment must be consistent with a video lottery
- terminal establishment floor plan filed with the commission.
- 16 (d) A video lottery retailer or video lottery manager must:
- 17 (1) be aware of patron conditions and prohibit play by
- 18 visibly intoxicated patrons;
- 19 (2) comply with state alcoholic beverage control laws;
- 20 (3) at all times maintain sufficient change and cash
- 21 <u>in denominations accepted by video lottery terminals;</u>
- 22 (4) promptly report all video lottery terminal
- 23 malfunctions and down-time;
- 24 (5) install, post, and display prominently any
- 25 material required by the commission;
- 26 (6) prohibit illegal gambling and any related
- 27 paraphernalia;

- 1 (7) except as otherwise provided by this subchapter,
- 2 at all times prohibit money lending or other extensions of credit at
- 3 the video lottery terminal establishment;
- 4 (8) supervise employees and activities to ensure
- 5 compliance with all commission rules and this subchapter;
- 6 (9) maintain continuous camera coverage of all aspects
- 7 of video lottery game operations, including video lottery
- 8 terminals; and
- 9 (10) maintain an entry log for each video lottery
- 10 terminal on the premises of the video lottery terminal
- 11 establishment and maintain and submit complete records on receipt
- of each video lottery terminal on the premises as determined by the
- 13 commission.
- 14 (e) A video lottery retailer at all times must hold a valid
- pari-mutuel wagering license, except that the commission may allow
- 16 <u>a video lottery retailer whose pari-mutuel wagering license has</u>
- 17 lapsed or been revoked, suspended, or surrendered to reapply for a
- 18 <u>license</u> in order to operate the video lottery terminal
- 19 establishment or by rule may establish a period not to exceed two
- 20 years during which time the video lottery terminal establishment
- 21 may be operated pending acquisition by a person qualified and
- 22 <u>licensed under this chapter to operate video lottery terminals. If</u>
- 23 the video lottery retailer is not licensed before the second
- 24 anniversary of the date a license lapses or is revoked, suspended,
- 25 or surrendered or a new video lottery manager or video lottery
- 26 retailer is not licensed and authorized to operate the facility
- 27 before the second anniversary, the pari-mutuel license holder shall

- 1 permanently lose eligibility under this chapter to operate video
- 2 lottery terminals. Subject to the commission's discretion, the
- 3 video lottery retailer may continue to operate the video lottery
- 4 terminal establishment after the second anniversary only to satisfy
- 5 the establishment's existing outstanding debt attributable to
- 6 video lottery operation.
- 7 <u>(f) All transportation and movement of video lottery</u>
- 8 terminals into or within this state is prohibited, except as
- 9 permitted by this subchapter and approved by the commission.
- 10 (g) An obsolete video lottery terminal or a video lottery
- 11 terminal that is no longer in operation must be promptly reported to
- 12 the commission.
- 13 (h) A video lottery retailer or a video lottery manager, if
- 14 applicable, is responsible for the management of video lottery game
- 15 operations, including validation and payment of prizes and the
- management of cashiers, food and beverage workers, floor workers,
- 17 security personnel, the security system, building completion,
- 18 janitorial services, landscaping design, and maintenance. Nothing
- 19 in this subsection limits the authority of the commission, the
- 20 Department of Public Safety, or another law enforcement agency to
- 21 administer and enforce this chapter as related to video lottery.
- 22 (i) The commission shall adopt rules governing:
- (1) the range of amounts a player may be charged to
- 24 play each video lottery game; and
- 25 (2) the range of prizes and credits that may be awarded
- to the player of a video lottery game.
- 27 (j) The video lottery central system provider shall pay for

- 1 the installation and operation of commission-approved
- 2 communication technology to provide real-time communication
- 3 between each video lottery terminal and the video lottery central
- 4 system.
- 5 (k) In addition to other requirements under this chapter
- 6 relating to video lottery, a video lottery retailer or a video
- 7 <u>lottery manager at all times shall:</u>
- 8 (1) operate only video lottery terminals that are
- 9 distributed by a registered video lottery terminal provider and
- 10 provide a secure location for the placement, operation, and play of
- 11 the video lottery terminals;
- 12 (2) prevent any person from tampering with or
- interfering with the operation of a video lottery terminal;
- 14 (3) ensure that communication technology from the
- 15 video lottery central system to the video lottery terminals is
- 16 connected and prevent any person from tampering or interfering with
- 17 the operation of the connection;
- 18 (4) ensure that video lottery terminals are in the
- 19 sight and control of designated employees of the video lottery
- 20 retailer or video lottery manager and in the sight of video cameras
- 21 <u>as required under this subchapter;</u>
- (5) ensure that video lottery terminals are placed and
- 23 remain placed in the locations in the video lottery terminal
- 24 establishment that are consistent with the retailer's or manager's
- 25 commission-approved floor plan;
- 26 (6) monitor video lottery terminals to prevent access
- 27 to or play by persons who are under 18 years of age or who are

## visibly intoxicated;

- 2 (7) refuse to accept a credit card payment from a
- 3 player for the exchange or purchase of video lottery game credits or
- 4 for an advance of coins, currency, vouchers, or tokens to be used by
- 5 a player to play video lottery games, refuse to extend credit, in
- 6 any manner, to a player that enables the player to play a video
- 7 lottery game, and ensure that all persons doing business at the
- 8 video lottery terminal establishment, including a person operating
- 9 or managing an auxiliary service such as a restaurant, refuse to
- 10 accept a credit card payment or to extend credit to a person to play
- 11 video lottery games except that:
- 12 (A) a license holder may cash a check for a player
- 13 if the license holder exercises reasonable caution cashing the
- 14 check and does not cash checks for any player in an excessive amount
- not to exceed \$1,000 in any 24-hour period; and
- 16 (B) automated teller machines may be located at a
- 17 video lottery terminal establishment in compliance with the Texas
- 18 Racing Act (Article 179e, Vernon's Texas Civil Statutes) or an
- 19 effective gaming agreement;
- 20 (8) pay all credits won by a player on presentment of a
- 21 <u>valid winning video lottery game ticket;</u>
- (9) conduct only the video lottery game advertising
- 23 and promotional activities consistent with criteria prescribed by
- 24 the commission, including prohibiting undue influence, offensive
- 25 language, and anything that would affect the integrity of video
- 26 lottery operation;
- 27 (10) install, post, and display prominently at the

- 1 licensed location redemption information and other informational
- 2 or promotional materials as required by the commission;
- 3 (11) maintain general liability insurance coverage
- 4 for the video lottery terminal establishment and all video lottery
- 5 terminals in the amounts required by the commission;
- 6 (12) assume liability for money lost or stolen from
- 7 any video lottery terminal; and
- 8 (13) annually submit an audited financial statement to
- 9 the commission in accordance with generally accepted accounting
- 10 principles.
- 11 Sec. 466.5041. TECHNICAL STANDARDS FOR VIDEO LOTTERY
- 12 EQUIPMENT. The commission by rule shall provide minimum technical
- 13 standards for video lottery equipment that may be operated in this
- 14 state.
- 15 Sec. 466.5042. INCIDENT REPORTS. A video lottery retailer
- 16 <u>or video lottery manager shall record all unusual occurrences</u>
- 17 related to gaming activity in a video lottery terminal
- 18 establishment operated by the retailer or manager. Each material
- 19 incident shall be assigned a sequential number and, at a minimum,
- 20 the following information must be recorded in a permanent record
- 21 prepared in accordance with commission rules to ensure the
- 22 <u>integrity of the record:</u>
- 23 (1) the number assigned to the incident;
- 24 (2) the date and time of the incident;
- 25 (3) the nature of the incident;
- 26 (4) each person involved in the incident; and
- 27 (5) the name of the employee or other agent of the

video lottery retailer or video lottery manager who investigated
the incident.

Sec. 466.5043. EXCLUSION OF PERSONS. (a) The commission shall compile a list of persons that the video lottery retailer or video lottery manager must bar from a video lottery terminal establishment based on a person's criminal history or association with criminal offenders or because the person poses a threat to the integrity of the lottery. The video lottery retailer or video lottery manager shall employ the retailer's or manager's best efforts to exclude such persons from entry into the establishment. The video lottery retailer or video lottery manager may exclude a person for any reason not related to the person's race, sex, national origin, physical disability, or religion. 

(b) A person who believes the person may be playing video lottery games on a compulsive basis may request that the person's name be placed on the list compiled by the commission under Subsection (a). All video lottery game employees shall receive training in identifying players with a compulsive playing problem. Signs and other materials shall be readily available to direct compulsive players to agencies that offer appropriate counseling.

Sec. 466.505. ACCOUNTING, FINANCIAL, AND OTHER REPORTING PROCEDURES. (a) Not later than the fifth day after acquiring knowledge of any litigation relating to a video lottery terminal establishment, including a criminal proceeding, a proceeding involving an issue related to racing activities that impact video lottery operations, and a matter related to character or reputation relevant to a person's suitability under this subchapter, a video

- 1 lottery retailer or video lottery manager shall report the
- 2 litigation to the commission.
- 3 (b) All internal procedures and administrative and
- 4 accounting controls of a video lottery retailer or video lottery
- 5 manager must be approved by the commission. The commission by rule
- 6 shall establish general accounting and auditing requirements and
- 7 <u>internal control standards for video lottery retailers and video</u>
- 8 lottery managers.
- 9 (d) A video lottery retailer or video lottery manager shall
- 10 keep a database of video lottery terminal events. The commission by
- 11 <u>rule shall determine what constitutes a video lottery terminal</u>
- 12 event for purposes of this subsection.
- Sec. 466.5051. EMPLOYEE REPORTING. (a) On or before the
- 14 15th day of each month, a video lottery retailer or video lottery
- manager shall submit to the commission an employee report for the
- 16 <u>video lottery terminal establishment operated by the retailer or</u>
- 17 manager. The report must provide for each employee of the retailer
- or manager the employee's name, job title, date of birth, and social
- 19 security number.
- 20 (b) The employee report is confidential and may not be
- 21 disclosed except under commission order or in accordance with
- 22 Section 466.022(d).
- 23 (c) The commission may conduct criminal history
- 24 investigations for employees of video lottery retailers and video
- 25 lottery managers.
- 26 (d) The commission may prohibit an employee from performing
- 27 <u>any act relating to video lottery terminals if the</u> commission finds

- that an employee has:
- 2 (1) committed, attempted, or conspired to do any act
- 3 prohibited by this chapter;
- 4 (2) concealed or refused to disclose any material fact
- 5 in any investigation by the commission;
- 6 (3) committed, attempted, or conspired to commit
- 7 larceny or embezzlement;
- 8 (4) been convicted in any jurisdiction of an offense
- 9 involving or relating to gambling;
- 10 (5) accepted employment in a position for which the
- 11 <u>employee is required to have commission approval after approval was</u>
- 12 denied for a reason involving personal unsuitability or after
- 13 failing to apply for a license or approval on commission request;
- 14 (6) been prohibited under color of governmental
- 15 authority from being present on the premises of any gaming
- 16 <u>establishment or any establishment where pari-mutuel wagering is</u>
- 17 conducted for any reason relating to improper gambling activity or
- 18 for any illegal act;
- 19 (7) willfully defied any legislative investigative
- 20 committee or other officially constituted body acting on behalf of
- 21 the United States or any state, county, or municipality that sought
- 22 to investigate alleged or potential crimes relating to gaming,
- 23 corruption of public officials, or any organized criminal
- 24 activities; or
- 25 (8) been convicted of any felony or any crime
- 26 involving moral turpitude.
- (e) The commission may prohibit an employee from performing

- 1 any act relating to video lottery terminals based on any reason the
- 2 commission finds appropriate, including a refusal by a regulatory
- 3 authority to issue a license, permit, or other approval for the
- 4 employee to engage in or be involved with the lottery or with
- 5 regulated gaming or pari-mutuel wagering in any jurisdiction, and a
- 6 revocation or suspension of any gaming or wagering license, permit,
- 7 <u>or approval.</u>
- 8 <u>(f) In this section, "employee" includes any person</u>
- 9 connected directly with or compensated by an applicant or license
- 10 holder as an agent, personal representative, consultant, or
- 11 <u>independent contractor for activities directly related to video</u>
- 12 lottery operations.
- Sec. 466.5052. REPORT OF VIOLATIONS. A person who holds a
- 14 license or registration under this subchapter shall immediately
- 15 report a violation or suspected violation of this chapter or a rule
- adopted under this chapter by any license or registration holder,
- by an employee of a license or registration holder, or by any person
- on the premises of a video lottery terminal establishment, whether
- or not associated with the license or registration holder.
- Sec. 466.506. SECURITY. (a) In addition to the security
- 21 provisions applicable under Section 466.020, a video lottery
- 22 retailer or video lottery manager shall comply with the following
- 23 security procedures:
- 24 (1) all video lottery terminals must be continuously
- 25 monitored through the use of a closed-circuit television system
- 26 that records activity for a continuous 24-hour period and all video
- 27 tapes or other media used to store video images shall be retained

- 1 for at least 30 days and made available to the commission on
- 2 request;
- 3 (2) access to video lottery terminal locations shall
- 4 be restricted to persons over the age of 18;
- 5 (3) the video lottery retailer or video lottery
- 6 manager must submit for commission approval a security plan and a
- 7 floor plan of the area where video lottery terminals are to be
- 8 operated showing video lottery terminal locations and security
- 9 camera mount locations; and
- 10 (4) each license holder shall employ at least the
- 11 minimum number of private security personnel the commission
- determines is necessary to provide for safe and approved operation
- 13 of the video lottery terminal establishment and the safety and
- 14 well-being of the players. Private security personnel must be
- 15 present during all hours of operation at each video lottery
- 16 <u>terminal establishment.</u>
- 17 (b) An agent or employee of the commission, the Texas Racing
- 18 <u>Commission</u>, or the <u>Department of Public Safety or any law</u>
- 19 enforcement personnel may be present at a video lottery terminal
- 20 establishment at any time.
- 21 (c) The commission may adopt rules to impose additional
- 22 surveillance and security requirements related to video lottery
- 23 terminal establishments and the operation of video lottery
- 24 terminals.
- Sec. 466.507. VIDEO LOTTERY TERMINAL ESTABLISHMENT VISITS.
- 26 The commission, the commission's representative, the Texas Racing
- 27 Commission, or a representative of the Texas Racing Commission,

- 1 after displaying appropriate identification and credentials, has
- 2 the free and unrestricted right to enter the premises of a video
- 3 lottery terminal establishment and to enter any other locations
- 4 involved in operation or support of video lottery at all times to
- 5 examine the systems and to inspect and copy the records of a video
- 6 lottery retailer or video lottery manager pertaining to the
- 7 <u>operation of video lottery.</u>
- 8 [Sections 466.508-466.510 reserved for expansion]
- 9 Sec. 466.511. INDEMNIFICATION, INSURANCE, AND BONDING
- 10 REQUIREMENTS; PATRON DISPUTES. (a) A license or registration
- 11 holder shall indemnify and hold harmless this state, the
- 12 commission, and all officers and employees of this state and the
- 13 commission from any and all claims which may be asserted against a
- 14 license holder, the commission, this state, and the members,
- officers, employees, and authorized agents of this state or the
- 16 commission arising from the license holder's participation in the
- 17 video lottery system authorized under this chapter.
- (b) Surety and insurance required under this subchapter
- 19 shall be issued by companies or financial institutions financially
- 20 rated "A" or better as rated by A.M. Best Company or other rating
- 21 organization designated by the commission and duly licensed,
- 22 admitted, and authorized to do business in this state, or by other
- 23 <u>surety approved by the commission.</u>
- (c) The commission shall be named as the obligee in each
- 25 required surety and as an additional insured in each required
- 26 insurance contract.
- 27 (d) A video lottery retailer or video lottery manager may

- 1 not be self-insured with regard to video lottery terminal
- 2 operations under this section.
- 3 (e) The commission by rule shall establish minimum
- 4 insurance coverage requirements for video lottery retailers, video
- 5 lottery managers, and video lottery terminal providers.
- 6 (f) This state and the commission are not liable for any
- 7 <u>video lottery terminal malfunction or error by a video lottery</u>
- 8 retailer, video lottery manager, or video lottery terminal provider
- 9 that causes credit to be wrongfully awarded or denied to players.
- 10 Any dispute arising between a player and a video lottery retailer or
- 11 video lottery manager shall be resolved by the commission as
- 12 follows:
- 13 (1) if the fair market value of the prize is less than
- 14 \$1,000, the dispute shall be resolved in accordance with the
- commission-approved written policies of the video lottery retailer
- or video lottery manager and without any relief available from the
- 17 commission or this state; or
- 18 (2) if the fair market value of the prize is \$1,000 or
- 19 more, the dispute shall be resolved by the commission in the
- 20 commission's sole discretion in accordance with commission rules.
- 21 (g) A court of this state does not have jurisdiction to
- 22 review the decision of the commission resolving a dispute between a
- 23 player and a video lottery retailer, video lottery manager, or
- 24 video lottery terminal provider.
- 25 Sec. 466.512. COLLECTION OF REVENUE; ACCOUNTING AND
- 26 DISTRIBUTION OF NET TERMINAL INCOME. (a) The commission shall
- 27 deposit funds received under this subchapter to the state video

1 lottery account. The state video lottery account is a special

2 account in the general revenue fund. The account consists of all

revenue received by this state from the operation of video lottery

4 <u>terminals.</u>

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- (a-1) Except as provided by Subsection (b), all revenue received by this state from the operation of the video lottery system shall be distributed solely to reimburse the commission until the \$5 million authorized under this section is repaid to the state lottery account. From funds previously appropriated to the commission for the state fiscal biennium ending August 31, 2007, and notwithstanding Section 466.355(b), the commission is authorized to expend an amount not to exceed \$5 million from the state lottery account during that biennium to establish the video lottery system in accordance with this chapter. From revenue deposited in the state video lottery account during that biennium, the commission is hereby appropriated the amount necessary to reimburse the state lottery account for the total amount of funds expended to establish the video lottery system from the appropriation to the state lottery account, and the commission shall deposit that amount to the state lottery account. This subsection expires January 1, 2009.
- (b) Two percent of the net terminal income distributed to this state under Subsection (c) shall be allocated to the commission to defray expenses incurred in administering this chapter related to video lottery including expenses incurred to operate the video lottery central system. All money allocated to the commission under this subsection may be retained by the

- 1 commission to defray expenses of administering this chapter related
- 2 to video lottery and shall be deposited in the state video lottery
- 3 account.
- 4 (c) Net terminal income derived from the operation of video
- 5 lottery terminals operated at racetracks shall be distributed as
- 6 follows:
- 7 (1) a portion of the net terminal income generated in
- 8 <u>each calendar year shall be remitted to this state by the video</u>
- 9 lottery retailer or video lottery manager in an amount equal to:
- 10 (A) 30 percent of the first \$50 million of the net
- 11 terminal income for that year, except that until January 1, 2009,
- 12 the video lottery retailer or video lottery manager shall remit 10
- 13 percent of that portion of the first \$50 million of net terminal
- income that matches the fee paid by the video lottery retailer or
- video lottery manager under Section 466.5036;
- 16 (B) 35 percent of the net terminal income for
- that year that exceeds \$50 million but does not exceed \$100 million;
- 18 (C) 40 percent of the net terminal income for
- 19 that year that exceeds \$100 million but does not exceed \$200
- 20 million;
- 21 (D) 45 percent of the net terminal income for
- 22 that year that exceeds \$200 million but does not exceed \$500
- 23 million; and
- 24 (E) 50 percent of the net terminal income for
- 25 that year that exceeds \$500 million; and
- 26 (2) the remainder shall be retained by the video
- 27 lottery retailer or video lottery manager.

1 (c-1) Net terminal income derived from the operation of
2 video lottery terminals on Indian lands under a gaming agreement
3 authorized under this subchapter shall be distributed as set forth
4 in the gaming agreement; provided that the agreement must provide
5 that this state shall receive no more than 25 percent of the net
6 terminal income.

- video lottery manager to establish a separate electronic funds transfer account for depositing money from video lottery terminal operations, making payments to the commission or its designee, and receiving payments from the commission or its designee. A video lottery retailer or video lottery manager may not make payments to the commission in cash. As authorized by the commission, a video lottery retailer or video lottery manager may make payments to the commission by cashier's check.
- (e) The commission at least weekly shall transfer this state's share of net terminal income of a video lottery retailer or video lottery manager to the commission through the electronic transfer of the funds. The commission by rule shall establish the procedures for depositing money from video lottery terminal operations into electronic funds transfer accounts, as well as procedures regarding the handling of money from video lottery terminal operations. This state's share of net terminal income from video lottery terminal operations shall be held in trust for the state.
- (f) Unless otherwise directed by the commission, a video lottery retailer or a video lottery manager shall maintain in its

account this state's share of the net terminal income from the 1 2 operation of video lottery terminals, to be electronically transferred by the commission on dates established by the 3 4 commission. On a license holder's failure to maintain this 5 balance, the commission may disable all of a license holder's video 6 lottery terminals until full payment of all amounts due is made. 7 Interest shall accrue on any unpaid balance at a rate consistent with the amount charged under Section 111.060, Tax Code. The 8 9 interest shall begin to accrue on the date payment is due to the commission. In the commission's sole discretion, rather than 10 disable a license holder's video lottery terminals, the commission 11 12 may elect to impose a fine on a license holder in an amount determined by the commission not to exceed \$250,000 for each 13 14 violation. If the license holder fails to remedy the violation, 15 including payment of any amounts assessed by or due to this state, within ten days, the commission may disable the license holder's 16 17 video lottery terminals or use any other means for collection as provided by the penalty chart established by the commission. 18

any income discrepancies between actual money collected and the net terminal income reported by the video lottery central system.

Unless an accounting discrepancy is resolved in favor of the video lottery retailer or video lottery manager, the commission may not make any credit adjustments. Any accounting discrepancies which cannot otherwise be resolved shall be resolved in favor of the commission.

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27 (h) A video lottery retailer and video lottery manager shall

- 1 remit payment as directed by the commission if the electronic
- 2 transfer of funds is not operational or the commission notifies the
- 3 license holder that other remittance is required. The license
- 4 holder shall report this state's share of net terminal income, and
- 5 remit the amount generated from the terminals during the reporting
- 6 period.
- 7 (i) The commission has the right to examine all accounts,
- 8 bank accounts, financial statements, and records in a license
- 9 holder's possession or control or in which the license holder has an
- 10 <u>interest</u> and the license holder shall authorize and direct all
- 11 third parties in possession or in control of the accounts or records
- 12 to allow examination of any of those accounts or records by the
- 13 commission.
- 14 (j) A video lottery retailer or video lottery manager shall
- 15 <u>furnish to the commission all information and bank authorizations</u>
- 16 required to facilitate the timely transfer of money to the
- 17 commission. A video lottery retailer or video lottery manager must
- 18 provide the commission advance notice of any proposed account
- 19 changes in information and bank authorizations to assure the
- 20 uninterrupted electronic transfer of funds. The commission is not
- 21 <u>responsible for any interruption or delays in the transfer of</u>
- 22 funds. The video lottery retailer or video lottery manager is
- 23 responsible for any interruption or delay in the transfer of funds.
- (k) One-quarter of one percent of the net terminal income
- 25 received by this state under Subsections (c) and (c-1) shall be
- transferred to the Texas Commission on Alcohol and Drug Abuse for
- 27 use in the compulsive gambling program under Section 461.018,

- 1 Health and Safety Code, if that program is in operation.
- 2 (1) One-quarter of one percent of the net terminal income
- 3 received by this state under Subsections (c) and (c-1) shall be
- 4 transferred to the Equine Research Program at the College of
- 5 Veterinary Medicine at Texas A&M University for use in equine
- 6 research under Subchapter F, Chapter 88, Education Code.
- 7 (m) The commission may increase the percentage of the annual
- 8 <u>net terminal income received by this state by an amount not to</u>
- 9 exceed three percent after January 1, 2009, and by an additional
- 10 three percent after January 1, 2011, if a review of the audited
- 11 financial statements of the video lottery retailers indicates that
- 12 the financial condition and financial stability of the video
- 13 lottery retailers will not be adversely affected by the increase.
- 14 Sec. 466.5121. DEDUCTIONS FROM VIDEO LOTTERY PROCEEDS AT
- 15 RACETRACKS. (a) The pari-mutuel license holder that owns or
- 16 operates a racetrack at which video lottery games are conducted
- 17 under this subchapter and the state breed registry representing the
- 18 breed conducting live racing at the racetrack may enter into a
- 19 written agreement to allocate a percentage of net terminal revenue
- 20 generated from the operation of video lottery terminals at the
- 21 racetrack to be used for purses at that racetrack and to specify the
- 22 time period for which the percentage shall be in effect. If the
- 23 <u>racetrack</u> is a horse racetrack, the officially recognized
- horsemen's organization must also be a party to an agreement under
- 25 this paragraph. If an agreement cannot be reached, any party to the
- agreement may submit the matter to the commission, sixty days after
- 27 failure to reach agreement, for determination of the matter under a

- 1 procedure in accordance with rules issued by the commission.
- 2 (b) Under either an agreement or a commission
- 3 determination, the percentage of net terminal revenue to be used
- 4 for purses at the racetrack shall be not less than 6.5 percent, and
- 5 an additional percentage shall be allocated if necessary, to ensure
- 6 the purses at the racetrack are the highest in the industry for that
- 7 type of racetrack, and the period of time for which the percentage
- 8 shall be in effect shall be not less than two years.
- 9 (c) A state breed registry may use a portion, not to exceed
- 10 10 percent, of the amount allocated for purses under this section
- 11 for administration as determined reasonable by the commission.
- 12 (d) The commission shall adopt rules to administer this
- 13 section. A matter considered by the commission under this section
- 14 shall be a contested matter requiring a public hearing.
- 15 Sec. 466.5123. LIABILITY OF VIDEO LOTTERY RETAILER AND
- 16 VIDEO LOTTERY MANAGER. A video lottery retailer, video lottery
- 17 manager, or both, are jointly and severally liable to the
- 18 commission for the state's share of net terminal income reported by
- 19 the video lottery central system. Net terminal income received by
- 20 the video lottery retailer or video lottery manager shall be held in
- 21 trust for the benefit of this state before delivery of the state's
- 22 share to the commission or electronic transfer to the state
- 23 treasury, and the video lottery retailer or video lottery manager,
- or both, are jointly and severally liable to the commission for the
- 25 full amount of the money held in trust. If the video lottery
- 26 retailer or video lottery manager is not an individual, each
- 27 officer, director, or <u>owner of the video lottery retailer or video</u>

- 1 lottery manager is personally liable to the commission for the full
- 2 amount of the money held in trust, except that shareholders of a
- 3 publicly held corporation shall be liable in an amount not to exceed
- 4 the value of their equity investment.
- 5 Sec. 466.513. PRIZES. (a) Payment of prizes is the sole
- 6 and exclusive responsibility of the video lottery retailer or video
- 7 <u>lottery manager. A prize may not be paid by the commission or this</u>
- 8 state except as otherwise authorized.
- 9 (b) Nothing in this subchapter limits the ability of a video
- 10 lottery retailer or video lottery manager to provide promotional
- 11 prizes, in addition to prize payouts regulated by the commission.
- 12 (c) A video lottery ticket is redeemable only for 180 days
- 13 following the date of issuance. If a claim is not made for prize
- 14 money on or before the 180th day after the date on which the video
- 15 lottery ticket was issued, the prize money becomes the property of
- 16 this state. The commission shall enact rules consistent with this
- 17 section governing the use and redemption of prizes and credits
- 18 recorded on electronic player account records, such as players'
- 19 club cards and smart cards.
- Sec. 466.514. REVOCATION OF LICENSE, REGISTRATION, OR OTHER
- 21 REGULATORY APPROVAL. (a) The commission shall revoke or suspend a
- 22 license, registration, or other regulatory approval issued under
- 23 this subchapter if the license or registration holder or holder of
- 24 the approval at any time fails to meet the eligibility requirements
- 25 set forth in this subchapter.
- 26 (b) Failure to timely remit revenue generated by video
- 27 lottery terminals to the commission or any tax or other fee owed to

- 1 this state as demonstrated by report from the applicable taxing
- 2 authority or to timely file any report or information required
- 3 under this subchapter as a condition of any license, registration,
- 4 or other approval issued under this subchapter may be grounds for
- 5 suspension or revocation, or both, of a license, registration, or
- 6 other approval issued under this subchapter.
- 7 Sec. 466.5141. DEPRIVATION HEARING FOR REVOCATION OR
- 8 SUSPENSION OF REGISTRATION OR LICENSE. (a) Before the commission
- 9 <u>revokes or suspends a video lottery terminal provider's</u>
- 10 registration or video lottery retailer's or video lottery manager's
- 11 license, or imposes monetary penalties for a violation of this
- 12 subchapter, the commission shall provide written notification to
- 13 the license or registration holder of the revocation, the period of
- 14 suspension, or the monetary penalty. The notice shall include:
- 15 (1) the effective date of the revocation or the period
- of suspension or the amount of the monetary penalty, as applicable;
- 17 (2) each reason for the revocation, suspension, or
- 18 penalty;
- 19 (3) an explanation of the evidence supporting the
- 20 reasons;
- 21 (4) an opportunity to present the license or
- 22 registration holder's position in response on or before the 15th
- 23 day after the effective date of the revocation; and
- 24 (5) a statement explaining the person's right to an
- 25 administrative hearing to determine whether the revocation,
- 26 suspension, or penalty is warranted.
- 27 (b) The notice required under Subsection (a) must be made by

personal delivery or by mail to the person's mailing address as it
appears on the commission's records.

- (c) To obtain an administrative hearing on a suspension, revocation, or penalty under this section, a person must submit a written request for a hearing to the commission not later than the 20th day after the date notice is delivered personally or is mailed. If the commission receives a timely request under this subsection, the commission shall provide the person with an opportunity for a hearing as soon as practicable. If the commission does not receive a timely request under this subsection, the commission may impose the penalty, revoke or suspend a license or registration, or sustain the revocation or suspension without a hearing. Except as provided by Subsection (d) the hearing must be held not earlier than the 11th day after the date the written request is submitted to the commission.
  - suspension takes effect on receipt of notice under Subsection (a) if the commission finds that the action is necessary to prevent or remedy a threat to public health, safety, or welfare. The commission by rule shall establish a nonexclusive list of violations that present a threat to the public health, safety, or welfare. A hearing on a revocation or suspension that takes effect on receipt of notice must be held not later than the 14th day after the date the commission receives the request for hearing under Subsection (c). The revocation or suspension continues in effect until the hearing is completed. If the hearing is continued, the revocation or suspension shall continue in effect beyond the 14-day

period at the request of the license or registration holder or on a 1 2

finding of good cause by the commission or administrative law

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- (e) To prevail in a post-deprivation administrative hearing under this section, the license or registration holder must demonstrate by clear and convincing evidence that the deprivation or imposition of a penalty was unwarranted or otherwise unlawful. The post-deprivation hearing may be conducted by the commission or referred to the State Office of Administrative Hearings. administrative record created by the hearing conducted by the State Office of Administrative Hearings shall be provided to the commission for review and determination on the revocation or suspension. If an administrative law judge of the State Office of Administrative Hearings conducts a hearing under this section and the proposal for decision supports the commission's position, the administrative law judge shall include in the proposal a finding of the costs, fees, expenses, and reasonable and necessary attorney's fees the state incurred in bringing the proceeding. The commission may adopt the findings for costs, fees, and expenses and make the finding a part of the final order entered in the proceeding. Proceeds collected from a finding made under this subsection shall be paid to the commission.
- (f) Any person aggrieved by a final decision of the commission to revoke or suspend a registration or license or to impose any monetary penalty may obtain judicial review before a district court in Travis County. The judicial review must be instituted by serving on the commission and filing a petition not

- later than the 20th day after the effective date of the final decision and must identify the order appealed from and the grounds or reason why the petitioner contends the decision of the commission should be reversed or modified. The review must be conducted by the court sitting without jury, and must not be a trial de novo but is confined to the record on review. The reviewing court may only affirm the decision, remand the case for further proceedings, or reverse the decision if the substantial rights of the petitioner have been violated.
- 10 <u>(g) A license or registration holder agrees that the</u>
  11 privilege of holding a license or registration under this
  12 subchapter is conditioned on the holder's agreement to this
  13 section in its entirety and, thereby, waives any right to challenge
  14 or otherwise appeal the enforceability of this section.

- Sec. 466.515. LIMITED WAIVER OF SOVEREIGN IMMUNITY; NO LIABILITY OF STATE FOR ENFORCEMENT. (a) This state does not waive its sovereign immunity by negotiating gaming agreements with Indian tribes or other persons for the operation of video lottery terminals or other lottery games under this chapter. An actor or agent on behalf of this state does not have any authority to waive the state's sovereign immunity absent an express legislative grant of the authority. The only waiver of sovereign immunity relative to video lottery terminal operations is that expressly provided for in this section.
- 25 (b) With regard to video lottery terminal operations on
  26 Indian lands, this state consents to the jurisdiction of the
  27 District Court of the United States situs in the county where the

- Indian lands are located solely for the purpose of resolving disputes arising from a gaming agreement authorized under this subchapter for declaratory or injunctive relief or contract damages of \$100,000 or more. Any disputes relating to damages or other awards valued at less than \$100,000 shall be arbitrated under the rules of the American Arbitration Association, provided, however, that application of the rules may not be construed as a waiver of sovereign immunity.
- 9 (c) All financial obligations of the commission are payable

  10 solely out of the income, revenues, and receipts of the commission

  11 and are subject to statutory restrictions and appropriations.

- (d) This state and the commission are not liable if performance by the commission is compromised or terminated by acts or omissions of the legislature or the state or federal judiciary.
- 15 <u>(e) This state and the commission are not liable related to</u>
  16 any enforcement of this chapter.
  - Sec. 466.516. ABSOLUTE PRIVILEGE OF REQUIRED COMMUNICATIONS AND DOCUMENTS. Any communication or document of a video lottery central system provider, video lottery terminal provider, video lottery retailer, or video lottery manager, an applicant, or a license or registration holder that is made or transmitted to the commission or any of its employees to comply with any law or the rules of the commission, comply with a subpoena issued by the commission, or assist the commission or its designee in the performance of their respective duties is absolutely privileged, does not impose liability for defamation, and is not a ground for recovery in any civil action. If the document or

communication contains any information which is privileged under state law, that privilege will not be waived or lost because the document or communication is disclosed to the commission or any of the commission's employees. The commission shall maintain all privileged information, documents, and communications in a secure place as determined in the commission's sole discretion accessible only to members of the commission and authorized commission employees.

9 <u>Sec. 466.517. INTELLECTUAL PROPERTY RIGHTS OF COMMISSION.</u>
10 <u>The legislature finds and declares that the commission has the</u>
11 <u>right to establish ownership of intellectual property rights for</u>
12 <u>all lottery products, including video lottery terminals and related</u>
13 video lottery equipment.

Sec. 466.518. MODEL GAMING AGREEMENT. (a) Not later than the 30th day after the date the governor receives a request from the Ysleta del Sur Pueblo Indian tribe, the Alabama-Coushatta Indian tribe, or the Kickapoo Traditional Tribe of Texas, accompanied by or in the form of a duly enacted resolution of the tribe's governing body, to enter into a gaming agreement under this section, the governor shall execute, at his discretion as chief executive office of the state and on behalf of this state, a gaming agreement containing substantially the terms set forth in a model gaming agreement adopted by the attorney general and filed with the secretary of state. The attorney general shall adopt a model gaming agreement for purposes of this section, consistent with the applicable provisions of this chapter, and shall file the agreement with the secretary of state not later than July 1, 2005.

- 1 (b) An Indian tribe may operate video lottery games and
- 2 video lottery terminals in accordance with a gaming agreement
- 3 entered into under this section.
- 4 (c) The governor may not amend, alter or otherwise modify an
- 5 agreement under this section until after the 10th anniversary of
- 6 the signing by the governor of the original agreement.
- 7 Sec. 466.519. VIDEO LOTTERY GAMES BY INDIAN TRIBES
- 8 AUTHORIZED. (a) Notwithstanding any other law, an Indian tribe may
- 9 operate video lottery games and video lottery terminals as
- 10 authorized by this subchapter pursuant to a compact with the
- 11 governor.
- 12 (b) To operate video lottery games under this section, an
- 13 Indian tribe must be an Indian tribe as listed by the United States
- 14 secretary of the interior under 25 U.S.C. Section 479a-1 on or
- before January 1, 1998, and must on or before January 1, 1998, have
- 16 <u>had Indian lands within the boundaries of this state. At no time</u>
- may there be more than three Indian tribes operating video lottery
- 18 games on Indian lands in this state.
- 19 (c) An Indian tribe may operate video lottery games under
- 20 this section only on or immediately adjacent to Indian lands placed
- 21 <u>into trust by the United States for the benefit of the Indian tribe</u>
- 22 on or before January 1, 1998 that was held and occupied by the
- 23 <u>Indian tribe on or before January 1, 1998.</u>
- 24 (d) A compact or agreement entered into under this section
- 25 must contain provisions for the monitoring and auditing of the
- operation of video lottery games and any other gaming activity. The
- 27 compact must:

- 1 (1) provide that the commissioner may inspect all
- 2 public and nonpublic areas of the premises where the Indian tribe
- 3 operates video lottery games or other gaming activity;
- 4 (2) require the conduct of an annual audit by the
- 5 commission or an auditor selected by the commission of the Indian
- 6 tribe's video lottery game operations; and
- 7 (3) provide that the commission may examine and review
- 8 <u>all financial records of the Indian tribe's video lottery game</u>
- 9 operations at any reasonable time.
- 10 (c) An agreement entered into under this section with any
- 11 <u>federally recognized Indian Tribe</u>, or affiliated entity, to permit
- 12 the Tribe or entity to operate video lottery games must provide that
- 13 the Tribe agrees to collect and remit to the comptroller all state
- sales and use taxes for all taxable goods and services sold on its
- 15 Indian lands in the state and all state taxes on motor fuels,
- 16 <u>alcoholic beverages</u>, <u>cigarettes</u> and <u>tobacco products</u>, and <u>hotel</u>
- 17 occupancy sold on its Indian lands. In the case of a federally
- 18 recognized Indian tribe, the requirement to collect and remit these
- 19 state taxes does not apply to taxes on the sale, use or consumption
- of an item by a member of the Tribe. The agreement shall provide a
- 21 method to secure payment of these taxes to the state.
- 22 <u>(d) The comptroller may adopt rules to ensure that the</u>
- 23 <u>exemption from the collection and remission of state taxes under</u>
- 24 this section applies solely to members of the Tribe owning the
- 25 Tribal land in question.
- SECTION 1.34. Section 467.001, Government Code, is amended
- 27 by amending Subdivision (9) and adding Subdivision (12) to read as

- 1 follows:
- 2 (9) "Person that has a significant financial interest
- 3 in the lottery" means:
- 4 (A) a person or a board member, officer, trustee,
- 5 or general partner of a person that manufactures, distributes,
- 6 sells, or produces lottery equipment, video lottery equipment,
- 7 <u>video lottery games, video lottery central systems,</u> supplies,
- 8 services, or advertising;
- 9 (B) an employee of a video lottery terminal
- 10 provider, video lottery central system provider, or person that
- 11 manufactures, distributes, sells, or produces lottery equipment,
- 12 video lottery games, supplies, services, or advertising and that
- 13 employee is directly involved in the manufacturing, distribution,
- 14 selling, or production of lottery equipment, supplies, services, or
- 15 advertising;
- 16 (C) a person or a board member, officer, trustee,
- or general partner of a person that has made a bid to operate the
- 18 lottery in the preceding two years or that intends to make a bid to
- 19 operate the lottery or an employee of the person if the employee is
- 20 directly involved in making the bid; or
- 21 (D) a sales agent, video lottery retailer, video
- 22 <u>lottery manager, video lottery terminal provider, or video lottery</u>
- 23 central system provider.
- 24 (12) "Video lottery central system," "video lottery
- equipment," "video lottery game," "video lottery manager," "video
- 26 lottery retailer," and "video lottery terminal provider" have the
- 27 meanings assigned by Section 466.002.

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- 1 SECTION 1.35. Section 467.027(a), Government Code, is
- 2 amended to read as follows:
- 3 Sec. 467.027. COMPENSATION AND EXPENSES. (a) A commission
- 4 member is [not] entitled to compensation for serving in the
- 5 commission. The annual salary of the commission is set by the
- 6 legislature.
- 7 SECTION 1.36. Section 467.031, Government Code, is amended
- 8 to read as follows:
- 9 Sec. 467.031. DIVISIONS. The commission shall establish
- 10 separate divisions to oversee bingo and the state lottery. The
- 11 commission may create a division to oversee video lottery and
- delegate responsibilities in the administration of Chapter 466 to
- 13 the executive director, the director of the appropriate division
- 14 and the division's staff; provided, however, that the commission
- 15 may not delegate the following actions:
- 16 <u>(1) a final determination in any application or</u>
- 17 request for licensing or registration under Chapter 466;
- 18 (2) a final determination in any proceeding involving
- 19 the suspension or revocation of a registration or license under
- 20 Chapter 466;
- 21 (3) a final determination that Chapter 466 has been
- 22 violated; or
- 23 <u>(4) a final determination or imposition of an</u>
- 24 assessment of fines or penalties under a law administered by the
- 25 commission.
- SECTION 1.37. Section 467.035(a), Government Code, is
- 27 amended to read as follows:

- 1 (a) The commission may not employ or continue to employ a
- 2 person who owns a financial interest in:
- 3 (1) a bingo commercial lessor, bingo distributor, or
- 4 bingo manufacturer; or
- 5 (2) a lottery sales agency, [ex] a lottery operator, a
- 6 video lottery retailer, a video lottery manager, a video lottery
- 7 terminal provider, a video lottery central system provider, or a
- 8 manufacturer of video lottery games.
- 9 SECTION 1.38. Chapter 467.108, Government Code, is amended
- 10 to read as follows:
- 11 Sec. 467.108. REPRESENTATION BY FORMER OFFICER OR EMPLOYEE.
- 12 (a) A former commission member, former executive director, or
- 13 former director may not:
- 14 (1) [for compensation,] represent any person, either
- 15 with or without compensation, [a person that has made or intends to
- 16 make a bid to operate the lottery] before the commission before the
- 17 fifth [second] anniversary of the date that the person's service in
- office or employment with the commission ceases.
- 19 (2) represent any person or receive compensation for
- 20 services rendered on behalf of any person regarding a particular
- 21 matter in which the former officer or employee participated during
- 22 the period of service or employment with the commission, either
- 23 through personal involvement or because the matter was within the
- 24 scope of the officer's or employee's official responsibility; or
- 25 (3) [for compensation,] communicate on behalf of any
- 26 person, either with or without compensation, directly with a member
- 27 of the legislative branch to influence legislation of behalf of a

- 1 person that has <u>any</u> [a significant financial] interest in the
- 2 lottery, before the fifth [second] anniversary of the date that the
- 3 person's service in office or employment with the commission
- 4 ceases.
- 5 (b) A person commits an offense if the person violates this
- 6 section. An offense under this section is a felony of the third
- 7 <u>degree</u> [Class A misdemeanor].
- 8 SECTION 1.39. Section 411.108, Government Code, is amended
- 9 by adding Subsection (d) to read as follows:
- 10 (d) The Texas Lottery Commission may obtain from the
- 11 department, subject to an interagency agreement entered into under
- 12 Section 466.020(d) or 466.206, criminal history record information
- 13 maintained by the department that relates to any natural person,
- 14 corporation, association, trust, partnership, limited partnership,
- joint venture, government, subsidiary, or other entity, regardless
- of its form, structure, or nature that the commission has the
- 17 authority to investigate under Chapter 466 as related to the
- 18 commission's operation and oversight of video lottery. Criminal
- 19 history record information obtained by the commission under this
- 20 subsection may be released or disclosed only as provided in
- 21 <u>Sections 466.022(d) and 466.206.</u>
- SECTION 1.40. Section 47.09, Penal Code, is amended by
- 23 adding Subsection (c) to read as follows:
- (c) Subsection (a)(3) applies to a person manufacturing,
- 25 distributing, possessing, or operating a gambling device with the
- 26 authorization of the Texas Lottery Commission under Subchapter K,
- 27 Chapter 466, Government Code.

- 1 SECTION 1.41. Chapter 47, Penal Code, is amended by adding
- 2 Section 47.095 to read as follows:
- 3 Sec. 47.095. INTERSTATE OR FOREIGN COMMERCE DEFENSE. It is
- 4 a defense to prosecution under this chapter that a person sells,
- 5 leases, transports, possesses, stores, or manufactures a gambling
- 6 device with the authorization of the Texas Lottery Commission under
- 7 Subchapter K, Chapter 466, Government Code, for transportation in
- 8 interstate or foreign commerce.
- 9 SECTION 1.42. Section 47.01(4), Penal Code, is amended to
- 10 read as follows:
- 11 (4) "Gambling device" means any electronic,
- 12 electromechanical, or mechanical contrivance not excluded under
- 13 Paragraph (B) or (C) that for a consideration affords the player an
- 14 opportunity to obtain anything of value, the award of which is
- determined solely or partially by chance, even though accompanied
- 16 by some skill, whether or not the prize is automatically paid by the
- 17 contrivance. The term:
- 18 (A) includes, but is not limited to, gambling
- device versions of bingo, keno, blackjack, lottery, roulette, video
- 20 poker, slot machines, or similar electronic, electromechanical, or
- 21 mechanical games, or facsimiles thereof, that operate by chance or
- 22 partially so, that as a result of the play or operation of the game
- 23 award credits or free games, and that record the number of free
- 24 games or credits so awarded and the cancellation or removal of the
- 25 free games or credits; [and]
- 26 (B) does not include any electronic,
- 27 electromechanical, or mechanical contrivance designed, made, and

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- 1 adapted solely for bona fide amusement purposes if the contrivance
- 2 rewards the player exclusively with noncash merchandise prizes,
- 3 toys, or novelties, or a representation of value redeemable for
- 4 those items, that have a wholesale value available from a single
- 5 play of the game or device of not more than 10 times the amount
- 6 charged to play the game or device once or \$5, whichever is less.
- 7 (C) <u>does not include equipment</u>, <u>machines</u>,
- 8 technological aids, or other devices allowed in connection with the
- 9 video lottery terminals authorized under Chapter 466, Government
- 10 <u>Code</u>.
- 11 SECTION 1.43. Article 6, Texas Racing Act (Article 179e,
- 12 Vernon's Texas Civil Statutes), is amended by adding Sections
- 13 6.20-6.23 to read as follows:
- 14 Sec. 6.20. LIVE RACING REQUIREMENT. (a) The commission by
- 15 rule shall require a racetrack that is a video lottery terminal
- 16 establishment and that conducted live racing in 2002 to conduct at
- 17 least the same number of live racing days in each calendar year
- 18 after 2005 that the track conducted in 2002.
- 19 Sec. 6.21. TRANSFER FEE. The commission shall not approve
- 20 the sale, transfer, assignment or other conveyance of any interest
- 21 or control in a pari-mutuel license or the racetrack owned or
- 22 managed by the license holder if the license holder also holds a
- 23 video lottery retailer license until the transfer fee to the state
- required by Sec. 466.50342, Government Code, is fully paid.
- Sec. 6.22. BREED SPLITS AT VIDEO LOTTERY TERMINAL
- 26 ESTABLISHMENTS. The commission shall require each horse racetrack
- 27 that holds a video lottery retailer license to allocate 30 percent

- of the amount in Section 466.5121, Government Code, set aside for
- 2 purses to quarter horse purses and 70 percent to thoroughbred
- 3 purses.
- 4 SECTION 1.44. The Legislature finds and declares the
- 5 following:
- 6 (1) Contingent on the approval of the voters, a
- 7 limited and narrow exception to the constitutional prohibition on
- 8 lotteries has been proposed to authorize a state-controlled and
- 9 state-operated video lottery system in accordance with this Act.
- 10 (2) In light of the financial emergency faced by the
- 11 state in the event the voters approve this limited state-controlled
- 12 and state-operated video lottery system, the Texas Lottery
- 13 Commission must be authorized to commence operation of the video
- 14 lottery system in accordance with this Act at the earliest possible
- 15 date, consistent with the intent of the voters and legislative
- 16 directive.
- 17 (3) The implementation of the video lottery system
- 18 will require significant time for application investigations and
- 19 determinations and for video lottery terminal and video lottery
- 20 central system providers and manufacturers of video lottery games
- 21 to develop prototypes for testing for the video lottery central
- 22 system and video lottery terminals and games.
- 23 (4) The state's budget crisis constitutes an imminent
- 24 peril to the public welfare, requiring the adoption of rules and
- 25 authorization for the Texas Lottery Commission to conduct certain
- limited pre-implementation activities related to the establishment
- 27 of the video lottery system to promote and ensure the integrity,

- security, honesty, and fairness of the operation and administration of the video lottery system.
- 3 (5) In order to commence operation of the video 4 lottery system at the earliest possible date and to maintain the 5 integrity of state-controlled and state-operated video lottery established by this Act, the Texas Lottery Commission may conduct 6 7 limited pre-implementation acts before the Constitutional 8 amendment proposed by the 79th Legislature, Regular Session, 2005, to authorize the state video lottery system is submitted to the 9
- SECTION 1.45. (a) As soon as practicable after the Constitutional amendment to authorize the state video lottery system proposed by the 79th Legislature, Regular Session, 2005, is approved by the voters, the Texas Lottery Commission shall adopt the rules necessary to implement video lottery in accordance with Subchapter K, Chapter 466, Government Code, as added by this Act.

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voters for approval.

(b) Before the proposed Constitutional amendment to legalize the state video lottery system is submitted to the voters, the Texas Lottery Commission may expend money from the commission's appropriation for the 2005-2006 biennium for purposes of conducting pre-implementation activities to establish the state video lottery system in accordance with Subchapter K, Chapter 466, Government Code, as added by this Act. Notwithstanding Section 466.355, Government Code, the money authorized to be expended under this section may be withdrawn from the state lottery account and considered a part of the transfer of funds from the state lottery account authorized under Section 466.512, Government Code, as added

- by this Act, to fund the establishment of the state video lottery
  system.
- 3 (c) Before the proposed Constitutional amendment to 4 authorize the state video lottery system is submitted to the 5 voters, the Texas Lottery Commission may develop and approve forms 6 for applications for licensing and registration required under 7 Subchapter K, Chapter 466, Government Code, as added by this Act.
- 8 (c-1) Not later than July 1, 2005, and before the proposed 9 Constitutional amendment to authorize the state video lottery 10 system is submitted to the voters, the attorney general shall file a 11 model gaming agreement with the secretary of state.

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the proposed Constitutional (d) Before amendment t.o authorize the state video lottery system is submitted to the voters, the Texas Lottery Commission may accept pre-implementation applications for video lottery retailers and video lottery managers under Subchapter K, Chapter 466, Government Code, as added by this On receipt of a complete application, completion of all investigations, and submittal of the nonrefundable investigatory fees the commission requires consistent with Subchapter K, Chapter 466, Government Code, as added by this Act, the commission may make preliminary findings of suitability for an applicant and location of a video lottery terminal establishment. If the commission determines that all the requirements under Subchapter K, Chapter 466, Government Code, have been satisfied, the commission may issue a letter advising the applicant of the status of approval of the application pending approval by the voters of the proposed Constitutional amendment to authorize the state video lottery

- system. If the commission determines that any requirements under Subchapter K, Chapter 466, Government Code, have not been satisfied, the commission may request additional information or conduct further investigations the commission considers necessary and may issue a letter advising the applicant of the status of the application.
- 7 (e) Before the proposed Constitutional amendment to 8 authorize the state video lottery system is submitted to the 9 voters, the Texas Lottery Commission may request and receive 10 information related to applications for licensing and registration under Subchapter K, Chapter 466, Government Code, as added by this 11 Act. An applicant's failure to comply with any requests made by the 12 Texas Lottery Commission under this subsection may be considered 13 14 grounds for denial of an application.
  - (f) The Texas Lottery Commission may not issue any license, registration, or temporary license related to the state video lottery system under Subchapter K, Chapter 466, Government Code, as added by this Act, unless and until the Constitutional amendment authorizing the state video lottery system is approved by the voters and becomes effective.

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(g) Before the proposed Constitutional amendment to authorize the state video lottery system is submitted to the voters, the Texas Lottery Commission may conduct investigations and collect investigative fees related to information requested and received for pre-implementation applications under this section and necessary for the commission's evaluation and determination of an application for any licensing, registration, or commission

- approval required under Subchapter K, Chapter 466, Government Code,
  as added by this Act.
- 3 Before the proposed Constitutional authorize the state video lottery system is submitted to the 4 5 voters, the Texas Lottery Commission may conduct preregistration of potential video lottery terminal providers. To qualify for 6 7 preregistration under this subsection, an applicant must satisfy 8 the minimum application requirements under Section 466.5033, Government Code, as added by this Act, except that the application 9 fee required under Section 466.5033(i), Government Code, as added 10 by this Act, is not due until the applicant files an application for 11 registration under Subchapter K, Chapter 466, Government Code, as 12 added by this Act. A preregistration application must 13 14 accompanied by a nonrefundable deposit to the Texas Lottery 15 Commission in the amount of \$25,000. A preregistration applicant shall submit additional money not later than the 10th day after the 16 17 date the applicant receives notice from the commission that it has incurred actual costs for the preregistration investigation in 18 19 excess of the initial deposit required under this subsection. the commission does not receive the additional money from the 20 21 applicant on or before the 15th day after the date the applicant receives the commission's notice, the commission shall suspend the 22 application until the money is received by the commission. 23 24 deposit or other nonrefundable money provided under this subsection 25 shall be credited toward an application fee required under Section 26 466.5033(i), Government Code, as added by this Act.
- 27 (i) The Texas Lottery Commission may not register any video

- 1 lottery terminal providers unless and until the Constitutional
- 2 amendment authorizing the state video lottery system is approved by
- 3 the voters and becomes effective.
- 4 (j) Notwithstanding Section 466.5033, Government Code, as added by this Act, a video lottery terminal provider that has been
- 6 preregistered by the Texas Lottery Commission in accordance with
- 7 this section, a video lottery central system provider, or a
- 8 manufacturer of video lottery games, under a contract with the
- 9 commission, may manufacture and test prototypes of or existing
- 10 video lottery equipment for a video lottery central system, video
- 11 lottery terminals, and video lottery games for the commission's
- 12 consideration.
- (k) Before the proposed Constitutional amendment to
- 14 authorize the state video lottery system is submitted to the
- 15 voters, the Texas Lottery Commission may negotiate contracts with
- 16 preregistered video lottery terminal providers. The commission may
- 17 enter into contracts with preregistered video lottery terminal
- 18 providers, video lottery central system providers, and
- 19 manufacturers of video lottery games as required for the creation
- 20 and testing of a video lottery central system, video lottery
- 21 terminals, and video lottery games for the commission's
- 22 consideration.
- (1) Before the proposed Constitutional amendment to
- 24 authorize the state video lottery system is submitted to the
- 25 voters, the Texas Lottery Commission may negotiate and enter
- 26 contracts as necessary to establish the video lottery system. The
- 27 commission is exempt from the procurement procedures prescribed

- 1 under Subtitle D, Title 10, Government Code; Section 466.101,
- 2 Government Code; Chapter 2161, Government Code; and any and all
- 3 bidding requirements or contract requirements provided by any other
- 4 law or by rules of the commission for the acquisition or provision
- of facilities, supplies, equipment, materials, or services related
- 6 to the implementation of video lottery under this section.
- 7 (m) Before the proposed Constitutional amendment to
- 8 authorize the state video lottery system is submitted to the
- 9 voters, the Texas Lottery Commission may employ additional
- 10 full-time equivalent employees to administer this Act and establish
- 11 the video lottery system.
- 12 SECTION 1.46. Sections 1.01 through 1.42 of this article
- 13 take effect on the date the amendment to Section 47, Article III,
- 14 Texas Constitution, authorizing a state video lottery system
- 15 proposed by the 79th Legislature, Regular Session, 2005, becomes
- 16 effective. Sections 1.43 and 1.44 of this article and this section
- 17 take effect immediately if this Act receives a vote of two-thirds of
- 18 all the members elected to each house, as provided by Section 39,
- 19 Article III, Texas Constitution. If this Act does not receive the
- vote necessary for immediate effect, Sections 1.43 and 1.44 of this
- 21 article and this section take effect on the 91st day after the last
- day of the legislative session. Sections 1.43 and 1.44(m) of this
- 23 article expire on the 91st day after the date the constitutional
- 24 amendment to Section 47, Article III, Texas Constitution,
- 25 authorizing a state video lottery system, becomes effective.