1-1 By: Shapleigh S.B. No. 652 (In the Senate - Filed February 21, 2003; February 27, 2003, read first time and referred to Committee on Veteran Affairs and 1-2 1-3 Military Installations; April 22, 2003, reported adversely, with favorable Committee Substitute by the following vote: Yeas 5, Nays 1-4 1-5

1-6 0; April 22, 2003, sent to printer.)

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1-7 COMMITTEE SUBSTITUTE FOR S.B. No. 652 By: Shapleigh

1-8 A BILL TO BE ENTITLED 1-9 AN ACT

> relating to economic development, strategic planning, and other issues regarding military facilities, and the merger of certain state agencies with military responsibilities; establishing a related bond guarantee program.
>
> BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

known SECTION 1. This Act may be as the Military Preparedness Act.

SECTION 2. The Military Preparedness Act represents a proactive response to the presently evolving transformation of national defense strategies. It clearly conveys this state's intent to create a business climate that is favorable to defense installations and activities through legislation that assists in reducing base operating costs while enhancing military value. To realign existing infrastructure and generate cost savings necessary for these new defense strategies, the United States Department of Defense will undergo another round of base realignment and closure in 2005. Our military installations and defense-related businesses are vital to the state's economy. The United States Department of Defense is Texas' largest employer, employing 228,790 persons in the year 2000. The \$20.9 billion in military expenditures made in fiscal year 2000 had a total economic impact of approximately \$49.3 billion on the state. It is clearly evident that the legislature must develop programs to assist communities in adding military value to their local defense installations if Texas is to maintain its strong military heritage and presence.

Chapter 436, Government Code, is amended and SECTION 3. reorganized into Subchapters A through E to read as follows:

CHAPTER 436. TEXAS MILITARY PREPAREDNESS [STRATEGIC MILITARY PLANNING] COMMISSION

SUBCHAPTER A. GENERAL PROVISIONS

Sec. 436.001. DEFINITION. In this chapter, "commission" the Texas Military Preparedness [Strategic Planning | Commission.

Sec. 436.002. COMMISSION. The commission is within office of the governor and shall report to the governor or The commission is within the the governor's designee.

Sec. 436.003. SUNSET PROVISION. The commission is subject to Chapter 325 (Texas Sunset Act). Unless continued in existence as provided by that chapter, the commission is abolished and this chapter expires September 1, 2007.

[Sections 436.004-436.050 reserved for expansion]

SUBCHAPTER B. ORGANIZATION AND ADMINISTRATION

[436.003]. Sec. 436.051 COMPOSITION; ELIGIBILITY.

(a) The commission is composed of:

- (1) nine public members, appointed by the governor;
- (2) the following ex officio members:
- (A) the chair of the committee of the Texas House of Representatives that has primary jurisdiction of matters concerning defense affairs and state, federal, and international relations; and
- (B) the chair of the committee of the Texas 1-62 1-63 Senate that has primary jurisdiction of matters concerning veteran

affairs and military installations.

(b) To be eligible for appointment as a public member to the commission, a person must have demonstrated experience in economic development, the defense industry, military installation command, environmental issues, finance, local government, or the use of airspace or outer space for future military missions.

(c) Appointments to the commission shall be made without

regard to the race, color, disability, sex, religion, age, or national origin of the appointee.

Sec. 436.052 [436.004]. TERMS AND OFFICERS. (a) The nine public members of the commission serve staggered terms of six [three] years with the terms of one-third of the members expiring February 1 of each odd-numbered year. A legislative member vacates the person's position on the commission if the person ceases to be the chair of the applicable legislative committee.

(b) The governor shall designate a member of the commission as the presiding officer of the commission to serve in that capacity at the pleasure of the governor [from among the members of the

commission].

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- Sec. $\underline{436.053}$ [$\underline{436.005}$]. COMPENSATION AND EXPENSES. A public member of the commission is not entitled to compensation but is entitled to reimbursement, from commission funds, for the travel expenses incurred by the member while conducting the business of the commission, as provided by the General Appropriations Act. The entitlement of a legislative member to compensation or reimbursement for travel expenses is governed by the law applying to the member's service in that underlying position, and any payments to the member shall be made from the appropriate funds of the applicable house of the legislature.
- Sec. 436.054 [436.006]. MEETINGS[; OPEN GOVERNMENT]. The commission shall meet at least quarterly. The commission may meet at other times at the call of the presiding officer or as provided by the rules of the commission.

 (b) The commission is a governmental body for purposes of the open meetings law, Chapter 551.

 Sec. 436.055. CONFLICT OF INTEREST. (a) In this section,

"Texas trade association" means a cooperative and voluntarily joined statewide association of business or professional competitors in this state designed to assist its members and its industry or profession in dealing with mutual business professional problems and in promoting their common interest.

(b) A person may not be a public member of the commission and may not be a commission employee employed in a "bona fide executive, administrative, or professional capacity," as that phrase is used for purposes of establishing an exemption to the provisions of the federal Fair Labor Standards Act of 1938 (29 U.S.C. Section 201 et seq.), and its subsequent amendments, if:

(1) the person is an officer, employee, or paid consultant of a Texas trade association in the field of military affairs; or

(2) the person's spouse is an officer, manager, or paid consultant of a Texas trade association in the field of military affairs.

(C) A person may not be a public member of the commission or act as the general counsel to the commission if the person is required to register as a lobbyist under Chapter 305 because of the person's activities for compensation on behalf of a profession related to the operation of the commission.

Sec. 436.056. REMOVAL. (a) It is a ground for removal from

the commission that a public member:
(1) does not have at the time of taking office the qualifications required by Section 436.051(b);

(2) does not maintain during service on the commission

the qualifications required by Section 436.051(b);

<u>un</u>der (3) is ineligible for membership Section 436.055;

disability, because of illness or cannot, discharge the member's duties for a substantial part of the member's term; or

is absent from more than half of the regularly scheduled commission meetings that the member is eligible to attend during a calendar year without an excuse approved by a majority vote of the commission.

(b) The validity of an action of the commission is not affected by the fact that it is taken when a ground for removal of a

commission member exists.

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If the executive director has knowledge that a potential ground for removal exists, the executive director shall notify the presiding officer of the commission of the potential ground. The presiding officer shall then notify the governor and the attorney general that a potential ground for removal exists. If the potential ground for removal involves the presiding officer, executive director shall notify the next highest ranking officer of the commission, who shall then notify the governor and the attorney general that a potential ground for removal exists.

Sec. 436.057. EXECUTIVE DIRECTOR. (a) The commission

shall hire an executive director to serve as the chief executive officer of the commission and to perform the administrative duties

of the commission.

(b) The executive director serves at the will of the commission.

The executive director may hire staff within guidelines

established by the commission.

Sec. 436.058. PUBLIC ACCESS. The commission shall develop and implement policies that provide the public with a reasonable opportunity to appear before the commission and to speak on any issue under the jurisdiction of the commission.

Sec. 436.059. EQUAL EMPLOYMENT OPPORTUNITY. (a) The executive director or the executive director's designee shall prepare and maintain a written policy statement that implements a program of equal employment opportunity to ensure that all personnel decisions are made without regard to race, color, disability, sex, religion, age, or national origin.

(b) The policy statement must include:

(1) personnel policies, including policies relating to recruitment, evaluation, selection, training, and promotion of personnel, that show the intent of the commission to avoid the unlawful employment practices described by Chapter 21, Labor Code; and

- an analysis of the extent to which the composition of the commission's personnel is in accordance with state and federal law and a description of reasonable methods to achieve compliance with state and federal law.
 - The policy statement must:

(1) be updated annually;

be reviewed by the state Commission on Human (2) Rights for compliance with Subsection (b)(1); and

(3) be filed with the governor's office.

Sec. 436.060. QUALIFICATIONS AND STANDARDS OF CONDUCT. The executive director or the executive director's designee shall provide to members of the commission and to commission employees, as often as necessary, information regarding the requirements for office or employment under this chapter, including information regarding a person's responsibilities under applicable la relating to standards of conduct for state officers or employees.

Sec. 436.061. STATE EMPLOYEE INCENTIVE PROGRAM. executive director or the executive director's designee shall provide to commission employees information and training on the benefits and methods of participation Incentive Program.

Sec. 436.062. COMPLAINTS. (a) in the State Employee

(a) The commission maintain a file on each written complaint filed with the The file must include: commission.

(1) the name of the person who filed the complaint;(2) the date the complaint is received by commission;

(3)

the subject matter of the complaint; the name of each person contacted in relation to (4)

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summary of the results of the review or investigation of the complaint; and

(6) an explanation of the reason the file was closed, if the commission closed the file without taking action other than

to investigate the complaint.

(b) The commission shall provide to the person filing the complaint and to each person who is a subject of the complaint a copy of the commission's policies and procedures relating to complaint investigation and resolution.

(c) The commission, at least quarterly disposition of the complaint, shall notify the person filing the complaint and each person who is a subject of the complaint of the status of the investigation unless the notice would jeopardize an undercover investigation.

OF Sec. 436.063. USE ALTERNATIVE PROCEDURES. The commission shall develop and implement a policy to encourage the use of:

<u>(</u>1) negotiated rulemaking procedures under Chapter

2008 for the adoption of commission rules; and (2) appropriate alternative dispute resolution procedures under Chapter 2009 to assist in the resolution of and external disputes under the commission's internal jurisdiction.

(b) The commission's procedures relating to alternative dispute resolution must conform, to the extent possible, to any model guidelines issued by the State Office of Administrative Hearings for the use of alternative dispute resolution by state agencies.

(C)

The commission shall designate a trained person to:
(1) coordinate the implementation of the policy adopted under Subsection (a);

(2) serve as a resource for any training needed to implement the procedures for negotiated rulemaking or alternative dispute resolution; and
(3) collect data concerning the effectiveness of those

procedures, as implemented by the commission.

Sec. 436.064. TECHNOLOGY POLICY. The commission develop and implement a policy requiring the executive director and commission employees to research and propose appropriate technological solutions to improve the commission's ability to perform its functions. The technological solutions must:

(1) ensure that the public is able to easily find information about the commission on the Internet;

(2) ensure that persons who want to use the commission's services are able to:

(A) interact with the commission through the

Internet; and

(B) access any service that can be provided effectively through the Internet; and (3) be cost-effective and developed through the

commission's planning processes.

[Sections 436.065-436.100 reserved for expansion]

SUBCHAPTER C. POWERS AND DUTIES

[Sec. 436.007. APPLICABILITY OF ADVISORY COMMITTEE LAW. Chapter 2110 does not apply to the commission.

Sec. 436.101 [436.008]. POWERS AND DUTIES OF COMMISSION. The commission shall:

an advisory (1) <u>advise</u> [serve as committee of] the governor and the <u>legislature</u> [Office of Defense Affairs in the Texas Department of Economic Development] on military issues and economic and industrial development related to military issues [the effect of the military on the economy of this state]; [and]

(2) make recommendations regarding:

(A) the development of policies and plans to support the long-term viability and prosperity of the military, active and civilian, in this state, including promoting strategic regional alliances that may extend over state lines;

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- the development of methods to improve private (B) and public employment opportunities for former members of the military residing in this state; and
- (C) the development of methods to assist defense-dependent communities in the design and execution of programs that enhance a community's relationship with military installations and defense-related businesses;
- (3) develop and maintain a database of the names and public business information of all prime contractors and subcontractors operating in this state who perform defense-related work;
- provide information communities t.o legislature, the state's congressional delegation, and state agencies regarding federal actions affecting military installations and missions;

serve as a clearinghouse for:

(A) defense economic adjustment and transition and activities along with the Texas Business and Community Economic Development Clearinghouse; and

(B) information about:

(i) issues related to the operating costs, missions, and strategic value of federal military installations located in the state;

<u>(</u>ii) employment issues for communities that

depend on defense bases and in defense-related businesses; and (iii) defense strategies and incentive programs that other states are using to maintain, expand, and attract new defense contractors;

(6) provide assistance to communities that have

experienced a defense-related closure or realignment;
(7) assist communities in the design and execution of

- that enhance a community's relationship with military installations and defense-related businesses, including regional alliances that may extend over state lines;
 (8) assist communities in the retention and recruiting
- defense-related businesses, including fostering strategic regional alliances that may extend over state lines;

(9) prepare a biennial strategic plan that:

(A) fosters the enhancement of military value of contributions of Texas military installations to national defense strategies;

(B) considers all current and anticipated base realignment and closure criteria; and

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- (C) develops strategies to protect the state's existing military missions and positions the state competitive for new and expanded military missions; and
- (10) encourage economic development in this state by fostering the development of industries related to defense affairs and

[(D) the compilation of information for use the report required under Section 481.0065(c)].

- Sec. 436.102. CONSULTING AGREEMENTS. With prior approval of the governor, the commission may enter into an agreement with a consulting firm to provide information and assistance on a pending decision of the United States Department of Defense or other federal agency regarding the status of military installations and defense-related businesses located in this state.
- Sec. 436.103. ANNUAL REPORT; ANNUAL MEETING. (a) In this on, "state agency" has the meaning assigned by Section section,
- 2151.002. (b) Not later than July 1 of each year, the commission shall prepare and submit a report to the governor and the legislature about the active military installations, communities that depend on military installations, and defense-related businesses in this state. The report must include:
- (1) an economic impact statement describing in detail the effect of the military on the economy of this state;
- (2) a statewide assessment of active military installations and current missions;

(3) a statewide strategy to attract new military missions and defense-related business and include specific actions that add military value to existing military installations;

(4) a list of state and federal activities that have significant impact on active military installations and current

missions;

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6-68 6-69 a statement identifying:

(A) the state and federal programs and services that assist communities impacted by military base closures or realignments and the efforts to coordinate those programs; and

(B) the efforts to coordinate state agency programs and services that assist communities in retaining active military installations and current missions;

(6) an evaluation of initiatives to retain existing

defense-related businesses; and

(7) a list of agencies with regulations, policies, programs, or services that impact the operating costs or strategic value of federal military installations and activities in the

(c) State agencies shall cooperate with and assist the commission in the preparation of the report required under Subsection (b), including providing information about regulations, policies, programs, and services that may impact communities dependent on military installations, defense-related businesses, and the viability of existing Texas military missions.

(d) The commission shall coordinate an annual meeting with

the head of each state agency or member of the legislature whose district contains an active, closed, or realigned military installation to discuss the implementation of the recommendations

outlined in the report required under Subsection (b).

Sec. 436.104. COORDINATING ASSISTANCE FOR EVALUATION OF MILITARY BASE. When a commander of a military installation receives a copy of the evaluation criteria for the base under the United States Department of Defense base realignment or closure process, the base commander may request that the commission coordinate assistance from other state agencies to assist the commander in preparing the evaluation. If the commission asks a state agency for assistance under this section, the state agency shall make the [Sec. 436.009. the provision of that assistance a top priority 9. ADMINISTRATIVE SUPPORT. The Texas Department of Economic Development shall provide administrative support to the commission].

[Sections 436.105-436.150 reserved for expansion]

SUBCHAPTER D. FISCAL PROVISIONS

Sec. 436.151. DEFINITIONS. In this subchapter, "defense community" has the meaning assigned by Section 397.001, Local Government Code.

Sec. 436.152. ANALYSIS OF PROJECTS; FINANCING. defense community may submit the community's military value enhancement statement prepared under Chapter 397, Local Government Code, to the commission.

(b) On receiving a defense community's military value enhancement statement, the commission shall analyze the projects included in the statement using the criteria it has developed. The commission shall develop project analysis criteria based on the criteria the United States Department of Defense uses for evaluating military facilities in the department's base

realignment and closure process.
(c) The commission shall determine whether each project identified in the defense community's military value enhancement statement will enhance the military value of the military facility. The commission shall assist the community in prioritizing the projects that enhance the military value of a military facility, giving the highest priority to projects that add the most military value under the commission's project analysis criteria.

(d) The commission shall refer the defense community to the appropriate state agency that has an existing program to provide financing for each project identified in the community's military value enhancement statement that adds military value to a military

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7-68 7-69 If there is no existing program to finance a project commission may guarantee, under Subchapter E, the debt issued

by the defense community for the project.

Sec. 436.153. GIFTS AND GRANTS. The commission may solicit and accept gifts and grants from any source for the purposes of this chapter. The commission shall deposit a gift or grant to the credit of the specific account that is established for the purpose for which the gift or grant was made. If a gift or grant is not made for a specific purpose, the commission may deposit the gift or grant to the credit of any of the commission's accounts created under this chapter.

[Sections 436.154-436.200 reserved for expansion]

- SUBCHAPTER E. GUARANTEE PROGRAM

 Sec. 436.201. DEFINITIONS. In this subchapter:

 (1) "Bonds" means bonds or other obligations issued by a political subdivision, including bonds payable from ad valorem taxes.
- (2) "Eligible project" means a project that will enhance the military value of a military facility located in, near, or adjacent to a political subdivision as determined by the commission, including economic development projects and refunding

bonds issued for an eligible project.
(3) "Paying agent" means the financial institution that is designated by a political subdivision as its agent for the payment of the principal and interest on guaranteed bonds.

(4) "Political subdivision" means any political subdivision of the state, including a municipality, county, or

- special district.

 Sec. 436.202. GUARANTEE. (a) On approval by the commission, bonds issued by a political subdivision for an eligible project are guaranteed by the state in accordance with Section 50-g, Article III, Texas Constitution.
- (b) For bonds to be eligible for guarantee, the political subdivision must illustrate to the commission acceptable arrangements relating to the maintenance of adequate reserves as determined by the commission but not in excess of average annual debt service on the bonds to be guaranteed.
- (c) The commission shall endorse bonds approved guarantee with the signature or facsimile signature of presiding officer of the commission.

(d) The guarantee is not effective unless the attorney

general approves the bonds.

Sec. 436.203. RULES AND PROCEDURES. The commission shall adopt rules, procedures, and guidelines to implement this

subchapter.

Sec. 436.204. NOTICE OF DEFAULT. Immediately following a pay maturing or matured principal or interest on a guaranteed bond, but not later than the fifth day before maturity date, the political subdivision shall notify the commission. If a political subdivision fails to pay principal or interest on a guaranteed bond when it matures, other amounts not yet mature are not accelerated and do not become due by virtue of the political subdivision's

Sec. 436.205. PAYMENT ON GUARANTEE. Immediately following receipt of notice under Section 436.204, the commission shall instruct the comptroller to transfer from the appropriate fund to the political subdivision's paying agent the amount

necessary to pay the maturing or matured principal or interest.

(b) Immediately following receipt of the funds for payment of the principal or interest, the paying agent shall pay the amount due and forward the canceled bond to the comptroller. The comptroller shall hold the canceled bond on behalf of the fund from

which payment was made.

(c) Following full reimbursement to the state with interest, the comptroller shall further cancel the bond and forward it to the political subdivision for which payment was made.

Sec. 436.206. REPEATED DEFAULTS. (a) If the state makes

two or more payments on guaranteed bonds as a result of a political subdivision's default and the commission determines that the political subdivision is acting in bad faith under the guarantee, the commission may request the attorney general to institute appropriate legal action to compel the political subdivision and its officers, agents, and employees to comply with the duties required of them by law in regard to the bonds.

(b) Jurisdiction of proceedings under this section is in

district court in Travis County.

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Sec. 436.207. ISSUANCE OF POLITICAL SUBDIVISION BONDS FOR ELIGIBLE PROJECTS. A political subdivision may, consistent with the Texas Constitution, issue bonds for eligible projects. The political subdivision may levy and collect taxes to pay interest on the bonds and to provide a sinking fund for the redemption of the bonds. Any election required to permit action under this subchapter must be held in conformity with Chapter 1251 or other law applicable to the political subdivision.

SECTION 4. Subdivision (3), Section 486.051, Government

Code, is amended to read as follows:

(3) "Office" means the <u>Texas Military Preparedness</u> <u>Commission</u> [Office of Defense Affairs].

SECTION 5. Section 486.052, Government Code, is amended by

adding Subsection (d) to read as follows:

(d) The office shall give first priority to awarding loans <u>unde</u>r the program according to the economic development needs of communities with neighboring federal military eli<u>g</u>ible military installations that, before January 1, 2006, are publicly proposed for action by the department of defense or applicable military department under the base realignment or closure process. This subsection expires September 1, 2007.

SECTION 6. Subsection (b), Section 2056.002, Government

Code, is amended to read as follows:

- (b) The Legislative Budget Board and the Governor's Office of Budget and Planning shall determine the elements required to be included in each agency's strategic plan. Unless modified by the Legislative Budget Board and the Governor's Office of Budget and Planning, and except as provided by Subsection (c), a plan must include:
- (1) a statement of the mission and goals of the state agency;
- (2) a description of the indicators developed under this chapter and used to measure the output and outcome of the
- (3) identification of the groups of people served by the agency, including those having service priorities, or other service measures established by law, and estimates of changes in those groups expected during the term of the plan;
- (4) an analysis of the use of the agency's resources to meet the agency's needs, including future needs, and an estimate of

additional resources that may be necessary to meet future needs;
(5) an analysis of expected changes in the services provided by the agency because of changes in state or federal law;

(6) a description of the means and strategies for meeting the agency's needs, including future needs, and achieving the goals established under Section 2056.006 for each area of state government for which the agency provides services;
(7) a description of the capital improvement needs of

the agency during the term of the plan and a statement, if

appropriate, of the priority of those needs;

identification of each geographic region of this (8) including the Texas-Louisiana border region and the Texas-Mexico border region, served by the agency, and if appropriate the agency's means and strategies for serving each region;

(9) a description of the training of the agency's contract managers under Section 2262.053; [and]

(10) an analysis of the agency's expected expenditures that relate to federally owned or operated military installations or facilities, or communities where a federally owned or operated

military installation or facility is located; and

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9-68 9-69 (11) other information that may be required.

SECTION 7. Chapter 2056, Government Code, is amended by adding Section 2056.0065 to read as follows:

Sec. 2056.0065. GOALS: EMPHASIS ON ENHANCING MILITARY FACILITIES. (a) In establishing the goals of a state agency, the agency shall consider the enhancement of military value to federally owned or operated military installations or facilities. The state agency is encouraged to make this evaluation using the most current criteria provided by the Texas Military Preparedness Commission.

(b) If the state agency determines that an expenditure will enhance the military value of a federally owned or operated military installation or facility based on the base realignment and closure criteria, the state agency shall make that expenditure a

high priority.

SECTION 8. Subchapter A, Chapter 2167, Government Code, is amended by adding Section 2167.009 to read as follows:

Sec. 2167.009. CONSIDERATION TO MILITARY INSTALLATION. In leasing space for the use of a state agency, the commission or the private brokerage or real estate firm assisting the commission shall give consideration to a federally owned or operated military installation or facility.

SECTION 9. Subtitle C, Title 12, Local Government Code, is amended by adding Chapter 397 to read as follows:

CHAPTER 397. STRATEGIC PLANNING RELATING TO MILITARY

INSTALLATIONS

Sec. 397.001. DEFINITIONS. In this subchapter:

(1) "Defense base" means a federally owned or operated military installation or facility that is presently functioning or has been closed or realigned under the Defense Base Closure and and Realignment Act of 1990 (10 U.S.C. Section 2687 note) and its subsequent amendments.

(2) "Defense community" means a political subdivision, including a municipality, county, or special district, that is adjacent to, is near, or encompasses any part of a defense base.

Sec. 397.002. DEFENSE BASE MILITARY VALUE ENHANCEMENT STATEMENT. (a) A defense community that applies for financial assistance from the Texas Military Preparedness Commission shall prepare, in consultation with the authorities from each defense base associated with the community, a defense base military value enhancement statement that illustrates specific ways the funds will enhance the military value of the installations and must include the following information for each project:
(1) the purpose for which financial assistance

including a description of the project; requested,

(2) the source of other funds for the project;

(3) a statement on how the project will enhance the military value of the installation;

(4) whether the defense community has coordinated the

project with authorities of the military installation and whether any approval has been obtained from those authorities;

(5) whether any portion of the project is to occur on the military installation;
(6) whether the project will have any negative impact

on the natural or cultural environment; and

(7) a description of any known negative factors arising from the project that will affect the community or the military installation.

The Texas Military Preparedness Commission may require defense community to provide any additional information the commission requires to evaluate the community's request for financial assistance under this section.

(c) Two or more defense communities near the same defense that apply for financial assistance to the Texas Military Preparedness Commission may prepare a joint statement.

(d) A copy of the defense base military value enhancement statement shall be distributed to the authorities of each defense

base included in the statement and the Texas Military Preparedness 10 - 1Commission. 10-2

This section does not prohibit a defense community that (e) is not applying for financial assistance from preparing a defense base military value enhancement statement under this section.

Sec. 397.003. COMPREHENSIVE DEFENSE INSTALLATION AND COMMUNITY STRATEGIC IMPACT PLAN. (a) A defense community may request financial assistance from the Texas Military Preparedness Commission to prepare a comprehensive defense installation and community strategic impact plan that states the defense community's long-range goals and development proposals relating to the following purposes:

(1) controlling negative effects of future growth of defense community on the defense base and minimizing military exercises or training encroachment on activities

connected to the base;

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(2) enhancing the military value of the defense base

while reducing operating costs; and

3) identifying which, if any, property and services can be shared by the defense base and the defense (3) identifying which, in a region community.

(b) The comprehensive defense installation and community impact plan should include, if appropriate, maps, <u>strate</u>gic and text to support its proposals and must include the diagrams, following elements as they relate to each defense base included in the plan:

(1)a land use element that identifies:

(A) proposed distribution, location, and extent of land uses such as housing, business, industry, agriculture, recreation, public buildings and grounds, and other categories of public and private land uses as those uses may impact the defense base; and

(B) existing and proposed regulations of land including zoning, annexation, or planning regulations as those regulations may impact the defense base;

(2) a transportation element that identifies the location and extent of existing and proposed freeways, streets, and roads and other modes of transportation;

(3) a population growth element that identifies past and anticipated population trends;
(4) a water resources element that:

addresses currently available surface water (A)

and groundwater supplies; and

(B) addresses future growth projections and ways in which the water supply needs of the defense community and the defense base can be adequately served by the existing resources, or if such a need is anticipated, plans for securing additional water supplies;

a conservation element that describes methods for conservation, development, and use of natural resources, including land, forests, soils, rivers and other waters, wildlife, and other natural resources;

(6) an open-space area element that includes:

(A) a list of existing open-space land areas;

(B) an analysis of the defense base's forecasted open-space areas to conduct its military training needs for activities; and

(C) suggested strategies under which land which some level of development has occurred can make a transition

to an open-space area, if needed;
(7) a restricted airspace element that creates buffer needed, between the defense base and the defense zones community; and

(8) a military training route element that identifies existing routes and proposes plans for additional routes, if needed.

(c) Two or more defense communities near the same defense base may prepare a joint plan. Sec. 397.004. PLANNING MANUAL. A defense community that

has prepared a comprehensive defense installation and community strategic impact plan described by Section 397.003 is encouraged to develop, in coordination with the authorities of each defense base associated with the community, a planning manual based on the proposals contained in the plan. The manual should adopt guidelines for community planning and development to further the purposes described under Section 397.002. The defense community should, from time to time, consult with defense base authorities regarding any changes needed in the planning manual guidelines adopted under this section.

Sec. 397.005. CONSULTATION WITH DEFENSE BASE AUTHORITIES.

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Sec. 397.005. CONSULTATION WITH DEFENSE BASE AUTHORITIES. If a defense community determines that an ordinance, rule, or plan proposed by the community may impact a defense base or the military exercise or training activities connected to the base, the defense community shall seek comments and analysis from the defense base authorities concerning the compatibility of the proposed ordinance, rule, or plan with base operations. The defense community shall consider and analyze the comments and analysis before making a final determination relating to the proposed ordinance, rule, or plan.

ordinance, rule, or plan.

SECTION 10. Section 31.1571, Natural Resources Code, is amended by adding Subsection (c) to read as follows:

(c) Any unused or underused state property may be sold or leased, or an easement over the property may be granted, to the United States for the use and benefit of the United States armed forces if the commissioner or the commissioner's designee, after consultation with appropriate military authorities, determines that the sale, lease, or easement would materially assist the military in accomplishing its mission. A sale, lease, or easement under this subsection must be at market value. The state shall retain all minerals it owns with respect to the land, but it may relinquish the right to use the surface to extract them.

SECTION 11. Section 32.101, Natural Resources Code, is amended to read as follows:

Sec. 32.101. APPLICABLE LAW. Land shall be offered for sale, lease, or commitment to a contract for development subject to the terms and conditions provided by law. Sales and leases of upland within 2,500 feet of a military base may not be made unless the commissioner or the commissioner's designee, after consultation with appropriate military authorities, determines that the sale or lease will not adversely affect the mission of the military base.

SECTION 12. Section 33.103, Natural Resources Code, is amended to read as follows:

Sec. 33.103. INTERESTS WHICH MAY BE GRANTED BY THE BOARD. (a) The board may grant the following interests in coastal public land for the indicated purposes:

(1) leases for public purposes;

- (2) easements for purposes connected with:(A) ownership of littoral property; or
- (B) the operation of a facility operated by an existing channel and dock corporation that was issued articles of
- incorporation under Chapters 13 and 14, Title 32, Revised Statutes;

 (3) permits authorizing limited continued use of previously unauthorized structures on coastal public land not connected with ownership of littoral property; and
- connected with ownership of littoral property; and

 (4) channel easements to the holder of any surface or mineral interest in coastal public land for purposes necessary or
- appropriate to the use of the interests.

 (b) The board may not grant any interest in land within 2,500 feet of a military base unless the commissioner or the commissioner's designee, after consultation with appropriate military authorities, determines that the grant will not adversely

affect the mission of the military base.

SECTION 13. Section 51.011, Natural Resources Code, is amended to read as follows:

Sec. 51.011. SALE AND LEASE OF PUBLIC SCHOOL AND ASYLUM LAND. (a) Any land that is set apart to the permanent school fund and the various asylum funds under the constitution and laws of this

state together with the mineral estate in riverbeds, channels, and the tidelands, including islands, shall be controlled, sold, and leased by the school land board and the commissioner under the provisions of this chapter.

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(b) Notwithstanding any other provision of this chapter, land within 2,500 feet of a military base may not be sold or leased and an easement over the land may not be granted unless the commissioner or the commissioner's designee, after consultation with appropriate military authorities, determines that the grant will not adversely affect the mission of the military base.

(c) Any public land may be sold or leased, or an easement over the property may be granted, to the United States for the use

and benefit of the United States armed forces if the commissioner or the commissioner's designee, after consultation with appropriate military authorities, determines that the sale, lease, or easement would materially assist the military in accomplishing its mission. A sale, lease, or easement under this subsection must be at market value. The state shall retain all minerals it owns with respect to the land, but it may relinquish the right to use the surface to extract them.

(d) The commissioner shall determine whether a conveyance under this section takes priority over any preference otherwise granted by law, including the preferential right of a surrounding landowner. In making the determination, the commissioner must only consider the interests of preference holders who assert their preferences in writing after notice of the proposed conveyance is published in a newspaper of general circulation in the area. The

commissioner shall, in the commissioner's discretion, balance the competing interests of the preference holders and the military. The commissioner's determination is final. After land is conveyed to the military, all competing preferences terminate.

SECTION 14. Section 53.011, Natural Resources Code, is

amended to read as follows:

Sec. 53.011. LAND SUBJECT TO PROSPECT. Any tract of land that belongs to the state, including islands, salt and freshwater lakes, bays, inlets, marshes, and reefs owned by the state within tidewater limits, the part of the Gulf of Mexico within the state's jurisdiction, unsold surveyed public school land, rivers and channels that belong to the state, and land sold with a reservation of minerals to the state are subject to prospect by any person for those minerals which are not subject to lease or permit under any other statute. A person may not prospect from a location within 2,500 feet of a military base, but prospectors may, from a location more than 2,500 feet from a base, look for minerals within the 2,500-foot strip. SECTION 15.

(b), Subsection Section 53.016, Natural Resources Code, is amended to read as follows:

(b) Any lease covering land adjacent to a military base shall require the lessee to forego the right to use the surface within 2,500 feet of the military base while exploiting the minerals. The commissioner may include in the lease any other provision the commissioner considers necessary for protection of the interests of the state.

(a), SECTION 16. Subsection Section 53.064, Natural Resources Code, is amended to read as follows:

(a) No lease executed by the owner of the surface is binding

on the state unless it recites the actual consideration paid or promised for the lease. A lease covering land adjacent to a military base shall require the lessee to forego the right to use the surface within 2,500 feet of the military base while exploiting the minerals.

SECTION 17. Section 53.151, Natural Resources Code, amended to read as follows:

Sec. 53.151. LEASE OF CERTAIN AREAS. (a) Under the provisions of this subchapter, the board may lease to any person for the production of coal, lignite, sulphur, salt, and potash:

- (1) islands, saltwater lakes, bays, inlets, marshes, and reefs owned by the state within tidewater limits;
 - (2) the portion of the Gulf of Mexico within the

13-1 jurisdiction of the state; 13-2

- (3) rivers and channels that belong to the state;
- all unsold surveyed and unsurveyed public school

13-4 land; and

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- (5) all land sold with a reservation of minerals to the state under Section 51.054 of this code in which the state has retained leasing rights.
- (b) The lease may not be granted for any land within 2,500 feet of a military base.

SECTION 18. Section 312.204, Tax Code, is amended by adding Subsection (g) to read as follows:

(g) Notwithstanding the other provisions of this chapter, the governing body of a municipality eligible to enter into tax abatement agreements under Section 312.002 may agree in writing with the owner of real property that is located in a reinvestment zone to exempt from taxation for a period not to exceed five years a portion of the value of the real property or of tangible personal property located on the real property, or both, that is used to provide housing for military personnel employed at a military facility located in or near the municipality. An agreement may provide for the exemption of the real property in each year covered by the agreement only to the extent its value for that year exceeds its value for the year in which the agreement is executed. An agreement may provide for the exemption of tangible personal property located on the real property in each year covered by the agreement other than tangible personal property that was located on the real property at any time before the period covered by the agreement with the municipality and other than inventory or supplies. The governing body of the municipality may adopt guidelines and criteria for tax abatement agreements entered into under this subsection that are different from the guidelines and criteria that apply to tax abatement agreements entered into under another provision of this section. Tax abatement agreements entered into under this subsection are not required to contain identical terms for the portion of the value of the property that is to be exempt or for the duration of the exemption as tax abatement agreements entered into with the owners of property in the reinvestment zone under another provision of this section.

SECTION 19. Subdivision (2), Section 35.101, Utilities Code, is amended to read as follows:

(2) "Public retail customer" means a retail customer that is an agency of this state, a state institution of higher education, a public school district, [or] a political subdivision of this state, a military installation of the United States, or a United States Department of Veterans Affairs facility.

SECTION 20. Section 35.102, Utilities Code, is amended to

read as follows:

- Sec. 35.102. STATE AUTHORITY TO SELL OR CONVEY POWER OR NATURAL GAS. (a) The commissioner, acting on behalf of the state, may sell or otherwise convey power or natural gas generated from royalties taken in kind as provided by Sections 52.133(f), 53.026, and 53.077, Natural Resources Code, directly to a public retail customer regardless of whether the public retail customer is also classified as a wholesale customer under other provisions of this title.
- To ensure that the state receives the maximum benefit from the sale of power or natural gas generated from royalties taken in kind, the commissioner shall use all feasible means to sell that power or natural gas first to public retail customers that are military installations of the United States, agencies of this state, institutions of higher education, or public school districts. The remainder of the power or natural gas, if any, may be sold to public retail customers that are political subdivisions of this state or to a United States Department of Veterans Affairs facility.

SECTION 21. Subchapter H, Chapter 36, Utilities Code, is amended by adding Section 36.354 to read as follows:

Sec. 36.354. DISCOUNTED RATES FOR MILITARY BASES. Notwithstanding any other provision of this title, each

municipally owned utility, electric cooperative, or electric utility in an area where customer choice is not available or the electric cooperative, or electric commission has delayed the implementation of full customer choice electric service provided to a military base.

Aigcount under Subsection (a) in accordance with Section 39.103 shall discount charges for

(b) The discount under Subsection (a) is a 20 percent reduction of the base commercial rate that the municipally owned utility, electric cooperative, or electric utility would otherwise

charge the military installation.

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- (c) An electric utility, municipally owned utility, or electric cooperative may assess a surcharge to all of the utility's retail customers in the state to recover the difference in revenue between the revenues from the discounted rate for military bases provided under Subsection (a) and the base commercial rate. This subsection does not apply to an electric utility, municipally owned utility, or electric cooperative that was providing electric service to a military base on December 31, 2002, at a rate constituting a discount of 20 percent or more from the utility's base commercial rate that the utility would otherwise charge the milita<u>ry base</u>.
- (d) Each electric utility shall file a tariff with the commission reflecting the discount required by Subsection (a) and may file a tariff reflecting the surcharge provided by Subsection (c). Not later than the 30th day after the date the commission receives the electric utility's tariff reflecting the surcharge, the commission shall approve the tariff. A proceeding under this subsection is not a rate change for purposes of Subchapter C.
- (e) An electric utility, municipally owned utility, electric cooperative is exempt from the requirements of Subsection (a) if:
- 20 percent discount would result the reduction of revenue in an amount that is greater than one percent of the utility's total annual revenues; or

the utility:

- $\frac{\text{(A)} \quad \text{was providing electric service to a military}}{\text{31, 2002, at a rate constituting a discount of 20}}$ percent or more from the utility's base commercial rate that the was providing electric service to a military utility would otherwise charge the military base; and
- (B) continues to provide electric service to the military base at a rate constituting a discount of 20 percent or more from the utility's base commercial rate that the utility would otherwise charge the military base.
- (f) Each electric utility shall provide the Texas Military Preparedness Commission with the base commercial rate that the utility would otherwise charge the military base and the rate the utility is charging the military base.

 (g) For the purposes of this section, the term "military base"
- base" does not include a military base:
- (1) that has been closed or realigned under the Defense Base Closure and Realignment Act of 1990 (10 U.S.C. Section 2687) and its subsequent amendments;
- (2) that is administered by an authority established by a municipality under Chapter 378, Local Government Code, as added by Chapter 1221, Acts of the 76th Legislature, Regular Session, 1999; (3)
- that is operated by or for the benefit of the Texas National Guard, as defined by Section 431.001, Government Code, unless the base is served by a municipally owned utility owned by a city with a population of 650,000 or more; or

(4) for which a municipally owned utility has acquired the electric distribution system under 10 U.S.C. Section 2688.

SECTION 22. Subchapter H, Chapter 39, Utilities Code, amended by adding Section 39.3535 to read as follows:

Sec. 39.3535. MILITARY BASES AGGREGATORS. (a) In this section, "military bases aggregator" means a person joining two or more military bases that are located in areas of the state offering customer choice under this chapter into a single purchasing unit to negotiate electricity purchases from retail electric providers.
(b) It is the policy of this state to encourage military

bases located in areas of the state offering customer choice under this chapter to aggregate their facilities into a single purchasing unit as a method to reduce costs of electricity consumed by those The commission shall provide assistance to a military bases aggregator regarding the evaluation of offers from retail electric providers on the request of the military bases aggregator.

(c) An aggregator registered under another section of this

subchapter may provide aggregation services to military bases.

(d) A person, including a state agency, may register as a military bases aggregator to provide aggregation services exclusively to military bases located in areas of the state mili<u>tary</u> offering customer choice under this chapter.

(e) A person registered as a military bases aggregator under

Subsection (d) is not required to comply with customer protection provisions, disclosure requirements, or marketing guidelines prescribed by this title or established by the commission while providing aggregation services exclusively to military bases.

(f) The commission shall expedite consideration of application submitted by an applicant for registration under

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15-68 15-69 Subsection (d).

Subsection 23. Subchapter Z, Chapter 39, Utilities Code, is amended by adding Section 39.910 to read as follows:

Sec. 39.910. INCENTIVE PROGRAM AND GOAL FOR ENERGY EFFICIENCY FOR MILITARY BASES. (a) The commission by rule shall establish an electric energy efficiency incentive program under which each electric utility in an area where customer choice is not available will provide incentives sufficient for military bases, retail electric providers, or competitive energy service providers to install energy efficiency devices or other alternatives at military bases. The commission shall design the program to provide military bases with a variety of choices for cost-effective energy efficiency devices and other alternatives from the market to reduce energy consumption and energy costs.

(b) The commission shall establish a goal for the program to reduce, before January 1, 2005, the consumption of electricity by military bases in this state by five percent as compared to

consumption levels in 2002.

(c) The commission shall approve a nonbypassable surcharge other rate mechanism to recover costs associated with the

program established under this section.
(d) An electric utility shall administer the electric energy efficiency incentive program in a market-neutral, nondiscriminatory manner. An electric utility may not offer underlying competitive services.
SECTION 24. Section 25.005, Education Code, is amended to

read as follows:

Sec. 25.005. RECIPROCITY AGREEMENTS REGARDING MILITARY PERSONNEL AND DEPENDENTS. (a) To facilitate the transfer of military personnel and their dependents to and from the public schools of this state, the agency <u>shall</u> [may] pursue reciprocity agreements with other states governing the terms of those transfers.

A reciprocity agreement must:

address procedures for:

(A) transferring student records;

[(2) address procedures for] awarding credit

for completed course work; and

(C) permitting a student to satisfy requirements of Section 39.025 through successful performance on comparable exit-level assessment instruments administered another state; and

 $\overline{(2)}$ [$\overline{(3)}$] include appropriate criteria developed by

the agency.

SECTION 25. Sections 481.0065, 482.002, 482.003, and 482.004, Government Code, and Section 502.271, Transportation Code, are repealed.

SECTION 26. (a) Not later than the 90th day after the effective date of this Act, the governor shall appoint the initial members of the Texas Military Preparedness Commission in accordance

with Chapter 436, Government Code, as amended by this Act. The governor shall appoint three members for a term expiring February 1, 2005, three members for a term expiring February 1, 2007, and three members for a term expiring February 1, 2009. The commission may not take action until a majority of the appointed members have taken office.

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- (b) Not later than the 30th day after the date that a majority of the initial appointed members of the Texas Military Preparedness Commission take office, the commission shall employ an executive director in accordance with Chapter 436, Government Code, as amended by this Act.
- (c) As soon as possible after the effective date of this Act, the governor shall select a presiding officer for the Texas Military Preparedness Commission.

SECTION 27. (a) On the date on which a majority of the initial appointed members of the Texas Military Preparedness Commission have taken office, the Office of Defense Affairs is abolished and all powers, duties, obligations, rights, contracts, leases, records, property, and unspent and unobligated appropriations and other funds of the Office of Defense Affairs are transferred to the Texas Military Preparedness Commission.

- (b) The abolishment of the Office of Defense Affairs does not affect the validity of a right, privilege, or obligation accrued, a contract or acquisition made, any liability incurred, a permit or license issued, any penalty, forfeiture, or punishment assessed, a rule adopted, a proceeding, investigation, or remedy begun, a decision made, or other action taken by or in connection with the Office of Defense Affairs.
- (c) All rules, policies, procedures, and decisions of the Office of Defense Affairs are continued in effect as rules, policies, procedures, and decisions of the Texas Military Preparedness Commission until superseded by a rule or other appropriate action of the Texas Military Preparedness Commission.
- (d) Any action or proceeding before the Office of Defense Affairs is transferred without change in status to the Texas Military Preparedness Commission, and the Texas Military Preparedness Commission assumes, without a change in status, the position of the Office of Defense Affairs in any action or proceeding to which the Office of Defense Affairs is a party.
- (e) The Texas Military Preparedness Commission is authorized to employ the same number of full-time equivalent employees as the Office of Defense Affairs to exercise the powers and perform the duties transferred under this section.
- (f) A fund, foundation, or account administered by the Office of Defense Affairs is not considered to be abolished and re-created by this Act but is considered to be transferred to the Texas Military Preparedness Commission.
- (g) Until the date the Office of Defense Affairs is abolished as provided by Subsection (a) of this section, the Office of Defense Affairs shall continue to exercise the powers and perform the duties assigned to the Office of Defense Affairs under the law as it existed immediately before the effective date of this Act or as modified by another Act of the 78th Legislature, Regular Session, 2003, that becomes law, and the former law is continued in effect for that purpose.

effect for that purpose.

SECTION 28. (a) On the date on which a majority of the initial appointed members of the Texas Military Preparedness Commission have taken office, the Texas Strategic Military Planning Commission is abolished, and all powers, duties, obligations, rights, contracts, leases, records, personnel, property, and unspent and unobligated appropriations and other funds of the Texas Strategic Military Planning Commission are transferred to the Texas Military Preparedness Commission.

(b) The abolishment of the Texas Strategic Military Planning Commission does not affect the validity of a right, privilege, or obligation accrued, a contract or acquisition made, any liability incurred, a permit or license issued, any penalty, forfeiture, or punishment assessed, a rule adopted, a proceeding, investigation, or remedy begun, a decision made, or other action

17-1 taken by or in connection with the Texas Strategic Military 17-2 Planning Commission.

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- (c) All rules, policies, procedures, and decisions of the Texas Strategic Military Planning Commission are continued in effect as rules, policies, procedures, and decisions of the Texas Military Preparedness Commission until superseded by a rule or other appropriate action of the Texas Military Preparedness Commission.
- (d) Any action or proceeding before the Texas Strategic Military Planning Commission is transferred without change in status to the Texas Military Preparedness Commission, and the Texas Military Preparedness Commission assumes, without a change in status, the position of the Texas Strategic Military Planning Commission in any action or proceeding to which the Texas Strategic Military Planning Commission is a party.

 (e) The Texas Military Preparedness Commission is
- (e) The Texas Military Preparedness Commission is authorized to employ the same number of full-time equivalent employees as the Texas Strategic Military Planning Commission to exercise the powers and perform the duties transferred under this section.
- (f) A fund, foundation, or account administered by the Texas Strategic Military Planning Commission is not considered to be abolished and re-created by this Act but is considered to be transferred to the Texas Military Preparedness Commission.
- (g) Until the date the Texas Strategic Military Planning Commission is abolished as provided by Subsection (a) of this section, the Texas Strategic Military Planning Commission shall continue to exercise the powers and perform the duties assigned to the Texas Strategic Military Planning Commission under the law as it existed immediately before the effective date of this Act or as modified by another Act of the 78th Legislature, Regular Session, 2003, that becomes law, and the former law is continued in effect for that purpose.
- SECTION 29. (a) In implementing Section 25.005, Education Code, as amended by this Act, the Texas Education Agency shall give priority to pursuing reciprocity agreements with Florida, Georgia, North Carolina, and Virginia.
- (b) Not later than January 1, 2004, the Texas Education Agency shall report the results of its efforts to enter into reciprocity agreements in compliance with Section 25.005, Education Code, as amended by this Act, to the presiding officers of the Senate Committee on Veteran Affairs and Military Installations and the House of Representatives Committee on Defense Affairs and State-Federal Relations. If the agency has been unable to enter into a reciprocity agreement with each state identified in Subsection (a) of this section by the date of the report, the report must include, for each state with which the agency did not enter into an agreement:
- (1) a detailed description of the agency's efforts to reach an agreement; and
- (2) an explanation of each factor contributing to the failure to reach an agreement.

SECTION 30. The executive director of the Texas Military Preparedness Commission may change the duties of any employee who is transferred to the Texas Military Preparedness Commission.

SECTION 31. The Legislative Budget Board shall resolve any

SECTION 31. The Legislative Budget Board shall resolve any disputes about which obligations, rights, contracts, leases, records, personnel, property, and unspent and unobligated appropriations or other funds are entitled to be transferred to the Texas Military Preparedness Commission.

Texas Military Preparedness Commission.

SECTION 32. Section 397.005, Local Government Code, as added by this Act, applies only to an ordinance, rule, or plan that is proposed on or after the effective date of this Act.

SECTION 33. The community infrastructure development revolving loan account described by Section 486.053, Government Code, is re-created as a separate account in the general revenue fund. Any money in the account is rededicated for the purposes described by Subsection (b), Section 486.053, Government Code.

SECTION 34. Subsection (e), Section 436.152, Government

Code, and Subchapter E, Chapter 436, Government Code, as added by 18-1 this Act take effect only if the constitutional amendment proposed 18-2 18-3 by the 78th Texas Legislature, Regular Session, 2003, authorizing a 18-4 program to guarantee bonds or other obligations issued by a political subdivision for a project that will enhance the military value of a military facility located in, near, or adjacent to the political subdivision is approved by the voters. If that amendment 18-5 18-6 18-7 is not approved by the voters, Subsection (e), Section 436.152, Government Code, and Subchapter E, Chapter 436, Government Code, 18-8 18-9 18-10 have no effect.

SECTION 35. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2003.

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